

IMPERIAL STUDIES, No. 14

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EUROPEAN BEGINNINGS IN WEST AFRICA
1454-1578

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EUROPEAN BEGINNINGS IN WEST AFRICA

1454-1578.

A survey of the first century of white enterprise
in West Africa, with special emphasis upon the
rivalry of the Great Powers

BY

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WITH THREE MAPS



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To
E. F. L.

PREFACE

THIS book does not claim to be in any sense a comprehensive survey of the first century of white enterprise in West Africa. It is little more than an introduction to a vast subject, which so far has been practically ignored by most English students. One reason for so remarkable an omission in English colonial studies is undoubtedly the fact that material for the early story of West Africa is scarce, and one may search far and wide with little result. For one thing, a mass of valuable records was destroyed, when in 1755 a serious earthquake shook Lisbon. Yet those, who combine patience with a genuine interest in the more elusive problems of the past, will find that the Portuguese empire in West Africa during the sixteenth century provides a study as enigmatic as it is fascinating. My own investigations incline me to believe that much relevant evidence, untouched and unknown, does exist, scattered and hidden in various European archives, and anyone, who cares to ransack the Torre do Tombo at Lisbon, will soon be handsomely rewarded.

The story of white enterprise in Guinea, as presented here, has been reconstructed mainly from printed sources of information. Except for the Portuguese collections of documents, these are generally of only limited value. But I have used many MSS. in the British Museum and the Public Record Office, and of those, which I have examined, the records of the High Court of Admiralty have proved most fruitful. Perhaps I should say that, since writing this little monograph, the Admiralty records have yielded me many new secrets, particularly about the organisation of the Portuguese empire in Guinea during the sixteenth century, and the nature and surprising scope of English traffic to Guinea between 1580 and 1618.

I cannot let this book go to press without paying tribute to my teachers. It is difficult for me to express my debt to Dr. A. P. Newton, Rhodes Professor in the University of London,

who, after piloting me safely through undergraduate shoals, directed my attention to West Africa as a verdant field for research. His erudition and unfailing enthusiasm have been my constant supports. I am also under a deep obligation to Professor Edgar Prestage, who has generously assisted my investigation of Portuguese colonial enterprise ; to Professor J. E. Todd, of Queen's University, Belfast, my present chief, who has given me both encouragement and opportunity in my research, and who read the *Introduction* ; to Professor I. G. Llubera, of Queen's University, Belfast, who read portions of the book ; to Mr. F. H. Kingsland, B.Sc., who kindly drew the map for me ; to the officials of the British Museum and of the Public Record Office ; and to all those, who in various ways have assisted me. Lastly, I am truly grateful to the University of London and to the Imperial Studies Committee, whose generous grants have alone enabled me to produce this work.

J. W. BLAKE.

LONDON,

September 1937.

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ABBREVIATIONS USED IN REFERENCES

<i>A.H.R.</i>	..	<i>American Historical Review</i> , The.
Barros, I. iii. 8	..	Barros, J. de, <i>Da Asia</i> , dec. 1, pt. iii, bk. 8.
<i>Alguns Documentos</i>	..	Coelho, J. Ramos, <i>Alguns Documentos do Archivo Nacional da Torre do Tombo acerca das Navegações e Conquistas Portuguezas</i> .
Davenport	..	Davenport, F. G., <i>European treaties bearing on the history of the United States and its Dependencies</i> .
<i>E.H.R.</i>	..	<i>English Historical Review</i> , The.
Hakluyt	..	Hakluyt, R., <i>The Principal Navigations, Voyages, Trafficques and Discoveries of the English Nation</i> .
<i>Ensaio</i> s, II. ii. 3-4	..	Lopes de Lima, J. J., <i>Ensaio</i> s sobre a statistica das possessões Portuguezes na Africa Occidental e Oriental, bk. II, pt. ii, pp. 3-4.
Roncière	..	Roncière, C. B. de la, <i>Histoire de la marine française</i> .
<i>Quadro Elementar</i>	..	Santarem, (Viscount) Barros e Sousa, <i>Quadro Elementar das relações politicas e diplomaticas de Portugal com as diversas potencias do mundo</i> .
Barcellos	..	Senna Barcellos, C. J. de, <i>Subsidios para a historia de Cabo Verde e Guiné</i> .
Viterbo	..	Sousa Viterbo, F. M. de, <i>Trabalhos nauticos dos Portuguezes nos seculos XVI e XVII</i> .

INTRODUCTION

WE may trace the roots of white enterprise in West Africa to the Iberian political situation in the early middle fifteenth century. At that time, the peninsula presented a curious spectacle. There were four christian states, Portugal, Castile, Aragon and Navarre, each of which, though it might cherish the crusading ideal, was unwilling to sacrifice its hard-earned independence upon the altar of unity. After nearly seven centuries of war against the Moors, the inhabitants of these states had developed at least a strong sense of provincial patriotism and by 1450, they had managed to pen back their muslim enemies in the single province of Granada. A long siege began of this last refuge of Islam in western Europe. Granada was already surrounded on land. It remained to complete the encirclement by sea, to interrupt supplies sent by the Moors of North Africa to their friends in Spain and to clear the Moroccan ports of those heathen pirates, who troubled christian shipping. These objects could best be realised by the occupation of the African mainland. It was a natural step, then, for one of the christian powers to transfer the campaign to Africa.

Portugal, in fact, played that rôle when, in 1415, she occupied Ceuta. In view of her situation this was a remarkable achievement. Her population of scarcely one and a half millions was comparatively poor; her manufactures were negligible; she was exhausted by war against Castile in defence of her frontiers; her unity was endangered by the power of the feudal grandees; and, geographically, she was partially cut off from the main stream of European development. Recently, however, her dignity and prestige had been enormously enhanced, not only by the glorious victory of Aljubarrota which had saved her from bondage to Castile, but also by the accession to her throne of the dynasty of Aviz (1385). This House ruled Portugal for well-nigh two centuries—the greatest period in the history of

that country. Its first member was King John I and, among his lasting bequests to his people, was the policy of expansion in northern Africa. It was he who inspired the capture of Ceuta.

The other three christian states did not take so keen an interest in the African coast. Navarre regarded the Pyrenees and southern France as her natural field for expansion. Aragon and Castile were sea-powers: of this the maritime activities of the Catalans and the Andalusians provided ample testimony; but circumstances decreed that neither should anticipate Portugal in Africa. It so happened that the gaze of Aragon was fixed mainly upon Naples and Sicily, while Castile, for her part, was hardly likely to operate in Africa on a large scale as long as Moors remained on Spanish soil in Granada. Not that Castile lacked the will to overseas expansion; the merchants and seamen of Palos, Seville and Cadiz were fully alive to the commercial prospects of such lands as might be discovered. When, subsequently, they heard of the Portuguese trade with Guinea, they did not hesitate to brave the elements of the "Ocean Sea" beyond the Straits of Gibraltar, and some of the bolder spirits among them actually made their way south as far as the river Senegal. But their rulers did not encourage such efforts. The House of Trastamara projected no 'Greater Castile' like Prince Henry's conception of a 'Greater Portugal'. Indeed, the court of Valladolid did not give a lead in colonial matters until the dynastic union of the kingdoms of Castile and Aragon. When, with the marriage of Ferdinand and Isabella, this was consummated, a new phase began in Castilian maritime enterprise. Hitherto the court had practically ignored the feeble efforts of the Andalusians; yet afterwards, in the war between Portugal and Castile, the catholic sovereigns advanced public and national claims to Guinea, and Portugal found her position in the newly discovered lands seriously threatened by a powerful rival.

Before passing to the Portuguese voyages, a word may be said about a disputed French claim to the honour of prior discovery in Guinea. The nature of the French claim, as expounded by Nicholas Villaut in 1669, was briefly as follows: two French ships sailed from Dieppe to the Rio Fresco, just south of Cape Verde, and thence to the Rio dos Sestos, as early as the winter of 1364-5. The success of this venture led to other

voyages, in which the merchants of Rouen as well as those of Dieppe were interested. Trade was opened up with the modern Grain and Gold Coasts and, in 1382, a fort was built on the site of the later castle of São Jorge da Mina. Various key trading points around the coast received French names, like the Rio Fresco, which was called the Bay of France, and the Rio dos Sestos which was termed Petite Dieppe. Unfortunately, civil war in France withdrew attention from this lucrative traffic so that, after 1410, it was abandoned.¹

Although many later French writers accepted this story, modern opinion regards it as a fabrication. An erudite and scholarly Portuguese historian, the second Viscount de Santarem, challenged and really shattered the French assertion a century ago, but the controversy dragged on until M. Charles Bourel de la Roncière finally disposed of it.² Criticism of the claim has been directed mainly to the absence of contemporary evidence. Admittedly, as the French claimed, the bombardment of Dieppe in 1694 may have destroyed valuable records. But, if that be so, why do Portuguese and Castilian chronicles contain no references to the alleged voyages, and why do all other contemporary manuscript records reveal no trace of them? Why, too, did Jean Barbot, soon after the claim was first advanced, question its validity?³ And, finally, why was it that no maps or charts of the Guinea Coast were available to assist the Portuguese explorers when they first began the work of discovery? There are other questions like these which, if the French claim be accepted, do not offer easy solution.⁴ Nowadays therefore, the view generally taken is that the French government, after the accession of Louis XIV, desiring to provide an historical justification for its territorial claims in West Africa, invented the whole story.

Setting aside the French claim, then, we may return to the Portuguese occupation of Ceuta, for this success led directly to the attempt to find Guinea. Prince Henry, third son of John I, was present at the siege and, while there, he heard allur-

¹ N. Villaut, *Relation des costes d'Afrique*, pp. 409-30.

² Santarem, *Recherches sur la priorité de la découverte . . . au delà du Cap Bojador, passim*; C. de la Roncière, *La Découverte de l'Afrique au Moyen Âge*.

³ J. Barbot, *Description of Guinea*, pp. 9-10.

⁴ e.g. The nomenclature of sixteenth-century French maps of West Africa is, without exception, copied from Portuguese maps.

ing tales from the Arabs about the gold of Timbuktu beyond the Sahara Desert.¹ In the Middle Ages there was no direct commerce between Europe and West Africa, but Arab intermediaries were responsible for a flourishing trade. The domination of the entire north coast of Africa by the Moors completely cut off Europe from Guinea. Even so, occasional rumours filtered through the Moroccan ports regarding the land of 'Bilad Ghana'. It was said that beyond the Sahara was a mighty river, the Western Nile, and on the south side of this dwelt a black race of people. The Arabs bought gold from these people, transported it by caravan across the desert and sold it for distribution in Europe to Jewish merchants of the island of Majorca.² Stories which trickled into Europe, about the land of the black people, were extremely vague and inaccurate, and little could be done to clarify them by consulting contemporary works of geography. Three of the most celebrated Arab geographers, Albirouni, Edrisi and Ibn Said, while they furnished a full catalogue of all the places north of the great river, knew nothing of the region beyond, and made no distinction between the Senegal, the Niger and the Nile.³ This vagueness, however, inspired rather than killed interest in the subject, so that Prince Henry's contact with the Moors at Ceuta led directly to the era of Portuguese expansion.

It is not easy to determine Henry's chief reason for seeking the land of which he had heard. Many believe that the crusading motive was uppermost in his mind: the prince, crusader rather than navigator, hoped to evangelise the negroes, to effect a union with the fabled christian prince, Prester John, and with his aid, to assault the Infidels of North Africa simultaneously in front and rear.⁴ Others hold that the prince was interested primarily in geographical discovery for its own sake, while some go so far as to maintain that his ultimate aim was to open the sea-route to the East Indies. But the view, which is now gaining ground, makes commercial enterprise the chief

¹ C. R. Beazley and E. Prestage, *The Chronicle of the Discovery and Conquest of Guinea* (Hakluyt Society, 1899), ii, iv.

² Roncière, *La Découverte de l'Afrique au Moyen Age*, i, 71-108, *passim*; *Cambridge Modern History*, i, ch. i.

³ Roncière, *op. cit.*, i, 129.

⁴ C. R. Beazley, "Prince Henry of Portugal and the African Crusade of the Fifteenth Century" (*A.H.R.*, xvi, 11-23).

factor: Henry was spurred on by the desire to reach the gold mart of Timbuctu.¹

One of the difficulties with which the champions of this view have to contend is the poverty of confirmatory evidence. Thus, Azurara, who has left us the most complete chronicle of the discovery of Guinea, in a chapter devoted solely to Prince Henry's motives, makes no mention whatsoever of gold.² Yet, elsewhere, there are two references to the prince's desire to promote trade with Guinea. Diogo Gomes, who took part in the discoveries under the inspiration of the prince, relates that when Henry heard of the gold, for which the Carthaginians had once bartered at Timbuctu and Cantor, "he bade [Gonçalo Velho] seek those lands by sea in order to traffic with them".³ Duarte Pacheco Pereira, the celebrated Portuguese captain who lived a generation later, records how "the prince was informed . . . that in those lands much gold and other merchandise were to be found".⁴ This evidence, scanty though it be, is probably more valuable, and presents a truer picture, than that of papal bulls and contemporary chronicles. Papal bulls naturally referred to the work of evangelisation, while contemporary chronicles, being laudatory in character, credited the prince with nobler motives than the desire for trade. It is probably true that all the motives set out above, with the exception of the wish to find a sea-route to the East Indies, influenced Henry the Navigator. We may conclude, however, that his chief object was to bring gold back by the direct sea passage from Guinea to Portugal.

Once Ceuta was occupied, he did all in his power to foster exploration. His seamen advanced very slowly, and nineteen years passed before Gil Eannes rounded the dreaded Cape Bojador. In 1441 Antam Gonçalves brought back to Lisbon the first cargo of slaves and gold. This was an event of considerable importance because many, with whom the work of discovery had hitherto been unpopular, now saw a chance of making profits. So more voyages were undertaken and swifter progress

¹ J. Bensaude, *Lacunes et Surprises de l'Histoire des Découvertes Maritimes*, pt. i, pp. 256-70; Hedwig M. A. Fitzler, "Portugiesische Handelsgesellschaften des 15 und beginnenden 16. Jahrhunderts" (*Vierteljahrsschrift für Sozial- und Wirtschaftsgeschichte*, xxv. 229).

² G. Azurara, *Chronica de Guiné*, ch. vii.

³ Diogo Gomes, *De prima inventione Guineae* (ed. by Dr. Schmeller), p. 19.

⁴ Pacheco, I. xxii.

Introduction

1441
gold
1441

made, with the result that, before the prince died, the Cape Verde Islands and the coast of all Guinea as far as Sierra Leone had been found. In the island of Arguin, where the Lagos company established a factory and built a fort, a flourishing trade in gold, slaves, ostrich feathers, amber and gum was opened up, and profits soon began to flow into the coffers of Portugal. Both government and people tried to conceal from the rest of Europe the news of their commercial enterprises but in vain, for widespread attention was aroused. Andalusian seamen were the first to try to probe the Portuguese secrets, and the result was half a century of colonial rivalry between Portugal and Castile. If we care to go back to that fifteenth-century struggle, we shall find associated with it the earliest features of European enterprise in West Africa.

When the bold sailors of Lisbon and Lagos gazed wonderingly upon the land of Guinea, they must have experienced many a rude shock. Their forefathers had thought of ancient 'Ghana' as a vague inland kingdom centred about the western branch of the Nile, with the rich mysterious city of Timbuktu as its great commercial emporium. "Called by our merchants 'Gheneoa'," wrote the Moor, Leo Africanus, "... this kingdom extends on the river Niger about 250 leagues."¹ But now, as their caravels ran forward before the wind, following the sinuous coast of West Africa, though they found numberless small and hostile tribes, Timbuktu remained as elusive as ever. Accordingly, they broke away from the medieval tradition and gave the name of 'Guinea' to the whole littoral from the river Senegal to the kingdom of Manicongo north of modern Angola. In Portuguese writings this new connotation for 'Guinea' was preserved, but the word was sometimes used with a different meaning. After 1466 the Cape Verde islanders were granted the privilege to trade with the mainland from Senegal to Sierra Leone, and the custom sprang up of referring to this strip of coast as simply 'Guinea of Cape Verde', or 'Guinea'. Thus, we find the name used to distinguish this more restricted region from other parts, like Malagueta, Mina and São Thomé, whose significance we shall later explain. Yet again, as if to add another complication, Duarte Pacheco Pereira thought of 'Guinea'

¹ Roncière, *La Découverte de l'Afrique au Moyen Age*, i. 135.

as the whole region from the Senegal to the Cape of Good Hope ! It seems, then, that the Lusitanians used this name in both a special and a general sense.

We shall try to avoid confusion by accepting as our geographical limits the coast from the Senegal river to Cape St. Catherine. Although a few bold Portuguese penetrated inland, European enterprise scarcely affected the interior until long after the sixteenth century. Therefore, the story of the inland plateau will not interest us. On the other hand, the history of the many islands around the West African coast is closely bound up with that of the mainland. Of these, the most important were the Cape Verde group and the four largest islands in the heart of the Gulf of Guinea, São Thomé, O Príncipe, Annobon and Fernando Po. The nature of white enterprise on land was largely controlled by maritime factors and this, naturally, enhanced the importance of the islands. Moreover, in a commercial sense, the island of São Thomé and the coastal region beyond the modern Gold Coast were inseparable, as were the Cape Verde Islands and the mainland opposite them. The Portuguese discoverers colonised the larger islands and used them as bases for enterprise on the mainland.

It is not easy, so scanty are the records, to reconstruct West Africa as the Portuguese found it. They soon learned that, though the natives and the geographical environment varied very much, the same kinds of merchandise could be obtained along the entire coast from Senegal to Sierra Leone. Some of them settled in Santiago Island and traded along the mainland. They came, thus, to discern a unity in 'Guinea of Cape Verde' or, as we shall sometimes call it, Upper Guinea. Sailing forward, they first looked upon the land of Senegambia, bounded on the north by the river Senegal and on the south by the river Gambia. An Arab people, the dark Azenegues, inhabited the region north of the Senegal, but to the south was the first true negro kingdom where lived the Jalofos, whose black skin distinguished them sharply from the tawny Arabs of the Barbary Coast.¹ The white discoverers learned, too, that away in the interior dwelt a mighty king named Mandimansa,² who

¹ Barros, I. iii. 8 ; Pacheco, I. xxvii.

² Barros, I. iii. 12.

may have been the ruler of the empire of Melli.¹ Many of the coast tribes were his subjects, but little was known about him. Occasionally the Portuguese attempted to get in touch with him, but no permanent contact was ever organised.² The kingdom of Jalofo, however, was quite well known to the Portuguese. It does not seem to have been a political unit. There were a large number of small potentates, each the lord of a tribe, like the subjects of King Boudomel, and like the Barbacini and the Serreri, who were perpetually at war one with another.³ Nor were the Jalofo a very rich people. Yet they gave the Portuguese a fair welcome, so that treaties were made and a flourishing trade developed between blacks and whites.⁴

The Mandiguas lived south of the Gambia, a powerful people and less easy to deal with because of native wars. They seem to have controlled the navigation of the upper reaches of the river Gambia where, at Setuku in the land of Cantor, they held a great fair once a year, and the smaller tribes, who lived in the river valleys further south, acknowledged their suzerainty. These subject tribes, the Beafares and the Guoguoliis, inhabited the land around the valley of the Rio Grande and as far south as the Cabo da Verga. The Portuguese found that they could trade with them as they did with the Naluns, the Teymenes, who resided beyond the Cabo da Verga, and the Bouloees of Sierra Leone.⁵

All these tribes, from the Senegal southwards, were apparently confined to the coast. In the interior dwelt others about whom the Portuguese heard and wrote little. Pacheco and Alvise Cadamosto, the Venetian traveller who visited Guinea in 1455-7, collected a few scraps of information about Jenni, Melli and Timbuktu, and their records may be correlated with that of Leo Africanus. But they have handed down a meagre portion. Perhaps, by way of illustration, we may be permitted to quote from the *Esmeraldo de Situ Orbis*, compiled by Pacheco:

"We know that the [Senegal] flows out of a mighty lake of the river Nile, thirty leagues long and ten wide, . . . and at the

¹ "Navigatione di M. Alvise da Cadamosto" (G. B. Ramusio, *Navigazioni et Viaggi*, i. 104-18).

² Barros, I. iii. 12; Viterbo, i. 305.

³ Ramusio, *op. cit.*, i. 114; Pacheco, I. xxvii.

⁴ Barros, I. iii. 1; I. iii. 12.

⁵ Pacheco, I. xxix-xxxiii. I have preserved Pacheco's spelling 'Mandiguas' for 'Mandingas.'

head of the lake there is a kingdom which is called Tabucutu, which has a great city of the same name joined with the same lake. The city of Jany is that way, peopled by negroes, a city which is encircled by a wall of mud, and there are very rich stores of gold in it. Copper, tin, salt and red and blue cloths are very highly valued there, and all are sold by weight except the cloths. Furthermore, clove pepper, yellow pepper, fine silks and sugar are also valued highly, and the trade of that land is very great. . . ."¹

It is plain that Pacheco, relying upon second-hand information, believed in the existence of a great interior lake from which flowed two mighty rivers, the Nile eastwards and the Senegal westwards. He and his contemporaries were even vaguer about the other inland kingdoms. The empires of Timbuktu, Jenni and Melli fascinated them because of the reports of their wealth, but the smaller kingdoms did not interest them much. It would seem that behind the Guoguoliis lived a tribe called the Jaalunguas and behind the Bouloees, the Souzos.²

The Portuguese found a large number of petty negro kingdoms along the coast beyond Sierra Leone just as in Upper Guinea. But the regional names, which they applied, were derived from the names of the most plentiful articles of trade, gold, ivory, malagueta pepper and slaves.

The Malagueta coast acquired its name early. Eustache de la Fosse, a Fleming, refers to the 'Manigette Coast' which he had navigated in 1480;³ the *Journal* of Columbus mentions 'la costa de la manegueta' which the famous Genoese explorer visited;⁴ while the term 'Malagueta' is frequently used by Pacheco to describe the district where a species of pepper of the same name was gathered in abundance. All through the reign of King John III of Portugal, Portuguese and French writers continued to use the same word to designate the stretch of shore from Sierra Leone to Cape Palmas. In the middle of the sixteenth century, however, English corsairs began to refer to malagueta pepper as Guinea grains, and so the fashion arose of describing Malagueta as the Grain Coast. The Portuguese did not abandon their term, but most seventeenth-

¹ *Ibid.*, I. xxvii.

² *Ibid.*, I. xxxii-xxxiii.

³ Eustache de la Fosse, "Voyage" (*Revue hispanique*, 1897, pp. 174-201).

⁴ H. Vignaud, *Histoire Critique de la Grande Entreprise de Christophe Colomb*, i. 52.

century writers generally used the later name. The native tribes of this region were, apparently, less approachable than those of Senegambia, for the Lusitanians never had any intercourse with them beyond the bare necessities of trade. The Bouloees, to whom Pacheco alludes, inhabited the coast as far east as the Cape of Saint Anna, but they were less civilised than their tribal relations of Sierra Leone.¹ Probably these negroes were wilder because of the geographical fact that no good harbours, few rivers and a dangerous foreshore rendered impossible a very close contact between whites and blacks.

The modern Ivory Coast, running from Cape Palmas almost to Cape Threepoints, was as difficult to approach as Malagueta. Here the natives, like the Beïçudos, were treacherous and wild, yet they offered an abundance of elephants' tusks to the Portuguese traders. This commodity gave its name to the region, but not until the second half of the sixteenth century, when French interlopers began to refer to it as the Tooth Coast (*Coste des Dents*).² It would seem, so far as records tell, that the Portuguese did not often distinguish between the modern Grain and Ivory Coasts. They generally used only one word, Malagueta, for both regions. This was not always the case, for Pacheco states categorically that the Malagueta coast ended at Cape Palmas.³ Still, during their frequent negotiations with foreign powers, the Portuguese always referred to Malagueta as though it included the Ivory Coast.

Ten years after discovering Sierra Leone, the Portuguese reached the Gold Coast. At first they called it "the trade of gold"⁴ or "the mine of gold,"⁵ but later they generally spoke of 'the Mine' or 'Mina'. Mina included the whole region where gold could be bartered for in great quantities: it consisted of a littoral belt, about 160 miles in length, mainly on the east side of Cape Threepoints but extending as far west as Axem. Soon after its discovery, the white traders built on this gold-bearing coast a great castle which they called São Jorge da Mina, or 'Saint George of the Mine'. They had not, in fact, found a gold mine, though they had tried for half a

¹ Pacheco, II. i.

² P. D. Marees, *Bescryvinge van het Gout-custe*, p. 15.

³ Pacheco, II. iii.

⁴ "O resgate do ouro."

⁵ "A mina do ouro."

century. The wish was father to the thought when they named the new land, but the much greater abundance of gold did suggest that they were very near to its ultimate source.

The Portuguese do not tell us much about the tribes whom they found living along this coast. However, a comparison of contemporary records with later descriptions of the Gold Coast suggests that, during the intervening period, the political situation did not change much. Duarte Pacheco Pereira, in his *Esmeraldo*, mentions four negro villages, which Jean Barbot long afterwards described: Samma, Great Fante, Little Fante and Little Sabou.¹ Moreover, at least two of the tribes, which dwelt behind the castle of São Jorge in the seventeenth century, the Fetu and the Comani, were living there in 1503.² The first discoverers, like the white traders who came after them, noted the business acumen of the negroes, their treachery, their proneness to war and the fact that most of them lived by fishing off the coast in their *almadias*, or canoes.³ They also knew that the merchants, who sold the gold, brought it to the coast from the interior and sometimes found it difficult to persuade the coast tribes to give them through passage down to the shore. These examples indicate that conditions, like those existing when Barbot wrote, prevailed in the fifteenth century. He found a large number of small, warring tribes upon the Gold Coast at the end of the seventeenth century. We may conclude, then, that a similar situation obtained, when the Portuguese first visited Mina.

The Portuguese used no special term for the modern Slave Coast beyond Mina. It is true that one of the rivers of this part of Guinea was known as the Rio dos Escravos (River of the Slaves), and that, during the early sixteenth century, the Portuguese pursued a considerable traffic in slaves there. But, when speaking of this region, they were wont to refer to individual native kingdoms, like Benin, or to "the five rivers beyond the castle of São Jorge da Mina".⁴ They were familiar with the coastal navigation, but they knew practically nothing

¹ Pacheco, II. vi; J. Barbot, *Description of Guinea*, bk. III, chs. iii, ix, *passim*.

² Bosman, *A new and accurate description of the Coast of Guinea*, p. 46; *Alguns Documentos*, pp. 133-4.

³ Pacheco, *passim*; Ruy de Pina, *Chronica del Rey d. Joao II*, ch. xl.

⁴ *Ensaio*, II. ii. 3-4.

of the interior, not realising, for example, that the rivers which flowed into the Bight of Benin were distributaries of the Niger. Some of them visited the capital city of the kingdom of Benin. Thus, Pacheco records that he was in that city four times,¹ and tells us of its port, Gató. He, like others, heard also of a mighty interior empire whose sovereign, the Ogané, wielded an extensive hegemony and, furthermore, he supposed the Ogané might be Prester John. The coast tribes, all of whom the Portuguese called Jos, were semi-cannibals and always at war, especially those who lived in a big village at the mouth of the Rio Real—one of the “five rivers”—and who possessed the largest *almadias*, some of which would hold as many as eighty warriors.² The Jos negroes also inhabited the coast around the Bight of Biafra and were found as far south as Cape St. Catherine. With this region, however, the Portuguese had contact only as traders. There was commerce to be had at both Gabun and the Rio dos Camarões, but the Lusitanians, finding the negroes very treacherous, had ventured to neither place up to the time when Pacheco wrote his great book.³ Generally speaking, then, the whites were very ignorant of this last section of Guinea.

The unusual physical and climatic conditions of Guinea amazed the Portuguese as much as the habits, customs and tribal organisation of the negroes and the commercial prospects of that coast. They found that certain geographical peculiarities of the country seriously restricted the nature of their activities. Firstly, white penetration into the interior was exceedingly difficult. A belt of dense tropical forest hindered land journeys up-country. This belt, which ran almost parallel to the coast, sometimes touching it, as at Benin, and sometimes stretching inland sixty miles and more, was terminated on its north and north-eastern side by a high plateau. The rivers were no easier to negotiate. Few of them, as the *Esmeraldo* shows, were navigable at the mouth, while further up-stream most were impassable by reason of swift currents and cataracts where they fell from the level of the interior plateau to that of the low-lying forest belt.

¹ Pacheco, II. vii.

² *Ibid.*, II. viii-ix.

³ *Ibid.*, II. x.

Secondly, experience taught the whites that they could trade only during the so-called Guinea season. Traffic in West Africa was practically confined to the northern winter because heavy tropical rains, a humid atmosphere and terrific heat, from May or June to September, made life, let alone the pursuit of trade, barely possible for white men during those months. Consequently, ships, which engaged in the traffic, made the out-journey generally between September and January, and the return journey before or in May. The Portuguese soon learned these vital facts, doubtless by dire experience. Their annual fleets to Malagueta and Mina, therefore, sailed regularly from Portugal in the autumn: indeed, as we shall see, their ships were later forbidden to go to Guinea or São Thomé except between August and March.¹ Nor were their sixteenth-century rivals, French, English and Netherlanders, slow to discover the rules: their illegal voyages were made nearly always in the winter. The result was that the later struggles in Guinea between the Portuguese and the interlopers generally took place also in the winter. The northern summer was a time of little or no trade and of peace between the rival powers.

*Wise-
cap
frailties*

In the third place, the Portuguese had to contend with peculiar navigational difficulties both on the ocean voyage and on the Guinea Coast itself. A gentle current, flowing from southern Portugal to the Canary Islands and so to Cape Verde, together with the prevailing north-east trade winds, helped their caravels on the first part of the out-journey. Then, after taking in fresh water at the port of Beziguiche, just south of the Cape, they would push on to Sierra Leone and Malagueta, where they would meet the Guinea current. This current, which ran steadily eastwards, attaining its maximum velocity of three and a half miles an hour between Cape Palmas and Cape Three-points, would serve to carry them forward to Mina. Thus, provided they experienced neither the tornados nor the calms, which are frequent in the doldrums, they might hope to reach the castle of São Jorge in less than two months. While in Guinea, great skill, exhausting toil and unceasing vigilance were required of them in avoiding numerous shallows and hidden rocks at river mouths, and in sheltering from sudden storms and variable daily winds. The most serious difficulty, however, lay

¹ *Leys e Provisões del Rei D. Sebastião*, Law of 3 November 1571, art. xvi.

in the homeward journey. If, as so often happened, they wished on the return voyage to trade on the Malagueta coast, they had to sail against the Guinea current. Moreover, the prevailing wind in Lower Guinea was south-westerly, except for a few weeks between December and February when the dry Harmattan blew off the land, and this south-west wind did not aid the returning caravels. The less difficult route from Mina to Portugal was to bear to the south until the Equator was reached and, there, to pick up the equatorial current which ran parallel but in the opposite direction to the Guinea current. In this way, by making a wide sweep, ships might more easily get back to Cape Verde, but, even so, the remaining part of the voyage to Portugal had to be made in face of adverse winds and currents. It follows, then, that it took much longer to come back from Guinea than to go there. Furthermore, as we have seen, ships were wont to return in the spring after trading during the winter. Accordingly, should they delay their departure from Guinea too long, as captain Wyndham did in 1554,¹ they might suffer untold harm. Their supplies of fresh water might give out and their biscuit might begin to perish. Moreover, the movement of the sun northwards after the end of March meant that they were more liable to be delayed still longer by the calms of the doldrums. Then it would often result that, for lack of proper food and by reason of the torrential monsoon rains of the summer months and the fierce heat of the sun's rays, many might succumb to fever and dysentery. Thus the rate of mortality on the return voyage was nearly always higher—sometimes far higher—than on the outward one.

In these circumstances, the achievement of the Portuguese was remarkable. Admittedly, their activities were confined to the coast and the bulk of their trade concentrated in the winter months. Yet, after a struggle with Castile, who claimed possession of Guinea (1454-80), they proceeded to build forts and factories, to found a number of civil settlements, especially in Senegambia and the larger islands, and to attempt the evangelisation of many of the negro tribes. For fifty years, holding a monopoly, they traded without hindrance (1480-1530). After 1530, however, their exclusive rights were questioned by other powers, first by France and, later, by England and Holland.

¹ Hakluyt, vi. 141-52.

Thus, the subsequent story was largely one of rivalry between Portugal and those other states which refused to recognise her unique position in Guinea. We shall try, in the following chapters, to trace the origin and development of the monopoly and to outline the story of the efforts of Castile, France and England to destroy it before the tragic death of King Sebastian in 1578.

in the Bull of 1500 - Saraceni - Chianiti - Alcantra

CHAPTER I

CASTILO-PORTUGUESE RIVALRY IN SENEGAMBIA, 1454-56

LONG before all Guinea had been explored, certain Portuguese merchants began to trade along its shores. They sent their men in caravels, mostly from Lagos, to purchase slaves from the Arabs on the coast of Barbary and, further south, to load small sums of gold dust. Later, when Senegambia was reached, black-amoores were seized on land and brought home. Prince Henry, though he sometimes frowned on the use of force by the slave-traders, encouraged peaceful traffic and sanctioned, if he did not inspire, the association of a group of Lagos merchants in 1444 for the more effective pursuit of trade. The members of the Lagos company, whose charter seems to have been renewed after three years, built a factory on Arguin Island (1448). Protected by a fort, Arguin served them as a base for trade on the opposite mainland. Prince Henry would not allow them to engross all the trade of Guinea, but helped individual merchants by providing them with ships for the voyage. The Lagos company, at first, operated chiefly on the modern Barbary coast. But, as time went on, a greater percentage of business was transacted with the negro merchants of Guinea, for trading caravels followed closely behind the explorers. So it was that by 1456, even the Rio Grande had been brought within the ambit of the company's activities.¹

The merchants reaped huge profits, especially from their cargoes of gold and slaves. It has been estimated that their returns were hardly ever less than 50 per cent and sometimes as high as 800 per cent.² Azurara, the chronicler of this early

¹ "Navigatione di M. Alvise da Cadamosto" (G. B. Ramusio, *Navigazioni et Viaggi*, i. 104-18).

² Hedwig M. A. Fitzler, "Portuguesische Handelsgesellschaften des 15 und beginnenden 16 Jahrhunderts" (*Vierteljahrsschrift für Sozial-und Wirtschaftsgeschichte*, xxv. 239).

Barbary and Guinea traffic, records that, by 1448, nearly one thousand slaves had been transported to Portugal.¹ Moreover, small profits were made in civet, hides, wax, gum, ambergris, salt, fish, ostrich eggs and goats, while a little revenue was derived from fishing tolls which the Azenegues of Arguin had to pay their white rulers. Prince Henry must also have gathered a handsome reward, for one-fifth of all merchandise, carried from Guinea to Portugal, accrued to him and, should he have lent a merchant one of his ships, that merchant was obliged to pay him no less than half of the profits. The highest returns were registered between 1450 and 1458. Ten to twelve ships were sent annually to Guinea during those years and the traffic yielded from five to seven times the invested capital.²

The Portuguese tried to keep their good fortune secret, but such a lucrative trade could not be concealed permanently. Somehow the Andalusians of Seville, Cadiz, Palos and San Lucar in southern Castile came to hear of it. The news probably travelled through various channels. Possibly some of the Guinea slaves, whom the merchants of Lagos sold in Castile, were interrogated about the land from which they came. Perhaps Andalusian merchants who, at the time in question, were buying slaves in Morocco opposite Andalusia, heard from the Moors about the kingdoms of Guinea, Melli and Timbuktu.³ Again, many Genoese sailed with the Portuguese to West Africa like Antonio da Noli, who is generally credited with having shared in the discovery of the Cape Verde Islands, and Antoniotto Usodimare, whom Cadamosto met near Cape Verde in 1455.⁴ It may be that some of them brought reports of the trade in gold to Andalusia. A Genoese merchant actually sailed in the first Andalusian fleet, which went to Guinea in 1454, and, when captured, suffered greater harm, his hands being cut off, than the Castilians who were also arrested. The evidence points to his having merited special punishment from the Portuguese. Perhaps like several other foreigners, he had been privileged by Prince Henry to visit Guinea and, afterwards, leaving Portugal, had sold his knowledge to the Andalusians.⁵ Another

¹ G. E. Azurara, *Chronica de Guiné*, ch. xcvi.

² Fitzler, *op. cit.*, pp. 237, 240.

³ Azurara, *op. cit.*, ch. xciii.

⁴ E. Prestage, *The Portuguese Pioneers*, pp. 115, 141, *et seq.*

⁵ Las Casas, *Historia de las Indias*, bk. I, ch. xviii.

explanation of the leakage of tales about Guinea is suggested by the existence of a trade in ursella with the Canary Islands. As early as 1455 Castilian merchants were importing quantities of ursella, a kind of moss used in the process of dyeing cloth, from the Canaries to Cadiz and Seville.¹ Fourteen years later, two Castilians who had previously been engaged in the ursella trade with the Canary Islands, were empowered to import ursella from Santiago Island, near Cape Verde, to Seville.² Is it not possible that the expansion of this commerce took place before 1469 as the result of some earlier connection between Guinea and the Canary Islands? If so, the Castilian merchants, who discovered ursella in Santiago, may at the same time have learnt secrets about the Portuguese in Senegambia. Perhaps, again, the news spread, because Portuguese renegades were already betraying the secrets of their country. Lastly, the activities of Andalusian pirates may have been responsible. One or more Portuguese caravels, on their way back from Senegambia, may have been attacked near Lagos, the maps and charts on board confiscated by the pirates, and the crews forced to report on their adventures.

However, whatever their source of information, the Andalusians heard of the great profits being made by Portugal. Accordingly, certain merchants of Seville and Cadiz equipped a fleet of caravels to go to the "land which they call Guinea". These ships set out not later than the early months of 1454 and traded successfully on the Guinea Coast. But on their return, when only a league from Cadiz, they were attacked by a Portuguese armada under captain Palenço, who already enjoyed a high reputation among his countrymen, for his earlier assault upon Castilian settlements in the Canary Islands. It would seem that part of the fleet got back safely into Cadiz harbour, but one of the caravels, together with crew and cargo, was captured and taken to Portugal.³

One cannot suppose that these ships journeyed southward very far. No word, other than 'Guinea', was used in the resulting negotiations between Castile and Portugal to indicate where the Andalusians trafficked. Yet it is unlikely that they sailed

¹ Ramusio, *op. cit.*, i. 106.

² Barcellos, pp. 33-6.

³ Las Casas, *op. cit.*, bk. I, ch. xviii.

much beyond the Senegal river. Portugal, for her part, had not discovered all Upper Guinea when this rival fleet weighed anchor. The records, indeed, give the impression that the government of Castile, when it took up the cause of the unfortunate merchants of Seville and Cadiz, knew very little about the configuration of the Guinea Coast. But this does not detract from the importance of this voyage. It marked the first appearance of a rival power in Guinea and thus introduced a new feature to white enterprise there. Until 1454, exploration and trade had been monopolised by the Portuguese. Now, actuated by the desire for commercial profit, the subjects of a rival state, Castile, appeared in northern Guinea and threatened to divert to Andalusian ports a percentage of the trade flowing to Lisbon and Lagos. Commercial competition was complicating the position on the coast.

Portugal and Castile, at the moment when captain Palenço attacked the Cadiz fleet, were struggling for the possession of northern Africa and the Canary Islands. The tone of their relations, then, was not conducive to a peaceful settlement of the new subject of dispute. King John II of Castile, indolent though he was, interfered personally on the behalf of his subjects. In a letter of 10 April 1454, he described Palenço's seizure of a Castilian caravel and charged King Alfonso V of Portugal with having given orders for its confiscation.¹ At the same time, envoys were sent to Portugal to protest against Portuguese voyages to Guinea. John II claimed for the crown of Castile "the ancient and exclusive right of sailing in the seas of Guinea" and instructed his ambassadors, Juan de Guzman and Dr. Fernandez Lopez de Burgos, to threaten a war, should Alfonso V refuse to abandon the Guinea traffic.²

The claim of Castile was groundless. It was neither the "ancient" nor the "exclusive" right of her crown to sail in the seas of Guinea. But contemporary evidence suggests that her exclusion from the traffic would have meant a loss to her royal treasury. Thus, Alonso de Palencia, the chronicler of the reign of King Henry IV of Castile, records that the Portuguese, in "cruelly preventing all others from cruising off those coasts"

¹ *Ibid.*

² Nunes de Liam, *Chronica e Vida Del Rey D. Affonso V*, p. 221; Alonso de Palencia, *Crónica de Enrique IV*, iv. 127-8.

of Guinea, were ruining the crown.¹ Palencia, as a patriotic Castilian, very probably exaggerated, but the phrasing of a later decree lends colour to what he wrote. This decree, issued by King Ferdinand and Queen Isabella from Valladolid in 1475, asserted that the rulers of Spain always possessed the conquest of Africa and Guinea and collected the 'fifth' of whatever articles were brought from those countries.² Ortiz de Zúñiga's *Annals*, a third source of information, substantiate what might be concluded from the above evidence. "For years, frequent voyages had been made to the coasts of Africa and Guinea from the ports of Andalusia," they run, "... and the royal exchequer was reaping considerable profits from the 'fifths' ". Ortiz proceeds to explain how, unfortunately, towards the end of the reign of Henry IV, the Portuguese interfered, and the words, which he uses, imply that the profits ceased.³ The value of these *Annals*, in this connection, is only secondary, for Ortiz wrote two centuries after the event. Yet he used contemporary chronicles and documents which he cites. His statement, if based upon the decree of 1475, cannot be regarded as additional evidence. If, on the other hand, it were drawn from an independent source, now lost, then it would seem to prove that the motive behind John II's claim was a financial one, even though the claim to monopoly had no real foundation.

✓ King Alfonso V does not appear to have been very embarrassed by John II's threat of war. He replied firmly that the 'conquest' of Guinea indubitably pertained to himself and not to the crown of Castile. Nevertheless, he urged that peace should prevail between the two states until an investigation into their respective claims to Africa and Guinea should have been completed. The King of Portugal could await such an enquiry with confidence, for his country had justice on its side in so far as the principle of prior discovery was concerned. Moreover, both João de Barros and Ruy de Pina mention an early grant to Prince Henry by Pope Martin V, who held office between 1417 and 1431, of all the land which might be discovered from Cape Bojador to the Indies.⁴ The papal bull which, presum-

¹ *Ibid.*

² Navarrete, *Colección de Viages*, iii. 465-8.

³ Ortiz de Zúñiga, *Annales de Sevilla*, bk. XII, p. 373.

⁴ Barros, l. i. 7; Ruy de Pina, *Chronica del Rey D. Alfonso V*, ch. cxliv.

ably, included this grant is not known and perhaps never existed. If, however, the statements of de Barros and Pina be accepted, then Portugal had also a legal claim to Guinea, for the right of the pope to make such a grant would not, at that time, have been denied by Castile. This papal bull could not have been promulgated later than 1431, when Martin V died, so that one may not associate it with the subsequent patent of 22 October 1443, by which King Alfonso gave Prince Henry a monopoly of trade and discovery beyond Cape Bojador.¹ The text of this patent, indeed, contains no reference to the alleged earlier grant of the pope, but it does show that the crown of Portugal regarded as unquestionable its possession of the lands beyond Cape Bojador. Those who drafted the patent for their king did not, apparently, consider it necessary to explain how King Alfonso V had come by the lands, but accepted the fact of his ownership without question. The preamble describes how the prince had devoted great energy to the task of sending ships to discover the lands beyond the Cape "since up to this time no member of Christendom had known about these parts." It adds that Prince Henry had petitioned for the right to control personally all traffic to Guinea. Accordingly, all men were forbidden, on pain of confiscation of their goods, to sail beyond Cape Bojador except by the mandate or licence of the prince, while to him was given a 'fifth' and a 'tenth' of such commodities as might be brought from those regions.

Now the Andalusian fleet which sailed to Guinea in 1454 ignored the conditions of this grant. Always provided that Guinea was Alfonso V's to give away, the prince was, therefore, acting strictly within his rights when he ordered captain Palenço to arrest one of the interloping caravels on its return. His interest and those of his immediate friends were endangered by the enterprise and we may, therefore, assume that he was behind the rather curt reply of the King of Portugal to the ambassadors of Castile. There can be little doubt, then, of the superiority of the Portuguese case: Alfonso V had only to wait upon events for success.

Nevertheless, it seems that he determined to take advantage of the dispute to confirm his monopoly. The ambiguous grant of Martin V evidently did not satisfy him. This bull, even if

¹ *Alguns Documentos*, pp. 8-9.

it had existed, had been promulgated before the discovery of the land called Guinea and, on this account, might be questioned by the new claimants to the territories beyond Cape Bojador. The Portuguese king, therefore, having gained time by arguing that peace should be kept between the two adjacent kingdoms, appears to have petitioned the pope for an exclusive grant of all Guinea to Portugal. In the event, however, swift action was not necessary because of the death of John II of Castile in 1455. The latter's claim was abruptly dropped and the dispute remained dormant for twenty years, though, as will be seen below, an occasional interloper from Andalusia may still have stolen down the Guinea Coast.

This sudden change of circumstances did not shake Alfonso from his purpose. No evidence has been found to prove that ambassadors were sent to Rome soon after the complaints of Castile. But the fact that Pope Nicholas V issued the bull *Romanus Pontifex* on 8 January 1455, less than a year after John II's protest, seems to indicate that pressure was exerted, in some way, upon the papal court. The phrasing of the bull, like the close chronological sequence of the two events, suggests the work of Portuguese envoys. In the preamble, reference was made to the possible presumption of aliens who, out of envy, might penetrate to Guinea, and the suggestion was repudiated that the bull had been promulgated at the instance of King Alfonso or Prince Henry or "on the petition of any other offered on their behalf". The "aliens", to which the grant referred, were doubtless Andalusians, and the official denial of pressure exerted upon the papacy surely indicates that the voyage of Portuguese ambassadors to Rome had kindled Castilian suspicions! Proceeding, the bull granted to the king, his heirs and successors and those of the prince, all such "provinces, islands, harbours, places and seas whatsoever . . . which have already been acquired and which shall hereafter come to be acquired, and the right of conquest also, from the Capes of Bojador and Nam".¹

In the following year, a second bull, *Inter Caetera*, published by Pope Calixtus III on 13 March, defined more exactly the nature of the grant. To the Portuguese Order of Christ was bequeathed "ecclesiastical and ordinary jurisdiction in the

¹ Davenport, i. 13-26.

islands, villages, harbours, lands and places, acquired or to be acquired from Capes Bojador and Nam as far as and through all Guinea, and past that southern shore all the way to the Indies."¹ Thus Prince Henry, as the grandmaster of the order, received the jurisdiction over the whole of the new-found lands beyond the capes.

✓ The tone of the two grants points to the conclusion that they were an indirect result of the Castilo-Portuguese dispute. Unfortunate, indeed, in its consequences had been the protest of the late King John II. Instead of weakening the Portuguese position in Guinea and instead of securing recognition of the claim of Castile, John II's letter had served enormously to strengthen the developing monopoly of his rival. The pope had now fully sanctioned the Portuguese claim.

We may linger with advantage, for a moment, over the second bull. It was, perhaps, natural for the new pope, Calixtus III, to confirm the concession of his predecessor. But was there not more behind it? Some ground exists for believing that the Portuguese feared a continuation of Andalusian interloping traffic and so tried to protect themselves by a renewal of the papal grant of 1455. The excerpt from Ortiz de Zúñiga, already quoted, suggests that one or two caravels from Seville, Cadiz or Palos may have trafficked to Guinea even after the death of John II. No clear evidence of this has been found, but it is known that, in 1460, an interloper named de Prado, who seems to have been an Andalusian, purchased a cargo of gold in Senegambia.

The extant version of the second voyage of Diogo Gomes, made to Guinea in 1460, relates that, when Gomes was buying negro slaves south of Cape Verde, certain caravels from Gambia reported the presence of a man called de Prado who was bringing back a richly laden caravel. Gomes immediately sent Gonçalo Ferreiro, with an armed ship, to Cape Verde to lie in wait for the intruder. De Prado's caravel, on board which the Portuguese found a lot of gold, was arrested, and the unfortunate captain was sent to Portugal in the company of his captor. He was put in irons for selling arms to the Moors in exchange for gold, and afterwards—significantly—burnt as a heretic.²

¹ Davenport, i. 28-32.

² Diogo Gomes, *De prima inventione Guineae* (ed. by Dr. J. Schmeller), *passim*.

Towards the end of Diogo Gomes's narrative, the captain referred once again to the interloper and, this time, did not call him "de Prado" but "ille de Prado". This type of allusion suggests at once that the illicit trader was a native of Prado, a town in the province of Cadiz, Andalusia, the very centre of Castilian maritime activity and from which ships sailed to Guinea, not only in 1454 but also during the later Castilo-Portuguese War of Succession (1475-80). It is practically certain, therefore, that de Prado was an Andalusian interloper. Additional colour is given to this assertion because the charge of selling arms to the Moors, which years afterwards the Portuguese levelled against the English sea-dogs in Guinea, was made in this initial stage of commercial rivalry against de Prado.

The episode, when seen in perspective, throws light upon the bull *Inter Caetera*. Unquestionable evidence exists that a fleet of Andalusians went to Senegambia in 1454; it is equally certain that Andalusians frequented the trade of the whole of West Africa between 1475 and 1480. The story of de Prado makes it almost certain that a Castilian caravel was buying gold in the river Gambia in 1460. Bearing in mind that, for every captured interloper, at least one and probably more must have gone free—for this alone rendered such hazardous adventures worth while—may it not be deduced that, throughout the period from 1454 to 1475, Andalusians occasionally, though not frequently, visited Guinea? If so, were voyages like that of de Prado partly responsible for the speedy confirmation of the bull *Romanus Pontifex*, and was the addition of the words "all the way to the Indies", which appeared, in the second bull, the result of Portuguese alarm lest Andalusian interlopers should find their way beyond Sierra Leone and should claim for their country such lands as they might discover? Possibly material may exist in the archives of Spain to verify these speculations. Present evidence conceals the answers.

What we have described in this chapter amounts to little more than a story of tentative beginnings. The traffic of the prosperous Lagos company and the explorations of Prince Henry's captains and pilots were suddenly disturbed in 1454 by Andalusian rivals. King John II of Castile, encouraging his subjects, demanded the withdrawal of the Portuguese from

Guinea and tried to expropriate their trade in that region. His untimely death temporarily ended the resulting tension between the two nations but, probably, his countrymen, unwilling to give up their claim, continued secretly to equip ships for an occasional voyage down the African coast towards Guinea. Portugal's claim, by virtue of prior discovery, was infinitely stronger, but Alfonso V, taught wisdom by experience, sought to ensure his new possessions against a repetition of the threat from Castile. Consequently, two bulls, whose promulgation was evidently a result of the Andalusian voyage of 1454, granted to Portugal all land, discovered or to be discovered, beyond the capes "as far as and through all Guinea". Sure of the moral support of the papacy, for what it might be worth, the Portuguese could now proceed, in greater safety, to promote existing trades and, if possible, open up new ones.

CHAPTER II

PORTUGUESE PROGRESS, ESPECIALLY AFTER THE GRANT TO FERNÃO GOMES, 1456-1475

PRINCE HENRY died four years after the promulgation of the bull *Inter Caetera*. His servants continued their voyages of discovery while he lived, so that, by 1460, the whole coast of Upper Guinea had been mapped. The Lagos company, its traffic now unhindered by Andalusian competition, made a handsome profit in 1458 equal to five times the invested capital. It is certain, moreover, that some of the Cape Verde Islands were discovered during this time, because the prince granted the temporalities of five of them to the king on 18 September 1460.¹ However, after Henry's death, Portuguese progress came almost to a standstill. Apart from a voyage made by Pero de Cintra in 1462, admittedly no mean enterprise, for he seems to have sailed beyond Sierra Leone, and apart from the full discovery and first settlement of the Cape Verde Islands, it would seem that exploration was abandoned. This is not surprising, for the soul of the earlier movement had been the prince, the cost of farther exploration was prohibitive, and King Alfonso V was personally more interested in Castile and northern Africa than in the West African aims of his late uncle.

Nevertheless, after a few years, Alfonso's indifference led to an unexpected resurgence of interest in Guinea. The king was not unwilling to shift the responsibility for discovery on to other shoulders and so, when the opportunity occurred, he made a conditional grant of the privilege of sailing beyond Sierra Leone to one of his subjects. The fortunate recipient was a wealthy merchant of Lisbon named Fernão Gomes.

This grant proved to be so important that it will merit detailed attention. The original, unfortunately, has not been found: perhaps it was destroyed in the Lisbon earthquake

of 1755. Still, some of its clauses are recorded by the historian, de Barros,¹ while additional light may be thrown upon it owing to the lucky existence of a manuscript copy of a second grant to Gomes which confirmed the first.² De Barros informs us that, in November 1469, the king leased the trade of Guinea beyond Sierra Leone to Fernão Gomes, subject to certain conditions, for a period of five years. Each year, Gomes was to pay 200 milreis in rent to the king, and to discover 100 leagues forward along the coast. Furthermore, he was forbidden to trade either at Arguin or on the coast opposite the Cape Verde Islands, and such ivory as he might obtain he was to sell only to Alfonso. However, he received the highly valued privilege of purchasing annually one civet-cat: the civet, extracted from the pouch of this animal, came to be valued in perfumery for blending scents. De Barros says no more, but the second grant made to the Lisbon financier in 1473 supplements the former's evidence. We learn from it that Gomes was given the exclusive right of gathering malagueta pepper in the lands he discovered on the payment of a further 100 milreis to the king, that he was allowed to buy out the rights of certain merchants who had been licensed by Alfonso V to trade to Guinea, and that, during his lease, no other person was to obtain any permission from the crown to traffic in his preserve. It would seem, then, that Gomes was awarded sole rights to send ships and to trade in the lands which his agents might discover.

The obligation to discover 100 leagues beyond Sierra Leone every year brought him unexpected good fortune. Within three years, a gold-bearing region, far more profitable than any yet found, was reached. Gomes himself did not go with the fleets which were equipped to fulfil the conditions of his grant. He adopted instead, apparently, the rôle of financier and organiser. His ships, sailing steadily forward close to the shore and helped by the Guinea current advanced very rapidly, though there are few recorded details of their adventures. The most important incident in their progress occurred in January 1472, when Samma, "the place where the gold could be purchased," was discovered by a fleet under captains João de Santarem and Pero de Escolar and piloted by Martim Fernandes and Alvaro

¹ Barros, I. ii. 2.

² Torre do Tombo, Chancellaria de D. Afonso V, Livro 33, f. 147 v.

Esteves. Gomes had other fleets also exploring the seas of Guinea during that year: Ruy de Sequeira found and named the Cape of St. Catherine; Soeiro da Costa reached the Rio de Soeiro in the neighbourhood of Axem; Fernão do Po lighted upon the island later called after him, but which he named Formosa; and the other three large islands of the Gulf of Guinea, São Thomé, Annobon and O Principe were also discovered. "Besides the above discoveries," wrote João de Barros, there were "other trades and islands, of which we do not speak in particular, because we do not know when, or by what captains, they were found."¹

Fernão Gomes was amply compensated for the effort and expense he incurred in thus extending the limit of discovery. Before the renewal of his five-year contract for one further year in 1473, he was rewarded by a knighthood, his coat of arms consisting of a shield argent, embossed with the figures of three negro chiefs wearing gold rings and gold collars. Subsequently, after serving his king also in northern Africa, he was honoured with the title *Da Mina*, elevated to the royal council and the Lagos company having been dissolved and its rights in Arguin taken over by Prince John, son of Alfonso V, he received the trade of Arguin from that prince at a yearly rent of 100 milreis. These distinctions, however, can have been only secondary to the great reward of gold with which he was endowed by the discovery of the Mina region. Annual quantities of gold dust, equivalent in value to 170,000 dobras, were being brought from Mina to Portugal at the end of the century and of this, one-twentieth was regularly appropriated by the crown.

Fernão Gomes, then, in the years of his grant (1469-75), must have made huge profits from the gold traffic of Samma. It may be, of course, that Alfonso V claimed all the gold which was found, in accordance with some lost clause of Gomes's grant, but this is unlikely because, while de Barros mentions the regulation about ivory in that contract, no reference to gold occurs either in the *Da Asia* or in the second Gomes patent. The Lisbon merchant, presumably, did grow enormously rich, yet we lose sight of him after the outbreak of war between Portugal and Castile in 1475 when, as was perhaps inevitable,

¹ Barros, I. ii. 2; Pacheco, bk. II.; and, for an accurate account in English, vide E. Prestage, *The Portuguese Pioneers*, pp. 184-5.

Prince John took over his contract. It is just possible that he was the Fernão Gomes who served as captain of the island of Fogo from 1510 until his death in 1520.¹ His daughter, Urraca, married an official of the household of Queen Catherine, the wife of John III.² He may also have had a son, for another Fernão Gomes lived in the reign of King John III, and owned ships which traded with the East Indies.³

However, apart from these personal details, he had left a permanent memorial to himself not only in the cape which was named after him,⁴ but also by the opening of the coast from Sierra Leone to Cape St. Catherine.

The King of Portugal now ruled over a new dominion which stretched for 2000 miles beyond Cape Bojador and in which commodities, prized highly in the markets of Europe, could be obtained at small cost. But, so far, trade with Guinea had been developed rather unsystematically. Its range had been extended piece-meal with the irregular and jerky advances of the explorers southwards and eastwards. There were obvious dangers in its unbridled exploitation. Free competition between white traders on the coast was likely to bring prices tumbling down and rapidly to reduce profits, because as the Portuguese soon found, the negro merchants were keen business men. Uncontrolled traffic would deprive the crown of much revenue which it might otherwise collect. The absence of a strict surveillance of all ships which sailed to Guinea might lead, in addition to smuggling, to a leakage of information about the gold of Mina and so to a repetition of the quarrel with Castile of 1454. Accordingly, simultaneously with the discovery of Lower Guinea, Alfonso V issued new regulations which not only subordinated the traffic entirely to himself but also provided for the exclusion of rivals.

The main purpose of the Portuguese crown was always to exploit the Guinea trades to the highest royal advantage, but its methods varied, for different schemes were tried, according to the particular preference of the reigning king. At the time of the first grant to Fernão Gomes, the organisation of the

¹ *Ensaio*, I. ii. 23.

² Barcellos, p. 37.

³ J. D. M. Ford, *The Letters of John III*, pp. 66-7, 86, 95.

⁴ Cape Fernão Gomes, situated just north of Cape St. Catherine in the Cantino Map of 1502.

Guinea traffic was still in the experimental stage, and it could not be foreseen what method might be most profitable. Even afterwards, few principles were followed consistently for the regulation of trade, and this was because the volume of trade with West Africa underwent first a rapid expansion and, after 1530, a slow decline. The crown followed a policy of shifting opportunism. Systems, which worked for the trade when prosperous, proved unsuitable during its subsequent decline and were abandoned.¹ Nevertheless, through all the superficial fluctuations of economic policy, we may discern a constant effort to make profit by the creation of monopolies. Variety occurred, not in the underlying purpose of the crown, but in the types of monopoly.

There was little uniformity even before the captains of Fernão Gomes achieved their triumph on the coasts of Mina and Malagueta. King Alfonso V, realising that governmental control must follow upon the heels of discovery, if he wished to exclude unwanted traders, had previously issued certain regulations and created a few monopolies. The traffic of Arguin Island, as we have seen, was engrossed by a company of Lagos merchants from 1444. This company, despite its great profits, seems to have been liquidated shortly after the death of Henry the Navigator, and its privileges passed into the hands of Prince John, son of Alfonso V, who sold licences to such merchants as desired them.² Arguin, it is true, lay north of Guinea, but it exemplifies one type of monopoly, which had been created a generation before the discovery of Lower Guinea.

It would seem, moreover, that Diogo Gomes was given a kind of superiority over a part of the Senegambia coast in 1460. He relates that Alfonso V, besides granting him authority over "the shores of that sea", commissioned him to seize all ships engaged in illegal trade there, and bade him send reports thereof to Portugal. In this way it came about that de Prado's caravel was arrested.³ But, since his evidence is vague, we do not know whether Diogo exercised merely supervisory duties or had sole rights of trade in a particular area. Were he granted such rights, he probably had to pay a rent for them to King Alfonso V,

¹ L'Abbé Douais, *Dépêches de M. de Fourquevaux*, p. 301.

² Barros, I. ii. 2.

³ *Vide supra*, p. 23.

in the same way as Fernão Gomes subsequently leased the Arguin trade for 100 milreis per year.

All Upper Guinea, as we saw in the first chapter, formerly appertained to Prince Henry in accordance with the letter patent of 22 October 1443.¹ No merchant or captain had been allowed to sail beyond Cape Bojador without a licence from the prince. When he died, his monopoly reverted in a normal way to King Alfonso. Diogo Gomes, then, must have received his privileges, whatever their nature, from the king. However, a complication was introduced after the discovery of the Cape Verde Islands. These islands were granted to the king's brother, Prince Fernando, by a letter patent, dated 19 September 1462.² Santiago, the largest of the group, was peopled at once and, possibly, S. Philip too.³ But, in order to encourage the young settlements, King Alfonso V, upon the petition of his brother, allowed the colonists to trade with the mainland. The inhabitants of Santiago, in the words of the chronicler Damião de Goes, were "privileged to treat and to trade in Guinea."⁴

This concession, of which the full terms throw light upon the organisation of the traffic of Upper Guinea, was made on 12 June 1466.⁵ Alfonso V empowered the islanders to go with ships to all "our contracts of the parts of Guinea" except Arguin, since it was his pleasure that this "contract" should remain a royal monopoly. Following one of the strictest rules of medieval Christendom, he forbade them to sell arms, iron, ships or naval equipment to the heathens. The crown would impose a duty of one-fourth on all imports from Guinea, but exports were to be exempted from the customary 'tenth'. Each ship, which might engage in trade, was to carry a royal official, a clerk, whose function would be to draw up a list of the cargo, while royal magistrates, resident in Santiago Island, would collect the 'fourths' on the cargo in accordance with information supplied by the clerk. Finally, should the king in future come to farm out any of the contracts of Guinea, the privileges granted to the Santiagians would be duly respected.

¹ *Vide supra*, p. 21.

² *Alguns Documentos*, pp. 31-2.

³ *Ensaio*, I. ii. 1-31.

⁴ Goes, *Chronica do Principe D. João II*, ch. xvii.

⁵ The full text of this grant is printed in Barcellos, pp. 21-3.

✓ The net result of these concessions was to give the islanders a general and continual permit for the traffic of Guinea. Their trade would be encouraged not only by exemption from the 'tenths,' but also because they would no longer have to apply for a separate licence before each voyage to the mainland. Alfonso, however, had not sacrificed any of his fundamental rights over West Africa. The theory behind the charter was that Upper Guinea belonged to the Portuguese crown and that all privileges sprang from royal grace, a fact which no trader could forget, because he had to pay duties on the articles, which he imported from the mainland of Guinea, and, on his ship, sailed the royal official who counted his cargo and prevented him from smuggling. Moreover, the king retained the power, not only to license individuals to make voyages and to farm out the Guinea traffic provided that, in such a lease, the privileges granted to the Santiagians were not superseded, but even to revoke the entire grant of 1466.

Soon after, Alfonso V did, in fact, issue at least eight separate Guinea licences. Fernão Gomes was allowed to purchase them from the interested merchants in 1469. He still held them four years later and, when the second grant was made to him, he was warned that, should he not use them before the end of his contract, they would thereafter be invalid.¹ These licences must have been granted in the usual way to certain merchants of Portugal. The latter can scarcely have desired to seek out new lands, for, had this been so, they would surely have demanded a more valuable concession than the mere right to send one or more ships to trade. It would rather seem that they intended to direct their caravels to land already discovered, that is, to Upper Guinea, where the traffic was now the special privilege of the islanders of Santiago. The grant of 1466, then, clearly did not exclude other merchants from continuing to trade in that region provided the requisite licence were obtained.

But Alfonso V did not exercise his further prerogative of leasing the trade of Upper Guinea to an individual or a company. Fernão Gomes was not allowed to trade there, as de Barros relates, "for that was the right of the inhabitants of those islands [of Cape Verde]".² As we have seen, the privilege of

¹ Torre do Tombo, Chancellaria de D. Affonso V, Livro 33, f. 147v.

² Barros, i. ii. 2.

the islanders was not exclusive, but Alfonso V did not wish, apparently, to interfere with, or to impede the growth of trade between the mainland and the islands. The white colonists who lived in Santiago, thus came to assume most of the traffic of Upper Guinea for themselves, and continued to do so during the sixteenth century. The researches of Sr. J. J. Lopes de Lima have substantiated this: "the land from Senegal to Sierra Leone remained for long a dependency of the Cape Verde Islands," he concludes, "and an exclusive centre for trade for the inhabitants of the islands."¹ This is why contemporaries began to speak of 'Guinea of Cape Verde' when they referred to the region between the river Senegal and Sierra Leone.

A new type of grant was devised when Fernão Gomes undertook further exploration. The lost letter patent of 1469 evidently gave him complete rights for five years over navigation in the seas beyond Sierra Leone. By the second patent, which the Lisbon merchant received on 1 June 1473, Alfonso V promised that, provided Gomes fulfilled his obligations no other person would be licensed to trade in Guinea. Probably, the earlier grant contained a similar clause. Presumably, then, only ships belonging to the fortunate Gomes could sail beyond Sierra Leone, and so this monopoly differed from the grant to the Santiagians. It differed too, of course, in that, while the patent of 1466 gave privileges to an unknown number of persons, the one of 1469 was given to a single individual. Also it differed in the terms of the contract. While the grant to the islanders was to continue as long as the royal favour might be extended to them, a definite limit of five years was set to the Gomes patent: issued in November 1469, it would normally have expired in October 1474, but, as we saw, it was renewed for a sixth year. The rent which Gomes had to pay King Alfonso V for his concessions further differentiated them from the grant of 1466: the Guinea contract cost him 200 milreis per year, the Arguin contract 100 milreis and the sole privilege of buying malagueta pepper another 100 milreis.

Gomes thus paid at least 400 milreis annually to the crown during the period of his lease. In addition to this revenue, King Alfonso also made a profit from such ivory as the ships of Gomes brought to Portugal. The merchant, according to his

¹ *Ensaio*, I. i. xv.

contract, had to sell all ivory direct to the king at 1500 reis per quintal. Alfonso then resold it, at a higher price, to Martim Annes Boviage, for "by another contract, made before this," all ivory from Guinea was to be sold to this man.¹ Lastly, Alfonso probably appropriated one-twentieth of the gold which came from Mina. It is thus clear that the contract of Lower Guinea must have proved as profitable to the crown as the concession of privileges to the Santiagians. Each grant brought in revenue which the government could not afford to ignore.

After Fernão Gomes's discoveries, Alfonso V began to issue general decrees for the better regulation of the traffic of Guinea. Already, a letter patent of 19 October 1470 had absolutely forbidden the purchase of civet-cats, malagueta pepper, unicorns, every kind of spice, precious stones, dyes and gums by any merchant or town holding privileges to trade in Guinea.² All these commodities were reserved for the king himself, although Gomes was given a monopoly of the malagueta and the right to import one civet-cat per year. A more important edict was issued on 31 August 1474. This law stated that Alfonso V had "made a gift of the said contracts" of Guinea to Prince John, and it prohibited, except by royal licence, all contracts, wars, trade and the seizing of Moors, in Guinea, on pain of death and the forfeiture of all worldly wealth. Acts of piracy there were to be visited with the same punishments, and any captain or clerk, of any of the ships which made the voyage from Portugal to Guinea, who deliberately deceived the officers of the contract respecting the value of a cargo, was also to be punished according to the measure of his crime.³ The significance of the decree would seem to have been that Alfonso V, never very actively interested in West Africa, thus bequeathed its administration to his son and empowered him to use force, and even the death penalty, in order to exclude interlopers.

A second law, published ten days later, supplemented that of 31 August. The preamble emphasized the need of keeping a strict watch on maritime preparations at all the seaports, so that official registration might be made of every ship which was

¹ Barros, I. ii. 2.

² *Alguns Documentos*, p. 33.

³ Torre do Tombo, maço I de Leis, no. 178 (printed in J. Bensaude. *L'Astronomie nautique au Portugal à l'époque des Grandes Découvertes*, pp. 273-4).

equipped for Guinea. A good deal of piracy had resulted from slack work on the part of the officials. Accordingly, Alfonso V now ordered that every person who wished to arm a ship for the African voyage should enter recognizance for his ship. No ship was to be sent to Guinea except the fact should first be made known to the king, a royal licence obtained for it and also a certificate from the officers of the city, town or place where the ship might be prepared, showing why the licence should be granted. This law added that such certificates of safe-conduct for ships, going to Guinea, would be given henceforth to the subjects of friendly states as well as to those of Castile (10 September 1474).¹ It is plain that the motive underlying the law was to hinder the activities of pirates and interlopers. No ship could now leave Portugal without the knowledge of the government and any craft, encountered in Guinea, whose captain could not produce either a licence or letter of safe-conduct, would presumably be arrested by the armed ships of Prince John.

* Why were the regulations thus gradually tightened? Probably the answer is that the increasing prosperity of the trade was attracting newcomers, some of whom paid little or no attention to law. The problem of scanty evidence, which all will meet who care to delve among the early records of Portuguese exploration, confronts us, when we seek to show the condition of the Guinea trade after the discoveries of Fernão Gomes. There are certain passages in the chronicles, which suggest that valuable profits were being made in the traffic of Senegambia. Both Azurara and Diogo Gomes give attractive accounts of the trade before 1460, and de Barros relates how well matters were prospering in Senegambia in 1469. At first, the natives were timid and sometimes even attacked the white traders, but, after a time, they grew bolder and, whenever they heard of the arrival of a Portuguese caravel, they would throng the shore to offer their wares in exchange for horses, basins, trinkets, beads and other articles of personal adornment.² The traffic grew in volume between the mainland and Santiago Island, where a small white settlement thrived at Ribeira Grande. Caravels from Senegambia, privileged to trade by the grant to the islanders of 1466, would return to the harbour of Ribeira

¹ Bensaude, *op. cit.*, pp. 275-6.

² Barros, I. ii. 2.

Grande with their cargoes of hides, meal, wax, gum and ostrich eggs. In the town a church was built before the end of 1470 where were held the first regular services in Guinea.¹ Prince Fernando, who owned the Cape Verde Islands, encouraged the trade in *ursella* by allowing two merchants of Castile, João and Pedro de Lugo, the right to bring it from Santiago to Europe, though he insisted that clerks, representing himself, were to sail in the ships of the two brothers for the purpose of adding up and assessing the cargoes and making provision for the payment of the proper dues (30 September 1469).² Here are only a few glimpses of the traffic of Upper Guinea, but they give an impression of prosperity.

The discovery of the gold-bearing region of Mina undoubtedly brought quick wealth to those who trafficked beyond Sierra Leone. Yet, if this be so, only one or two indications have been found of the value of that commerce. Probably, the fortunate few took steps to suppress the true facts about Mina, but they could not hide from the public eye the decrees of 1474. The laws of 31 August and 10 September were passed, we believe, to prevent others, and especially Castilians, from tasting of the new fruits of discovery. Reports of lucrative trades had aroused great interest in Portugal. Keen business men seem to have wanted to participate in them. This state of affairs would appear to have been reflected by a letter patent of 24 October 1474, which granted to Antonio Fernandes das Povoas a fixed share in the contract of elephants' teeth brought from Guinea.³ Presumably, a number of ships were now annually trading on the modern Ivory Coast, which had recently been discovered by the captains of Fernão Gomes, and this development had led to a sudden increase in the quantity of ivory obtainable in Guinea. Consequently, the king farmed out the right to buy all of it, and das Povoas became part-holder of the contract.

An episode in the history of the Portuguese Cortes throws light upon the gold traffic of Mina. Among the complaints of the Cortes in 1473 was a protest against the renewal of the contract to Fernão Gomes on the double ground that the crown

¹ Barcellos, pp. 29-31.

² Barcellos, p. 33.

³ *Alguns Documentos*, p. 40.

could, with ease and justice, obtain an extra 100 milreis, and that the trade ought, in any case, to be free.¹ Two conclusions may be drawn from a consideration of this vain protest. Why, firstly, did the Cortes believe that 100 milreis could easily and fairly be obtained? It is surely very probable that the value of Gomes's contract had so increased that he could well afford to pay the extra sum. In itself, therefore, this fragment supplies indirect evidence of the rise in the prosperity of Lower Guinea, a rise mainly due to the discovery of big quantities of gold dust. But, secondly, it is notable that the Cortes proposed free commerce. A probable motive of those members who supported the petition, may have been the desire to share in the trade and, presumably, especially in the gold traffic. Such a desire can have been voiced only because rumour whispered of huge profits. Thus, if it be admitted that Fernão Gomes was interested chiefly in the gold of Mina, this protest of 1473 does confirm that he had been enriched. It was a reliable trade too, for now a fleet was "annually despatched" to bring back the Guinea gold.² We may turn, for more exact information, to the pages of the *Esmeraldo de Situ Orbis*, where Pacheco relates how a Flemish ship went to Mina in 1475 and loaded from five to six thousand dobras of gold.³

Indeed, prospects in Guinea were now so bright that several unlicensed adventures were undertaken. Pacheco records the presence of a Genoese navigator off the Malagueta coast in 1471, but his reference is very exiguous: he does not say whether this man's ship was also Genoese or even whether it was licensed.⁴ But he tells with more detail the interesting story of the Flemish vessel to which we have already drawn attention. This ship, equipped in Flanders, employed a pilot of Castile, and so sailed to traffic beyond Cape Threepoints. After purchasing a cargo of gold, the ship turned homewards, but was cast upon the rocks of the Malagueta coast, the gold lost and all the crew drowned. Such an end was thoroughly deserved, writes Pacheco, for the Flemings had trafficked without a licence.⁵

¹ Santarem, *Memorias para a historia das Cortes Geraes*, pt. ii, p. 38; Azevedo, *Epocas Económico*, p. 173.

² Alonso de Palencia, *Crónica de Enrique IV*, iv. 205.

³ Pacheco, II. iii.

⁴ *Ibid.*

⁵ *Ibid.*

One might assume plausibly that ignorance of the Guinea navigation was the cause of their undoing. Instead of sailing southwards from the Mina coast until they should run into the west-flowing equatorial current, they had struggled straight back, close to the coast, against the Guinea current and the prevailing wind and, having been caught in a storm, were wrecked off the shallow rocky coast of Malagueta. Against this view, however, it may be suggested that they wished to buy malagueta pepper on the return journey, and that even Portuguese caravels were often lost on this part of the coast, for the seas, sweeping up to the land, would sometimes hurl the small craft of those early voyagers upon the beach. Moreover, the Flemish ship carried a Castilian pilot who would have been familiar with the navigation of those parts.¹ More probably, therefore, neither the wrath of God—Pacheco's theory—nor ignorance of the navigation, but the mischance of a storm upon a dangerous foreshore caused the destruction of this interloper.

This story shows that certain Andalusian merchants, from whom, since the Portuguese pursued a national policy of secrecy, the Flemings must have drawn their information, were still interested in Guinea. The link between Castile and Guinea dated back, as we saw in the first chapter, at least to 1454. There can be little doubt about sporadic Castilian voyages between 1454 and 1475. Mention has been made before of the de Prado expedition (1460). One or two phrases in the grant of 1469 to João and Pedro de Lugo suggest that some voyages, of which no more tangible record appears to remain, were made from Andalusia—specifically named in the patent—to Senegambia or the Cape Verde Islands. Alfonso V, when sanctioning Prince Fernando's concession of the ursella contract to the brothers, referred vaguely to "certain injuries and damages," inflicted by the Castilians upon his own people, and only favoured the de Lugos with a safe-conduct to Santiago because they were not guilty of Andalusian reprisals and, therefore, would have to be protected by the crown from attack or arrest by the vindictive islanders. The Santiagians, apparently, angered by unrecorded insults from Andalusian pirates, were apt to be merciless in their treatment of those whom they managed to catch.²

¹ Alonso de Palencia, *Crónica de Enrique IV*, iv. 214. ² Barcellos, p. 33.

Subsequently, we do not hear of the Castilians again until 1474. The letter patent of 10 September of that year, quoted above, refers to the spread of piracy. Many ships had been and were being equipped to make the Guinea voyage without offering recognizances of good behaviour. As soon as the port officials asked for the submission of these bonds, ships had been wont to steal out of harbour. Alfonso V, therefore, determined to enforce the giving of recognizances, and this was to apply to Castilians equally with Portuguese. Those who failed to do so in future would be liable, if caught, to forfeit not only their ships but also all their possessions. A question had been raised as to whether Castilians could enter bond to receive letters of safe-conduct. The law removed uncertainty by specially extending the opportunity to them. It would appear, therefore, that Andalusian interlopers had formerly been among the pirates and, if we collate this piece of evidence with the vague reference to reprisals in the de Lugo grant (1469), we may conclude that they had also perpetrated considerable damage in Santiago. One drawback was that the regulation of 1474 could not be enforced outside Portugal. Andalusians might still go to Guinea from their own ports. Some of their pilots, like the one who directed the Flemish voyage of 1475, already knew a good deal about the Guinea navigation. Indeed, this particular pilot must have made at least one earlier expedition to Mina, or else it is difficult to understand why the Flemings should have employed him. It looks as though several voyages may have been undertaken to Mina in the winters of 1473-4 and 1474-5. This leads to a further conclusion. Perhaps we may even presume that, news of the discovery of the gold source having spread quickly to Castile, the number of illegal Andalusian voyages began to increase.

The records are regrettably obscure about these interloping expeditions. They are also incomplete. More voyages than are here described were probably made by foreigners to West Africa in this period of Portuguese progress. We must, then, regard our evidence as directive rather than narrative; it shows not so much the sequence of events as the tendency, whereby news of the expansion of trade with Upper Guinea and rumours about the discovery of the mine of gold spread slowly across Europe, and ships were rigged, manned and sent

out into the comparatively unknown Ocean Sea to bring back treasure. The voyages themselves were in another sense directive, because they were the forerunners of a long series of interloping expeditions during the following century: they reveal what was to be one of the salient features of commercial rivalry in West Africa. Private merchants, the subjects of sovereigns who have no legal claim to Guinea, will equip ships to make the traffic in spite of papal prohibitions, Portuguese protests and threats, and the lurking dangers of the ocean. Seen in this light, the Castilian, Flemish and, perhaps, Genoese expeditions of this period acquire additional significance.

The most important event between 1456 and 1475 was the discovery of the gold-bearing region of Mina. In Upper Guinea the whites made some progress. A few discoveries, including the full mapping of the archipelago of Cape Verde, graced the last years of the great Prince Henry, and the earliest scheme of white settlement was undertaken in Santiago. But the prospects of trade dimmed because of rather reckless exploitation. After 1460 the profits of the Lagos company began to fall, though the patent of 1466, issued in order to help the struggling settlers of Santiago, did lead to an expansion of traffic between the island and the opposite mainland. However, now that Prince Henry was dead, a more magnetic stimulus was needed to sustain interest in Guinea, and this was provided by the remarkable explorations of 1469-72. The richest part of West Africa was thus revealed: the Malagueta coast with its pepper, the gold-bearing region of Mina and, later, the slave marts which dotted the shores of Benin and Gabun. Admittedly these findings did not bring unmixed blessings to the Portuguese. Foreign merchants, attracted by tales of untold wealth, ignored Portuguese rights and sent their ships into the prohibited seas. Alfonso V responded by tightening the regulations in regard to Guinea voyages. In doing so, he prepared the ground for a monopoly in West Africa. We shall see, in our next chapter, how Castile was the first foreign power seriously to challenge these foundations.

CHAPTER III

THE CHALLENGE OF CASTILE, 1475-1480

WE have now reached the point when the alarums and rumours of war in Guinea between Portuguese and Castilians came to a head. Since the middle of the century, the latter had looked with desiring eyes upon the riches, which the merchants of Lisbon and Lagos, and the royal house of Portugal, were amassing from the traffic. They regarded Alfonso V's claims with suspicion and envy. They had ignored them, when they dared, but only at grave risk to their ships and to themselves. Now a quarrel, mainly of Alfonso's seeking, led to war and gave them a unique chance to make good their counter-claim. A vigorous monarch, Ferdinand of Spain, deliberately supported them, even assembling a royal fleet in Seville harbour to drive the Portuguese from Guinea. This challenge, as we shall see, failed, but the Portuguese were so extended in the struggle that, while securing recognition of their monopoly in Guinea, they admitted Castile's right to possess the Canaries.

Before describing the history of this conflict, we may be permitted to say something of the evidence. Surprising as it may sound, it is a fact that, until quite recently, the reality of these Castilian voyages was questioned! Most seventeenth century writers of West African history either ignored or disbelieved the statement of Faria y Sousa, a Portuguese annalist of the early years of that same century, that in 1478 a fleet of thirty-five caravels left Seville for the mine of gold and that another such fleet sailed in 1481.¹ Thus, for example, Jean Barbot, an employee of the French West African Company, who produced a *Description of Guinea* in the early eighteenth century, absolutely denied these "romantick relations".² The

¹ Faria y Sousa, *The History of Portugal*, p. 297.

² Barbot, *Description of Guinea*, bk. III, ch. vi.

fact was that the French writers of those times were engaged in proving the priority of their own countrymen in the traffic of Guinea. This foolish controversy¹ tended for a long while to obscure the truth concerning the early history of West Africa. The question of Castilian participation was scarcely raised. But, with the advent of the nineteenth century, men began to study the history of the age of discovery with more science and less political prejudice. The Viscount de Santarem, after effectively disposing of the French claim to have traded in the ports of Guinea in the fourteenth century, proceeded to support the statement of Faria y Sousa.² He called attention in the first place to a manuscript in the Spanish archives, which was cited in Navarrete's *Colección de Viages*, and in the second place to a statement in the *Annales de Sevilla* of Ortiz de Zúñiga. Both the manuscript and the Annals referred to the activities of Castilians in Guinea. Castilian participation was thus indubitably established.

However, an analysis of Navarrete's *Colección de Viages* and of the annals of both Spanish and Portuguese chroniclers has thrown further light upon the nature of Andalusian enterprise in the seas of Guinea. It has shown not only that frequent voyages were undertaken, but also that the catholic sovereigns gave official sanction to the expeditions. They set the trade upon a monopolistic basis and collected a 'fifth' from all merchandise imported to Castile from Guinea. Of the Portuguese chroniclers contemporary with these events, only Ruy de Pina and Damião de Goes refer to the Portuguese attempts to exclude the spirited Andalusian sailors;³ it is rather surprising that the travel-stained Duarte Pacheco Pereira makes no mention of Castilian enterprises in his *Esmeraldo de Situ Orbis*. As might be expected, the Castilian records are fuller. Three chroniclers, Alonso de Palencia, Hernando del Pulgar and Andrés Bernáldez allude to the Guinea voyages of their compatriots.

Admittedly the reliability of the Spanish chroniclers is very questionable. The fact that they were writing in an age of

¹ *Vide supra*, pp. 2-3.

² Santarem, *Recherches sur la priorité de la découverte . . . au dela du Cap Bojador*, *passim*.

³ Ruy de Pina, *Chronica del Rey D. Affonso V*, ch. ccviii; Goes, *Chronica do Principe D. João II*, ch. cciii.

growing national patriotism made them the more biassed. For the most part, besides, they had special interests to serve. Alonso de Palencia and Hernando del Pulgar were both employees of the Castilian crown; the first became royal historiographer to Queen Isabella and the second held that office after the year 1482. It was, therefore, politic for both of them to praise—and to exaggerate—the exploits of their own countrymen. Andrés Bernáldez entered the Church and became curate of Los Palacios, a town in Andalusia. He was credulous and patriotic, so that one is not surprised to find him enlarging without scruple upon the exploits of the Andalusians among whom he lived. Nevertheless, the evidence of voyages from southern Castile to Guinea between 1454 and 1475, set out in chapters I and II, and the references of Goes and Pina confirm the statements of the Castilian chroniclers; while furthermore, the archivist records, printed in Navarrete, prove that these writers were not deliberately disguising the entire facts of the situation. Therefore, the skeleton of what they say may be accepted, though the details which they add are less reliable.

Accordingly, let us now attempt to reconstruct the true story of this challenge of Castile (1475–80). Keen rivalry, embracing the possession of the Canary Islands, North Africa and Guinea, marked the relationship between Portugal and Castile in 1475. Moreover, King Alfonso V, ambitious for power, had claimed the throne of Castile upon the death of Henry the Impotent (11 December 1474). He was affianced to the Princess Joanna, who disputed her aunt, Isabella's right of succession, and he invaded Castilian territory in May 1475.¹ The resulting war in the Iberian peninsular dragged on until the end of the year 1478, and then negotiations began for the settlement of the points in dispute.

The outbreak of this war was interpreted by many seamen and merchants of Andalusia as a signal for a new attempt to wrest the Guinea traffic from the Portuguese. Probably, they believed that Ferdinand and Isabella, joint rulers of the newly united Castile and Aragon, welcoming any means of exhausting the resources of King Alfonso, would give them diplomatic and, perhaps, practical support in their search for profit. The omens, on the whole, were more favourable than in 1454. War between

¹ Prescott, *Ferdinand and Isabella*, i. 259 et seq.

the rival states increased the chances of a successful issue to the Andalusian challenge. Accordingly, ships were made ready in the ports to sail to the Guinea Coast.

No estimate can be made of the number of vessels sent to West Africa by the Andalusians in these years. Many ships undoubtedly sailed to Senegambia to seize slaves. A contemporary chronicler, Alonso de Palencia, has described the activities of traders and especially of the fishermen of Palos. The men of Palos, apparently, were more familiar with the navigation of the West African coast than their compatriots of Seville and Cadiz. Some fishermen, before the outbreak of war, appear to have fitted out two caravels which loaded 120 Azenegues on the Barbary coast. Now, in 1475, perhaps with the encouragement of King Ferdinand, three caravels were equipped in the port and taken to the river Gambia, where the crew began to traffic with the local king. Slaves were bartered for brass rings, small leather shields and baskets of different colours. The negro prince, under the impression that the white traders were Portuguese, accepted an invitation to go with his relatives on board one of the ships but, having done so, found himself a prisoner in their hands. Some of the crew then armed, went on shore and captured 140 more of the natives. The caravels, thus loaded, returned to Palos. Later, when King Ferdinand heard of these happenings, he ordered the governor of the fortress of Palos, Gonzalo de Estuñiga, to see that the captive king was taken back to Guinea. After a few months, this was done, but the relatives of the unhappy prince were sold as slaves in Andalusia.¹

This expedition may be regarded as typical of others which have not been recorded. We know that more trading voyages were made to Senegambia because Palencia says that, after the return of the King of Gambia to his own country, he avenged himself by seizing some of his "treacherous attackers, despite the caution with which they sailed". Moreover, a triangular traffic in shells would seem to have been inaugurated by these sharp Castilian merchants. Quantities of sea-shells, gathered in the Canary Islands, were transported to Seville, where they were re-sold and carried to Guinea. Shells, being used for coins

¹ Alonso de Palencia, *Crónica de Enriqueiv*, iv. 129.

by the black merchants, were valued highly, and so the Castilians were able to get gold and slaves for them.¹

A few trading voyages were also made to Mina. We have emphasized already that the Castilian pilot, who accompanied the Flemish expedition of 1475, must have made at least one earlier voyage to Mina. Hernando del Pulgar, whose evidence albeit is very unreliable, chronicles three voyages to the "mine of gold". He declares that the first Andalusian voyage to this region was accidental: one of their ships having been carried forward by the current—quite a likely event—a country was found, where the natives would sell great quantities of gold. The fortunate crew then returned and spread the news in the ports of Andalusia. Their gold was tested and found pure. Accordingly, a second caravel was equipped and sent out. This adventure was equally successful, and so other men also took part and, in a third voyage, 10,000 pesos of gold, each peso being worth two Aragonese florins, were brought back. Those caravels which went to Mina took cargoes of shells, beads, old clothes, copper basins, brass manillas and other articles of small value.²

Hernando's evidence cannot be taken too literally but, if we collate it with the phrasing of a royal decree of 1480, which referred to "gold and other wares, acquired in the Mine" and brought to Castile, we may see clearly that the Andalusians tried hard to secure a share in the profits of Mina.³ Senegambia and Mina were, in fact, their chief objectives. Presumably, they left the rest of the coast alone, concentrating only upon the more lucrative parts of Guinea.

Meantime, the war in the peninsular had led to important new developments respecting the struggle in Guinea. On the one hand, the catholic sovereigns, taking advantage of the occasion to revive the policy of King John II, had proclaimed their ancient right to possess North Africa, the Canary Islands and "the discovery of Guinea". On the other hand, certain of the Castilian grandees had discerned an opportunity to make private capital out of the rivalry of Alfonso V and Ferdinand: they offered their swords to King Alfonso in return for concess-

¹ Pulgar, *Chronica de los Reyes Católicos*, pt. II, ch. lxii.

² *Ibid.*

³ Navarrete, *Colección de Viages*, i. xxxix.

ions in Guinea. Thus, the new conflict provided a unique occasion for the gratification of political ambitions and personal selfishness.

In 1475 the catholic sovereigns took certain steps which were calculated to encourage the bold efforts of their adventurous subjects. They began by renewing their claim to the coast of Guinea. The preamble of a royal edict, issued from Valladolid on 19 August 1475, recited the fact that the progenitors of Queen Isabella "always owned the parts of Africa and Guinea", described how the enemy, Portugal, had intervened, and how Henry the Impotent had submitted to the collection by the Portuguese of a duty of one-fifth on all merchandise imported from Guinea, and pointed out that the revenues of Castile had thus suffered great loss. Now, however, the government had decided to take Guinea from the Portuguese and to reduce it to obedience. Accordingly, the order forbade any voyage, henceforth to that country except by licence from Queen Isabella, and all those who might secure a permit were to pay the 'fifth' to the receivers of the crown. Dr. Anton Rodriguez de Lillo and Gonçalo Coronado were appointed the official receivers in Seville, and an attempt was made to induce honest traders to seize interlopers by a promise of one-third of all such prizes.¹ Ferdinand and Isabella then proceeded to order the preparation of an armada of thirty ships in Seville. This fleet, under the command of Carlos de Valera, was to go to Guinea to expel the Portuguese.²

In thus raising the whole question of Portugal's right to Guinea, they did not act blindly. Some might suppose that the invasion of the Portuguese having reduced them to dire straits, they resorted to all manner of expedients to check the advance of Alfonso V. Accordingly, they renewed their claim to Guinea, not because they believed in it, but with a view to distracting the invading monarch. Now it is true that their position was indeed serious in the early months of 1475,³ and their need obliged them, therefore, to use every available resource. But arguments may be adduced to show that the Guinea policy of the Castilian rulers was the result of careful

¹ *Ibid.*, iii. 465-8.

² Palencia, *op. cit.*, iv. 128-9; Ortiz de Zúñiga, *Annales de Sevilla*, bk. XII, pp. 373-4.

³ R. B. Merriman, *The Rise of the Spanish Empire*, ii. 51.

and deliberate thought. Men knew that the treasury of Portugal drew a considerable revenue from the profits of the traffic of Guinea, and especially from the gold. If, then, the annual Portuguese fleet which sailed home from Guinea could be intercepted and its gold, pepper and ivory confiscated, the Castilian government might succeed in undermining, partially at any rate, the financial staying-power of the enemy. We shall see that Ferdinand did, in fact, plan to cut off the return of the annual fleet in the winter of 1475-6. Furthermore, even after the checkmating of King Alfonso V at the battle of Toro (March 1476), Castilian aims in Guinea were not abandoned. These facts tend surely to reveal that the deliberate object of Ferdinand and Isabella was, after due consideration, to expel the Portuguese from Guinea and to take it for themselves.

In point of fact, they were not treading upon very sure ground, when they proclaimed their rightful possession of the conquest of Guinea. Ever since the capture of Ceuta in 1415, the Portuguese had led the way in the opening up of the African coast. They were, then, owners of the parts of Guinea by virtue of prior discovery. Papal sanction was also theirs, not only by the doubtful early concession of Pope Martin V, but also by the celebrated bulls of 1455 and 1456, bulls which had set their claim upon a pretty firm foundation. Should the catholic sovereigns question the validity of these grants, they would incur the charge of heresy. True they might reply that, in the bull *Dudum cum* (31 July 1436), Pope Eugenius IV had admitted the "conquest of Africa" to pertain to King John of Castile.¹ Yet, this bull having seen the light even before the discovery of Senegambia, it could not be supposed that the territory designated therein by the word 'Africa' included also Guinea. For these reasons, therefore, Ferdinand and Isabella found it difficult to justify their claim.

Nevertheless, their challenge was prosecuted vigorously. Apparently they made a profit from the collection of the 'fifth'.² During the four years of the war, besides enjoying success in the Iberian peninsular, they increased their control over Castilian trade with West Africa. Having occasion to emphasize the freedom of Castilians to make the Guinea voyage, provided first

¹ *Alguns Documentos*, p. 4.

² Pulgar, *Chronica de los Reyes Católicos*, pt. II, ch. lxii.

the royal permit should be obtained, Queen Isabella bade all merchants enter recognizances of good behaviour. Further, she decreed that licensed traders should refrain from business with enemy states, particularly Portugal and France, and insisted, above all, that they must not carry either Portuguese or French goods or men in their ships. To check evasion, she ordered that every prospective licensee must make a full declaration of his cargo to her receivers in Seville (4 March 1478).¹ A year later, a new order was published in which the Queen commanded that gold and other wares, acquired in Mina and on the coasts of Guinea, should be carried direct to Castile and not to other parts (17 February 1479).²

These measures exemplify a spirit and a policy of great caution. They show the crown taking elaborate care to regulate and subordinate the new trade. We may presume that many of the Andalusian sailors were little better than pirates. Some of the merchants behind them, in financing their earlier voyages, had encouraged an illegal and dangerous traffic. Was it surprising, then, that both merchants and seamen should seek now to avoid the payment of duties to the Castilian monarchy? One obvious channel of evasion was to transport their cargoes to non-Castilian ports; another was to falsify returns and so hoodwink the customs officers; and a third was to carry goods belonging to foreign merchants. All these dodges the wily traders seem to have tried. However the queen, by her laws of March 1478, and February 1479, sought to foil such malpractices, but with what success we cannot tell. Moreover, one clause of the first of these two edicts, which forbade licensed Castilian ships to take on board the subjects of enemy states, may have been directed against a more treacherous kind of evil work. It suggests that Portuguese were sailing in caravels, which belonged to a faction among the *grandees* of Castile, who favoured Alfonso V's claim to the throne.

The Marquis of Cadiz was prominent among those of high birth, who were not averse to a liaison with the Portuguese invader. Alonso de Palencia records that he did, in fact, support Alfonso V.³ It would appear that he hoped to make

¹ Navarrete, *Colección de Viages*, ii. 386-9.

² *Ibid.*, i. xxxix.

³ Palencia, *op. cit.*, iv. 214-5.

political capital out of the rivalry between the two royal opponents. He was evidently acquainted with the plans of that group of Portuguese merchants, who traded to Guinea, and may even have adventured his money in the traffic.

The facts which suggest his treachery are these. In 1474, as we saw before, Prince John of Portugal was entrusted with the administration of the contracts of Guinea.¹ Palencia declares that Prince John took over because Fernão Gomes, whose ships had suffered at the hands of the Andalusians, was unable to bear further losses; but evidence of this kind, emanating from a Castilian source, cannot be accepted without confirmation; and, in any case, the contract of Gomes terminated in October 1475. However, doubtless in view of his knowledge and experience of the navigation of West Africa, the Lisbon merchant was commissioned by the prince to equip the annual trading fleet for the season of 1475-6. The Portuguese caravels set out for Mina in the autumn of 1475. Meantime, in Seville harbour the preparations were going forward of the armada which King Ferdinand had ordered to intercept this fleet on its return. Now, as luck would have it, the Marquis of Cadiz chanced to hear of these preparations. Grasping Ferdinand's intention, he sent two fast caravels from Cadiz to warn Fernão Gomes of the impending attack.² It so happened that the departure of the armada from Andalusia was delayed until the following year, and so the Mina fleet was able to return to Portugal without molestation. But how may one explain the action of the marquis? Clearly he knew about the annual fleet which left Lisbon for Mina each autumn; further, there were pilots in his service who were familiar with the navigation of Guinea; and, lastly, for an unknown reason, he was uneasy for the safety of the annual Guinea fleet. Unfortunately, it is impossible to determine whether his anxiety for the fleet resulted from sympathy with the Portuguese cause, or his sympathy with that cause was partly a consequence of his direct interest in the fleet. Still, had sympathy with Alfonso V's dynastic claim been his primary motive, surely he would have contented himself with informing the Portuguese government of the armaments in Seville. Instead, he equipped caravels and sent

¹ *Vide supra*, p. 34.

² Palencia, *op. cit.*, iv. 214-5.

them direct to Guinea. These considerations and the marquis's apparent knowledge of and interest in colonial affairs, lead us to venture to suggest that a commercial link, whose nature we cannot discover, must have existed between him and the Portuguese merchants who traded to Guinea.

The attitude of Henry de Guzman, second Duke of Medina Sidonia, is even more difficult to understand. A tradition of rivalry estranged his family from that of the Marquis of Cadiz. Accordingly, in the War of Succession, the marquis having favoured Joanna *la Beltraneja*, the reigning duke supported Isabella. Yet his relations with Guinea cannot be reconciled easily with his alleged loyalty to his feudal superior. There are three scraps of evidence which shed light upon his interest in Guinea: he desired to seize one of the Cape Verde Islands;¹ he hindered the equipment of the Seville armada until his request for the island should be granted;² and, six years afterwards, he encouraged two Englishmen, William Fabian and John Tintam, to make a voyage to West Africa.³

Palencia's account of the duke's island project is very vague. He records that Medina Sidonia petitioned King Ferdinand to grant him the island of Santiago, should it be captured by the armada, which was to sail from Seville. Pending the granting of his petition the duke hindered the departure of the expedition. The king, blissfully ignorant of what were to be the consequences of his bounty, soon yielded to the request of his vassal, and so Carlos de Valera then weighed anchor. Already, however, the delay had allowed Alfonso V's Mina fleet to get back safely to Lisbon. It was now May 1476. Furthermore, even when they did get away, contrary winds drove the Andalusians back to harbour. Nevertheless, they ventured forth once more, and shaped a course for the Cape Verde Islands. After plundering Santiago, they captured the two caravels sent by the Marquis of Cadiz, and found on board 500 Azenegue slaves. But disputes now broke out among them and so, presumably towards the end of 1476, they returned to Andalusia. Henry de Guzman was partly responsible for the comparative failure of this enterprise. His greed had delayed the departure

¹ *Ibid.*, iv. 216-7.

² *Ibid.*

³ Resende, *Chronica do D. João II*, ch. xxxiii.

of the ships and caused them to be diverted from Mina, their original objective, to the Cape Verde Islands. Yet it is doubtful whether he regarded his attitude as disloyal. As a mighty grandee, he could exercise of right a considerable degree of independence. Though the duke had spoiled Ferdinand's plan for intercepting the Mina fleet, his motive was to injure the Portuguese. Probably he observed the same rule of conduct now, as later when he encouraged the Englishmen. We may credit him, then, at least with the virtue of consistency.

The failure of the expedition of 1476 did not deter the Castilians. The equipment of a new armada was often considered in council by Ferdinand and Isabella and the royal ministers.¹ At the same time, trading caravels sailed frequently from the ports of the south coast. Some were pirates who ignored the decrees of 1475. The catholic sovereigns, therefore, appointed one, Luis Gonçalves, to be "Chief Clerk of all barks and especially of those which go to the trades of Guinea as far as Sierra Leone." This officer was to see that in every ship sailed a clerk, whose business would be to check cargoes and to prevent unloading at the ports before the payment of the 'fifth'. This order had to be made public in the ports of Seville, Jerez, Cadiz, San Lucar, Palos and Huelva, from all of which, presumably, caravels set out for Guinea (6 December 1476).²

The names of the pirates, against whom this order was directed, have not been preserved, but we may speculate that one of them was a certain Juan Diaz. This man was a Portuguese pilot and a renegade. Many years later he was guilty of helping a French crew to capture a caravel of the King of Portugal's Mina fleet.³ For a reason unknown, he had fled from his native country and settled in Andalusia. In the spring of 1476, he was at sea with Sebastian Rodriguez, preying probably on Portuguese shipping off the coast of Upper Guinea. He was also guilty of robbing an Andalusian balinger, which Anton Martin Nieto, of Palos, had equipped "to make war against the Portuguese and Moors", that is, we may presume, to seize Azenegues on the Barbary coast or negroes in Senegambia.⁴

¹ Navarrete, *Colección de Viages*, i. 423.

² *Ibid.*, iii. 468-71.

³ *Ibid.*, iii. 505.

⁴ *Ibid.*, iii. 475-77.

Moreover, if Diaz was an interloper, Nieto was possibly a licensed trader.

More exact evidence remains of the conflict between the two states for the winter of 1478-9. Towards the end of 1478, a fleet of thirty-five caravels was assembled in Seville to go to the Mine and to expel the Portuguese. Pedro de Covides was given the supreme command. The ships departed with supplies of cheap goods like shells and old clothes, trafficked successfully on the coast, loaded a quantity of gold, and returned. But Prince John had been advised of the expedition. Accordingly, a Portuguese armed squadron, under captains Jorge Correa and Meni Palha, set sail to intercept them. The Andalusians ran straight into the trap, their ships, crews and cargoes were arrested, and all were taken to Lisbon.¹

It turned out that this was the last Guinea expedition officially organised by the catholic sovereigns. Negotiations to end the war began soon after the ships of Pedro de Covides were brought captive into Lisbon harbour. Alfonso V's invading army had been checked at the battle of Toro (1476), his effort to secure French support proved barren, and a second invasion of Castile in the beginning of 1479 failed. Accordingly, in March, Queen Isabella and Princess Beatrice, sister-in-law of Alfonso V, discussed terms of peace at Alcantara.² A settlement was achieved at Alcaçovas in September. It was ratified by King Alfonso and Prince John at Evora on 8 September, and by Ferdinand and Isabella at Toledo (6 March 1480).

The Treaty of Alcaçovas ended the war. Alfonso V renounced his claim to the throne of his rival, Isabella of Castile, and the peace of 1431 between the two states was again confirmed. Articles VIII and IX dealt with the colonial disputes. In the first, the catholic sovereigns promised that neither they nor their successors would disturb, publicly or secretly, the Portuguese crown in its possession of "the trade, lands and barter of Guinea with its gold mines", the islands already discovered of the Azores, Madeira and Cape Verde, or such other islands as might be found "from the Canary Islands towards Guinea";

¹ Pulgar, *op. cit.*, pt. II, chs. lxxvi, lxxviii; Ortiz de Zúñiga, *Annales*, bk. xii, p. 386; Pina, *op. cit.*, ch. ccviii; Goes, *op. cit.*, ch. cciii.

² R. B. Merriman, *The Rise of the Spanish Empire*, ii. 52-4.

neither would they interfere with the subjects of Portugal, who went to those parts, nor encourage others, nor go themselves. In return for these concessions, King Alfonso V withdrew his claim to the Canary Islands in article IX.¹

- The colonial question, which had long antagonised the two adjacent nations, was thus amicably settled. In effect, the papal bulls, which granted to Portugal the 'discovery and conquest' of all lands beyond Cape Bojador as far as the Indies, were now recognised by the rulers of Castile. The state which had first challenged, now accepted, and was later to champion, the claim of Portugal. Henceforward, the river of colonial development forked: one arm, controlled by Castile, streamed westwards from the Canaries, and the other, monopolised by Portugal, ran southwards from Cape Bojador.

Yet the Castilians had been loth to surrender the Mine. This is evident from the prominence given in the records to the discussion of the question. It would appear that, before the peace negotiations began, Ferdinand had sought papal sanction for the right to issue licences to his subjects to go to Mina.² His ships had sustained their challenge in spite of great danger; for the methods of the Portuguese had been calculated to still their ardour. "They were in the habit of torturing and killing some of the Castilians, whom they caught beyond the Canaries," wrote Alonso de Palencia, "and, in order to instil constant horror in the rest, they used to cut off the legs and arms of others."³ Moreover, chroniclers, both Castilian and Portuguese, referred to the gold as if it were an important point of dispute. Hernando del Pulgar, for example, when describing the conclusion of peace, does not mention the word 'Guinea': the treaty required, he says, "that the mine of gold should belong to the King of Portugal and to the prince his son."⁴ Andrés Bernáldez followed the same line of approach: "there was great division between the Castilians and the Portuguese", runs his chronicle, "touching the mine of gold".⁵ Even in the Treaty of Alcaçovas, the reference to Guinea was coloured by the addition "with its gold mines", which would seem to

¹ Davenport, i. 36-48.

² Davenport, i. 33, note 2.

³ Palencia, *op. cit.*, iv. 128.

⁴ Pulgar, *op. cit.*, pt. II, ch. xci.

⁵ Andrés Bernáldez, *Historia de los Reyes Católicos*, ch. xlii.

signify that the diplomats were concerned especially with the fate of Mina. These illustrations leave little room for doubt that the gold trade was the chief point in the colonial dispute, and suggest that Castile was very unwilling to yield her claim.

Still, the main question was settled, as we saw, when the treaty was ratified finally by Ferdinand and Isabella at Toledo in March 1480. But, as is often the case, certain subsidiary problems arose out of the agreement. The demarcation of the exact boundaries between Castilian and Portuguese dominion beyond the Canaries was to provide ample cause of discussion. Moreover, certain Andalusian caravels were trading in Guinea even while the peace talks were proceeding. Eustache de la Fosse, a Fleming who has left a valuable record of a voyage to Guinea in 1479-80, mentions how he met one of these caravels.¹ The government of Castile knew that some Andalusian ships were in Guinea, for a royal order of February 1480 referred to "three caravels and . . . other caravels whatsoever, which went to the said Mina."² A few of them had already returned before the order was made, but others were still trafficking along the coast. Presumably, they had left Castilian ports in the fall of 1479, intent upon loading a last cargo of gold ere the peace treaty should be finally ratified.

Now the Portuguese government, as soon as peace had been concluded, issued new orders to all its captains, who habitually navigated along the Guinea Coast. They were instructed, "for the defence, protection and preservation of the contracts of Guinea," to cast into the sea the crews of all "caravels or ships of any of the people of Spain or of any other country," encountered in Guinea, and to arrest the ships and illicit cargoes (April 1480).³ Prince John, having secured full recognition of his monopoly from Ferdinand and Isabella, was obviously determined to enforce it. But there were Andalusian caravels still trading "beyond the Canaries towards Guinea". Perhaps the prince had been warned of their presence. At any rate, the unfortunate men, who happened to trade in the prohibited area during the early months of 1480, were thus faced with certain death, if they should be caught.

¹ Eustache de la Fosse, "Voyage", (*Revue hispanique*, 1897, pp. 174-201).

² Navarrete, *Colección de Viages*, ii. 395-6.

³ *Alguns Documentos*, p. 45.

Accordingly, transitional arrangements were made for these voyagers. King Ferdinand, in a letter to Alfonso V and to Prince John, asked that security should be granted to the Andalusians, provided that the proper duties were paid to the Portuguese government. He argued that Diego Diaz and Alonso de Avila, two of the merchants concerned, had "sent the said two caravels to the said Mina del Oro and the trade of the Isles of Guinea" before peace was proclaimed and, therefore, were entitled to leniency. It appears that his request was granted, and that letters of safe-conduct were sent to the interested merchants. Ferdinand's argument is not, in fact, entirely satisfactory, because caravels, which were still trading in Guinea in February 1480, must have left Andalusia during the peace negotiations and, perhaps, even later. Moreover, one of the merchants whom he helped, Alonso de Avila, appears to have been a high government official. One of the queen's secretaries bore the same name,¹ and seems to have resided at Valladolid, while the Alonso de Avila, who sent his caravel to the Mine, was a merchant of Valladolid. One suspects that a measure of government influence may be discerned in Ferdinand's letter to the Portuguese rulers. Two other caravels, *la Bolandra* and *la Toca*, whose owners were given similar letters of safe-conduct by Prince John, arrived in Andalusia from Mina after the peace treaty was signed. A possible reason for Ferdinand's favour was that, besides paying a 'fifth' to the Prince of Portugal, the owners also paid a fifth of the value of their cargoes to the King of Castile.² After this, however, no further evidence of regular Castilian voyages to Guinea has been found. We may conclude, therefore, that the granting of safe-conducts to these merchants completed the transitional measures.

So ended the first serious attempt on the part of a foreign power to compete with the Portuguese in West Africa. Castilian traders, following close upon the heels of the Portuguese, had tried to prevent the creation of a monopoly by their rivals. In so doing, they differed from those other challengers, French, English and Netherlander, who came after them, for these found a monopoly and tried to destroy it. But Castilians and Portu-

¹ Navarrete, *op. cit.*, ii. 389, iii. 468.

² *Ibid.*, ii. 395-6.

guese fought for half a century in what was almost an open colonial field, the latter always leading and the former always pursuing. Even as they competed in North Africa and the Canaries, so they did in West Africa. Each claimed sole possession in Guinea, and each tried to exclude the other.

This feature of the struggle was illustrated well in the War of Castilian Succession. A consideration of the administrative measures of the two states brings out the similarity of their methods. Both claimed Guinea; both tried to regulate the trade; both used a system of licences for this purpose; both demanded recognizances of good behaviour from all licensees; both appointed receivers and clerks to supervise and assess cargoes; both required a full declaration of all merchandise carried by sea; both imposed customs duties on imports from Guinea; and both sent out armed fleets to enforce their decisions and to expel the ships of the rival state from West African waters. Yet, if Castile pursued a policy similar in many ways to that of Portugal, she was, after all, only copying the methods of the sister state. She would appear, in fact, to have followed the lead of Portugal, and to have modelled her own regulations upon those of her greater rival.

The truth was that the Portuguese had an insuperable advantage in the struggle, based upon their priority in the discovery, their greater zeal for empire and their numerical superiority in those parts. In the race to Guinea, the Castilians brought up the rear only as a feeble second. Their efforts shone with the reflected light of Portugal. Moreover, the strength of the Church Universal, in the form of papal bulls, was asserted justly on the side of Portugal, bequeathing to the House of Aviz all lands beyond Cape Bojador. These grants were, in effect, recognised by Ferdinand and Isabella in 1480, though the Canaries remained in Castilian hands by way of just consolation. The challenge of Castile was thus effectively assuaged. It only remained to see for how long the Portuguese might preserve intact the monopoly, which they proceeded to consolidate.

CHAPTER IV

THE CONSOLIDATION OF THE PORTUGUESE MONOPOLY, 1480-1530

THE Portuguese, having disposed of the Castilian claim to Guinea, now devoted more time and energy to discovery and colonisation. They also secured, from the papacy and from King Ferdinand of Spain, confirmation of their territorial monopoly, and they devised new regulations, which supplemented Alfonso V's laws, for the organisation of the trade of West Africa. These measures, of course, strengthened only the legal basis of their rights over Guinea, but the Portuguese fully realised the need of executive force. Accordingly, they built fortresses at various places on the coast, and equipped armadas to convoy their trading fleets and to patrol the shores of Guinea. Dame Fortune was kind, for she granted them half a century of peace there so that they could complete this work. Not one of the other maritime powers of Europe laid claim to Guinea from 1480 to 1530, although interloping ships, it is true, sometimes appeared in the prohibited seas. Consequently, when the French challenged the Portuguese empire early in the reign of John III, the trade, organisation and defence of Guinea had all been greatly changed. We must describe, therefore, the legal consolidation of the monopoly, the expansion of trade, and the building of fortresses and fleets, in order to prepare the way for the story of the political and commercial struggle in the sixteenth century. This chapter will be confined to an account of the legal consolidation of the monopoly.

The events of the war with Castile had shown that, if the Guinea monopoly was to be upheld, steps must be taken to protect it. Moreover, there were signs of unwelcome activity in the ports of Flanders and England, and indications that Florentine, Genoese, English and Flemish merchants wanted to share in the gold trade. These reasons, combined with vague

fears of what the future might have in store, drove the Portuguese, immediately after the return of Columbus from his first voyage of discovery to the west, to seek a confirmation of their monopoly. Their efforts were rewarded in 1493-4 by papal bulls and the Treaty of Tordesillas.

Let us first consider those unlicensed English and Flemish voyages to West Africa, which aroused the fears of the Portuguese and thus led them to strengthen their monopoly. The narrative of a Fleming, named Eustache de la Fosse, proves that Flemish merchants evinced an interest in Guinea gold, and also that voyages were actually undertaken from Flanders to Mina.¹ Eustache de la Fosse seems to have been an educated citizen of Tournai. Early in the year 1479 he left Bruges to sail to Mina. His master, whose name we do not know, had sent to Seville the merchandise, which was to be taken to the mine of gold. Accordingly, Eustache interrupted his journey and paid a necessary visit to Spain. A factor of his master, who lived in Seville, had freighted and equipped a caravel for the voyage. Eustache embarked and, eventually, in the middle of October, his crew got under way. On the Barbary coast they encountered two Portuguese caravels, but they passed them by, for the Portuguese were their enemies. Sailing south-westwards, they touched at the Canaries, and then made their way to the Rio do Ouro. Here, Eustache relates, the Spaniards were accustomed to fish every year. It would seem, then, that Castilian fishermen were ignoring the Portuguese claim to a monopoly of the trade, fisheries and conquest of all land, discovered or to be discovered, beyond Cape Bojador. The Fleming proceeds to describe how Cape Barbas, just north of Cape Verde, was negotiated, and he says that here perished one, Henry, the factor of Thomas Perrot, a merchant of Bruges. Off Cape Verde, Eustache fell in with two other caravels, one of which had been fitted out at Cadiz and was also going to Mina. Apparently, they sailed on together, turned south-east at Sierra Leone, and so reached the Malagueta coast. Eustache's caravel hurried on to the Gold Coast, but one of the other two caravels delayed to purchase malagueta pepper and also slaves, which they intended afterwards to barter for gold when they should reach Mina. Meantime, while the second caravel traded at

¹ Eustache de la Fosse, "Voyage", (*Revue hispanique*, 1897, pp. 174-201).

Samma, the Flemish ship loaded 12 or 14 pounds of gold near the Village of Two Parts. But then, unfortunately, a Portuguese armed squadron, commanded by Fernand de les Vaux¹ and Diogo Cão, set upon them. The interlopers were arrested and, ultimately, the ringleaders were taken to Portugal. After trial, all were condemned to death for having traded to the Mine without the licence of the King of Portugal. But Eustache seems to have bribed his gaoler, and, one Saturday night, he escaped from his prison and fled across the frontier into Castile. Many years later, certainly not before 1516, as a reference in his narrative to a work published in that year by Amerigo Vespucci proves, Eustache sat down to write the story of his adventures.

The importance of Eustache's tale is considerable. Besides the expedition from Flanders to Mina in 1475, recounted by Duarte Pacheco Pereira,² we have proof here of a second voyage in 1479-80, and evidence of a third, not long before 1479, during which Henry, employed by another merchant of Bruges, had been shipwrecked just north of Cape Verde. Moreover, the Flemish traders of 1475 and 1479 sought help in Castile. Pacheco states that the Flemings, who were shipwrecked on the Malagueta coast, obtained a Castilian pilot. Eustache de la Fosse records the presence of a Flemish factor in Seville, who equipped the caravel for use in the Guinea enterprise, and perhaps he, too, employed a Castilian pilot. It would seem that merchants of Flanders and Andalusia pooled their knowledge and experience, when preparing these interloping voyages. We find, again, that Eustache knew that winter was the best time for sailing to Guinea: he set out in the middle of October and reached Mina in the middle of December. His narrative further reveals an exact acquaintance with the chief trading resorts around the coast, Cape Verde, Sierra Leone, Malagueta, Cape Threepoints, Mina whose two chief commercial centres, Samma and the Village of Two Parts, he also mentions, and the Rio dos Escravos. All these facts cannot be mere coincidences ;

¹ Can this possibly be a variant spelling for Fernão do Po ? There is some ground for thinking so, because elsewhere Eustache says that Fernand de les Vaux had to sail 200 leagues to the east, and Fernão do Po discovered the island in the Gulf of Benin, which bears his name and which also lies to the east. May we even antedate the discovery of Benin, and assume that its coast had been navigated by 1479 ?

² *Vide supra*, p. 37.

they suggest a greater trade between Flanders and Guinea from 1475 to 1480 than extant records nowadays reveal.

Moreover, at this same time, there were plans afoot in certain English ports for at least one voyage to Guinea. An English fleet lay ready, perhaps anchored in the Thames, to sail to West Africa in 1481. This is revealed by the wording of King John II's well-known protest to Edward IV. The King of Portugal, hearing, apparently, of these naval preparations, sent ambassadors to the English king to "confirm the ancient leagues". The envoys, after showing their master's title to the overlordship of Guinea, asked Edward IV to forbid voyages to Guinea, and requested especially the dismantling of a fleet which, under the commission of the Duke of Medina Sidonia, had been equipped by John Tintam and William Fabian for a trading voyage to West Africa. Edward IV conceded all their demands. Richard Hakluyt, who incorporated these facts in his *Principal Navigations*, copied them from Garcia de Resende's *Chronicle*, published in 1545. But the earliest record of the episode may be found in Ruý de Pina's *Chronicle of King John II*, which was written probably at the very beginning of the sixteenth century.¹

New evidence, mainly circumstantial, which has recently come to light, suggests that one voyage to Guinea had been completed before the Portuguese protest. Attempts to trace William Fabian and John Tintam have not met with much success. No evidence of the Tintams has been found. However, a citizen and merchant of London, named Thomas Fabian, received a grant of land at Haringay in 1467,² and in 1481 a certain Thomas Fabian, alias Fabyane, who was a merchant of the Staple at Calais, received a general pardon from Edward IV.³ Moreover, in 1470, a John Fabian, citizen and freeman of London, was exporting bales of striped and undyed cloth, embarking them on Venetian galleys, which called at Southampton.⁴ Thus, while Thomas exported wool to Flanders, John exported cloth, apparently in the Venetian galleys, either to Flanders or

¹ Hakluyt, vi. 123-4; Pina, *Chronica del Rey D. João II*, ch. vii; Resende, *Chronica do Rey D. João II*, ch. xxxiii.

² *Catalogue of Ancient Deeds*, i. 489.

³ *Cal. Patent Rolls*, 1476-85, p. 284.

⁴ Petty Customs Accounts, Southampton Municipal Records: Edward IV, Book B, 20 June; Book D, 12 December.

directly to the Mediterranean. We cannot be sure that Thomas and John Fabian were related. Yet we may infer that William, also a Londoner, may have been connected with either Thomas or John, and perhaps with both. If William were related to John, then, he too was perhaps dealing in the Mediterranean trade, and it was not a very long shot to venture also in the Guinea trade. On the other hand, if he were related to Thomas, presumably he may have heard tales about the gold of Mina from Flemish merchants, who, as we have seen, had sent ships to Mina as early as 1475.

All this, though very speculative, shows at least how news of profits in gold might have reached the ears of John Tintam and William Fabian. There was a considerable reshuffling of ideas among Englishmen, who were acquainted with the seas, because of their expulsion from the Iceland fisheries just at this time, and the victory of the Hansa in the Baltic. John Lloyd set out from Bristol to find the "island of Brasylle" in 1480, and a similar expedition was undertaken in 1481. It is just possible, again, that English ships visited Barbary in 1465 and 1469.¹ Was William Fabian also one of the pioneers? Did he make a voyage to Guinea in 1480-81? It so happened that, contemporaneously, the Portuguese Cortes protested against Castilian, English and Flemish intruders into West Africa.² Moreover, on 27 February 1481, Edward IV informed Pope Sixtus IV that "he willingly permits his subjects to pass over to any parts of Africa for traffic, and the exchange of baser merchandise for nobler, provided this be sanctioned by the pope's authority", and he prayed "His Holiness that no suspicions might attach to this voyage, and to grant letters for the aforesaid purpose, to date from the 1st of November last."³ Now it would be plausible to maintain that Edward IV's letter had no connection with any voyage of Tintam and Fabian. Yet three facts are curious: that the papal provision was to have dated from 1 November, that is, from a time when, owing to the phenomenon of the 'Guinea season', it was customary and necessary to leave Europe; that Edward IV

¹ D. B. Quinn, "Edward IV and Exploration", (*Mariner's Mirror*, 1935, pp. 275-84).

² Santarem, *Memorias para a historia das Cortes Geraes*, pt. II, pp. 200-1.
E. Prestage, *The Portuguese Pioneers*, pt. 196.

³ *Cal. S. P. Ven.*, 1202-1509, no. 474.

should have believed it incumbent upon him to secure letters from the pope for "this voyage . . . to any parts of Africa for traffic"; and, thirdly, that the object of the voyage was to have been "to exchange baser merchandise for nobler", perhaps beads for gold. We may also suspect that the Duke of Medina Sidonia had invited the English merchants to undertake the expedition, and had supplied them, perhaps, with details of the navigation and an experienced Andalusian pilot.

These speculations suggest that certain English merchants, possibly Tintam and Fabian, made a voyage to West Africa in the winter of 1480-1. Perhaps the expedition was a minor episode in the struggle between Portugal and Castile and, for this reason, the Duke of Medina Sidonia, who was certainly responsible for the preparations of 1481, was also behind the earlier adventure. The Portuguese learnt of the voyages, either from their sea-captains or from the negroes in Guinea, and so a public protest against the intrusion of English ships was made in the Cortes. Moreover, John II, knowing about the successful voyage of 1480-1, and hearing through one of his ubiquitous spies of the preparations of Tintam and Fabian for another illicit voyage, sent his ambassadors to Edward IV. Much of this is admittedly pure hypothesis. Yet, behind the bleak bare facts, there may well be hidden an extraordinary story.¹

It was revealed in the Cortes of 1481 that Florentines and Genoese, who lived in the dominions of Portugal, were finding out secrets about Mina.² May we deduce from this that Genoese seamen, like Flemings and Englishmen, were making illegal voyages to Guinea? Perhaps this is to stretch the evidence unduly. But we do know that many Genoese sailed to Guinea in the early days of the discovery. A Genoese was the first to purchase pepper on the Malagueta coast in 1471.³ Another Genoese sailed on the same ship as Eustache de la Fosse in 1479, and disembarked at the Canary Islands.⁴ These men, and others like them, may conceivably have initiated illegal voyages beyond Cape Bojador. If this be so, then the Portuguese had good cause for examining the problem of defending Guinea.

¹ An anonymous pamphleteer of the middle-seventeenth century states that Fabian and Tintam did go to West Africa. *Vide* "The Golden Coast, or a description of Guinney", London, 1665, pp. 84-8.

² Santarem, *Memorias*, pt. II, pp. 200-1.

³ Pacheco, II. iii.

⁴ Eustache de la Fosse, *op. cit.*



WEST

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A more serious danger, which the Portuguese feared, was that another maritime state might challenge their monopolistic position. Accordingly, they tried to conceal facts about their oversea dominions and to exclude interlopers. King John II was obliged to deal ruthlessly with certain of the powerful feudatories of his country in order to achieve these ends. The Count of Penamacor and the Duke of Braganza toyed with the idea of gaining outside help against the crown, by the concession of commercial privileges in Guinea. One of the salient features of John II's policy was the curbing of the power of the feudal nobility. Penamacor and Braganza opposed him vigorously. Braganza entertained the proposition of Castilian participation in the Guinea traffic in 1483. A contemporary alleged that the duke promised to co-operate with Queen Isabella of Castile in war against John II, should the latter refuse to allow Castilian merchants to trade in Guinea, even though they should offer to pay the customary duties.¹ However, with the help of the municipalities, the King of Portugal overcame the disloyal duke and, on 30 May 1483, he was executed at Evora. Queen Isabella would seem from the evidence to have been a little disappointed over the abandonment of her earlier Guinea claim. The Braganza episode emphasized that John II must strengthen his monopoly, and, if possible, secure a confirmation from Castile.

The moral was set in relief once again in 1488. Count Penamacor, having incurred the displeasure of John II by his resistance to the royal policy of centralisation, was obliged to flee the country. First, he took refuge in Flanders, but, later, after taking the name Pero Nunez, he landed in England. Then he began to assemble a fleet to go to Guinea, and to urge ship-owners in both Flanders and England to adventure in the African traffic. John II soon discovered the count's alias and, therefore, sent a special envoy, Alvaro Rangel, a knight, to reveal the identity of Pero Nunez to Henry VII of England. Henry VII favoured his royal ally by imprisoning the count in the Tower of London, whence he was transferred, afterwards, to Portugal. No evidence has been discovered, so far, to throw light upon the maritime preparations which, presumably, were undertaken soon after the count landed in England.²

¹ Pina, *Chronica del Rey D. João II*, ch. x.

² Resende, *Chronica do D. João II*, ch. lxxiii; *Cal. S. P. Span.*, 1485-1509, p. 15.

pressure from Henry VII's council prevented the transfer; Pero Nunez later went to S.

★ John II could not hope to preserve secrecy about Guinea, while recalcitrant grandees, like Braganza and Penamacor, thus collaborated with foreign merchants. Indeed, strive as they might, the Portuguese were unable to prevent the leakage of facts. Many foreigners, resident in Portugal, collected scraps of information about Mina. Others enrolled in the crews of Portuguese caravels.¹ Moreover, a few Portuguese pilots and sailors were deserting their country's service already, in spite of government measures to prevent them selling abroad their navigational knowledge and maritime experience.² Thus, for example, Lorenzo Artero, a pilot of Lagos, left his own country and settled in the Canaries, where he would seem to have met a Castilian merchant, named Alonso de Morales. Artero agreed to pilot one of de Morales's ships on a slave-raiding expedition to Guinea in the winter of 1494-5.³ Here, in embryo, is the type of project, which John Hawkins undertook for the English so successfully three-quarters of a century later. Hawkins generally employed Portuguese renegade pilots, even though, in his day, far more was known by non-Portuguese about West Africa. The escape of a few deserters, like Lorenzo Artero, in the early period of Portuguese enterprise in Guinea, must have provoked intense anger among those who remained loyal to the policy of national secrecy.

Yet, the Portuguese crown itself was not entirely blameless for the leakage. Occasionally, Alfonso V and John II took foreign correspondents into their confidence. Alfonso V made a gift of a manuscript of Azurara's *Chronica de Guiné* to the King of Naples in 1453;⁴ and John II sent samples of the pepper of Benin to Flanders and to other parts in 1486.⁵ Admittedly, the crown did not reveal vital information about winds, currents, rhumb-lines and harbours by gifts of this kind, but the effect was to arouse curiosity among the merchants of the other maritime states.

A gauge of the leakage is provided by a comparative study of contemporary maps, charts and globes.⁶ The well-known

¹ Santarem, *Recherches sur la priorité de la découverte . . . au delà du Cap Bojador*, pp. 194-5.

² Navarrete, *Colección de Viages*, iii. 127-9.

³ *Ibid.*, iii. 502-5.

⁴ Santarem, *Recherches*, pp. 144-5.

⁵ Pina, *Chronica del Rey D. João II*, ch. xxiv.

⁶ *Vide* G. H. T. Kimble, "The Mapping of West Africa in the 14th and 15th Centuries," ch. viii. (An unpublished thesis in the University of London).

chart of Andrea Bianco, produced in London in 1448, is almost identical with that of Benincasa, which was drawn in 1467 : so that, during the interval, foreign map-makers were able to obtain, apparently, only a very few new facts about the configuration and navigation of Guinea. But a second chart, drawn by Benincasa in 1468, advanced the southern limit of nomenclature from the region of Cape Verde to the Cape of Santa Maria beyond Sierra Leone. Moreover, the 'Guinea Portugalexe', a chart of Venetian origin (1489), mapped the entire West African coast to a point beyond Cape Lopo Gonçalves. The additions in Benincasa's second map suggest that he had somehow gained access to charts, drawn by a fellow-voyager with Pero de Cintra, the Portuguese navigator, who reached the Cape of Santa Maria in 1462. It is plain also that, by 1489, exact reports about the discoveries, undertaken by the agents of Fernão Gomes, had reached Venice, and we may presume that the Venetians spared no efforts to penetrate the Portuguese secrets, because of their interest in the eastern spice traffic. Lastly, the Cantino map, which was sent from Lisbon to the Duke of Ferrara before 19 November 1502, names correctly practically all the capes and bays, native villages, places of traffic and Portuguese stations around the coast, and includes legends, which reveal the value of the gold trade of Mina. It would appear, from an examination of the Cantino map, that by 1502 foreign navigators must have known a great many facts, which the Portuguese had tried to keep secret.

One of the reasons for the gradual dissemination of knowledge was that private Castilian merchants continued to ignore article VIII of the Treaty of Alcaçovas. Andalusian fishermen still resorted to the valuable banks between Cape Bojador and Cape Verde. Eustache de la Fosse, writing after 1516, alleged that "the Spaniards have the custom every year of going to fish" in the Rio do Ouro.¹ Moreover, in 1501, the King of Castile forbade fishing between Cape Bojador and the Rio do Ouro, an order which seems to imply that certain of his subjects had broken the agreement with Portugal.² After the discovery of America, furthermore, some Andalusian merchants began to seize slaves on the coast of Guinea. Alonso de Morales, a native of Cadiz,

¹ Eustache de la Fosse, "Voyage", (*Revue hispanique*, 1897, pp. 174-201).

² *Alguns Documentos*, p. 126.

equipped a caravel for this purpose, and, employing a Portuguese renegade pilot, sailed to Guinea, where he captured many negroes in the autumn of 1494.¹ The King of Portugal complained to Ferdinand and Isabella about the infringement of the agreement of 1479-80. King Ferdinand ordered the seizure of Alonso de Morales and his accomplices. But even Ferdinand's unconditional recognition of the Portuguese monopoly did not deter a few bold interlopers. It was, perhaps, at the request of King Manuel, the Fortunate, that Ferdinand again confirmed the Treaty of Alcaçovas in 1503, because some ships from Castile had sailed to Guinea, and "the island of Fernando Po, and to the trades of that coast".² There is evidence also that Castilian pirates traded in Guinea in 1547, 1549 and 1558.³ It is probable that many of the trained pilots of southern Castile, when unemployed, could not resist the temptation to hazard the profitable Guinea voyage in the first half of the sixteenth century.

Portugal could not suffer unmoved the exploits of interlopers. She found herself unable to check the gradual accumulation in foreign ports, of a store of vital facts which related to her empire. In 1495, a French ship, piloted by a Portuguese renegade, captured one of the royal caravels from Mina, which carried on board 20,000 dobras of gold and, possibly, one of the secret charts of the Guinea navigation.⁴ There was danger in such accidents. Portugal needed a new guarantee of her monopoly.

Accordingly, John II began to seek for a new means of preserving the *status quo* in Guinea. The first voyage of Columbus, and the continued activity of Castilian fishermen beyond Cape Bojador, provided him with a suitable occasion for resurrecting the subject of his monopoly. There could be no doubt that the fishermen had violated the Treaty of Alcaçovas. But Columbus's voyage raised a new issue. Columbus had been driven into the Tagus upon his return, and John II, when he heard about the discovery, "showed that he felt disgusted and aggrieved, because he believed that it was made within the seas and

¹ Navarrete, *Colección de Viages*, iii. 502-5.

² *Alguns Documentos*, p. 132.

³ Andrada, *Chronica do rey D. João III*, pt. IV, ch. xxxvii; *Quadro Elementar*, ii. 102-3.

⁴ Navarrete, *Colección de Viages*, iii. 505.

bounds of his lordship of Guinea."¹ His claim, however, was repudiated by Ferdinand who, to ensure his possession of the new lands, immediately appealed to Pope Alexander VI.² Nevertheless, John II was well on the way to achieving at least one goal: even an admission of Ferdinand's claim would probably involve a demarcation of territory, and a confirmation of the Portuguese monopoly in Guinea.

The pope could not arbitrate easily between the claims of the two monarchs. What was the position in 1493? The papal bulls of 1455 and 1456, and a later bull of 1481 which confirmed the Treaty of Alcaçovas,³ had not contemplated a longitudinal division of discovered lands. These bulls had established a latitudinal demarcation only: all lands south of Capes Bojador and Nam had been granted to Portugal. Yet the bull *Inter Caetera* of 15 March 1456 had ceded, specifically, to Alfonso V, and his successors, all lands "as far as to the Indies" beyond Cape Bojador. Contemporaries generally, if not Columbus himself, believed that the land, which he had discovered, bordered upon the Indies. Accordingly, by virtue of *Inter Caetera*, did not the new territory appertain to John II? The case for Portugal was strong. John II was not advancing a purely upstart claim. He based his demands upon papal bull and public treaty.

Yet Alexander VI gave a decision in favour of Castile. Four papal bulls, bearing upon the dispute,⁴ were promulgated in 1493. By the third, *Inter Caetera*, which was dated 4 May but was not expedited until June, Castile was granted the government of all islands and mainlands, towards the west and south of "a line from the Arctic pole . . . to the Antarctic pole . . . distant 100 leagues towards the west and south from any of the islands commonly known as the Azores and Cape Verde". Thus, the discoveries of Columbus were assigned to Castile.

But, at the same time, the active interests of King John II

¹ Pina, *Chronica del Rey D. João II*, ch. lxvi.

² H. Vander Linden, "Alexander VI and the bulls of demarcation", (*A.H.R.*, xxii. 13).

³ Davenport, i. 49-55; *Alguns Documentos*, pp. 46-55.

⁴ Davenport, i. 56-83; vide Vander Linden, *op. cit.*, who argues that the bulls were not an instance of papal arbitration, but "acts of papal sovereignty in favour of a single power", and that it was Alexander VI's interest to favour Ferdinand and Isabella. He also discusses the order of despatch of the four bulls.

were safeguarded. All the papal bulls specifically excluded lands in the actual possession of a christian prince from the grant to Castile. Even the bull *Dudum siquidem* of 26 September 1493 contained a clause to this effect, although it revoked all former papal grants to Portugal which might seem to give her rights in the western seas. Moreover, the trade and territories of Guinea lay to the east of the line of demarcation, established by *Inter Caetera*, while, as if to give double assurance to John II, King Ferdinand was conceded rights over his new dominions, which were identical with those already exercised by the King of Portugal in "Africa, Guinea and the Gold Mine." By implication, therefore, Pope Alexander VI's bulls recognised the special monopoly of Portugal.

A new Castilo-Portuguese treaty also confirmed that monopoly. King Ferdinand feared lest John II should send an armed fleet to take possession of the Columbine territories; John II, on his side, desired a settlement of the disputed right of fishing beyond Cape Bojador. Ferdinand wanted treaty recognition of his title to oversea dominions; John II would admit the title only on condition that the line of demarcation should be moved further west. Accordingly, negotiations between their plenipotentiaries began at Barcelona in August 1493. They were completed at Tordesillas on 7 June 1494. The two monarchs, by the Treaty of Tordesillas, agreed to remove the line of demarcation 370 leagues west of the Cape Verde Islands.¹ Article I conferred upon the King of Portugal and his successors for ever "all lands, both islands and mainlands, found and discovered already, or to be found and discovered hereafter, by the King of Portugal and by his vessels, on this side of the line . . . toward the east, in either north or south latitude." Castile thus recognised the Aviz lands in West Africa. Meantime, a separate convention solved the problem of the Barbary fisheries in favour of Portugal.² Pope Julius II confirmed the Tordesillas treaty by the bull *Ea quae* of 24 January 1506.³ In this way, the occidental land dispute between the two Iberian powers was amicably and finally settled.

It is difficult to determine whether the other maritime powers

¹ Davenport, i. 84-100.

² *Alguns Documentos*, pp. 80-90.

³ *Ibid.*, pp. 142-3.

of Europe recognised the Portuguese monopoly. Since they had not been signatories to it, the Treaty of Tordesillas did not bind them. Admittedly, that treaty was important, because, afterwards, Spain directed almost all her colonial energies to the exploitation of the new world, and she began to realise that a common interest existed between herself and her former rival in the defence of their monopolies. The two powers ceased, after 1494, to compete in West Africa. Nevertheless, a bilateral treaty was insufficient to deter the governments of France and England from encouraging their mariners to venture in the Guinea traffic. It is also highly doubtful whether contemporaries held the papal bulls, which first created the Portuguese monopoly, to be universal in their effect. During the sixteenth century, the kings of Portugal, when protesting against the infringement of their monopoly, sometimes appealed to the papal division of the world beyond the seas. Not unnaturally, John III and Sebastian referred more frequently to the bulls in their negotiations with the catholic ruler of France than did Sebastian in his correspondence with the protestant Queen Elizabeth of England. But we may question whether contemporaries accepted the bulls of 1493 as binding.

The papal right to dispose of new lands was based on the temporal sovereignty of the papacy, and the mediatory power which that involved. Many jurists disputed this claim, but favourable jurists alleged that the Donation of Constantine provided legal justification for the land grants of the medieval popes.¹ The original Donation was not a very satisfactory foundation for the later grant of all the mainland of West Africa to Portugal, yet precedents undoubtedly existed for the bulls of 1455, 1456 and 1493. The popes claimed the right to dispose of Saracen provinces during the crusades. Less authentic papal grants were those of the island of Sardinia to the Pisans in 1016 and 1045, and that of Ireland to Henry II of England in 1155. Lastly, Pope Clement VI's grant of Lançerote island to Don Luis de la Cerda in 1344 represented an incontestable precedent for the bulls of the fifteenth century.

The pope could also claim sovereign arbitral power as the spiritual father of the world. He was the representative of

¹ E. Nys, "La ligne de démarcation d'Alexandre VI", (*Revue de droit international*, xxvii. 474-91).

Christ on earth. Surely, then, it was incumbent upon him to decide the ownership of new-found lands! His mediatory decisions could be sanctioned by oath, which he would administer, by excommunication and by interdict, and the temporal influence of the whole ecclesiastical hierarchy could be brought to bear upon a transgressor. Moreover, it was his prerogative to regulate relations between christian and non-christian peoples. The Council of Lateran (1179) had forbidden trade between christians and Saracens in arms, iron, wood and all that could be used in warfare. In 1307, Pope Clement V had forbidden all trade with the Infidels, though later popes issued trading licences to particular persons and particular corporations.¹ The pope even exercised the treaty power by intervening between warring states to restore peace: the diplomats of Pope Eugenius IV were among the principal architects of the Congress of Arras (1435).² It would seem, therefore, that there was also a theological foundation for the papal claim to dispose of new lands.

Yet arguments may be adduced to show that, in practice, the *plenitudo potestatis* of the papacy had almost vanished by 1493. Even in the fourteenth century the government of Venice had ignored papal prohibitions upon trade with the Saracens, and the licence system was developed partly to paper over the cracks.³ Popes began to take sides in political disputes in Italy in the last quarter of the fifteenth century, and thus undermined their former mediatory prerogative. Professor Vander Linden considers that the bulls of 1493 were purely arbitrary decisions in favour of one power, to whom Alexander VI could refuse nothing.⁴ The removal of the line of demarcation 270 leagues further west beyond its original position, by article I of the Treaty of Tordesillas, independently negotiated between Ferdinand and John II in 1494, is a strong argument in favour of the decline of the binding power of papal decisions. Neither Ferdinand nor John II appear to have referred to Alexander VI for permission to alter the maritime frontier, and the new treaty was not invalidated by the failure of the papacy to ratify it until 1506. So when it was convenient, even those monarchs,

¹ E. Nys, *Les origines du droit international*, pp. 284-5.

² M. de Maulde-la-Clavière, *La diplomatie au temps de Machiavel*, i. 37-9.

³ G. B. Depping, *Histoire du commerce*, pp. 174 et seq.

⁴ Vander Linden, *op. cit.*

in whose interest the papal demarcation was first established, ignored the so-called international sovereignty of the popes.

All this would suggest that in 1500 the monarchies of France and England cannot have attributed universal validity to the bulls of 1493. Perhaps this is why neither power appears to have protested against them. Unfortunately, there is no evidence of the French, and very little evidence of the English attitude. Edward IV of England seems to have acquiesced in the Portuguese claim, when he forbade English voyages to Guinea in 1481, yet he had previously assumed the right to permit his subjects to trade to any part of Africa.¹ Perhaps we may argue that Henry VII tacitly accepted the doctrine of monopoly, when he confined the Count of Penamacor to the Tower in 1488.² Moreover, though it has been suggested that the Cabot patent of 1496, which empowered John Cabot and his three sons "to navigate in any seas to the east, north and west", was an intentional disregard of the papal division,³ the Cabots could not go to Guinea, for that clearly would have entailed a voyage to the south. Another interesting patent is that of 19 March 1501, which forbade its recipients, Richard Ward, Thomas Ashurst and John Thomas, of Bristol, and three Portuguese squires from the Azores, to sail to lands already known to any christian power. This excluded them from Guinea. These grants of 1496 and 1501 suggest that Henry VII admitted the Portuguese claim, but there is a more important patent of 9 December 1502, which utterly vitiates the theory of English recognition. Thomas Ashurst, and another Bristol merchant named Hugh Elliott, with two Portuguese, were authorised to make discoveries, provided they should not enter lands already in the possession of a friendly power.⁴ The wording of this grant differs markedly from that of the others, and suggests that Henry VII had now determined not to recognise prior discovery as a just title to possession, except it should be supported by effective occupation. Now, at that time, King Manuel

¹ Pina, *Chronica del Rey D. João II*, ch. vii; *Cal. S. P. Ven.*, 1202-1509, no. 474.

² Resende, *Chronica do D. João II*, ch. lxxiii; *Cal. S. P. Span.*, 1485-1509 p. 15.

³ A. P. Higgins, "International Law and the Outer World," (*Cambridge History of the British Empire*, i. 184).

⁴ Rymer, *Foedera*, xiii. 37; J. A. Williamson, *The voyages of the Cabots*, *passim*.

of Portugal had occupied effectively only a very few isolated places along the Guinea Coast. Accordingly, we must presume that, if the question had been raised in 1502, Henry VII would have denied his ally's possession of the rest of the West African coast. In fact, there was no controversy, because the English King was busy restoring order after the wars of the Roses, and the English people as a whole were not interested in the outside world. Nevertheless, so far as a conclusion is possible, we may affirm that Henry VII did not recognise formally the Portuguese monopoly. ✓

The kings of Portugal, while striving to secure international recognition of their exclusive possession of Guinea, also built up an elaborate system of regulations to put an end to the activities of interlopers. This policy had been undertaken earlier, but the illicit voyages, described above,¹ showed that the steps already taken were partially ineffective. ✓ Article VIII of the Treaty of Alcaçovas had forbidden voyages to 'the trade of Guinea' and to the islands, by "foreign people", who might live in Castile, or who might provision and equip ships in the ports of Castile,² but this had not checked the interlopers. Accordingly, new laws were formulated to enforce the monopoly.

The trade of Guinea became a personal monopoly of the Portuguese crown in 1481. King Alfonso V, considering that the administration of Guinea would provide his son with a good training in the art of government, granted Prince John "the said trades of Guinea and the fisheries of the seas thereof, not only those of Mina and Arguin, but also of all other rivers and other places whatsoever, where there is now a trade or can be a trade by water or by land". This was evidently a confirmation of the earlier grant of 1474. Existing individual privileges were to revert to the prince upon the fulfilment of their terms. The administrative powers, originally exercised by Prince Henry under the patent of 1443, were transferred to Prince John. Furthermore, the privilege of sending ships to trade or to fish was to be vested solely in him. John's rights were to be as exclusive over the fisheries as over the land traffic, and those who should traffic or fish in the Guinea trades, without his licence or commission, were to be severely punished.³ It so

¹ *Vide supra*, pp. 58-62, 65-6.

² Davenport, i. 44.

³ *Annaes Maritimos e Coloniaes*, série V, no. 2, p. 37.

happened that Alfonso V died, soon after conceding these powers to his son. The prince became King John II, and since he did not delegate their administration, the supervision of the Arguin and Guinea trades was included among the departments of royal government.

Nevertheless, the Portuguese crown often retained little more than a mere, indirect supervision over certain sections of the Guinea trade. The trades of Upper Guinea, Mina and São Thomé island were periodically leased to contractors. An anonymous Portuguese pilot, who sailed frequently to São Thomé, has left a brief, but valuable, description of the route, written probably in 1554, in which he refers to these contracts. He records that the Guinea Coast "up to the Kingdom of Manicongo" was divided into two parts, each of which was leased, every four or five years, to the highest bidder, and that no others were allowed to trade there.¹ There is some confirmatory evidence, though we cannot be sure of the territorial limits of these contracts. The Santiagians, who enjoyed special commercial privileges in Upper Guinea by the grant of 1466, did not lose them, when King John II personally administered the entire coast after 1481. Moreover, two Antwerp merchants, Diego and Christobal de Haro, with several other merchants, contracted before 1515 with King Manuel "to have the right of carrying on the trade for a few years in certain rivers of Guinea", though in that year, as they complained, a Portuguese captain plundered some of their ships.² The de Haros were, probably, members of a company of contractors. It is also plain, from the fact that these brothers lived in Antwerp, that foreigners were not excluded entirely from the privileges of trading in Guinea.

Most contractors, however, were Portuguese. A very prominent Portuguese merchant, who frequently adventured in the contracts of Guinea, was Affonso de Torres of Lisbon. He would seem to have been one of the merchants, who farmed the contract of Mina in 1541,³ and, ten years afterwards, privileges, which he had enjoyed as a contractor of the trade of the island of São Thomé, came to an end.⁴

¹ G. B. Ramusio, *Navigazioni et Viaggi*, i. 126.

² *Alguns Documentos*, pp. 397-8.

³ H. P. Biggar, *A Collection of documents relating to Jaques Cartier and the Sieur de Roberval*, pp. 172-3. ⁴ J. D. M. Ford, *The letters of John III*, p. 382.

All this indicates that the contract system, known to have been applied in the organisation of the Portuguese East Indies, obtained also in West Africa. It was continued throughout the sixteenth century. King Sebastian leased the Mina traffic to a group of his subjects in 1567.¹ Among the contractors, who farmed the rivers and the "maritime shores" between Cape Verde and Sierra Leone in 1562, were Antonio Gonçalves de Guzman and Duarte Leo, and they seem to have been the farmers as late as 1568.² Lastly, evidence of the existence of the contract system in 1592 is furnished by Richard Rainolds and Thomas Dassell, who made a voyage from the west of England to Guinea: they referred to the "Renters of the Castel de Mina and other places, where golde is upon the coast of Guinea".³

The policy of the crown, in creating these territorial monopolies, seems to have been to obtain as high an income as possible. Contractors were allowed to farm the trade of certain regions in West Africa, at a yearly rent, payable in cash and sometimes in slaves. We are uncertain of the number and the allocation of these contracts. Ramusio's pilot says that the Guinea Coast was divided into "two parts". But there were at least three contracts. The de Haro brothers enjoyed the privilege of trading to "certain rivers of Guinea". This is vague, but we may deduce that they were not contractors in the Mina gold trade, for, in that event, a reference to Mina would almost certainly have been included. Affonso de Torres, however, was a Mina contractor, and, at a different date, farmed the contract of São Thomé. Mina and São Thomé were distinct contracts. The Mina contract probably involved the exclusive right to purchase gold on the richest part of the coast, while the São Thomé contract allowed those who farmed it to buy slaves from the negro merchants on the coasts of Benin and Gabun.⁴ The other contract, as farmed between 1562 and 1568, included Cape Verde, and "the rivers and maritime shores of Guinea, S. Domingo and Sierra Leone".⁵ This seems to signify the entire coast of Upper Guinea, south of Cape Verde. But

¹ L'Abbé Douais, *Dépêches de M. de Fourquevaux*, pp. 288, 301.

² P. R. O., S.P. 70, 99, ff. 1-49.

³ Hakluyt, vii. 98-9.

⁴ J. D. M. Ford, *op. cit.*, pp. 266-7.

⁵ P. R. O., S.P. 70, 99, f. 2.

the farm of 1562-8 did not supersede the special privileges of the Santiagians, for one of the merchants, whose ships were robbed by the English in 1562-3, was an inhabitant of Santiago.¹ We may conclude, therefore, that there were at least three contracts, those of Upper Guinea, Mina and São Thomé, and that special circumstances governed that of Upper Guinea, where the islanders of Santiago could also trade.

To be a contractor in one of the Guinea trades, however, did not imply a position of entire freedom within the territorial limits of the farm. A collection of regulations bound all those who engaged in the Guinea traffic. These regulations were fully codified in the early sixteenth century, and published as part of the Ordinances of King Manuel.² They show that three classes of persons were associated with the Guinea trade, royal officials, contractors and licensees. The first class included the officers and clerks of the Lisbon House of Guinea (*Casa de Guiné*) whose duties consisted in the administration of Guinea for the crown, a judge whose special function was the settlement of disputes arising out of infringements of the regulations, those captains who commanded royal ships in West Africa, together with their crews, and officers, who were resident in Guinea generally for periods of three years, like the governor, the factor, the magistrate and the minor officials of the castle of São Jorge da Mina. The second class included individuals or groups, like Affonso de Torres and Christobal de Haro with his colleagues, who farmed the contracts in Guinea. The licensees, constituting the third group, included all those private merchants who purchased special licences from the crown to make particular voyages to Guinea. Except for these privileged persons, no others were permitted to trade on the West African coast.

Armed forces were used to execute the regulations early in the evolution of the monopoly organisation. De Prado had suffered punishment of death in 1460, and Diogo Cão had patrolled the Mina coast with an armada in 1480. An important statement on Portuguese policy was included in Alfonso V's instructions to sea-captains of 6 April 1480. He commanded his captains to seize all foreign caravels, which they might encounter in Guinea, and to cast their crews into the sea. These

¹ *Ibid.*, ff. 2-3.

² *As Ordenações del Rey D. Manoel*, bk. V, ff. 83, 91-7.

methods, it was explained, were to be adopted for the defence and protection of Guinea, its trade and gold mines, all of which belonged by right solely to Portugal.¹ Similar methods were employed throughout the sixteenth century, with reference to all interlopers. The royal instructions of 1480 were not the result of a sudden decision: they were part and parcel of a general policy of exclusion. All intruders, even though they could produce authentic letters of marque from a European potentate and claim to be privateers and not mere pirates, were reckoned pirates by the Portuguese and, as such, were punished without mercy.

Severe penalties for infractors had been included in the laws for the regulation of the Guinea trade, which had been published in 1474. Moreover, in 1480, King Alfonso V forbade the illegal and subterranean traffic in shells, between the Canary Islands and the Guinea Coast, on pain of confiscation of goods, public whipping and seven years' exile to Alcacer.² The negro merchants of Guinea were very eager to buy shells in exchange for their gold, slaves, ivory, pepper and gum. Consequently, this particular form of evasion of the monopoly would seem to have flourished, and, to check it, John II of Portugal even attempted to occupy the Canaries in 1481.³ The Ordinances of King Manuel, to strengthen the sanction of force behind the regulations, threatened with death and the loss of all their possessions, whoever attempted to trade or to pillage in Guinea.⁴

But these Ordinances did not insist that all interloping ships and their crews should be sunk. Portuguese captains were instructed to bring infractors back to Lisbon. Those interlopers, who were caught when actually trading without a licence or robbing and raiding in Guinea, were to receive summary treatment: the crews were to be put to death, and the crown was to appropriate their goods. But the crews of all ships, encountered in the Guinea seas, which were not actually trading or plundering, were to be properly examined before the Judge of Guinea in Lisbon. Furthermore, it was realised that the royal officials in Guinea might co-operate with interlopers, that licensees and contractors might exceed the limits of their con-

¹ *Alguns Documentos*, p. 45.

² *Barcellos*, p. 38.

³ Pina, *Chronica del Rey D. João II*, ch. viii.

⁴ *As Ordenações del Rey D. Manoel*, bk. V, ff. 91-7.

cessions, that captains might traffic to forbidden places or in forbidden articles, and that attempts might be made to avoid the payment of the royal dues on goods, which were brought back to Portugal, either by the production of false cargo returns or by the smuggling of cargoes on land in places remote from Lisbon. Laws were directed against all these avenues of evasion, and special precautions were taken to prevent the violation of the regulations for the Mina traffic. All the new provisions were included in the Ordinances. An all round and determined effort was thus made, in King Manuel's reign, to tighten the monopoly.

A further aspect of this strengthening of the royal control was the official policy of secrecy. Although there were exceptions, the whole country generally collaborated in an attempt to conceal information. A national policy was adopted and pursued for the suppression of the truth about the Portuguese empire. Facts about the discoveries were deliberately misrepresented; sailors were warned to be silent; contemporary chronicles were carefully garbled; maps and charts of navigation were extracted from contemporary books, like the *Esmeraldo de Situ Orbis*; and the making of globes, maps and charts became the privilege of a single family, whose loyalty to the Portuguese crown was unquestioned.¹ That the nation co-operated with the crown upon these matters is suggested by a protest of the Cortes in 1481 against the residence of foreigners in the Portuguese dominions on the ground that they discovered news about Mina.² It would seem that the Portuguese feared lest the spread of knowledge about their empire, and the appearance of rivals in the forbidden seas, should prove inevitable consequences. The appearance of rivals could not be avoided except by the maintenance of secrecy.

Lastly, an efficient espionage organisation was created. Evidence exists, which shows that the kings of Portugal deliberately employed spies in foreign countries to find out the intentions of their enemies. Alfonso V employed a Castilian, who acted as "reader of the chronicles and books of Castile".³ It was probably a Portuguese spy in England, who reported the naval

¹ J. Cortesão, *The national secret of the Portuguese discoveries in the fifteenth century*, (translated from the Portuguese by W. A. Bentley).

² Santarem, *Memorias para a historia das Cortes Geraes*, pt. II, pp. 200-1.

³ E. Prestage, *The Portuguese Pioneers*, p. 168.

preparations of John Tintam and William Fabian in 1481. John III developed the spy system considerably, and his successor, King Sebastian, was able to use Spanish agents besides Portuguese in England and France. The chief Portuguese factor in Antwerp sometimes fulfilled the function of co-ordinating head of these multifarious, if secret, activities. Spies were employed in foreign courts, and in the ports of the interloping countries, to keep a close watch upon maritime preparations, and their reports would be transmitted via Antwerp to Lisbon. Machinery could then be set in motion to frustrate or to counter the intending infractors. The Portuguese monopoly did not dissolve for lack of precautionary measures.

Extremely complex, then, was the monopoly, which French interlopers began to violate after 1530. Its character was twofold; it was national and royal. The discoveries of Prince Henry the Navigator and the papal bulls of 1455 and 1456 determined, in the beginning, its national bias. We have seen that all land beyond Cape Bojador was granted to the Portuguese, and, though later papal bulls and the Treaties of Alcaçovas and Tordesillas amended the territorial limits, the original principle was upheld that the subjects of other christian princes were to be excluded. The royal bias in the monopoly derived from the dual system of contracts and licences. Theoretically, this system might be regarded as an outcome of the prevailing feudal doctrine that all land was held of the crown. This would explain the territorial grant to Prince Henry in 1443. In practice, however, the contracts and the licences resulted from the profiteering policy of the Portuguese crown. High profits would accrue to the royal treasury only by the maintenance of a close regulation of the traffic. Accordingly, royal was added to national exclusiveness, though the distinction was not altogether clear to contemporary minds, nor were foreign merchants always denied the right to farm contracts. The crown exercised, continually, a general supervision over the traffic of West Africa, and discriminated, in most cases, against foreigners and to the advantage of its own subjects. The monopoly was thus consolidated.

CHAPTER V

TRADE AND FORTIFICATION IN WEST AFRICA, 1480-1578

AFTER the settlement of the dispute with Castile, Portuguese merchants, encouraged by the crown, proceeded to build up a flourishing trade in West Africa. Most of their ships brought gold, ivory, slaves, pepper and some minor commodities direct from Guinea to Portugal, but a good deal of local trading was undertaken. In the islands of Guinea certain small industries were organised, particularly that of sugar, while in the neighbouring seas fishing proved valuable. Between 1500 and 1530 the trade of Guinea was exceedingly profitable. After 1530, however, a slight decline set in, and by 1578 a definite fall in the total value of the Portuguese traffic is discernible.

It is not possible to estimate accurately the volume of the trade, and we cannot launch upon an elaborate description of its diversity. This is because the records are not very full, though useful material, so far untouched, probably exists in the Lisbon archives.¹ But some light may be thrown on these problems by Duarte Pacheco Pereira's *Esmeraldo de Situ Orbis*. His information can be supplemented by brief references to trade in contemporary Portuguese chronicles and histories, especially the *Da Asia* of João de Barros, in the correspondence of King John III, and in one or two other contemporary documents. Bearing in mind that the printed sources of evidence at our command are very limited, let us examine the nature and extent of Portuguese trade in West Africa during the century after 1480. First, we shall try to describe direct trade between Portugal and West Africa, and then we shall proceed to local traffic in West Africa.

A direct trade from Guinea to Portugal was carried on in gold, pepper, ivory, slaves, sugar, wax, fish, and one or two

¹ Vide F. Figueredo, "The Geographical Discoveries and Conquests of the Portuguese", (*Hispanic American Historical Review*, vi. 47-70).

minor commodities like palm oil. Of these, the gold was long considered to be the most important, though, in point of fact, the pepper and slave traffics were probably more lucrative. Small quantities of gold were first brought to Portugal in 1441, but it was not until Fernão Gomes financed the discovery of the Mina coast that the gold trade came to be really important. After 1471, however, the value of the annual shipments of gold rapidly increased. The first profitable trade in gold was opened up at a village, called Samma, near Cape Threepoints, and, a few years later, the Portuguese began to trade at the Village of Two Parts, farther east, where the fortress of São Jorge da Mina was built. These were the two chief trading places, but gold could be bought along the shore for about 160 miles, from Axem, to the west of the Cape, as far as the Cabo das Redes to the east.¹ The Portuguese called this part of the Guinea Coast 'the Mine', or Mina.

Small quantities of gold could be purchased at many other places around the West African coast. A little was obtainable in Senegal, and rather more in the basin of the river Gambia. Sometimes, Portuguese ships would sail far up the Gambia, eighty leagues as the crow flies, to the native fair at Setuku, and Pacheco records that they were wont by this means to secure at least 5,000 dobras of gold per year.² But the navigation of the river was difficult, and an unsuccessful attempt was made to clear its channel in the reign of King John II.³ Further south, lured by the red cloth, the linen and the stone beads, which the whites offered them, the negro merchants of the tribes, who lived on the banks of the Rio Grande, would bring small sums of gold down to the shore.⁴ Some of the purest gold was bought from the Teymenes in the region of the Rio de Case;⁵ while in Sierra Leone the Bouloues provided the merchants with a little 23 carat gold.⁶ More gold could be purchased at Cape St. Anna and near the Rio dos Sestos.⁷ At many places round the coast, then, it was generally possible to pursue a little traffic in gold.

Both Castilian and Portuguese annalists refer to the gold

¹ Pacheco, II. iv.

² *Ibid.*, I. xxvi, xxix.

³ Barros, I. iii. 8.

⁴ Pacheco, I. xxxi.

⁵ *Ibid.*, I. xxxii.

⁶ *Ibid.*, I. xxxiii.

⁷ *Ibid.*, II. i, ii.

traffic, as if it were centred at a huge mine. The former speak of "*la mina del oro*", the latter of "*a mina*".¹ Even King John III, in a letter of 5 February 1551, mentioned certain "new mines", which had been found fifty leagues from Mina.² But, in reality, no mine ever existed. The gold was purchased from the natives, so that the phrase "the purchase of the gold",³ used by the Portuguese historian, João de Barros, was more truly descriptive: Mina was the region where gold could be purchased. Gold seems to have been obtained in two ways. First many of the natives habitually wore gold bangles and bracelets, for which the white traders would barter. Thus, one of the Portuguese captains, Fernando de Montaróio, was able to return to his country in 1502 with a cargo of gold bracelets, bangles and other ornaments, worth 250 marks.⁴ Secondly quantities of gold dust were gathered regularly in the river basins. Running streams washed the gold down from the mountains of the interior, and, on the lower slopes of the hills and also on the shore, the natives patiently sifted the soil to extract the gold dust. Nuggets were very rare; practically all the gold was in dust form. The native merchants carried it down to the shore, where they would bargain with the Portuguese, and then exchange it for articles which they considered more valuable.

It is not unlikely that the Castilians were genuinely ignorant of the real character of the so-called 'Mine'. The Portuguese chroniclers, however, may have used the word out of habit rather than for lack of accurate information. John III's reference to the "new mines" must be understood to mean that a place had been found on the coast, where the natives were ready to sell a considerable quantity, not only of gold dust, but also of gold ornaments of various kinds, which they had accumulated. Lopo de Sousa, captain of the castle of São Jorge, was commanded forthwith to keep the discovery secret, lest interlopers should hear of it.⁵ In due course, the royal ships from

¹ Pulgar, *Chronica de los Reyes Católicos*, pt. II, ch. lxii; Andrés Bernaldez, *Historia de los Reyes Católicos*, ch. vi; Pina, *Chronica del Rey D. João II*, ch. ii.

² Ford, *The Letters of John III*, p. 376.

³ "*O resgate do ouro*," Barros, I. ii. 2.

⁴ Barros, I. vi. 2.

⁵ Ford, *The Letters of John III*, pp. 376, 394.

Lisbon would embark the gold, and take it back to Portugal without loss to the crown.

Indeed, the entire gold trade was closely supervised by the kings of Portugal. Admittedly, gold was excluded from the list of commodities, in which traffic was unconditionally forbidden by the law of 1470, yet, by the Ordinances of King Manuel, no one could go to Guinea without a royal licence or, when the Mina traffic was in farm, without the permission of the contractor, and those who violated the Ordinances were heavily punished. In 1551 Simão Vaz was exiled to India for having purchased gold at Mina, on board the ship *Pantafa*, without a licence.¹ Moreover, royal ships were probably used to bring home the gold. As soon as a ship from Mina arrived in Lisbon, the king would be informed, and his representatives, clerks and customs officers, would go on board to receive a declaration of the cargo. Eustache de la Fosse tells us that this was the usual procedure even in 1480,² while the Ordinances of King Manuel show that, by 1521, more stringent regulations had been devised to prevent the smuggling of gold into Portugal.³ The crown appropriated regularly one-twentieth of all gold, imported from Guinea. Moreover, certain ships were accustomed to make the Guinea voyage every year; the letters of King John III show that the same ships repeatedly sailed to Mina. As early as 1497 Bartholomew Diaz was captain of one of the ships, which "usually went to São Jorge da Mina."⁴ Five years later Vasco da Gama remarked to a group of Indian ambassadors that "twelve or fifteen ships usually came over every year from Guinea".⁵ A legend on the Cantino map, which was drawn before 19 November 1502, refers to the castle of Mina "from which twelve caravels carry gold each year to the most excellent Prince Manuel of Portugal". Obviously, an annual fleet to transport gold from Mina to Portugal had been organised by the beginning of the sixteenth century. It is also plain that an inclusive system was instituted to regulate ships, men and cargoes.

We have not managed to calculate how much gold was

¹ Viterbo, i. 42.

² Eustache de la Fosse, "Voyage", (*Revue hispanique*, 1897, pp. 174-201).

³ *As Ordenações del Rey D. Manoel*, bk. V, ff. 91-7.

⁴ Barros, I. iv. 1.

⁵ *Ibid.*, I. vi. 2.

brought into Portugal. Probably the total varied from year to year.¹ Pacheco records that 170,000 dobras of pure gold were carried annually to Portugal after 1481, and a modern historian accepts this estimate.¹ Another piece of evidence has come to light, which suggests that Pacheco's estimate was not exaggerated. One of the royal caravels from Mina was captured by a French pirate in 1495, and 20,000 dobras of gold were found on board.² This may have been an unusually large cargo for one caravel, but it would follow that the annual fleet must have imported at least 200,000 dobras in that year. A decline in the total amount of gold, brought from Mina, may have occurred after 1530. King John III, in a letter of 3 February 1533, agreed that no ship need carry more than 10,000 dobras of gold, but expressed a hope that in future improving circumstances would allow the fleet to load as much gold as in earlier years.³ Actually the decline was not serious until the end of the sixteenth century.⁴

This lucrative traffic, in its heyday, occupied a prominent place in the royal accounts. There are indications, in the correspondence of King John III, that the crown came to depend upon a regular annual supply of gold from Mina, and loans would be raised to tide over temporary financial difficulties on the credit of the anticipated receipts from the gold.⁵ From this we may conclude that the supervision and regulation of this branch of the royal revenue formed a not insignificant part of government administration at Lisbon.

Equally important, apparently, from 1470 to 1506 was the pepper traffic. King Alfonso V's law of 19 October 1470, which converted the trade of malagueta pepper into a government monopoly, shows that its value already must have been considerable.⁶ It is possible that Alfonso was alarmed by the growing size of the pepper cargoes, which privileged merchants were bringing from Sierra Leone. After the discovery of the Malagueta coast in 1469-71, the volume of the trade must have jumped up to a hitherto unparalleled figure. Most of the malagueta pepper was taken on board at a place, situated thir-

¹ Pacheco, II. v; Almeida, *Historia de Portugal*, iii. 554.

² Navarrete, *Colección de Viajes*, iii. 505.

³ Ford, *The Letters of John III*, pp. 84-5.

⁴ Azevedo, *Épocas Económico*, p. 81.

⁵ Ford, *op. cit.*, pp. 308, 315.

⁶ *Alguns Documentos*, p. 33.

teen leagues east of the Rio de São Vicente, but it was procurable, generally, along the entire coast from Sierra Leone to Cape Palmas.¹ Before Indian pepper was brought via the direct sea-route to Europe, this product of Guinea found a ready market in Flanders.² It is not surprising, therefore, to find that Alfonso V should have created a royal monopoly of its trade.

Malagueta was not a true pepper. Yet there was real pepper to be had in Benin. João Affonso de Aveiro navigated, and apparently charted, the Benin coast in 1486, and he also opened up a trade in Benin pepper.³ The Portuguese called this genuine pepper *pimenta del rabo* to distinguish it from malagueta. It was a particularly pungent species, and, proving extremely valuable, its trade rapidly expanded. A factory was established at Gató, which was the port of the city of Benin, and a few Portuguese, some of whom intermarried with the natives, remained there to help in the promotion of the trade.⁴ But Benin was a very unhealthy region, and was situated even farther from Portugal than Mina. Sailors, who brought back the pepper, underwent grave risks. Probably, a high rate of mortality obtained, and provided a strong deterrent against venturing to Benin. Moreover, after 1498, Vasco da Gama showed that a sea-route was possible to the East Indies, and a less hazardous, and more lucrative pepper trade was opened up. Indian pepper fetched a higher price at Antwerp,⁵ and the Benin pepper trade did not prove so profitable as had been expected. King Manuel controlled the transport of pepper from both India and Benin. Not wishing to see the European market for Indian pepper ruined by competition with that of Benin, he prohibited the extraction of the latter in 1506.⁶ It was only between 1486 and 1506, then, that the Benin pepper traffic flourished.

The trade of malagueta, however, had a much longer life than that of Benin pepper, and was pursued throughout the sixteenth century. A Portuguese historian has assembled valuable figures to indicate the quantity of the traffic. Between 1498 and 1505,

¹ Pacheco, II. iii.

² Azevedo, *Epocas Economico*, p. 173.

³ Barros, I. iii. 3; Pina, *Chronica del Rey D. João II*, ch. xxiv.

⁴ Barros, I. iii. 3; Pina, *Chronica del Rey D. João II*, ch. xxiv; Resende, *Chronica do D. João II*, ch. lxiv.

⁵ Azevedo, *Epocas Economico*, p. 81.

⁶ G. B. Ramusio, *Navigazioni et Viaggi*, i. 126.

2,000 quintals of malagueta were consigned to the chief Portuguese factor at Antwerp, an average of 250 quintals per year. Only 75 quintals of Benin pepper were annually consigned to the factor over the same period. The quantity of malagueta was probably greater than that of Benin pepper throughout the twenty years before 1506. Moreover, 454 quintals of malagueta was the average figure for the years 1509-14.¹ In 1537 King John III sold 400 quintals at the rate of 12 cruzados per quintal, and this would suggest that there had been no appreciable fall in the annual amount of malagueta, imported since the beginning of the century.² If this be a correct surmise, it is also a remarkable one, for French traders in Guinea often carried away a part of the available malagueta after 1530, and their intrusion must surely have had a detrimental effect upon the value of the Portuguese trade.

After an early boom, profits from the malagueta trade seem to have fallen. It would appear that the negro merchants soon grasped the value of their wares and raised their prices. Pacheco illustrates this price revolution in a passage about the trade of the Rio dos Sestos: formerly, one alquier of malagueta could have been bought for one pewter manilla, but, when he wrote³ (c. 1505), the negro merchants demanded 5 or 6 manillas for the same measure of Guinea pepper. The black merchants would carry their pepper in baskets out from the mainland in their canoes, which they called *almadias*, and would haggle with the Portuguese traders until they should have made a satisfactory bargain. Probably, interlopers were partly responsible for the acumen of the natives. However, the fall in profits on the Guinea Coast was paralleled by a similar fall on the Antwerp bourse. One pound of malagueta fetched 12 dinheiros in 1511, but only half that sum in 1517. A recovery occurred later in the century, so that in 1578 one pound was priced at 28 dinheiros.⁴ These price fluctuations were incidental to the main importance of the trade, its value to the crown. Malagueta remained a royal monopoly throughout the sixteenth century.

The slave trade between West Africa and Portugal began in 1441, when Antam Gonçalves brought the first cargo to Lisbon.

¹ Azevedo, *Epocas Económico*, pp. 80, 81, 118.

² Almeida, *Historia de Portugal*, iii. 554.

³ Pacheco, II. ii.

⁴ Azevedo, *Epocas Económico*, pp. 80-1.

This was the beginning of a steady flow of slaves to Portugal for two generations. The Arguin factory was the original centre for the trade on the West African coast, but, as more land was found, the commercial centre of gravity tended to move southwards. Senegambia became a valuable field for slave-raiding; so, later, did the Rio de Casamansa, the Rio de Case, Cape St. Anna, the Rio dos Sestos and, ultimately, all the coast of Benin.¹ It is probable that the slave trade of Upper Guinea was flourishing by 1470, but that of Benin was not opened up until 1486, when the factory of Gató was built. During the sixteenth century, thousands of slaves were obtained on the coast of the Kingdom of Angola, and Loanda, which was founded in 1578, grew to be the largest sea-port of that province, and became the centre of a very flourishing commerce.² The fortunes of Angola were thereafter largely dependent upon the Portuguese colony of Brazil, because of the slave trade between them. It was, however, the island of São Thomé, which first came to be the centre of the slave traffic in the Gulf of Guinea. Negroes were taken to São Thomé from Benin and from many places on the coast between Benin and Cape St. Catherine, while slaves from Angola, called Angolares, were also carried to the island. Most of these unfortunate captives were shipped either to Portugal or to Pernambuco in Brazil. The trade expanded considerably during the century, so that, by 1602, a number of slave marts had been established by the Portuguese all round the coast of the Gulf. It would seem, indeed, that permanent factories were actually maintained in one or two places, like the earlier one at Gató.³

The negro merchants raised the price of slaves, as of mala-gueta, after only a few years of trading. It was possible to buy eighteen Moors for one horse at Arguin in 1455, but half a century later, a horse would only purchase twelve negroes near the Senegal.⁴ A similar change occurred at the Rio dos Sestos, where the price of one slave rose from two shaving basins to four or five.⁵ The native merchants of Porto d'Ali demanded a horse for six slaves in 1505 and, by that year, the former slave

¹ Pacheco, bk. II, *passim*.

² C. P. Lucas, *A Historical Geography of the British Colonies*, iii. 48.

³ P. D. Marees, *Beschryvinge van het Gout-custe*, pp. 229-50.

⁴ Ramusio, *op. cit.*, i. 104 *et seq.*; Pacheco, I. xxvi.

⁵ Pacheco, II. iii.

5. 7. 2.

trade six miles south of Cape Verde had even been abandoned.¹

This evidence suggests that, towards the end of the fifteenth century, the slave trade declined. An examination of the figures for slaves, imported into Portugal, at first sight tends to confirm the decline. Cadamosto recorded that in his day 700 or 800 slaves were annually carried to Lisbon. The researches of Lucio de Azevedo show that 448 slaves, belonging to the crown alone, were imported annually between 1486 and 1493, and an average of 500 during the years 1511-13.² Now all these figures seem to indicate that fewer slaves were imported after the generation of Cadamosto. Moreover, this conclusion is specially attractive, because it confirms the theory of a decreasing volume of traffic just before the opening up of the market in the new world for West African negroes.³ But, how unreliable such casual estimates can be is revealed by collating Cadamosto's evidence with Pacheco's reckoning that, "when the trade of Upper Guinea was well-ordered, in each year more than 3,500 slaves were drawn from it".⁴ His statement appears to be irreconcilable with the rest of the evidence, except it be considered a gross exaggeration. Nor can we ignore the probable effect of the discovery of Benin in 1486, for the Benin slave trade must surely have augmented the total volume of the traffic. Probably, the number of imported slaves varied from year to year, and a tendency to decline was checked, firstly by the opening up of Benin and, secondly, by the demand for native labour in the new world.

The first batch of negroes was purchased in Lisbon for the West Indies in 1510, and the licence system was inaugurated three years later.⁵ Thereafter, the revenue from the slave traffic was an important royal asset, but it was soon found necessary to restrict the purchase of negroes. An edict of 15 March 1518 regulated the price of slaves, and forbade merchants to penetrate into the interior of Guinea to get them.⁶ Some of the Santiagians, who enjoyed special privileges in Senegambia, seem to have penetrated up country to trade, while there were renegades and degraded whites, who mixed with the inland

¹ *Ibid.*, I. xxviii.

² Azevedo, *Epocas Economico*, p. 73.

³ A. Helps, *The Spanish Conquest in America*, i. 52-3.

⁴ Pacheco, I. xxxiii.

⁵ E. Donnan, *Documents illustrative of the history of the slave trade to America*,

13.

⁶ Azevedo, *Epocas Economico*, p. 74.

native tribes, and negotiated trade between interlopers and negro merchants to the crown's disadvantage. Later writers refer often, and generally with scorn, to these men,¹ against whom the law of 1518 was directed. A royal pardon was offered to those, who would return at once, provided they should surrender up one-half of the wares which they had already bought. Behind the law would seem to be the fact that the demand in the West Indies for blackamoors was growing, and on every licensed ship-load of slaves, which came to Portugal, the king imposed a freight charge. It is patent how an increase of interloping traffic, or a consequent fall in prices, was liable to deprive the crown of revenue.

The number of slaves exported from West Africa rose rapidly after the opening up of the transatlantic market. In the four years 1513-16, more than 700 slaves were carried annually to Portugal and Spain from Santiago alone.² The island of São Thomé flourished, since it was the centre of the African slave trade until 1578. By 1540 the export of slaves, in some years, may have reached 10,000.³ In the middle of the century, slaves were transported directly to the West Indies from São Thomé. Some have wondered whether it was not the general rule for slaves to be taken first to Portugal, and then reshipped for Brazil and the West Indies. This may have been so, but some slaves were carried straight across the Atlantic, for King John III, in one of his letters, refers to "the slaves which go from the island of São Thomé to the Antilles".⁴ The end of the century saw an amazing expansion: in 1595, when the *asiento* was leased to Gomez Regnal, it was stipulated that 4,500 slaves should be imported to the new world annually for nine years.⁵ Although many of these slaves were secured in Congo and Angola, the number is sufficiently high to indicate how far the Guinea slave trade had expanded.

The slave trade was in many ways the most important branch of the traffic of Guinea. It was the earliest to prosper; it proved to be more reliable than others, like gold and mala-

¹ Almada, *Tratado breve dos Rios de Guiné*, pp. 14-15; Guerreiro, *Relações Annuís*, ii. 130.

² Azevedo, *Epocas Economico*, p. 75.

³ Donnan, *op. cit.*, i. 17.

⁴ Ford, *The Letters of John III*, p. 382.

⁵ Donnan, *op. cit.*, i. 17.

gueta, which tended to decline after 1530; and it provided a greater source of income for the crown, which continued to draw revenue from it for over two centuries.

Of the ivory trade there is strangely little evidence. Martin Boviage held the right to purchase all the ivory brought from Guinea in 1469, so that Fernão Gomes was unable to exploit it.¹ When Pacheco wrote his *Esmeraldo*, elephants' teeth could be bought at many places along the coast of Upper Guinea, ivory collars from the Teymenes at the Rio de Case, and a good deal of ivory in the Kingdom of Benin.² The absence of any references to trade along the modern Ivory Coast suggests that this region was unfrequented by the Portuguese. Pacheco asserts that the negroes were untrustworthy: "Seven villages are to be met with from the Rio de Lagooa forward for seven leagues", he writes, "and here there is no trade and the negroes are treacherous".³

Yet the evidence of Pacheco can only be taken as accurate for the early sixteenth century. Long before 1600 the Portuguese had begun to trade off this part of the coast, and at the end of the century the Hollanders began to displace them.⁴ Moreover, English interlopers purchased ivory there as early as 1555, securing a considerable quantity of 'teeth' at a village, which was situated thirteen leagues east of Cape Palmas.⁵ Accordingly, it may be assumed that the Portuguese opened up a valuable ivory trade on the Ivory Coast before the middle of the century. This did not lead to the abandonment of the older, if smaller, trades, for Portuguese merchants were still working the traffic at the Rio de Nuno and in northern Sierra Leone in 1594.⁶ Unfortunately, no exact evidence has been found of the value of the ivory trade. It was not converted into a government monopoly, and this would suggest that the crown attached less importance to it than to malagueta.

Gold, pepper, slaves and ivory were the chief products of Guinea. Fishing also prospered. The most valuable fishing grounds were the Barbary banks, between Cape Bojador and the

¹ Barros, I. ii. 2.

² Pacheco, I. xxxii, xxxiii; II. x.

³ *Ibid.*, II. iv.

⁴ Barbot, *Description of Guinea*, bk. II, ch. ix.

⁵ Hakluyt, vi. 190.

⁶ Almada, *Tratado breve dos Rios de Guiné*, pp. 69 et seq.

Rio do Ouro. It was the right to fish in this region, which had been disputed for many years in the late fifteenth century between Castile and Portugal. The dispute was finally settled in favour of the latter power. Coastal fishing was also important off various parts of the shore of Guinea. The natives had probably fished near their villages, in their little canoes, for many centuries; the Portuguese, for their part, encouraged fishing, not only because those whites, who settled on the mainland and in the islands, included fish in their diet, but also because the royal officials imposed tolls on native fishing. Among the best fisheries were those of the Cape Verde archipelago, Sierra Leone and near the mouth of the Rio dos Camarões.¹

Fishing near the Cape Verde Islands would seem to have been very profitable. Europeans as well as natives took part, though, unfortunately for the Portuguese, many of their caravels were seized by interlopers after 1530 and, towards the end of this century, Frenchmen and Hollanders, successively, engrossed these fishing grounds. Negro fishermen were to be found all round the Guinea Coast. They would go out in the morning from their villages, and return at sundown with their catches. Tradition, as set down by Nicolas Villaut and Jean Barbot, recorded that the Portuguese, like their Dutch dispossessors in the seventeenth century, collected dues from the natives for the right to fish in the vicinity of their stations.² It would appear that this tradition was not unfounded, for at Arguin, in 1506, the Azenegue fishermen were compelled to pay the Portuguese a due of one-fifth for the same privilege.³ Wherever they could, the Portuguese probably exacted these tolls.

A number of minor products were imported from Guinea. Great quantities of salt were gathered in the island of Sal, one of the Cape Verde group, and taken direct to Lisbon.⁴ Civet was highly valued and its trade became a government monopoly in 1470.⁵ The Ordinances of King Manuel specifically forbade all and sundry to trade in civet. Moreover, some of the by-products

¹ G. B. Ramusio, *Navigazioni et Viaggi*, i. 125; Pacheco, I. xxxiii; II. x.

² Villaut, *Relation des Costes d'Afrique*, p. 431; Barbot, *Description of Guinea*, bk. III, ch. vi.

³ "Narrative of Valentim Fernandez Alema", December 1506 (ed. Dr. J. Schmeller), p. 45.

⁴ G. B. Ramusio, *Navigazioni et Viaggi*, i. 124-5.

⁵ *Alguns Documentos*, p. 33.

of the palm were also imported, such as palm mats and palm oil,¹ and a kind of soap, which was manufactured at Cape Verde.² A little silver and indigo, and quantities of amber, wax and hides figured among the imports from Guinea, hides being more important, apparently, towards the end of the sixteenth century.³ Lastly, fine cotton silk, produced in certain parts of Guinea, was also valued.⁴ The total value of these minor products was probably not very great, but their number emphasizes that the traffic was by no means confined solely to the four stock commodities of gold, slaves, pepper and ivory.

In addition to the direct trade with Portugal, there was a little local trade in West Africa. The Santiagians early opened up a trade with the mainland of Guinea. This commerce was encouraged by the special privileges granted to the islanders in 1466.⁵ It appears to have prospered at the end of the fifteenth century, and Santiago became the entrepôt of a valuable traffic. During the year 1514, at least nine caravels left the island carrying hides, skins, rice, ivory, wax, wooden-bowls and millet, products which had been purchased in Upper Guinea.⁶ But abuses soon crept into the trade with the mainland: dues were not paid to the crown; some of the Santiagians penetrated far inland; and prices began to fall because of evasions of the law. Consequently, the privileges of the islanders were curtailed by royal decrees in 1517-18.⁷

These restrictive regulations throw much light upon trade in this part of Guinea. They show that commodities, like wax, iron, ivory, and slaves, were bought or sold in spite of prohibitions; they suggest that half-breeds, and perhaps negroes, engaged in the traffic; and they indicate that the provisions of the 1466 grant were often ignored. Accordingly, when the decrees of 1517-18 were issued, trade with Sierra Leone was forbidden, and various minor restrictions were enforced.

These changes did not end the connection between Santiago and the mainland. On the contrary, a considerable trade grew up between Santiago and Cacheo, which was the largest Portu-

¹ Pacheco, I. xxxii; II. viii.

² Ramusio, *op. cit.*, i. 124-5.

³ Almada, *Tratado breve dos Rios de Guiné*, pp. 69-73; Barros, I. iii. 12.

⁴ Pacheco, I. xxxiii.

⁵ *Vide supra*, p. 31.

⁶ Barcellos, p. 72.

⁷ *Ibid.*, pp. 84-9.

guese settlement on the mainland, and was situated on the banks of the Rio de S. Domingo.¹ This trade was almost uninterrupted until 1560, when French interlopers began to traffic regularly at Cape Verde. Captain André Alvares d'Almada, whose book was written in 1594, seems to have remembered the time when the Santiago-Senegambia trade flourished. "When King Noghor reigned in Boudoumel", he records, "it was with his subjects that the inhabitants of the isle of Santiago made their chief traffic. . . . This prince was a great friend of the Portuguese. Every year a great number of vessels, loaded with horses and other merchandise, left Santiago to trade on the coast". But the French ousted the Portuguese, who therefore abandoned the traffic.² Hakluyt's *Principal Navigations* confirm the evidence of the captain. When Robert Rainolds went to Guinea in 1591, he found that the French of Dieppe and Newhaven had traded to the Gambia and the Senegal "above thirty yeares", and "commonly with foure or five ships a yeare".³ A contemporary cause in the English Admiralty Court disclosed, incidentally, the same fact.⁴ So it was apparently that the ancient trade between the island of Santiago and Guinea of Cape Verde suffered a decline towards the end of the sixteenth century.

South of Senegambia, the Portuguese developed a local trade, which flourished even at the end of the century. Captain Almada records how his countrymen sold slaves to the natives at the Cabo de Verga, and purchased surplus rice farther south at the Rio da Furna. This rice was carried "to parts where it is more needed".⁵ No proof has been found that this trade had been instituted earlier, though it was probably at least as extensive in the middle of the century. The Ordinances of King Manuel provided that those ships, which were sent to embark slaves at São Thomé, O Príncipe and Annobon might by special permission purchase maize and meat on the outward journey at Beziguiche and its hinterland,⁶ and this suggests that some local trade was organised before 1521 in Upper Guinea. Perhaps,

¹ *Ensaio*, I. i. xv.

² Almada, *Tratado breve dos Rios de Guiné*, p. 14.

³ Hakluyt, vii. 91.

⁴ P.R.O., H.C.A. 24, file 59, ff. 17-20.

⁵ Almada, *Tratado breve dos Rios de Guiné*, pp. 71-2.

⁶ *As Ordenações del Rey D. Manoel*, bk. V, f. 94.

then, local trade between the Senegal and Sierra Leone was fairly regular in the sixteenth century. If so, its volume can have been only small.

A similar local trade was pursued between Benin and the Mina coast, for slaves, bought by the Portuguese in Benin, were sold to native merchants at Mina. This trade probably began as soon as the coast of Benin had been fully explored, and in 1486 it would seem also that the factory of Gató was used by the promoters. Pacheco, who tells us that he was four times in the city of Benin, describes how native wars facilitated the trade, for prisoners of war were sold to the Portuguese at reduced prices, one slave costing from twelve to fifteen bracelets of brass or copper.¹ Cotton cloths, panther skins and palm oil were also purchased. These products were then carried by ship to the castle of São Jorge, where the factor sold them to negro traders for gold.² The slaves were specially coveted by the black merchants of Mina, since they brought no asses to the castle, when they came down from the interior, and therefore needed slaves for carriers on their return to the uplands.³ In consequence, slaves fetched a price at Mina double that obtainable in Portugal. The Benin-Mina trade naturally prospered.

The island of São Thomé shared in this trade, for the complete transaction seems to have been of a triangular character. Many of the slaves, taken from the Benin coast, were first carried to the island and from there transported to Mina. São Thomé was, in fact, an entrepôt for trade in the Gulf of Guinea, as Santiago served Upper Guinea. But the factory of Gató was abandoned in the reign of King John III, mainly because of the fever-ridden climate, and this led to the end of the Benin-Mina slave trade.⁴ We do not know whether the local trade in cotton cloths, panther skins and palm oil was also abandoned.

Close as was the commercial dependence of Santiago and São Thomé upon their neighbouring mainlands, these islands, like a few of the smaller ones, preserved their separate identities. Let us examine first the Cape Verde group. Santiago, with its chief town and harbour in the south at Ribeira Grande, and the smaller town of Alcatrazes on the other side of the island,

¹ Pacheco, II. vii.

² *Ibid.*, II. viii.

³ Barros, I. iii. 3.

⁴ Pina, *Chronica del Rey D. João II*, ch. xxiv.

seems to have been the home of a small but prosperous community. The improvement of its trade in the early sixteenth century attracted settlers from Portugal and slaves from Guinea.¹ Many ships, carrying Guinea cargoes, annually returned from its ports to Portugal and Castile.² By 1497 it had already become sufficiently important to have an hospital of its own, though this is significant of a less pleasant feature of Portuguese enterprise in Guinea.³ A little over a generation later, Ramusio's pilot gave a glowing account of the fertility of Santiago. To be sure, his estimate that 500 Castilian and Portuguese families of distinction resided in the town of Ribeira Grande alone may be an exaggeration of the truth, but it is at least indicative of the quondam prosperity of an island, which to-day is regarded as comparatively barren. Altogether, Santiago seems to have been the home of a vigorous and energetic community.⁴

The other Cape Verde Islands counted for little. Fogo seems to have been the least insignificant ; it was settled soon after its first discovery (1461) ;⁵ by 1517 its inhabitants shared in the trade of Senegambia ;⁶ and in the reign of John III this trade was still being pursued.⁷ Boavista was settled from Santiago (1490).⁸ Maio was used by the Santiagians for grazing cattle and raising cotton crops in the sixteenth century, and was certainly peopled by 1576.⁹ São Nicolão was settled during the century, and a grant of Antão in 1538 suggests that it, too, was also peopled.¹⁰ Moreover, the fact that the islands of Sal, Brava and Santa Luzia were leased by the crown in 1545 suggests that they were settled by that time, and yielding a small profit ; certainly the supplies of salt in the island of Sal must have given some financial advantage to the lessee.¹¹ But Santiago overshadowed all the smaller islands of the archipelago. In these others, a few inhabitants probably lived a solitary and semi-civilised existence. Only in Santiago was there an organised community.

¹ *Ensaïos*, I. ii. 8 ; Barcellos, p. 72.

² *Ibid.*

³ *Ibid.*, p. 54.

⁴ G. B. Ramusio, *Navigazioni et Viaggi*, i. 125.

⁵ *Ensaïos*, I. ii. 23.

⁶ Barcellos, pp. 84-5.

⁷ Ford, *The Letters of John III*, p. 132.

⁸ Barcellos, p. 51.

⁹ *Ensaïos*, I. ii. 31-3 ; Hakluyt, x. 83.

¹⁰ *Ensaïos*, I. i. xii ; I. ii. 72.

¹¹ Barcellos, pp. 120-2.

— São Thomé dominated the group of four islands in the Gulf of Guinea, as Santiago overshadowed the other Cape Verde Islands. Its colonisation and trade were encouraged by a number of grants from the crown between 1485 and 1500, allowing its inhabitants special commercial privileges on the mainland.¹ A patent of 26 March 1500 summarised most of these concessions: Fernão de Mello was confirmed in his office of captain of São Thomé, and the inhabitants of the island were privileged for ever to trade on the mainland "from the Rio Real and the island of Fernando Po up to the land of Manicongo", but they were not to trade where gold was available, except by special permission of the crown. They were permitted, all the same, to sell provisions, fruits and vegetables, produced in their island, to the city of São Jorge da Mina, and to receive gold in exchange. Transactions at Mina castle were to be supervised by the royal officials, and subjected to the same conditions as bound the royal caravels and ships, which customarily sailed from Portugal to São Jorge.² Should the crown, at some future time, decide to lease the trades of the mainland beyond the Rio Real, the rights of the islanders were not to be violated.

These grants laid the foundations of prosperity in the island, for a profitable slave trade was opened up with the mainland, to which the islanders were thus allowed to traffic. Some of the slaves, who were brought from Angola and Benin, were employed on the sugar plantations and in the sugar mills, which Fernão de Mello built early in the sixteenth century.³ A flourishing sugar industry resulted. Sugar and slaves constituted the two chief sources of wealth in the island which, despite a wasting fire in 1512, became one of the leading oversea possessions of Portugal. The graph of its prosperity would seem to have attained its peak sometime between 1530 and 1560. Unrepentant Jews and convicted men were sent to swell the population, and mulattoes, who could withstand more easily the asperities of the climate, were given equal privileges with the white settlers.⁴

¹ *Ensaíos*, II, ii, 3-6; *Alguns Documentos*, p. 57.

² Arch. Nac. da Torre do Tombo, Livro das Ilhas, f. 81.

³ Pacheco, II, ii.

⁴ Pina, *Chronica del Rey D. João II*, ch. lxxviii; Resende, *Chronica do D. João II*, ch. clxxix; *Ensaíos*, II, ii, 6-7.

The Portuguese pilot, whose record has been preserved by Ramusio, drew a picture of a prosperous São Thomé in 1554.¹ In the port of Povoasan, on the north side of the island, the ships of many nations, including Portugal, Castile, France and Genoa, would congregate. They brought food and provisions such as wines, oil, cheese, leather and flour to the islanders; they carried away the sugar, about 150,000 arrobes per year, mainly to Antwerp; and the slaves, obtained in Guinea and Angola, they transported mostly to the West Indies. Admittedly, the happiness and prosperity of the island were sometimes threatened by the discontent of the slaves, but in 1554 there seem to have been a large number of sugar plantations, on some of which over 300 slaves were employed. Royal officials administered the island, because in 1522, São Thomé had reverted from the possession of a private donee to the crown.² Afterwards, contractors regularly farmed its trade. The island continued in this condition until the death of John III.

The importance of the other three islands does not warrant more than a brief reference. O Príncipe was settled in the reign of King John II, and in the middle of the next century was the scene of a small sugar industry. The dues of this island were granted to the King of Portugal's eldest son.³ The island of Fernando Po only acquired a small population and that mainly of coloured slaves, who were employed on sugar plantations.⁴ There may have been some commercial connection between it and the coast of Benin, for it was the northernmost of the four islands in the Gulf of Guinea. By virtue of its strategic position, Fernando Po was important both as a base for attacks upon the mainland and as a factory for the traffic of the Gulf. For these reasons, it played a small part in the international struggle after the middle sixteenth century. Annobon, which lies to the southwest of São Thomé, was the least valuable of the four islands. It remained practically desolate, save for a short-lived attempt to settle it in 1506,⁵ a few exiled Portuguese, and a few fishermen from São Thomé, who used it as a landing ground.⁶

¹ G. B. Ramusio, *Navigazioni et Viaggi*, i. 126-7.

² *Ensaio*, II. ii. 7-8.

³ Pacheco, II. ii; G. B. Ramusio, *Navigazioni et Viaggi*, i. 126.

⁴ Pacheco, II. x.

⁵ "Narrative of Valentim Fernandez Alema", December 1506 (ed. Dr. J. Schmeller), p. 43.

⁶ Ramusio, *op. cit.*, i. 127; *As Ordenações del Rey D. Manoel*, bk. V, f. 92.

The total value of Portuguese trade in West Africa in the sixteenth century does not bear easy comparison with that of the East Indies. A report relevant to this matter is included in the Cotton MSS. in the British Museum. It reveals that in the last quarter of the century, while the East Indies yielded an annual revenue of two million cruzados, the value to the crown of the entire trade of West Africa was only 280,000 cruzados. Of this sum, 120,000 cruzados was drawn from Mina, 60,000 from Cape Verde and its mainland trade, and the rest from São Thomé and Angola. The total, according to the report, was even less than the revenue accruing from Brazil by 20,000 cruzados. It only amounted to 14 per cent of the East Indies revenue.¹ These figures reveal the relative insignificance of the Guinea trade, even though we allow a certain element of inaccuracy in them. But, it should be remembered that the heyday of the Guinea traffic for the Portuguese ended soon after 1530. For many years before the East Indies trade was opened up, Portuguese merchants were reaping profits from the region between Arguin and Cape St. Catherine. The relative importance of the Guinea trade was considerable between 1450 and 1530.

Most of the Portuguese discoverers and traders, inspired by the Henrician tradition of peace and evangelisation, seem to have tried to avoid wars with the natives. But so variegated a traffic, as they created, brought in its wake its toll of frequent skirmishes with the negro tribes. There was unfortunate bloodshed early in the days of discovery, and scattered snippets of evidence show that lives were sometimes lost after the organisation of the regular trades. Thus Simão da Cunha, the commander of one of the royal fleets in Guinea, died there, fighting "in the service of his king and of his country" before April 1492.² Pacheco records that ships in distress could not always take refuge in the rivers of Senegambia "owing to the disorders of the natives".³ Certain negro tribes would seem to have contemplated an attack upon the castle of São Jorge in 1503. The Kingdom of Jalofo was the scene of a native succession struggle in 1487-8, and there were many negro wars in Benin.⁴

¹ B.M., Cotton MS. Nero B. 1, ff. 240-5.

² Viterbo, ii. 184-5.

³ Pacheco, I. xxvi.

⁴ *Alguns Documentos*, p. 133; Barros, I. iii. 6; Pacheco, II. vii; Resende, *Chronica do D. João II*, ch. lxxvii.

Stability was lacking among the native tribes. The invasion of a new and warlike people from the heart of Africa was always liable to overthrow the more settled negro kingdoms on the coast. We shall see that great dislocation resulted from one of these periodic invasions in the middle of the sixteenth century. For the Portuguese, instability involved commercial uncertainties, and the danger that their settlements, and the warehouses which they built, might be attacked by warring tribes. Portuguese relations with the negroes, then, led to the building of a number of forts on the coast, quite apart from the need of defence against interlopers.

São Jorge castle, the giant among the Portuguese establishments in Guinea, was founded in 1482. Vivid descriptions of the circumstances of its origin are given in contemporary Portuguese chronicles. Interlopers, lured by the magnetism of gold, seem to have threatened destruction to the Portuguese monopoly soon after João de Santarem and Pero de Escobar discovered Mina. Perhaps negro wars embarrassed the white traders on the Mina coast. Whatever the cause, there would seem to have been great commotion among the nation and in the royal court. Apparently, John II, first as prince and then as king, determined upon a mighty effort to strengthen his monopoly. To emphasize his rights, he sent ambassadors to England and Castile, and possibly to the pope.¹ He tried to snatch the Canary Islands from Castile "for the greater security of Guinea".² Then, after considering the problem in council, he ordered the building of the castle of São Jorge da Mina. Simultaneously, the celebrated instructions to sea-captains were issued on 5 April 1480; Diogo Cão, commanding a Portuguese fleet in Guinea, apprehended Eustache de la Fosse in the winter of 1479-80; and the Cortes protested against foreign activity in the Portuguese dominions.³

It was while the national enthusiasm for empire was thus raised to a high pitch that King John II took the momentous step of commissioning Diogo d'Azambuja to go to Mina to build a fort on a convenient site. Pope Sixtus IV, probably in response to a specific request, conceded a full indulgence for

¹ Pina, *Chronica del Rey D. João II*, chs. vii, viii; *Quadro Elementar*, x. 95.

² Pina, *op. cit.*, ch. viii.

³ *Vide supra*, p. 77.

their sins to all christians, who might die in the castle of the Mine (18 September 1481).¹ Thus fortified, Diogo d'Azambuja set out with 600 men, on board a fleet of ten ships and two barks. The voyage to Mina was uneventful. When they arrived, the Portuguese went on land and negotiated with the local king, Caramansa, for permission to erect a fort and, after this was obtained, the stone-workers, masons and carpenters began the building. Within a few weeks of landing, they had erected a chapel, an encircling wall, a huge central tower and a spacious warehouse, which seem to have been the chief features of the new castle. Then, the main part of the expedition returned to Portugal. But sixty men and three women remained in the castle under the captaincy of Diogo d'Azambuja.

The first captain returned home two years and seven months later to be honoured by the king for his great services.² Shortly afterwards, the privileges of a city were conferred upon the castle (1486),³ and John II assumed the title 'lord of Guinea'.⁴ It is to be regretted that the historian, João de Barros, should have been so laconic in his reference to the elevation of São Jorge to the status of a city. We cannot be sure what privileges were conceded to the defenders. In fact, the change probably involved the granting of a certain degree of self-government to the negroes of the neighbouring town as well as to the citizens of the castle. The site of the castle belonged, apparently, to the tribes of the Fetu and the Comani, and the Portuguese, in accordance with an agreement made between Diogo d'Azambuja and King Caramansa, seem to have rented it from them. The agreement, contained in what was later known as the Elmina 'Note', caused a lot of trouble between the Europeans and the local tribes in the eighteenth century.⁵ Even in the sixteenth century, the Portuguese had to make gifts to the princes of the Fetu and the Comani, each of whom owned one half of the site of Mina town. This may have been the origin of its first name, for it was called the Village of Two Parts before the castle was built. A century after 1482 the town had be-

¹ *Quadro Elementar*, x. 95.

² *Alguns Documentos*, p. 56.

³ Barros, I. iii. 2.

⁴ Pina, *Chronica del Rey D. João II*, ch. xix.

⁵ H. A. Wyndham, *The Atlantic and Slavery*, p. 13; Dapper, *Description de l'Afrique*, p. 283.

come the 'Commonwealth of Mina', from whose detribalised negro inhabitants the Portuguese garrison of the castle was largely recruited for defence against neighbouring tribes like the Fetu.

More contemporary information remains to us about this castle than about any of the smaller ones, sufficient indeed to produce something like a connected account of its history throughout the sixteenth century. São Jorge was the oldest of the Guinea forts; it dominated the Gold Coast; and it was the mightiest of all the permanent fortifications. Moreover, it was the strategic heart of rivalry around the Mine and so became the centre of the hostile attentions of the interloping powers. The size of the garrison, maintained by the Portuguese, fluctuated, but it would seem to have averaged about sixty, apart from the negro auxiliaries. There is evidence to show that São Jorge provided a base for occasional efforts to evangelise the local tribes.¹ Gifts of trinkets and the sale of spirits were used to passify the warlike tribes and, sometimes, the Portuguese tried to play off one tribe against another. Daily troubles weakened the garrison: fresh water was difficult to obtain; except for fish and cargoes of fruit from São Thomé, the residents depended upon annual supplies of fresh food from Lisbon; fever was always prevalent; many of the whites were convicts or political exiles, and some of them expressed their dissatisfaction with their fate by engaging in private trade to the detriment of the royal dues; while their corporate morale was always being undermined by alarms about negro attacks upon their fort, and their endurance tested continually after 1530 by the unending vigil in the tower, where they watched for interlopers. All things considered, it was a wonderful achievement, on the part of the Portuguese, to have kept up this establishment so long. São Jorge, after a century and a half of Portuguese rule, was captured by the Dutch in 1637.

The power of the Portuguese did not extend beyond the walls of São Jorge, and they soon discovered that only one fortress was of very little avail for protecting 2,000 miles of coast. Andrés Bernáldez, the Castilian chronicler, astutely pointed out this weakness as early as 1513, when he declared that the Portuguese were not lords of the land where the gold was

¹ *Alguns Documentos*, pp. 133-4.

collected, "save only for their trade in a fortress, which they have recently erected".¹ A similar criticism was levelled against the Portuguese defences more than half a century later by Martin Frobisher, the famous English privateer.² By that time, however, several more smaller forts had been built to remedy the defect.

The first of the minor forts was Axem, built originally in 1503 on a site to the west of Cape Threepoints. Both Pacheco and de Barros were familiar with it, and a document in the Portuguese Torre do Tombo contains a description of its foundation.³ It was attacked by negroes in 1515 and, therefore, was moved to a more strategic position. The Portuguese made some alterations in its structure in the middle of the century.⁴ In 1602 a Dutch writer described Axem as "a little fortress... very ill-defended".⁵

Two additional 'strong houses' were built on the Gold Coast: Samma and Accra. Unfortunately, we cannot be sure when these two lodges were first fortified.

Samma village lies just east of Cape Threepoints. Perhaps, the Portuguese factory was built soon after 1471, when the Mine was discovered. Pacheco records briefly that Samma was the village where the first gold trade was made. De Barros confirms this, but in words that suggest he may have drawn his information from the same source as Pacheco or from the *Esmeraldo* itself.⁶ The apparent familiarity of both writers with the place-name, Samma, might be regarded as an indication that the native town included a Portuguese establishment. However, the earliest definite evidence of a fort at Samma may be found in Hakluyt's *Principal Navigations*: when John Lok sailed to Guinea, the inhabitants of Samma "shot off their ordnance"; they had "two or three pieces of ordnance and no more" (12 January 1555).⁷ These facts seem to prove that Samma was not fortified until the reign of King John III, when it was found necessary to strengthen the defences against French

¹ Andrés Bernáldez, *Historia de los Reyes Católicos*, ch. vi.

² B.M., Lansdowne MS. 171, ff. 148-9.

³ Pacheco, II. iv; Barros, I. ii. 2; *Alguns Documentos*, pp. 133-4.

⁴ Welman, *The native states of the Gold Coast. II. Ahanta*, p. 14; Barbot, *Description of Guinea*, bk. III, ch. ii.

⁵ P. D. Marees, *Beschryvinge van het Gout-custe*, pp. 15, 81-2.

⁶ Pacheco, II. 11; Barros, I. ii. 2.

⁷ Hakluyt, vi. 160.

interlopers. There were only a few Portuguese stationed in the fort even at the end of the century. Pieter Marees describes Samma as a place "where the Portuguese have another strong house, and because the region is very fertile, three or four Portuguese dwell there to collect the toll of the fish, and to buy several other food products on the coast, which they send daily to the castles of Axem and Mina".¹ Samma had evidently become an auxiliary to the other forts.

The last of the fortified stations on the Gold Coast was Accra. It has been found as difficult to date accurately the origin of Accra as of Samma. Jean Barbot, whose evidence on this point cannot be regarded as entirely reliable, states vaguely that "some years after 1484 the King of Portugal formed a Guinea Company, with the sole privilege of trading there, . . . which at first made a considerable profit, and caused fort St. Anthony to be built at Axim, another small one at Accra, and a lodge at Sama".² His indiscriminate association of Samma and Accra suggests a contemporaneity of origin, which is not borne out by the facts. Neither Pacheco nor de Barros refers to Accra, though both mention Samma. This suggests a later origin for the former. Even Martin Frobisher, who was asked to declare what he knew of the Portuguese stations in Guinea in 1562, did not refer to Accra, though his demonstrable inaccuracy in other respects makes his statement untrustworthy.³ In fact, we have no unquestionable evidence of the existence of Accra until 1576, when the Portuguese were attempting, apparently, to extend its defences. Negroes attacked it and razed it to the ground in the same year.⁴

It is probable that, in Portuguese eyes, their defences on the Gold Coast ranked first in importance. Nevertheless, some fortifications were erected in Senegambia, the Cape Verde Islands, Sierra Leone and the island of São Thomé. A native succession dispute was mainly responsible for a project to build a fort at the mouth of the Senegal. Twenty caravels sailed from Portugal for the Senegal, under the command of Pero Vaz da Cunha, to restore Prince Bemoij, who was the unsuccessful claimant, to build a fortress, and to open up the way to Tim-

¹ Marees, *op. cit.*, p. 82.

² Barbot, *Description of Guinea*, bk. III, ch. vi.

³ B.M., Lansdowne MS. 171, ff. 148-9.

⁴ Marees, *op. cit.*, pp. 88-9.

buktu. João de Barros dated the enterprise in 1485-6, Ruy de Pina two years later; the former records that the fort was to be built on the banks of the Senegal, the latter that building was begun at its mouth.¹ In the end, however, the whole scheme was abandoned, for Bemouij perished or was murdered, and Pero Vaz returned to Portugal. A start appears to have been made in the building operations, for Jean Barbot asserts that in his day at Byhurt, at the mouth of the Senegal, were "still to be seen the ruins of a fort", which, he continues, was almost finished by the Portuguese in the reign of King John II.² The projected fort at Byhurt is the only known instance of an attempt by the Portuguese to fortify Senegambia.

The Cape Verde archipelago was of greater strategic importance. Portuguese caravels, bound for Brazil, regularly called at Santiago Island. Portuguese fleets, which returned from São Thomé and the East Indies, also made for the islands. They stood, then, at the confluence of several of the chief highways of the sea. Moreover, interlopers, when they grasped the strategic significance of the archipelago, would hide in neighbouring creeks and inlets, ready to pounce upon fishing caravels and isolated trading caravels and carracks, should any be separated from the annual fleets. It is no wonder that fortifications were built in Santiago. Fort St. Martha was erected on one side of the town of Ribeira Grande in the sixteenth century.³ Little is known about the details of this fort, but it would seem that few improvements were made until the third quarter of the century.

A fort was built in Sierra Leone in the reign of King John II, but this must have proved too expensive. After a few years the king ordered its abandonment.⁴ The Malagueta coast was never fortified, although at least two expeditions were sent from Portugal to establish forts in 1532 and 1540.⁵ We have seen that the slave and pepper trades of Benin were stabilised by the building of a factory in Gató village, which was kept up for fifty years after 1486. But there is no ground for supposing that Gató was ever fortified. More important was the island of São

¹ Barros, I. iii. 7-8; Pina, *Chronica del Rey D. João II*, ch. xxxii.

² Barbot, *op. cit.*, bk. I, ch. i.

³ Barcellos, p. 159.

⁴ Pacheco, I. xxxii.

⁵ *Vide infra*, pp. 126-7.

Thomé, especially after the expansion of the slave trade with the new world, and, accordingly, more careful thought seems to have been devoted to the problem of its defence. Plans for a fortress were considered in 1493, when Alvaro de Caminha, the captain of the island, was appointed governor of "the fortress which was to be built".¹ Materials for building were sent out and, by 1506, a small fort appears to have been built in the capital, Povoasan.² Afterwards, however, the defence of the island was neglected, until a fearful raid by French interlopers in 1567 roused the inhabitants and the crown to a sense of their responsibilities. A handsome castle, named after the king, was then erected.³

No other forts were built between 1454 and 1578 though, occasionally, various schemes seem to have been considered. Thus, for example, one for defending Malagueta was submitted by a contemporary in 1542.⁴ The chief obstacle to fortification was probably expense. This would explain why the only permanent forts on the mainland on Guinea were situated along the Mina coast, which was, relatively, the richest part of West Africa. On the other hand, the attempts to establish forts on the Senegal, in Sierra Leone and on the Malagueta coast, would suggest that the Portuguese attributed considerable importance to the rest of Guinea.

Only a few historical narratives have so far been written, which have attempted to describe in detail, the early trade and the forts of the Portuguese in West Africa. Historians have generally shown more interest either in the slave trade between Angola and Brazil, or in the Portuguese empire beyond the Cape of Good Hope. The history of Guinea in the sixteenth century has been regarded rather as auxiliary to one of these two themes than as an independent story. Consequently, there has been a tendency to ignore the importance of Portuguese enterprise in Guinea. Their achievements in West Africa have been overshadowed, either by placing an exaggerated emphasis upon the slave trade to the new world, or by the greater glory of their empire, which circumnavigated the Indian Ocean. It is time a sense of proportion was introduced.

¹ *Ensaio*s, II. ii. 4.

² "Narrative of Valentim Fernandez Alema", December 1506 (ed. Dr. J. Schmeller), p. 42; Peres, *Historia de Portugal*, V. 445.

³ *Vide infra*, p. 183. ⁴ M. de Sousa Coutinho, *Annaes de João III*, p. 405.

Admittedly, it would be an equal distortion of the truth to deny the pre-eminence of the slave traffic in the economic life of West Africa in the eighteenth century. Nor could it be claimed that the volume of Portuguese commerce in Guinea approximated to one tithe of that with the East Indies. Yet it may be suggested that the monopolistic organisation of the Guinea trade provided both Spain and Portugal with precedent, example and experience, when they began to build up their empires in the East and West Indies. Moreover, a good deal of material has been marshalled here to show that, in the period 1480-1578, Guinea enjoyed a vigorous and separate life, and was by no means entirely dependent upon the transatlantic market. Its gold, ivory and pepper, together with its minor products, like hides and ambergris, were valuable both before and long after the new world was discovered. Nor did the expansion of the American slave market adversely affect the pursuit of the other kinds of traffic. On the contrary, evidence is available to show that the Portuguese, in the later sixteenth century, followed a positive policy of expansion in Guinea, constructing forts south of the Gambia, continuing their local trades, and even attempting settlements in Sierra Leone.

Trade preceded fortification in West Africa, but it is doubtful whether the building of forts increased the profits from the trade. A vicious circle stultified the efforts of the Portuguese merchants. We shall see how trade attracted French and English interlopers after 1530. Forts were built, therefore, mainly to exclude them, but a few forts were quite useless to protect 2,000 miles of coast. Furthermore, fortification involved expenditure, and so the profits, which were made in the trade, were consumed in the defence of the trade. True, this may not apply to the first half century from 1480 to 1530, when few interlopers troubled the prosperous pursuits of the contractors and the licensees. But the gradual decline of the net value of Portuguese trade in West Africa after 1530 may be attributed partly to this paradox. If we regard the Portuguese empire in Guinea as a vast commercial business, we may say that overhead charges steadily increased until they equalled and even exceeded production. That is why, towards the end of the sixteenth century, some sections of the Portuguese trade were run at a loss, and some were altogether abandoned.

CHAPTER VI

FRENCH INTERVENTION IN WEST AFRICA, 1530-1553

FIFTY years of quiet consolidation in Guinea came to an abrupt end in 1530. We have tried to show that after 1480 the governments of France and England, if they did not recognise, at least refrained from interference in the monopoly beyond Cape Bojador. Moreover, the wealth of the new world diverted the Castilians from Guinea. Portuguese merchants, thus left alone, seized their opportunity to build up a profitable trade, and Portuguese missionaries undertook the evangelisation of many of the negro tribes. Their achievements revealed great qualities, energy, initiative, enterprise, courage, and diplomatic subtlety in their relations with the natives. But one *sine qua non* of successful empire-building would seem to have been neglected: the Portuguese had not created an effective system of defence. The result was that, when French interlopers began to traffic in increasing numbers to Guinea, the Portuguese were unable to exclude them.

Until 1553 the part played by Englishmen in West Africa was negligible. The major threat to Portuguese supremacy came from the French. These twenty-three years may be regarded, then, as a period when the Portuguese monopoly was subjected to a French challenge. Unlike the earlier challenge from Castile, the second did not end in a Portuguese victory. On the contrary, the volume of French interloping trade began to multiply after 1553, while English traders henceforth made regular voyages to Guinea. Again, the new challenge was not a territorial struggle between relative equals, in which each submitted similar claims. The Castilo-Portuguese conflict had resolved itself, in a sense, into a race for possessions and trade, starting from scratch. But there was no race about the rivalry after 1530. The later struggles were the outcome of acts of pure aggression, perpetrated by groups of enterprising merchants and

sailors in England and in France, against imperial Portugal. Dynamic interlopers assailed a static empire.

It is generally agreed that Jean Ango, who lived in Dieppe, inspired the remarkable outburst of French maritime enterprise in the early sixteenth century. Jean Ango was an influential ship-owner and a man of powerful mental vision. He was particularly interested in the oversea wealth of Portugal and Spain, and his inventive mind devised various projects for penetrating into the Indies. In the ports of Brittany and Normandy numerous ships were equipped, under his supervision and with the aid of his money, to attack the returning Indian fleets.¹ Many of these expeditions were directed to the islands near the West African coast, which provided shelter for the pirates, lying in wait for the unsuspecting flotillas. Other French ships sailed farther south down the African coast.

In these circumstances, regular French incursions into Guinea began in the 'thirties. As early as 1492 French pirates had seized a Portuguese caravel, returning from Mina with a cargo of gold.² Similar captures were made in 1495 and 1522, and King John III seems to have taken special exception to the robbery in 1522, for he ordered João da Silveira, his ambassador in France, to try to secure reparations.³ The loss of a single Mina caravel threatened the Portuguese monopoly. Navigation charts might be captured with a caravel, and so the national policy of secrecy might be undermined.

Franco-Portuguese relations were far from amicable in the ten years before 1530, because of mutual seizures. Jean Fleury, one of the leading French privateers, had ravaged Portuguese shipping on a large scale off the African coast.⁴ Indeed, more than 300 Portuguese ships were captured by French pirates and privateers between 1500 and 1531.⁵ Moreover, the preparations in Rouen for the voyage of Giovanni da Verrazano in 1523 may have been the occasion of great speculation among the Portuguese. Did he propose to traffic to Guinea?⁶ Six years later, the brothers Parmentier, apparently already familiar with the

¹ P. Gaffarel, "Jean Ango", (*Le Bulletin de la Société normande de Géographie*, 1889).

² Resende, *Chronica do D. João II*, ch. cxlv.

³ Navarrete, *Colección de Viages*, iii. 505; *Alguns Documentos*, p. 459.

⁴ Roncière, iii. 251 *et seq.*

⁵ Ford, *The Letters of John III*, p. 8.

⁶ Roncière, iii. 270.

Guinea Coast, rounded the Cape of Good Hope and penetrated into the East Indies.¹ It is not surprising, therefore, that John III sanctioned reprisals. One of Jean Ango's ships, the *Marie*, of Dieppe, whose captain was Jean Faim, was seized near the Portuguese coast and its crew imprisoned. This arrest caused a great outcry among the Norman ship-owners, and was condemned generally as an iniquitous violation of neutrality.² Jean Ango, whose shipping was especially endangered by the counter-measures of the Portuguese, evidently complained to the King of France. King Francis I listened with sympathy to the accusations of his mariners and merchants, and so, on 27 July 1530, the Dieppe shipping magnate was given a letter of marque, authorising him to recoup himself at the expense of Portuguese maritime trade to the value of 220,000 ducats.

The government of John III of Portugal was fully alive to the dangerous situation, created by this unforeseen development. It was clear that a French intervention in Guinea must be considered and, if possible, prevented. Portuguese policy was directed, therefore, towards securing the revocation of Jean Ango's letter of marque and, further, obtaining from King Francis I a promise to prohibit all voyages from Normandy and Brittany to Brazil, Guinea and the other oversea dominions of Portugal.

Accordingly, in April 1531, John III commissioned Count Antonio d'Ataide and Dr. Gaspar Vaz to go to France as ambassadors, and to try to secure the abrogation of the letter of marque. Concurrently, knowing of the presence of French corsairs, he sent despatches to the authorities in all his seaports, commanding them to warn ship-owners, masters and mariners, who were there, to arm their vessels before sailing (23 April 1531).³ The King realised that effective force must be combined with diplomatic pressure in order to protect his empire.

His actions suggest that French interlopers were already trading and pillaging in Guinea, as well as on the Brazilian coast. Of this a little evidence exists. A Breton corsair carried out a raid on Portuguese shipping near the Cape Verde Islands early in 1529, according to a reference in the extant narrative of the

¹ *Ibid.*

² Roncière, iii. 252.

³ M. de Sousa Coutinho, *Annaes de João III*, p. 376.

Voyage of the Parmentiers, and, soon after, the brothers Parmentier themselves navigated part of the Upper Guinea Coast during their celebrated voyage to the East Indies.¹ These are the earliest visits to Guinea by Frenchmen, of which we have irrefutable evidence. Some voyages may have been made before 1529, because French pirates attacked the Brazilian coast between 1527 and 1528, while the Cape Verde Islands provided a half-way house en route for Brazil. Moreover, French captains, who later engaged in the Brazil trade, nearly always trafficked first on the Guinea Coast. There is no reason to suppose that the earlier adventurers in the Brazil trade ignored the commerce of Guinea.

Trading expeditions to Guinea became more regular after 1530. It is known that, at the beginning of September 1531, a ship reached Rouen from Guinea with a cargo of malagueta, cotton, ivory and hides, obtained by violence as the Portuguese alleged.² The cargo does not provide a key to the region from which this ship returned, but the Cape Verde archipelago was probably where the piracies were committed. Moreover, winter was the only safe time for Guinea traffic so that, chronologically, the out-voyage may have preceded the Portuguese mission to France in April. It is further recorded that, in this same month, four ships, equipped by M. de Navarre and M. de Chateaubriand and commanded by De la Motte, who was a member of the queen's household, were prepared ready in Brittany either to go to Malagueta or, by virtue of Jean Ango's letter of marque, to plunder Portuguese shipping in the African seas.³

Another point is worthy of consideration with regard to the interloping traffic in Guinea in the winter and spring of 1530-1. Dr. J. A. Williamson has described how the elder William Hawkins, who was interested in the Brazil trade, sent out the *Paul*, a goodly tall ship of 250 tons, to Brazil in 1530, and how her crew purchased malagueta pepper at the Rio dos Sestos. He has also shown that French and English navigators collaborated in the planning of the double Guinea-Brazil voyage, and that the main initiative in their schemes seems to have come

¹ L. Estancelin, *Recherches sur les Voyages des Navigateurs normands*.

² *Quadro Elemental*, iii. 241.

³ E. Guénin, *Ango et ses pilotes*, p. 91.

from the French.¹ One is led, therefore, to suspect that in the autumn of 1530 French ships, destined for Brazil, may also have called at Sierra Leone. If this be so, it would follow that the five ships, referred to above, were not the only French vessels, which traded in West Africa in the nine months before mid-summer 1531.

This French intrusion was, doubtless, one of the immediate reasons why the Portuguese envoys attended upon the King of France. John III's despatch of 23 April 1531 appears to throw further light upon the French activities in Guinea. Moreover, the cargo, which was brought back to Rouen in September, seems to have been obtained by piracy rather than by peaceful traffic on the coast. Perhaps a Portuguese ship had been seized and sunk, and its merchandise confiscated. Accordingly, all Portuguese vessels were to go armed, in future, when they should sail to Guinea.

Meanwhile, in the summer of 1531, Count Antonio d'Ataide and Dr. Gaspar Vaz, John III's envoys, pursued their negotiations. At Fonte Nables they met their French rivals and, despite the grant of fresh letters of marque to the great Dieppe privateer on 12 March, they managed to secure a revocation of all the previous concessions to Jean Ango (11 July 1531).²

Nevertheless, preparations went on in the French ports for expeditions to both Guinea and Brazil. Many voyages were undertaken in the autumn of 1531. In a letter to the King of Portugal of 18 August, Count Antonio d'Ataide reported that Jean Ango was believed to be equipping four ships to go to Guinea and to return via the coast of Malagueta, that many more ships were being equipped in the ports of Brittany, and that, as he heard, a great fleet was being made ready in England. He would investigate the reason for the English fleet and, if anything of interest to Portugal should be divulged, he would at once report.³ His letter is instructive, for it reveals that the Portuguese feared an English intervention. We may speculate whether news had come through of the first voyage of William Hawkins. His information about the French preparations for Guinea was not quite accurate. These were not limited to four vessels. At least ten ships, four at Harfleur and six at Rouen,

¹ J. A. Williamson, *John Hawkins*, pp. 9-11; Hakluyt, xi. 23.

² M. de Sousa Coutinho, *Annaes de João III*, p. 374; Roncière, iii. 278-87.

³ *Quadro Elementar*, iii. 239-40.

were being equipped to go to Guinea and Brazil.¹ Plans were being laid, apparently, for an extensive descent upon the West African coast in the coming autumn.

This evidence makes it abundantly clear that the mission of Count Antonio d'Ataide and Dr. Gaspar Vaz had not achieved its fundamental purpose, though Jean Ango's letter of marque had been revoked. French ships still sailed to Guinea, and new expeditions were still being planned. The envoys, then, must try to persuade Francis I to forbid all voyages by his subjects to Guinea. If he would do this, perhaps the growing interference of a dangerous rival to the Portuguese in West Africa might be checked. There were obvious difficulties, such as the opposition of those who were interested in the financial side of these French maritime adventures. The first and greatest obstacle was the attitude of the King of France. Could he be won over to the Portuguese point of view, so that the veto, if and when it should be issued, would be effective?

The attitude of King Francis seems to have been governed mainly by his position in Europe. His wars with the Emperor Charles V caused him to cherish the alliance of Portugal; he repeatedly spoke of his wish to preserve "good friendship" with King John III.² Yet Charles V and John III were drawn together by their common interest in upholding the two imperial monopolies, created by the papal bulls and the Treaty of Tordesillas (1493-4). The King of Portugal, for his part, justified the monopoly by drawing a distinction between free and closed waters. In a letter to Ruy Fernandes, on 2 May 1534, he wrote that "the seas which all ought and can navigate, are those, which always were known by all and common to all; but those others, which never were known, and did not seem to be navigable, and were discovered with such great labour by me, are [closed]".³ Presumably then, the free seas were only those of Europe, since they had always been known to all. On the other hand, the seas of Guinea, Brazil and the Indies were the exclusive preserve of the Portuguese. John III's argument was a convenient version of the doctrine of a '*mare clausum*'.

But Francis I championed the opposed doctrine of a '*mare*

¹ Roncière, iii. 285, note (1).

² *Quadro Elemental*, iii. 241.

³ Gomes de Carvalho, *D. Joao III e os Franceses*, p. 64.

apertum'; he affirmed that all could "navigate the common sea".¹ Like John III, he supported the theory which suited him best, but it involved a sharp conflict with a state, whose alliance he desired. Consequently, he did not pursue the point too far. French trade in Guinea was not, in his eyes, sufficiently important to warrant or risk a rupture with the King of Portugal. Therefore, his policy fluctuated. He did not always support and befriend his Norman and Breton subjects; sometimes, when the attitude of the Portuguese government was unusually menacing, he would make a show of rebuffing them.

This, indeed, seems to have been what happened in August 1531. For some time after the revocation of Ango's letter of marque, the Portuguese envoys appear to have pressed in vain for a veto on all voyages to Guinea and Brazil. At length, a bribe of 10,000 cruzados won over the influential Chabot, the Admiral of France, and it was he, apparently, who persuaded King Francis I to yield.² Accordingly, a royal proclamation, issued from Fonte Nables, forbade all French ships to go to traffic in the lands of the conquest of the King of Portugal, under pain of confiscation of goods and the arrest of the disobedient crews (3 August 1531).³

A Portuguese effort to secure a change in the phrasing of the prohibition does not appear to have been successful, but in due course it was published in Picardy and in some parts of Normandy.⁴

In the ports of Normandy and Brittany the veto met with an extremely hostile reception. Indeed, it was actually ignored. The Norman ship-owners, at the same time as they sent envoys to Paris to press for the raising of the embargo, also seem quietly to have continued their preparations for the Guinea voyages. Four ships, piloted by João Affonso, a renegade Portuguese, slipped out of Harfleur harbour on the way to Malagueta in October.⁵ A month later, ten more ships were equipped and ready to sail. In consequence of the arguments of the Norman envoys in Paris, these ships were apparently allowed to leave France, provided they should not go to the

¹ Roncière, iii. 291.

² Gomes de Carvalho, *op. cit.*, pp. 45-7.

³ M. de Sousa Coutinho, *Annaes de João III*, p. 374.

⁴ Ford, *The Letters of John III*, pp. 42, 57; *Quadro Elementar*, iii. 239.

⁵ Roncière, iii. 285; Gomes de Carvalho, *op. cit.*, pp. 50-1.

lands of Portugal or pass beyond the Cape Verde Islands.¹

Meanwhile, a dramatic commercial struggle appears to have broken out between the French and the Portuguese on the Malagueta coast. When the four ships left Harfleur in October, Dr. Gaspar Vaz pointed out that, "if these ships return and are not sent to the bottom, Your Highness will find it result that the trade of Malagueta will be lost and the pepper undergo a great decline".² This was a very real danger. We have shown how interloping activity was partly responsible for the decay of profits in Senegambia towards the end of the fifteenth century.³ Now, a similar situation was developing on the Malagueta coast. The new rivals to Portugal seem to have concentrated upon the traffic of Malagueta more than upon that of other districts. The chief object of the French interlopers was to obtain supplies of the celebrated 'grain of paradise'. Consequently, prices on this part of the Guinea Coast were suddenly threatened.

It is probable that, under the supervision of the crown, a policy of controlled prices regulated Portuguese trading in Guinea. All contractors and licensees offered the native merchants equal prices, so that the latter could not bargain. Profits were thus maintained. Probably however, French interlopers were now disturbing the equilibrium of the trade on the Malagueta coast, prices were beginning to fluctuate with a tendency to fall, and profits were falling with them. We may suspect also that the French traders were exploiting the 'gift system' to the detriment of the trade of the Portuguese. One of the preliminaries to trade in certain parts of Guinea was the making of a gift to the local native prince or king.⁴ The French captains, by offering superior gifts to the native potentates, could easily ingratiate themselves into the favour of the negroes, and thus displace their white rivals from the traffic. It is conceivable that they were now doing this on the Malagueta coast.

Direct evidence of the details of the struggle is lacking. Contemporary records leave no doubt that the French interlopers favoured especially the Malagueta coast, but we cannot go further than say that, probably, they tried to undercut the

¹ Roncière, iii. 285.

² Gomes de Carvalho, *op. cit.*, pp. 50-1.

³ *Vide supra*, pp. 85, 88, 91.

⁴ G. B. Ramusio, *Navigazioni et Viaggi*, iii. 429.

prices of their Portuguese competitors. Price undercutting was a well-marked feature of commercial rivalry on the Guinea Coast after 1553, and the Hollanders employed the 'gift system' after 1595 in their struggle with the Portuguese. That these methods may have been used earlier in the century is suggested only by a vague and unreliable reference in Ramusio's *Viaggi*. A Dieppe captain, who had visited Guinea, there records that the Portuguese were unpopular, but that the French were eagerly welcomed by the chiefs of the land of Guinea.¹ Doubtless, his statement is biassed in favour of his own countrymen. Even so, it suggests that the French offered the natives cheaper goods and better gifts, and thus were more popular with them. Speculative though this may be, at least it is certain that the French were menacing the Portuguese traffic in malagueta pepper. Dr. Gaspar Vaz's comment, already quoted, provides sufficient proof of this and shows, further, that the Portuguese were well aware of the danger. More stringent measures would have to be taken against the rival traders.

Besides the French voyages to Guinea, the Englishman, William Hawkins, seems to have sent three expeditions between 1530 and 1532.² There must have been a large number of interloping ships in West Africa in the winter of 1531-2. In practice, the breach in the Portuguese monopoly was slowly widening. Malagueta pepper and the Malagueta coast were not the only objectives. Hawkins purchased ivory at the Rio dos Sestos on his second voyage, and, if the strategy of his voyage were copied from the French, it would appear that French traders also bought ivory in Sierra Leone. Moreover, although, by the amendment to the royal veto of August 1531, the French adventurers had been forbidden to sail beyond the Cape Verde Islands, did it not follow that they could still plunder in that archipelago? Perhaps the foundations of the later French pre-eminence in the region of the islands were already being laid. Furthermore, the Guinea voyage now represented a complete venture for them. Apparently, they forestalled the English in this, as in so many other ways, for to Hawkins Sierra Leone was only a convenient half-way house on the way to Brazil.

¹ *Ibid.*

² Hakluyt, xi. 23-4; J. A. Williamson, *John Hawkins*, pp. 9-11.

The stream of French activity in West Africa did not dry up in consequence of the embassy of Count Antonio d'Ataide. Although several prospective voyages were forbidden in November 1531, yet the following season produced a new crop of adventures to Guinea (1532-3).¹ The preamble to a letter of marque of 3 February 1543 reveals that Jean Ango sent at least three ships to Guinea in the autumn of 1532. One, *La Michelle*, loaded pepper, musk and ivory in West Africa, and then went on to Brazil after the manner of the Hawkins expeditions; the other two, *L'Alouette* and *La Musette*, were attacked in Guinea on 27 October 1532 by "the caravels and ships [of Portugal] fitted out for war", and the first was fortunate to escape.² It was becoming more and more obvious that artless diplomatic protests were of little avail against the French interlopers.

Accordingly, the Portuguese experimented with several other suggestions for the maintenance of their imperilled monopoly. The agents of King John III put forward two proposals: one was that the vessels of Jean Ango should be bought by the Portuguese government; the other envisaged the sharing of the Antwerp trade between Rouen and Flanders.³ The latter move "would content the French", wrote Dr. Gaspar Vaz to John III on 19 October 1531. There was, in fact, much to be said for it. Most of the French voyages to West Africa, at this time, seem to have been directed to the Malagueta coast. The pepper of that region seems to have been the chief attraction. Now the greater part of all the malagueta pepper was carried to Antwerp, which was the general distributing centre. It would appear feasible, therefore, to believe that, had the townspeople of Rouen been given a share in the distribution of this commodity along with other less valuable articles, the merchants of Brittany and Normandy might have ceased their interloping traffic to Guinea. Unfortunately, the council of John III feared to alienate the Emperor Charles V by a measure, which would undoubtedly have conduced to French profit, and the creditors of the Flanders factory also seem to have opposed the project.⁴ The scheme was thus abandoned. Of the other suggestion, nothing more appears to have been said. So the two

¹ E. Guénin, *Jean Ango et ses pilotes*, p. 198.

² *Ibid.*, pp. 149-54.

³ Roncière, iii. 286; *Quadro Elementar*, iii. 24.

⁴ Gomes de Carvalho, *op. cit.*, p. 52.

projects, which were to have operated in France to alleviate the tension in West Africa, were both shelved. Instead, more direct methods were adopted. ✓

The way of negotiation having virtually failed, John III fell back upon that of force. Although he continued the negotiations at the French court, he now concentrated more attention upon two further aspects of the Guinea problem: the expulsion of the French from West African waters, and the protection, by means of a convoy system, of outgoing and returning Guinea fleets.

He employed various expedients to expel the French. First of all, his espionage organisation was improved. From many French ports men, in the pay of the Portuguese government, sent reports to the Portuguese agent in Paris about maritime preparations, and the information, thus collected, was transmitted to Lisbon. There was, indeed, an urgent need for this kind of work. Although Bernadim de Tavora was sent to France in 1533 to try, by diplomatic pressure and by bribing admiral Chabot, to stop the illicit voyages,¹ the Norman and Breton merchants and privateers continued to adventure in the Guinea traffic. The trial of admiral Chabot revealed that two merchants of Rouen, called d'Agincourt and Huet, bribed him on 19 May 1533 to allow them to send four ships to "*les terres de l' Affrique*".² It was not difficult to place a wide interpretation upon the phrasing of this concession, and to send ships to Guinea. Moreover, a letter of King John III indicates that two French ships had left for the Malagueta coast, piloted by the renegade Portuguese João Affonso, in January 1533.³ French voyages to Guinea were still unchecked.

— The voyage of João Affonso in 1533 will serve to illustrate the working of the Portuguese espionage system. It seems to have been towards the end of January 1533 that João Affonso set out with two French ships. On 21 January the King of Portugal informed Count Antonio d'Ataide that one of his agents in France, Antonio Vaz de Lacerda, had reported that certain French ships were about to depart for India, and would re-assemble probably off the Malagueta coast. The count was commanded to ascertain the precise rendezvous from Antonio

¹ *Ibid.*, pp. 52-3, 68-70.

² *Ibid.*, pp. 71-2.

³ *Ibid.*, p. 73.

pose of protecting it and, apparently, of conveying it back to Lisbon. One of King John III's letters, written on 6 July 1533, shows that Coelho did return to the island of Terceira and there met the fleet from the East Indies.¹ We hear no more of his operations in Guinea until 1543.

An inhospitable climate and the shortage of fresh water and fresh food complicated the problem of the defence of Guinea. It was exceedingly difficult to maintain permanent fleets. Accordingly, the Portuguese government was reduced to the expedient of stationing armadas off the Guinea Coast for short periods. Those periods were made to coincide, as far as possible, with the times when interloping ships were accustomed to frequent West African waters, that is, the eight months from September to April. This would explain why Duarte Coelho left Portugal in October and was recalled in May. Behind the scanty evidence, so far discovered, there would seem to be this story. Duarte Coelho was sent out with an armed fleet to range off the Malagueta coast and so preserve the pepper traffic, at that season of the year when the activity of French interlopers was likely to be most intensive. This manœuvre was carried out in 1532-3. In the spring, towards the end of the trading season, and when heavy rains and the terrific heat rendered further traffic far too dangerous, Duarte returned to the Azores to convoy the Indies fleet to Portugal. Whether this was a yearly feature of the Portuguese defence of Malagueta is not known. But an interesting repetition of the manœuvre has been found for the winter of 1540-1.²

More definite evidence exists for the Mina coast. A letter of the King of Portugal reveals that a permanent fleet of armed caravels was not maintained at the castle of São Jorge in 1534. "Because of the need arising from the long period which elapses, when there are no ships at Mina", wrote John III, "I strongly recommend that you order [the Mina fleet] to be made ready with the greatest possible speed". The existing practice was, apparently, for the Mina caravels to leave Portugal for the castle of São Jorge in October, the chief captain being provided with a full and explicit *regimentó*, or list of instructions, and, as soon as the gold, accumulated in the warehouse of the fort, had

¹ *Ibid.*, p. 378.

² *Vide infra*, p. 127.

been embarked, for the fleet to return to Lisbon. But John III realised the advantage of a permanent squadron at Mina. The same letter contains a request to Count Antonio d'Ataide that he should consider "whether some caravels ought to remain at Mina for some time".¹ The minister, so addressed, replied, apparently, in the affirmative on 20 January, and so three days later the king ordered four ships to "remain on the coast, to serve in that which may be necessary".² It is not unreasonable to suppose that this fleet was to be employed mainly to prevent French interlopers from buying gold from the negro merchants.

But this squadron cannot have been permanently stationed at Mina and provisioned from the castle. One of the four delegated ships was a galleon, called the *Trinidad*, but in 1537 this same ship was being armed "secure from the corsairs", and equipped with provisions and merchandise in Portugal, to go to Mina, and to bring back all the gold which was stored in the warehouse.³ Evidently, the squadron did not hold together for long in West Africa. It is probable that the incursions of the French were as yet not sufficiently serious to justify the attempt to maintain a permanent armada.

No additional evidence has been found of protective squadrons in West Africa until 1541-3. The persistence of French activity makes it almost certain that there must have been armed Portuguese fleets in Guinea despite the absence of records in the intervening years. Thus, a French fleet was known by the Portuguese to be at the Cape Verde Islands on its way to Malagueta in 1536.⁴ William Hawkins may have sent a ship to the Rio dos Sestos in the same year.⁵ Two years later, three vessels left Nantes for Malagueta,⁶ and in 1540 Hawkins organised a further expedition to Brazil via Guinea.⁷

After 1540, so far as extant evidence indicates, the volume of French traffic rapidly grew. This was the year of the Chabot scandal, when the disgraceful bribing of the admiral was exposed. Accordingly, the embargo on Guinea voyages, which had been repeated in 1537-8-9, was lifted.⁸ French merchants were

¹ Ford, *The Letters of John III*, pp. 153-6.

² *Ibid.*, pp. 157-8.

³ *Ibid.*, pp. 305-6.

⁴ *Ibid.*, p. 274.

⁵ J. A. Williamson, *John Hawkins*, p. 12.

⁶ M. de Sousa Coutinho, *op. cit.*, pp. 402-3.

⁷ Williamson, *op. cit.*, p. 14.

⁸ *Vide infra*, p. 134.

thus enabled to plan new expeditions for West Africa with the favour, and no longer the opposition of their sovereign. Four French ships left Rouen for Guinea in 1541;¹ at Bordeaux and La Rochelle three ships were made ready in the same year to sail for the coast of Guinea; Jean Ango equipped fourteen or fifteen ships and galleons in the port of Dieppe, all of which left for Malagueta and Brazil;² and near the Cape Verde Islands a number of fights occurred during the ensuing winter between Frenchmen and Portuguese.³

Here, then, is evidence of a French descent upon West Africa almost as extensive as that of the English twenty years later. The evidence for the year 1542 is equally striking. One French ship visited Cape Threepoints probably to purchase gold dust; another caravel, whose master was Sebastian de Salme, pursued a very prosperous and varied traffic, its cargo including 157 cases of sugar, 50 quintals of wax, 20 cases of gum-arabic, 12 Guinea hens and 1,000 pounds of gold! Moreover, *la Grande-Martine* returned to Rouen with a cargo of Guinea pepper, while at the same time other French ships were purchasing pepper in Guinea.⁴ The value of the French interloping traffic must have increased considerably after 1540. Perhaps, on the other hand, Portuguese profits fell.

It may have been for this reason that new measures were executed for the maintenance of armed fleets in West Africa. King John III often argued that the sea was so vast that defensive fleets were of no avail. It would not be possible in any case to catch the interlopers, because they could not be found. Yet in January 1542 he told Luis Sarmiento, the Spanish ambassador in Portugal, that, four or five months before, "he had despatched one of his captains with an armada to the island of São Thomé to remain upon those shores".⁵ His words suggest that the situation in Guinea was becoming so serious that a defence for São Thomé, in the heart of the Gulf, was considered necessary, in addition to the naval protection already provided for Malagueta and Mina. Consequently, in September

¹ E. Gosselin, *Documents pour servir à l'histoire de la marine normande*, pp. 143-4.

² Biggar, *Documents relating to Cartier and Roberval*, pp. 209-11, 263.

³ Barcellos, pp. 116-18.

⁴ Gosselin, *op. cit.*, pp. 144-5; E. Guénin, *Ango et ses pilotes*, p. 230.

⁵ Biggar, *op. cit.*, p. 427.

or October 1541, an armed squadron was sent to defend the Gulf, using the island of São Thomé as its base of operations.

Moreover, we have evidence of armed fleets in Guinea in 1543. Duarte Coelho, who had commanded the expedition of 1532-3, was appointed chief captain of a fleet which seems then to have been at Mina. Two other fleets were also in Guinea, patrolling the Malagueta and Mina coasts respectively. The commander of the five caravels of the Mina fleet was captain Ruy Mendes de Mesquita. Fernão Rodrigues Barba, who had already served as commander of the armada of four ships sent to defend the Mina coast in 1534, was now captain of the Malagueta fleet; and it is interesting to notice that the galleon *São João*, which had been included in the armada of 1534, was now attached to the Malagueta fleet.¹ The apparent continuity in ships and personnel suggests a more regular system of naval defence than the printed records reveal.

One other point is worth noting in this connection. It is recorded in de Sousa's *Annals* that, from the time of the accession of King John III to 1544, "malagueta had not paid . . . one-fifth part of what it did formerly, and had cost for its defence 80,000 cruzados".² The defence of empire trade was obviously proving expensive and part had already ceased to pay for itself. How had the 80,000 cruzados been spent? Later, it will be shown that considerable losses must have resulted from vain attempts to establish a fortress in Malagueta in 1532 and again in 1541.³ Expense would also have been incurred in the arming of the convoys.⁴ Nevertheless, a portion of this sum may have been consumed in the upkeep of occasional fleets. For this reason it seems probable that the Malagueta fleet of 1543 was delegated to remain off that coast for a specified period in order to protect the pepper trade from French interlopers. But, the absence of a factory, let alone a fortress, on the Malagueta coast made it impossible for the armada to cruise there permanently. The ships would be obliged to seek provisions either at the castle of São Jorge, or at Ribeira Grande in Santiago Island, or even at Lisbon in Portugal.

¹ Ford, *The Letters of John III*, pp. 157-8; M. de Sousa Coutinho, *op. cit.*, p. 411.

² *Ibid.*, p. 416.

³ *Vide infra*, pp. 126-7.

⁴ *Vide infra*, pp. 128-32.

The Mina armada was, in this respect, more fortunate than that of Malagueta. Yet, such supplies as Ruy Mendes de Mesquita's fleet may have drawn from the castle of São Jorge could not have been very adequate. There are many indications in the letters of King John III that the castle itself was annually provisioned from Portugal. A system whereby a defensive squadron drew supplies from a fortress, which drew its supplies elsewhere, cannot have been very satisfactory. It is obvious, all the same, that the Portuguese government tried to arrange for a coast patrol, and that in 1543 two protective squadrons were organised to cruise respectively off the coasts of Malagueta and Mina.

We must turn next to 1547. In May of that year, captain Antonio Anes Pinteado was despatched with a fleet of warships from Lisbon to cruise along the Barbary coast, to seize interloping French ships, and then to sail on a trading voyage to Brazil.¹ Now it is possible that Pinteado had already commanded a defensive squadron in Lower Guinea. He was, like Duarte Coelho and Fernão Rodrigues Barba, one of the regular naval commanders in the service of Portugal, and by 1553 he had acquired a terrifying reputation for his successful patrol of the "coasts of Brazil and Guinea" against the French.² Admittedly, Pinteado did not go to Malagueta or Mina in 1547, but in 1553 he piloted an English fleet to Benin. Obviously then, he was familiar with the navigation of Lower Guinea. Accordingly, there is good reason for supposing that he had commanded either the Mina or the Malagueta armada before 1547.

The years 1550 and 1552 bring two pieces of evidence of doubtful value. The chronicler, Francisco de Andrada, records that in 1550 King John III sent two armed caravels, manned with nearly one hundred men, to Guinea, under the command of Captains Francisco Machado and Jeronimo Ferreyra;³ and in 1552 the naval commanders of Portugal, who were in Guinea and Brazil, were ordered to pursue and to sink suspected French vessels in those regions.⁴ The extract from Andrada seems to provide an example of a small defensive squadron being sent to

¹ Hans Staden. *The True History of his Captivity*, (trans. and ed. by M. Letts), p. 34.

² Hakluyt, vi. 141-52; *Cal. S. P. Spain*, 1553, p. 14.

³ Andrada, *Chronica del Rey D. João III*, pt. iv, ch. lxxviii.

⁴ Rebello da Silva, *Historia de Portugal*, iii. 133.

Guinea. John III's order to his captains shows that there must have been armed fleets in Guinea in 1552. In fact, seven additional warships were sent to Arguin, Cape Verde, Guinea and Brazil in that year.¹

It must be admitted that all this evidence about the Portuguese armadas in Guinea between 1530 and 1553 is not very convincing. Scanty as it is, however, some conclusions may be drawn. John III obviously realised that defensive fleets were necessary, and he made occasional creative efforts. There were armed ships, patrolling parts of the coast in 1532-3, 1534, 1541, 1543, 1550 and 1552. A closer examination of the records shows that, to a degree, the same ships were employed and the same captains served for several years. This would suggest a more regular patrol system than we dare assert. Surely the odds are against a captain, like Duarte Coelho, who commanded a Guinea fleet in 1532-3 and again in 1543, having been transferred to the Brazilian or the East Indian service during the intervening years. More probably, though we do not hear of him, he continued in the Guinea naval service. Yet, we cannot be sure about the armadas. John III was unwilling further to increase royal expenditure. Doubting its value in the long run, he did not sympathise overmuch with the policy of huge armaments to defend the coast. Even if he sent annual fleets of armed ships, he does not seem to have maintained them in West African waters for more than a few months at a time.

A second method of protecting the coastal trade of Guinea was to repair existing fortresses and to build new ones. But neither King John III nor the contractors welcomed additional expenditure, and so work of this kind was not carried far. Nevertheless, Mina was regularly provisioned during these years, all the fortresses of Arguin, Cape Verde and Guinea seem to have been repaired in 1552, and two efforts were made in 1532 and 1540-1 respectively to build a fort on the Malagueta coast.

The upkeep of the castle of São Jorge da Mina was an important section of the Guinea administration. King John III, though he frequently sought the advice of his chief minister, Count Antonio d'Ataide, personally supervised its government and several royal letters show how interested he was in the well-

¹ Barcellos, p. 135.

being of the garrison of the castle. On 3 February 1533 he exhorted the count to see that "care be taken for the provision of Mina".¹ Another letter, written five days later, reveals that the castle was in a condition of some disorder, for the captain was ill and the caravels, destined for Mina, were late. Accordingly, the king bade his minister see that order was restored.² A third letter of 1534 indicates the dependence of the garrison upon the provisions, which were annually brought from Portugal.³ Again, the count, after consultation with John III, ordered the clerk of the Casa da Mina, Fernão d'Alvarez, to assign Tomas de Barros and Belchior Soarez to the provision ships for Mina in that year.⁴ A secret hoard of more than 18,000 cruzados of gold in Mina city was reported to the king in 1536, and he at once issued orders for its collection and safe deposit in his treasury.⁵ Fifteen years later a new gold mine was discovered 50 leagues from the castle; Lopo de Sousa, the governor of São Jorge, sent news to John III, who commanded that the discovery should not be made public.⁶ It is obvious that the king exercised a close personal supervision over the castle. Yet other evidence suggests that São Jorge was not always in good repair. Although it was the only substantial land defence for the Gold Coast, the personnel of its garrison had declined to thirty, if we may trust the report of a Dieppe captain who wrote in 1545.⁷ This it may be which accounts for the instructions "sent by [John III] in 1552 to his captains to repair and garrison the fortresses, half abandoned, on the coast of . . . Guinea".⁸ Presumably, the depredations of the French had become so serious by 1552 that the king, in spite of his unwillingness to spend more money on his imperial defences, was obliged to carry out certain reparations.

Sierra Leone and Malagueta were even more vulnerable. A fortress in Sierra Leone was no longer used.⁹ The Portuguese traded frequently at the Rio dos Sestos, but they possessed no

¹ Ford, *The Letters of John III*, pp. 84-5.

² *Ibid.*, pp. 91-2.

³ *Ibid.*, pp. 153-6.

⁴ *Ibid.*, p. 212.

⁵ *Ibid.*, pp. 275-6.

⁶ *Ibid.*, p. 376.

⁷ G. B. Ramusio, *Nauagazioni et Viaggi*, iii. 429.

⁸ Rebello da Silva, *Historia de Portugal*, iii. 133.

⁹ Pacheco, I. xxxii.

fort to guard the land for themselves against the French.¹ Nor had they a fort on the Malagueta coast. But the fact that the French made a special point of trading to this region would seem to have galvanised King John III into action. A royal patent, issued on 21 October 1532, is printed in de Sousa's *Annals*. It empowers Duarte Coelho, who is sent with a fleet to the coast of Malagueta for the building of fortresses, to put on parole those persons who are to remain there.² At last, the king had resolved, apparently, to undertake the cost of building a fort on the Malagueta coast. It is interesting to notice that there were convicts or political prisoners among the men, who were to garrison the proposed fort. Duarte Coelho took them with him and was ordered to put them on parole. Perhaps then, the criticism, which was afterwards levelled against the garrison of São Jorge, was not unfounded; some of the defenders were criminals or political exiles. The Portuguese government was, in fact, obliged to recruit the garrisons of the forts in Guinea mainly from exiles and criminals. Other men were unwilling to serve in the inhospitable land of West Africa.

Unfortunately, no confirmation has been found of this early attempt to fortify Malagueta, but there is no reason to doubt de Sousa's evidence. Curiously, however, Duarte Coelho does not appear to have fulfilled his commission. No fortress was built. Count Antonio d'Ataide, writing just after the failure of a second attempt to build a fortress on that coast, lamented that no fort was ever established there. "The trade of Malagueta has been pursued for more than 28 years", he wrote, "the remedy was to have built a fortress in a convenient place on that coast . . . but nothing more was done" and so the traffic had declined.³ What happened, then, to the equipment and to the men, taken apparently to Malagueta by Duarte Coelho in October 1532? No evidence has been found to shed any light upon the problem. We cannot even say whether the pilots of the expedition tried to find a suitable site on the coast for the intended fortress.

New preparations to fortify Malagueta were undertaken just at the time when the interloping trade and privateering exploits

¹ Ramusio, *op. cit.*, iii. 429.

² M. de Sousa Coutinho, *Annaes de João III*, p. 377.

³ *Ibid.*, p. 405.

of the French were growing more serious than ever before. The second scheme was identical in many ways with that of 1532. King John III informed the Spanish ambassador at Lisbon on 30 September 1540 that " he had fitted out a fleet in Lisbon to proceed to the coast of Malagueta, there to build a fort at a certain spot, to prevent the French out there from putting in to procure a spice called ' malagueta ' ".¹ Two large and five or six small ships, with a total crew of 500 men, were to go. " Stone, lime and masons " were to be taken, " so that on their arrival the building could be commenced ". The captain of the expedition had been ordered to return afterwards with his ships to the Azores in March 1541 to meet the East Indies merchant fleet on its homeward journey.

Now we may suspect that the instructions, given to Duarte Coelho in 1532 must have been, word for word, practically the same. Coelho had gone out in October. He had ranged off the Malagueta coast until the beginning of May and then had returned to the Azores.² The new scheme followed a similar plan. There can be little doubt that, in 1540, the Portuguese monarch was drawing upon past experience. Yet this expedition achieved no more than did that of 1532. Indeed, its end was tragic. The fleet left Lisbon on or before 30 September, but ran into so violent a storm that one ship sank with all hands and the rest had to straggle back as best they could to Galicia.³

As far as we know, this was the last attempt made by the Portuguese to fortify the Malagueta coast in the sixteenth century. Its failure was significant of a wider movement. It was a sign-post on the road towards the ultimate break-down of the monopoly. The French could not be kept out by force, for distances were too great and land areas too extensive. Doubtless, some part of the 80,000 cruzados, mentioned by de Sousa, was consumed in this costly fiasco. The revenue derivable from Malagueta was insufficient to pay for its defence, and so the French were able gradually to spread their commercial net.

The activities, favoured by the French in West Africa, were of two kinds. On the one hand, they trafficked peacefully along

¹ Biggar, *Documents relating to Cartier and Roberval*, pp. 110-15.

² *Ibid.* *supra*, pp. 116-18.

³ *Cal. S. P. Span.*, 1538-42, pp. 293-4; Biggar, *op. cit.*, pp. 171-3.

the coast or in the islands for malagueta pepper, gold, ivory, sugar and hides; the voyage of Sebastian de Salme is a good example of this (1542).¹ On the other hand, many captains went out with the deliberate intention, not of trading, but of preying upon the cargo-bearing caravels of Portugal. These captains paid particular attention to the Cape Verde Islands where, it was known, Portuguese caravels and carracks were in the habit of taking shelter. A marauding expedition of this type was undertaken in 1544. Antonio Correa de Souza, who was the captain of the city of Ribeira Grande, sent a letter to the King of Portugal on 30 October 1544, in which he reported that two French ships had entered among the Portuguese craft then at Santiago and Fogo Islands, and had captured, plundered and sunk many of them. Another French caravel, he wrote, had sailed into the harbour of Praia, after plundering three ships, and had anchored there, "since . . . here was the route of all the ships, which were destined for São Thomé and Brazil". But while the pirate waited in Praia port, captain Antonio had attacked it, the Frenchmen had fled, and a prize had been recovered. The letter concludes with a significant appeal for artillery, "for the people of the land are scared at the coming of the Frenchmen".²

Now the peaceful traffic of French interlopers could be checked, if not prevented, by the methods we have already described, elaborate espionage, armed fleets, the casting of crews into the sea, and the fortified posts on the land. But the Portuguese had to recognise that piracy could be effectively countered only by the arming and convoying of the fleets which went to Guinea. Accordingly, they devised and employed a regular system of armed convoys.

Yearly fleets had been sent to bring back gold from Mina as early as 1480.³ A considerable expansion of this rudimentary system occurred under John III. Fleets were sent, probably annually, not only to Mina but also to Malagueta. The fleet, which sailed to Mina, carried out provisions for the garrison and commodities for sale to the negro merchants, and brought back the gold stored in the warehouse. There are numerous refer-

¹ *Vide supra*, p. 121.

² Barcellos, pp. 119-20.

³ *Vide supra*, p. 37.

ences to "the fleet of Mina¹". "Regarding the fleet, which will sail to Mina, it seems good to me for the galleon *São João* to go therein", wrote the king on 23 January 1534.² A few incidental phrases here and there indicate the importance attached to the gold, brought back by these fleets. The galleon *Trinidade*, which visited Mina in 1537, was to "carry all the gold which is at present at Mina". Order was given to the captain that, when the ship should arrive at the castle, all the available gold was to be delivered to it.³ Another letter reveals that Count Antonio d'Ataide had borrowed 35,000 cruzados on the credit of "the gold of the caravels which are to come from Mina".⁴ The Portuguese government seems to have looked to the return of the Mina fleet to replete its treasury each year, and to pay some of its debts.

There are fewer indications of a regular fleet being sent to Malagueta. Count Antonio d'Ataide asserted in 1542 that the trade of Malagueta had been opened up for only just over twenty-eight years,⁵ and, if by this he were referring to Malagueta pepper, his statement was very inaccurate and possibly a deliberate misrepresentation of the facts. Traffic in malagueta had been made a government monopoly as long before as 1470, and in 1498 large quantities of malagueta had been imported.⁶ But, perhaps the count was thinking of the time, during which the traffic had been properly organised. At any rate, we have no evidence of a fleet, which sailed annually to Malagueta, until the reign of King John III. In January 1541, the king commended the count for withholding the order for the unloading of the "fleet of Malagueta, [which] had arrived", until the royal command was given.⁷ It would appear that the Malagueta fleet had returned to Portugal earlier than usual. Three years later, John III is found issuing orders to the commander of "his fleet at Malagueta".⁸ More certain proof of the existence of such a fleet is provided in 1536, when Manoel d'Albuquerque was commissioned to go with the ships for the coast of Malagueta,

¹ "a armada da Mina." Vide Ford, *The Letters of John III*, p. 305.

² *Ibid.*, pp. 157-8.

³ *Ibid.*, pp. 305-6.

⁴ *Ibid.*, p. 315.

⁵ M. de Sousa Coutinho, *Annaes de João III*, p. 405.

⁶ *Vide supra*, pp. 84-5.

⁷ Ford, *op. cit.*, p. 357.

⁸ *Cal. S. P. Span.*, 1544, p. 375.

and provided with the usual list of instructions.¹ It may be assumed, therefore, that separate annual fleets now sailed to Malagueta and to Mina.

A rudimentary convoy system was organised even before 1540. Of this there is some evidence. When the Mina fleet was making for the Malagueta coast in the autumn of 1533, the king informed his ministers that the captains had received the "usual powers", by which he may have referred to certain convoy arrangements.² Further light is thrown on this type of precaution against French interlopers in a letter of the previous February. Two French ships were known to have been near the Canary Islands, when the Mina fleet set out for Guinea. Accordingly, the king gave orders that the fleet should be warned, should go "well-guarded", and should, if possible, make a junction with those ships, which were bound for the "Islands".³ All might then proceed in company with greater security.

Another passage in John III's correspondence gives us an insight into the organisation of this Mina convoy. The fleet, which sailed to Mina in 1535, included the galleon *Trinidad*, certain caravels and the usual provision boats.⁴ It is possible that the galleon went to guard the merchant fleet; the caravels may have carried out a few troops, convicts for the most part, to renew the Mina garrison, perhaps took back a few of the old garrison, who had completed their period of exile and had survived the dangers of a tropical climate, and also transported the gold of Mina to Portugal; while the provision boats took food, clothing and articles of merchandise, to be exchanged for the gold, to the isolated residents of the castle of São Jorge. Thus, we would venture to suggest, was the Mina armada organised.

A further aspect of the convoy system is suggested by a letter of 30 August 1536: the king ordered that those ships, which were bound for Mina and São Thomé, should sail "in company" with other ships, which happened to be voyaging down the Guinea Coast.⁵ Trading caravels, engaged in the Brazil traffic, were probably intended to fall in with this convoy scheme, be-

¹ Ford, *op. cit.*, p. 286.

² *Ibid.*, p. 134.

³ *Ibid.*, p. 82.

⁴ *Ibid.*, pp. 211-12.

⁵ *Ibid.*, p. 268.

seas, which had been made between the two Iberian states (January 1533).¹

Neither measure had the desired effect. On the contrary, admiral Chabot was believed once again to be favouring the enterprises of the Norman and Breton privateers, on condition that he received one-tenth of the value of the cargoes brought home.² Moreover, unfortunately for Portugal, certain other interests affected her relations with France. The Venetian ambassador in France reported that the King of Portugal "very much feared the emperor" in 1535.³ Also John III was very concerned for the safety of his spice fleets, which sailed every year to Flanders.⁴ Consequently, he gave his support to France in the Hapsburg-Valois War of 1536 in the hope that, on the one hand, the Hapsburg power might be curtailed, and, on the other hand, the spice fleets should not be robbed by French privateers. Indeed, a Franco-Portuguese rapprochement was already apparent in 1535,⁵ and in the following year the relations of the two countries were regulated by the Treaty of Lyons (14 July 1536).⁶ But not one of the eleven articles in this treaty referred either to Guinea or to Brazil.

Shortly afterwards, however, the approximation between France and Portugal was cemented by an agreement concerning Guinea. Ruy Fernandes, the Portuguese ambassador in France, succeeded in bribing the admiral a second time,⁷ with the result that Chabot persuaded his sovereign to agree to the Portuguese demands about Guinea. By letters patent of 26 August 1536 Francis I forbade all attacks upon Portuguese shipping in Guinea. Meanwhile, a conference was held at Bayonne to determine upon claims arising out of mutual seizures.⁸ In the following year, on 30 May and also on 23 August, the French king prohibited all his subjects from sailing to Guinea and Brazil. But the publication of these letters patent, containing the veto on all such voyages, does not appear

¹ Ford, *op. cit.*, p. 79.

² Gomes de Carvalho, *op. cit.*, pp. 67-8.

³ Relation of Marino Gustiano, 1535; printed in M. N. Tommaseo, *Relazioni des Ambassadeurs de Venise*, i. 86-9.

⁴ *Cal. S. P. Span.*, 1536-8, p. 318.

⁵ Tommaseo, *op. cit.*, i. 86.

⁶ Davenport, i. 201-4.

⁷ Roncière, iii. 292.

⁸ *Quadro Elementar*, iii. 258-60, 262-80.

to have been effective, and consequently, once again on 20 May 1538, Francis I issued a new embargo.

The letter patent of 1538 is included in the Cotton collection of manuscripts in the British Museum. The preamble recites the protest of the King of Portugal and refers to the previous patents of 1537. It adds that, in spite of those prohibitions, certain Frenchmen have voyaged to the prohibited seas and, therefore, in order to preserve the ancient friendship of Portugal and France, it has been found necessary to repeat the embargo. French ships are then ordered not to go to Brazil, to Malagueta, or to any other lands, discovered by the Kings of Portugal, on pain of confiscation of their ships, money, merchandise and possessions and bodily chastisement.¹ The dating of the manuscript is curious, for, while the copyist dates it 20 May, the patent itself was issued from St. Germain on 22 December. More than one patent was evidently published in 1538, and another in January 1539, as a manuscript, which M. Charles B. de la Roncière has read, indicates.²

These royal decrees produced a struggle for the favour of the king at the court of France. The Portuguese ambassador competed with the representatives of the privateers of Normandy and Brittany.³ For a time, the Portuguese were successful (1538-40). But the exposure of the corrupt practices of admiral Chabot produced a *volte-face*. On 13 November 1540 the embargo upon voyages to Malagueta and Brazil was raised and, in consequence, many ships left for Guinea.⁴ Indeed, the changes of 1540 broke up the temporary rapprochement between France and Portugal. Henceforth, John III became more friendly towards the Emperor Charles V. A system of collaboration between the two imperial rulers, against French attacks upon the oversea monopolies, was gradually organised, reaching its culmination in the convention of 1552.

Peace was restored between the emperor and the King of France in 1544 by the Treaty of Crespy. A separate clause was included in the treaty which admitted the right of Frenchmen to trade in the Indies, East and West.⁵ This clause, however,

¹ B.M., Cotton MS. Nero B. I, f. 88.

² Roncière, iii. 292.

³ *Ibid.*, iii. 296.

⁴ Gosselin, *op. cit.*, pp. 144-5.

⁵ Davenport, i. 209.

was not ratified. The emperor had inserted it in the treaty in the hope of ending French privateering in the West Indies, but he met with the opposition not only of his own council of state but also of John III. The latter considered that the privilege of trading, granted by the clause, would forthwith be abused by the French. One phrase in his objection indicates that he had Guinea in mind as well as the East Indies. He declared that, if the right to trade "in the lands beyond the sea" were conceded, the French would sail there in armed ships to rob as well as to traffic.¹ Accordingly, in the result, a clause, which might have legalised the position of the interlopers in 1544, was never actually ratified. It is not generally realised that the exclusive oversea privileges of the Portuguese so nearly disappeared before the middle of the sixteenth century.

Thus, John III and Charles V in their discussion of the terms of the Treaty of Crespy, differed about the way to check the French corsairs. But their collaboration was in no way undermined. Prince Philip wrote to his father, the emperor, on 28 September to tell him that the King of Portugal had ordered the commander of the Malagueta fleet, on his return home, to protect any of the Emperor's ships, which he might encounter.² Nevertheless, the French interlopers still sailed to Guinea. The Venetian ambassador referred to the maritime rivalry as a "silent war" between Portugal and France, which never ceased, and he asserted that it had driven King John III into the arms of the emperor (1546).³ A slight improvement in Franco-Portuguese relations occurred in the following year, when an agreement was reached for the settlement of mutual losses at sea and for the revocation of all letters of marque, counter-marque and reprisal.⁴ After this, various efforts were made to settle outstanding differences.⁵

Yet Frenchmen still sailed to the forbidden seas. One ship, *la Bonne Aventure*, sailed to Cape Threepoints in 1546 and reaped nearly 150 per cent in profits. Another French trader visited Cape Verde in 1549.⁶ But after 1546 there would seem

¹ *Quadro Elementar*, iii. 306-9.

² *Cal. S. P. Span.*, 1544, p. 375.

³ Tommaseo, *op. cit.*, i. 292-5.

⁴ Almeida, *Historia de Portugal*, iii. 586; *Quadro Elementar*, iii. 320-1.

⁵ *Ibid.*, iii. 330-3.

⁶ Gosselin, *op. cit.*, p. 146.

to have been far more privateering than peaceful traffic. Portuguese shipping suffered heavily. One of the royal ships was burnt in Guinea in 1550. Many Portuguese ships were captured, especially caravels from São Thomé bringing sugar cargoes to Europe. The *Retenta*, when on its way back from São Thomé, was seized in 1550. The galleon *São João* appears to have been captured, when transporting a cargo of slaves and gold from the Gambia in 1551, and, in that same year, at least three other caravels fell victims to French corsairs. Unfortunately, we cannot be sure that these piracies were committed in Guinea. Some undoubtedly occurred near the Azores, which were the general rendezvous for returning ships. But the Cape Verde Islands were also one of the favourite resorts of the corsairs, and so we may be sure that some of the seizures were made near the archipelago.¹

From the Portuguese point of view, diplomatic pressure was not very successful between 1530 and 1553. Regular French intervention in Guinea had begun in 1530 with the grant of a letter of marque to Jean Ango. Negotiations between the envoys of John III and the French government had led to various half-hearted embargoes, which were raised after the bribing of admiral Chabot had been disclosed. Then, John III began to co-operate with the Emperor Charles V in organising a convoy system for the defence of the trading fleets. Also he devoted both energy and money to the equipment of armed fleets and the building of forts around the coast of Guinea. But he failed to expel the French interlopers. Inspired by Jean Ango and guided mainly by renegade Portuguese pilots like João Affonso, these Frenchmen gradually spread the web of their commerce. They had trafficked chiefly on the Malagueta coast. The Cape Verde Islands they had frequented to rob and to plunder rather than to trade. Occasionally they had visited Mina. But they had not made any voyages to Benin.

All the schemes, devised by John III, to keep the interlopers out of Guinea virtually failed, and his imperial monopoly was seriously challenged. Although the Emperor Charles V had proposed to extend to Frenchmen the right of peaceful traffic to the Indies, the monopoly was theoretically still intact; in

¹ P. de Azevedo, "Defesa da navegação de Portugal contra os franceses em 1552", (*Arquivo Histórico Português*, vi. 164-5).

practice, however, it was tottering, in spite of the armed caravels, the convoys and the Portuguese forts in Guinea. So the era of exclusive Portuguese trade in West Africa ended in 1553. No other power had questioned their monopoly for half a century, but now the French had intervened and the volume of illegal traffic had gradually increased. Thereafter, the enviable position, which Portugal had enjoyed in the reign of King Manuel the Fortunate, was never regained. It may be said that the years 1530-53 constituted the period when West Africa ceased to be the sole preserve of the Portuguese, and became the commercial playground of an ever-growing number of foreign pirates, filibusters and traders.

CHAPTER VII

TRIPLE RIVALRY IN WEST AFRICA, 1553-1559

WILLIAM HAWKINS of Plymouth had sent a few English ships to buy ivory on the coast of Sierra Leone after 1530, but this promising traffic did not survive the ensuing decade. For a time English commercial and maritime energies were diverted to other, and more fruitful channels. But Englishmen ventured to Guinea once more after 1553, and the international struggle in West Africa assumed hitherto unrivalled proportions. It was magnified because French interlopers did not abandon their operations in Guinea. Two swelling currents of interloping activity confounded the still waters of monopoly, and out of this there came a raging maelstrom. Portugal had to defend her oversea dominions against two sets of corsairs, who were often as bitterly opposed to one another as to the common enemy in possession. Taken as a whole, a sordid fight for trade resulted in which little mercy was given and none expected, while the interests of the negroes were entirely subordinated to those of the whites. Thus, the reappearance of the English in 1553 inaugurated an era of triple rivalry in West Africa.

For the most part, the Portuguese empire was in no very satisfactory condition at the opening of this period. Considerable native disturbances shook all the negro kingdoms on the coast between Sierra Leone and Benin in the middle of the century. These disturbances were caused by a vast migration of a black people called the Sumbas,¹ who appear to have left their original home in central Africa and to have marched slowly westwards. The Sumbas moved along a route behind Mina and Malagueta, overthrew some of the smaller settled negro kingdoms, destroyed numerous villages, and massacred and enslaved thousands of the natives. One horde of these

¹ Various spellings are *Sumbas*, *Cumbas*, *Zimbab*, and even *Manes*.

cannibals waged war against the peaceful Sapes of Sierra Leone, and eventually, after subjecting them, settled down and intermarried with them. Meanwhile, another horde of Sumbas separated from the main body and went into the interior to attack the Souzos. It so happened that this people possessed the most formidable native army in all West Africa and so, after securing help from their neighbours, the Foulos, they were able to defeat the invading Sumbas. Then the Souzos, in turn, overran part of Upper Guinea and established themselves on the banks of the Rio de Nuno.

Probably the migration and the wars lasted for a generation. Two quasi-contemporary writers assert that the invasion occurred in the middle of the century.¹ Moreover, João Bermudes, in a letter to King John III written before 1557, reported that the Sumbas were destroying all Guinea at that time.² The Sapes, disciplined and trained in the art of war under the tutelage of their conquerors, the Sumbas, had restored order in Sierra Leone by 1570, and were even helping the Portuguese against interloping slave-raiders like Bartholomew Bayão.³ There is reason for believing, however, that the war in the interior against the Souzos was more protracted, and that peace was not concluded until after 1570.⁴

Portuguese trade along the coast was affected by these changes, though not altogether adversely. For this we have the evidence of captain André Alvares d'Almada and Father Fernão Guerreiro. Both relate that many negroes, fleeing from the invaders, were taken on board Portuguese sloops, which had been specially sent along the coast for that purpose. These negroes were afterwards sold as slaves. Even one of the native kings, named Bolulão, who was head of a Malagueta tribe, was obliged to surrender himself to the Portuguese for protection.⁵ The slave trade, therefore, benefited from the negro wars. On the other hand, at least the coastal traffic near the Rio de Nuno declined. Captain Almada used the suggestive phrase that,

¹ Almada, *Tratado breve dos Rios de Guiné*, p. 83; Guerreiro, *Relações Annuis*, ii. 139b.

² R. S. Whiteway, *The Portuguese Expedition to Abyssinia*, (Hakluyt Society), p. 299.

³ Almada, *op. cit.*, p. 92.

⁴ E. G. Ravenstein, *The strange adventures of Andrew Battell*, (Hakluyt Society), p. 130.

⁵ Almada, *op. cit.*, p. 85; Guerreiro, *op. cit.*, ii. 139b.

when he navigated there, "trade had begun to revive because the Manes have abandoned their former habits of cannibalism and fighting" (c. 1580-94).¹ The implication is that trade profits had fallen during the period of the ravages of the Manes or Sumbas, and his evidence may be relied upon in this case, for he was well acquainted with the coast and lived for many years in the island of Santiago.

Besides the dislocation caused by the invasion of the Sumbas, in many districts of Guinea strained relations existed between the natives and the Portuguese. Among the reasons for this tension may be enumerated slavery and the slave trade, the activities of interlopers, and the methods used by the Portuguese to coerce the negroes into refusing to traffic with interlopers. These factors, which were operative from 1530 until the complete displacement of the Portuguese by the Dutch in the seventeenth century, served continually to estrangle the negroes from their white rulers both on the mainland and in the island of São Thomé. This island was the scene of native unrest even at the height of its prosperity. Thus in 1536, John III had to send a special armed expedition to São Thomé, under Paulo Nunez, to suppress a negro revolt. Again, thirty-eight years later, a combined revolt of Angolares and slaves contributed partly to the decline of the sugar plantations.²

On the mainland, equal tension antagonised the Portuguese and the negroes in many places. The Portuguese government was unreal over most of the Guinea Coast. Their claim to conquest, dominion and tribute over all West Africa was not in accordance with the facts. They commanded the respect of negro tribes, who lived near their fortresses of Arguin, Axem, Samma, São Jorge and Accra, but not of other tribes. It may be that, formerly, they had established friendly relations with the inhabitants of the Kingdom of Benin. The factory of Gató, the slave traffic, and the proselytising work of various Portuguese missionaries had provided channels of contact in the early sixteenth century, and so, when the English trader, captain Wyndham, visited Benin in 1553, he found that the King of Benin spoke Portuguese and he noticed many other

¹ Almada, *op. cit.*, p. 91.

² Ford, *The Letters of John III*, pp. 289-90; Rebello da Silva, *Historia de Portugal*, v. 115.

signs of Portuguese influence.² But he also found that the whites had to secure the permission of the native potentate before they were allowed to traffic,³ which may be regarded as a correct diagnosis of the relationship between the Portuguese and the negroes. There was no element of servitude in the native attitude.

Nevertheless, the negroes seem to have displayed friendliness towards the inhabitants in the isolated civil establishments of the Portuguese in Upper Guinea. At this time, many Portuguese appear to have resided in Senegambia, and farther south they had created a small and prosperous settlement at Cacheo, on the banks of the Rio de S. Domingo. Here the residence of the chief factor of the trade of Upper Guinea was built. Here too, apparently, the Portuguese exacted a tribute from the natives.³ Again, there were a few Portuguese settlements in Sierra Leone, one existing before 1545,⁴ and another being founded shortly afterwards in the north of that province by Bento Corrêa da Silva, an emigrant from São Thomé, who left numerous descendants.⁵ Generally, since the purpose of these settlements was mainly the promotion of peaceful trade, the negroes did not disturb them.

The Gold Coast remained the centre of Portuguese enterprise in West Africa. We have seen that a number of forts were situated near Cape Threepoints. But the position of the Portuguese was very insecure. They intimidated the negroes and rarely co-operated with them; and their white enemies, like the French and later the Hollanders, accused them of great arrogance. It is not surprising, therefore, to find that many of the Mina blacks were extremely discontented. One local prince, who bore the name Don John, copied probably from the white overlord king, repeatedly "had wars with the Portugals".⁶ The negroes also lived in great fear of the Portuguese. If they sometimes supported their masters against the interlopers, it was more for fear than for love; many were enslaved by the Portuguese; some were imprisoned and some put in irons; and

¹ Hakluyt, vi. 149.

² P.R.O., S.P. 69, 7, no. 449.

³ Almada, *op. cit.*, p. 54; P.R.O., S.P. 70, 99, f. 12.

⁴ J. Fonteneau, *La Cosmographie*, p. 333.

⁵ Almada, *op. cit.*, p. 73.

⁶ Hakluyt, vi. 200.

those, who escaped, did not scruple to conspire with the interlopers against the Portuguese.¹ A most unhealthy state of continual friction and occasional warfare was the general result.

Martin Frobisher, who was imprisoned in São Jorge in 1555-6, later asserted that no Portuguese dared to go more than a mile from the forts, without first obtaining the permission of the local rulers. He added that goods were always carried by sea, and not by land, from place to place on the Mina coast.² But a contemporary questioned the truth of Frobisher's declaration³, and, from intrinsic evidence, we know that he cannot be trusted absolutely. Sometimes, indeed, the Portuguese did venture among the natives. Two Portuguese accompanied the Sumbas during the invasion of Sierra Leone.⁴ As we saw, numerous Portuguese lived in negro villages in Senegambia though not on the Mina coast. Captain Diogo Carreiro, a bold pioneer, penetrated the interior as far as Timbuktu in 1565.⁵ Nevertheless, albeit exaggerated, Frobisher's statement contained a kernel of truth. The Portuguese were intensely unpopular among the Mina blacks.

Their economic situation in 1553 did not cause the Portuguese as much anxiety as their relations with the negroes. The Guinea trade was still comparatively prosperous, for the decline did not grow serious until the later part of the sixteenth century. Allowing that the invasion of the Sumbas caused some temporary and local disorder, we may yet produce evidence that commerce generally was profitable. The slave traffic benefited from the negro disturbances.⁶ The sugar plantations of the island of São Thomé and also of O Principe were flourishing.⁷ Furthermore, there are three indications of the prosperity of the gold trade. Roger Barlowe, writing of Guinea in 1540-1, said that near "the castle of the Myne ther be goodlie serras wher thei gather moche golde and carie it to the castle . . . and selle hit to the portugalles in truck of coper and clothes of colours", and his other references to West Africa contain no

¹ Hakluyt, vi. 218.

² B.M., Lansdowne MS. 171, ff. 148-9; *Cal. S. P. For.*, 1562, p. 53.

³ B.M., Cotton MS. Nero B.1, f. 88b.

⁴ Almada, *op. cit.*, p. 83.

⁵ Viterbo, i. 322-4.

⁶ *Vide supra*, p. 139.

⁷ G. B. Ramusio, *Navigazioni et Viaggi*, i. 126-7.

suggestion of any decline in the value of that traffic.¹ The same may be said of Jean Fonteneau's *La Cosmographie* (1545).² Thirdly, a letter of King John III reveals a further extension of the gold traffic in 1551, a fact which is confirmed by João de Barros in his *Da Asia*.³ On the other hand, because the French had made a special objective of the Malagueta coast after 1530, it may be conjectured that some decline had occurred in the quantity of malagueta pepper annually transported by the Portuguese to Antwerp. This was certainly true in 1578.⁴ Its significance for the Portuguese was that rival traders must be excluded.

Bearing in mind the political situation in West Africa, we may appreciate with what apprehension the Portuguese regarded the return of English interlopers. Their appearance in Guinea was foreshadowed by two voyages to Barbary in 1551 and 1552.⁵ It was not a long step from Barbary to Guinea. The first English Guinea voyage, of which we have full evidence, appears to have been undertaken in the winter of 1553-4. It provides a suitable starting-point for this phase of triple rivalry, 1553-9. Our chief source is Richard Hakluyt's *Principal Navigations*. Hakluyt describes how a group of London merchants sent out three ships, the *Primrose*, the *Lion*, and a pinnace called the *Moon*, under the captaincy of Thomas Wyndham, a Norfolk gentleman, and with a Portuguese pilot, Antonio Anes Pinteado, who had been a captain in the Portuguese navy, to buy gold at Mina and pepper in Benin. The ships left Portsmouth on 12 August 1553 and, piloted by Pinteado, negotiated safely the passage to Mina and Benin. A great mortality depleted the ranks of the crew in Benin but, at length, two of the ships returned to England with a valuable cargo.⁶

Now it is possible that one or two unrecorded voyages were made to Guinea from England before that of captain Wyndham. The Venetian ambassador in London reported to the doge, on 21 October 1555, that a Portuguese envoy had been sent to England to request Queen Mary to forbid English ships from

¹ R. Barlowe, "A Brief Summe of Geographie", (Hakluyt Society), p. 105.

² J. Fonteneau, *La Cosmographie*, pp. 329-38.

³ Ford, *The Letters of John III*, pp. 376, 394; Barros, I. iii. 3.

⁴ Azevedo, *Epocas Economico*, p. 81.

⁵ Hakluyt, vi. 136-40.

⁶ Hakluyt, vi. 141-52.

continuing their voyages to Guinea "as they have done for the last three years".¹ This would place the first of the revived Guinea expeditions from England in the year 1552. Of course, the ambassador may have been wrong. But Camden's *Annals* confirm his statement.² More curious still is a letter, written by Braz d'Alvide, the Portuguese agent in France, to King John III on 25 August 1552, and printed in De Sousa's *Annals*. D'Alvide reported that Simão Pires, a pilot of Portugal who had a wife and children in Lisbon, had sailed to the north and then had been to Mina, where he had loaded 30 marks of gold and had purchased 18 tons of malagueta pepper, and had afterwards gone with his ships to England.³ All this must have happened before August 1552. The fact that d'Alvide reported the voyage suggests that it was an unusual occurrence, and we are led to wonder whether Simão Pires acted under the orders of a group of English merchants. Did he pilot an English ship with an English crew? There was a Simão Pires, who engaged in trade between São Thomé and Antwerp in 1550 and also in 1555, and upon each occasion he fell a victim to English pirates.⁴ Service with Portugal in 1550 and 1555 and service with English merchants in 1551-2 would not be irreconcilable. Indeed, may he not have been forced to pilot an English ship to Guinea in the winter of 1551-2 after the capture of his own ship by English pirates in 1550?

Hakluyt does not mention any English voyage to Guinea, after the early ones of William Hawkins, before August 1553. But Hakluyt's evidence cannot be regarded as inclusive. For example, while we are told that Antonio Anes Pinteado sailed with captain Wyndham to Benin, we are not informed that another Portuguese pilot, Francisco Rodrigues, accompanied them, apart from a brief and vague reference to a Portuguese named Francisco. Nor are we told how the islanders of Madeira tried to persuade the English adventurers to surrender up the persons of Pinteado and Rodrigues. Nor, again, do we hear anything about a piratical attack by captain Wyndham's fleet upon a Portuguese ship on the Malagueta coast. Yet all these

¹ *Cal. S. P. Ven.*, 1555-6, no. 251.

² W. Camden, *Annales rerum Anglicarum et Hibernicarum regnante Elizabetha*, (Oxford, 1717, 3 vols.), ii. 243.

³ M. de Sousa Coutinho, *op. cit.*, p. 438.

⁴ P.R.O., S.P. 70, 95, ff. 244, 246, 252.

events are described in Portuguese records.¹ Obviously there are many omissions in Hakluyt's version of the Wyndham voyage of 1553-4. One is thus led to suspect that, after the Hawkins voyage of 1540, that of Wyndham in 1553 was not the next English expedition to West Africa.

To the Portuguese, the intrusion of captain Wyndham was utterly objectionable. For twenty-three years King John III had tried repeatedly, by diplomatic pressure and coercive force, to exclude the French from Guinea. But the latter still made their voyages thither: thus, for example, in 1552 a royal ship loaded with sugar from São Thomé had been attacked and seized by French corsairs, and in August two French ships with cargoes of malagueta pepper had returned to Havre de Grace.² Force did not avail, for these ships had eluded the armed fleets of Portugal in West Africa. Equally unsuccessful had been diplomacy, for Braz d' Alvide had reported a new grant of letters of marque to French privateers in the same year.² In point of fact, the relations of France and Portugal had been gravely strained by the favour and indifference, alternately displayed by Francis I and Henry II, towards the exploits of their adventurous Breton and Norman subjects. The position was unchanged in 1553.

John III was not anxious to alienate England, as he had antagonised France. Yet, in his eyes, Thomas Wyndham was an interloper and a pirate, who had disregarded not only papal bulls but also the royal ordinances relating to the empire. If captain Wyndham had been caught, he would have received no mercy. He would have shared the fate of the accomplices of Eustache de la Fosse in 1480. His ships would have been sunk and he himself taken to Lisbon to be hanged. This English expedition, in fact, threatened a serious breach in the relations of his country with Portugal. If the English government should sympathise with their privateering subjects who voyaged to Guinea, the amicable relations of England and Portugal would disappear, as they did in 1569, and the resulting tension might culminate in war. When examined from the European angle, Wyndham's voyage raised grave issues,

¹ Letter from Madeira, 22 September 1553, printed in Viterbo, ii. 252-5 P.R.O., S.P. 70, 95, f. 255.

² M. de Sousa Coutinho, *op. cit.*, p. 438.

³ *Ibid.*

Equally grave might be its repercussions in West Africa. English competition was likely to lead to a further reduction in Portuguese profits from the Guinea trade. The stability of the Portuguese traffic had already been shaken and undermined by the French corsairs, and it was doubtful whether it could survive the assault of a second group of interlopers. Moreover, the possible reaction of the negroes had to be considered, for many of the tribes, as we saw, hated the Portuguese. Native chieftains might combine with English privateers to attack the Portuguese stations. In fine, a situation already pregnant with danger was now aggravated by the coming of the English.

Consequently, John III, drawing upon the experience of twenty years, kept going a double set of negotiations at Paris and London respectively. No evidence of a Portuguese protest in 1554 against the Wyndham voyage has been found, but in Paris the dispute about the French voyages was certainly discussed. Proof is lacking of any French voyage to West Africa in 1553. But in 1554, the ship *Lamulle* departed for Guinea and Cape Threepoints;¹ at least two other French ships sailed for Guinea in the autumn and two ships were ready to weigh anchor;² while a manuscript journal of a gentleman of Gonneville records that the sailors of Harfleur freely made the traffic in malagueta pepper and ivory, which they sought in Guinea.³ The Portuguese ambassador in Paris, perhaps João Pereira d'Amtas,⁴ possibly objected to these illicit voyages in the course of his general protest against the activities of the French corsairs. But the only tangible result was a further alienation of France from Portugal. The Venetian ambassador reported to the doge that the King of Portugal was almost antagonised by Henry II, who refused to give him satisfaction.⁵

Actually, Henry II's attention was mainly concentrated upon his war with the Hapsburg empire, and perhaps for this reason, he endeavoured to shelve the dispute about Guinea. Unwilling to estrange Portugal at such a time, he consented to a cessation of the maritime struggle between his privateers and the subjects of John III. It was reported that a new letter

¹ Gosselin, *op. cit.*, p. 147.

² P.R.O., S.P. 69, 7, no. 449.

³ P. Gaffarel, *Les Découvreurs Français*, p. 32.

⁴ *Quadro Elementar*, iii. 340.

⁵ Tommaseo, *op. cit.*, i. 383.

of marque had been granted against Portuguese shipping in 1552, but Henry II now prolonged for five years the previous suspension of all letters of marque in order that mutual piracies could be adjudicated.¹ However, this did not settle the basic issue, which was the right of French corsairs to go to Guinea, Brazil and the Indies. Upon that question John III, like the Emperor Charles V, could get no satisfaction.

John Lok's voyage to Guinea in the following winter was the occasion of the first Portuguese protest to Queen Mary of England regarding the Guinea traffic (1554-5).² The Portuguese defenders of the castle of São Jorge soon learned about John Lok's exploits and, accordingly, the governor sent a report to his sovereign.³ There was a fight at Samma, during which, as the Portuguese alleged, the English plundered the coast (11-12 January 1555).⁴ Diogo Lopes de Sousa, the ambassador in London who may have been the governor of the castle of São Jorge in 1551, was instructed in the early summer of 1555 to protest to the queen. His formal reclamation pointed out that King John III could not allow foreigners to devastate the lands which, at great expense, had been acquired by the Portuguese. Indeed, he added, John III did not even permit his own subjects to traffic to Guinea without his licence. Accordingly, the king demanded reparations for the damage to his shipping, the restoration of all the merchandise which the interlopers had seized in Guinea, the punishment of the delinquent English traders, and a veto upon all future voyages from England.⁵

This protest to Queen Mary was similar to John III's representations in Paris more than twenty years before. It was equally ineffectual. Just as the influence of Jean Ango at the French court had been considerable (1530-40), so was that of the London group of merchants at the court of Queen Mary (1554-8). Indeed, certain members of the privy council were themselves actively interested in the Guinea traffic, and they did not wish to see it stopped.⁶ Accordingly, a delay of several months ensued before John III received a reply. Those mer-

¹ *Quadro Elementar*, iii. 338-9.

² Hakluyt, vi. 154-77.

³ Hakluyt, vi. 160.

⁴ *Quadro Elementar*, xv. 102-4.

⁵ *Ibid.*, xv. 102-4; J. A. Williamson, *John Hawkins*, pp. 44-5.

⁶ *Cal. S. P. Span.*, 1558-67, p. 5.

chants, who had invested in the Guinea voyages, were summoned before the lord mayor of London in July to make answer to the Portuguese complaints.¹ They said, in their reply, that they had been moved by the common freedom enjoyed by all merchants to traffic to Guinea, and argued that the same liberty should be given to them as the French king gave his subjects; also they advanced a doctrine of effective occupation as against the Portuguese claim to monopoly by prescriptive right, declaring that they had only trafficked to those regions not effectively occupied by the Portuguese.²

Meanwhile, King John III resorted to a second diplomatic channel, opened for him by the marriage of King Philip II of Spain to Queen Mary of England. On 19 October 1555 he sent a letter to his ambassador in Castile, detailing the events of John Lok's voyage and instructing the ambassador to advise the King of Spain of this infringement of the Portuguese monopoly.³ Now it was Philip's interest, as much as John III's, that neither French nor English corsairs should be allowed to sail beyond the Azores. Accordingly, he took the matter up with the English government. At the same time, João Rodrigues Correa, a new ambassador, was sent to London from Portugal to continue the negotiations,⁴ though Diogo Lopes de Sousa did not leave England until May 1556.⁵

Not till December 1555 did the English government respond to John III's complaints. The intervening delay heightened the diplomatic tension. Apparently, as the winter approached, several expeditions to Guinea were planned in the ports of southern England. A London merchant, William Towerson, equipped two ships;⁶ another group of merchants, including Edward Castlyn and Richard Stockbridge, projected a voyage which was forbidden in December;⁷ and the organisers of a third expedition tried in vain to secure special permission for their enterprise directly from the Portuguese ambassador.⁸ Of the ships, thus made ready for Guinea, at least the two

¹ *A. P. C.*, 1554-6, p. 162.

² *P.R.O.*, S.P. 69, 7, no. 449.

³ M. de Sousa Coutinho, *op. cit.*, p. 446.

⁴ *Ibid.*

⁵ *Quadro Elementar*, xv, 106.

⁶ Hakluyt, vi, 177-211.

⁷ *A. P. C.*, 1554-6, p. 214.

⁸ *Cal. S. P. Ven.*, 1555-6, no. 327.

which Towerson commanded, slipped out of port. Others also left England, as may be inferred from the narrative of Towerson's voyage.¹ While these preparations were proceeding, a second Portuguese protest, made through João Rodrigues Correa, was referred by Queen Mary first to her council and then to her royal husband.² Naturally, the King of Spain supported the Portuguese contention, but as yet an effective embargo, directed against all prospective traders, was not imposed. At length, Queen Mary replied personally to the King of Portugal on 18 December 1555. She told him that she had prohibited English voyages to Mina, and that King Philip would try to recompense the Portuguese for their losses. Unfortunately, she added, it was impossible to surrender to John III the persons of those Portuguese, who had accompanied her subjects to Guinea, because some were dead and the rest had fled the country.³ The privy council, following the queen's orders, began meanwhile to execute the embargo.⁴

The story of these Anglo-Portuguese negotiations of 1555 was probably repeated in 1556, though in this year the number of prohibitions relating to the Guinea traffic, issued by the English privy council, was much higher.⁵ To a degree, therefore, King John III's protests were successful. Yet, as in the winter of 1555-6, so now some English ships eluded the net of the port authorities. The winter of 1556-7, indeed, appears to have been a particularly disastrous one for Portugal. William Towerson sailed again to Mina, and there were at least eleven other interloping vessels making the traffic, though most of them were French. For this there is the inherent evidence of Hakluyt's narrative of Towerson's second voyage; yet the documents, collected and printed by Edouard Gosselin from local records in the archives of the ports of Normandy, do not contain a single reference to a voyage to Guinea in this winter.⁶ Thus, it is clear that the absence of evidence is not always a proof of the absence of voyages. Probably, many more ships sailed to Guinea at this time than is revealed in discovered records.

¹ Hakluyt, vi. 210.

² *Ibid.*, no. 269.

³ M. de Sousa Coutinho, *op. cit.*, p. 447.

⁴ *A. P. C.*, 1554-6, p. 214.

⁵ *Quadro Elementar*, xv. 106; *Cal. S. P. Ven.*, 1555-6, no. 493; *A. P. C.*, 1554-6, pp. 305, 315, 322, 348, 358.

⁶ Hakluyt, vi. 213; Gosselin, *op. cit.*, *passim*.

Let us now leave the course of diplomatic relations in Europe, and turn for a time to Guinea. Commercial rivalry there was keener, and embraced a far wider field, than during the preceding phase of 1530-53. After 1553, Malagueta ceased to be the main objective. The ensuing era witnessed a more varied attack upon the Portuguese monopoly. Ships from London and Plymouth, Dieppe, Havre and La Rochelle were to be found in all parts of Guinea. At least fifteen interloping ships, of which nine were certainly French, bartered for gold at Mina in the winter of 1556-7.¹

The following Guinea season saw French ships trading on the Mina coast, at Sierra Leone, and one, *la Bonne-Aventure*, trafficking to Malagueta.² The Englishman, William Towerson, took a third expedition to Mina in the same winter.³

Many French raids on Portuguese shipping were carried out near the Cape Verde Islands, which became a special field for French piracy. French captains also trafficked to the adjacent mainland, for Towerson recorded "a great trade of the Frenchmen at Cape Verde" in January 1558.⁴ Both Sierra Leone and Malagueta were also favoured trading resorts for pepper and ivory, though these traffics were now regarded by the interlopers as only supplementary to those of Mina and Benin. Indeed, Mina now held the priority, formerly enjoyed by Malagueta, as a place of traffic. Apparently, it was the gold more than the malagueta pepper which now attracted foreign merchants. This change in the general destination of the majority of the interlopers is indicated, not only in the narratives of voyages, but also in contemporary diplomatic negotiations. Whereas in 1538 Francis I had forbidden his subjects to go to "Brazil and Malagueta",⁵ the prohibitions of Queen Mary now referred to "Guynie, Bynnie or the Mina".⁶ It is not easy to interpret the significance of this change. Perhaps more renegade pilots were available, and the interlopers, having become more familiar with the trade and navigation of Guinea, were not satisfied with expeditions, which did not go beyond Mala-

¹ Hakluyt, vi. 212-30.

² Hakluyt, vi. 238, 240; Gosselin, *op. cit.*, p. 153.

³ Hakluyt, vi. 231-52.

⁴ Hakluyt, vi. 237.

⁵ "Bresy, ny a la Malaguete", B.M., Cotton MS. Nero B.1, f. 88.

⁶ B.M., Cotton MS. Nero B.1, f. 75.

gueta. So the Gold Coast instead was now the most popular destination.

Moreover, interloping ships, frequently rounding Cape Three-points as they trafficked along the Mina coast, began to make their way further east to the coast of Benin. Pepper cargoes were to be had in the Kingdom of Benin, which now became an occasional objective. Thus Benin sometimes figured in contemporary diplomatic negotiations.¹ But the voyage to Benin was not often undertaken. True, a French ship visited that kingdom in 1554-5,² but it was a hazardous enterprise. The Portuguese had abandoned the factory at Gató because of the inclement climate, and English interlopers received a warning lesson about the dangers of the Benin voyage, when captain Wyndham insisted that his ships should sail on from Mina to Benin: 140 men had left Portsmouth in August and fewer than 40 returned to Plymouth in the following spring.³ Nevertheless, valuable quantities of pepper awaited the bold trader, for the Portuguese crown had prohibited its importation ever since 1506. This fact aroused the interest of Jean Nicot, the French ambassador in Lisbon in 1559. Reporting what he had learned about the pepper to the Cardinal of Lorraine, he suggested that, if the French could secure the right to traffic to Mina and Benin, they would be released from their commercial dependence upon Antwerp, would no longer have to "bend the knee" to Portugal to get their pepper, and would make considerable profits.⁴ Pepper attracted the interlopers to Benin.

Because three rivals competed now, the commercial struggle in West Africa was keener, and the interlopers attained a considerable measure of success. The Portuguese claimed, if they did not hold, the entire commodity market; French and English traders wished to share its advantages. Logically then, the two groups of enemies of Portugal could better pursue their objective in co-operation. Sometimes they did collaborate. Thus, when William Towerson sailed to Guinea a second time in the winter of 1556-7, he encountered three French ships with two pinnaces off the Rio dos Sestos. Now a Portuguese armada had "gone to the Mina to defend it", and so William Towerson

¹ *Ibid.*; *A. P. C.*, 1554-6, pp. 305, 315; E. Falgairolle, *Jean Nicot*, p. 39.

² Roncière, iv. 77, note (1).

³ Hakluyt, vi. 141-52.

⁴ E. Falgairolle, *Jean Nicot*, p. 39.

made a working alliance with captain Blundell, the commander of the French fleet, to sail in company to the Gold Coast for mutual protection against the Portuguese.¹ All the interlopers then navigated together along the Malagueta and Mina coasts.

But a spirit of friendliness did not always govern the relations between the interlopers. After 1557, the English government supported Spain in war against France and this affected, to some extent, the situation in West Africa. William Towerson, who made a third voyage to Guinea in 1558, learned from a negro at the Rio dos Sestos that several French ships had sailed to Mina. Accordingly, he ordered his ships to make all speed for Cape Threepoints. Upon rounding the cape, they found four French ships buying gold and, without further ado, they attacked them. In the ensuing fight, the Englishmen managed to capture one of the Frenchmen, and they found over fifty pounds weight of gold on board their prize. They sank the ship, which had sprung a leak, and took the unfortunate French crew into their own ships.²

However, the situation in Europe did not determine without exception the alignment of friendships in Guinea. Those, who were allies in Europe, were sometimes rivals in West Africa, for the differentiation was small between the trader and the pirate. Towerson's second voyage illustrates this. The alliance between captain Blundell and Towerson, which was concluded on 30 December 1556, only lasted for just over one month. Admittedly the allies fought a combined action against five Portuguese ships at the end of January. But the English then charged the French with deserting them during the fight. Partly as a result, disputes about the trade began and the combination broke up.³

Commercial rivalry lay at the root of the collapse of the December alliance. The captains of the two interloping fleets had allied, not so much because England and France were at peace in Europe in 1556, but rather because of the need for protection against the more powerful Portuguese. Though very profitable, the Guinea voyage was very dangerous. Men were wont to make their wills before leaving their homes, lest they

¹ Hakluyt, vi. 213.

² Hakluyt, vi. 241.

³ Hakluyt, vi. 225.

should never return.¹ Accordingly, when in Guinea, every action was calculated in purely material terms. Captain Towerson had accepted the French offer only after a careful examination of his position. He had argued with his men that the proposed alliance would give them added security at Mina, where the Portuguese would have armed ships patrolling the coast. Moreover, by sailing in company, they would also avoid competition. On the other hand, if the French went on ahead, not only might they ruin the gold market for the Englishmen, but one of their ships might fall into the hands of the Portuguese; the latter would find out from the captive crew that English interlopers might be expected shortly at Mina, and would therefore collect their forces in order to attack Towerson's fleet. Accordingly Towerson, after a banquet on board the French admiral-ship, accepted captain Blundell's terms. The ships, thus united, fared well against a Portuguese armada at Mina. It had been agreed also that French and English should demand equal prices and should traffic at specified places, and in this way they eliminated competition. But the English found that the French cloth was more highly valued by the negro merchants than their own, and the price agreement worked against them. One of the French captains, for his part, complained that no gold was obtainable at his allotted place of traffic and suggested, therefore, that he should sail further eastwards. However, since this would have destroyed the market for the English, captain Towerson forbade it and, ultimately, was obliged to fire upon a French pinnace to prevent it.² In practice, the alliance was terminated from that moment. Both parties found it unsatisfactory and so it was ignored. The Anglo-French peace in Europe was conveniently forgotten. This commercial war in Guinea, in fact, did not take much notice of national policies; it was private warfare for individual profit.

The first and third expeditions of William Towerson elucidate how the struggle for trade involved a race for markets. This was characteristic of Gold Coast rivalry. Each year only a limited quantity of gold appears to have been available at Mina. The native merchants from the uplands brought the

¹ J. W. Clay, *North Country Wills*, (Surtees Society, vol. cxxi, 1912), i. 1-2.

² Hakluyt, vi. 225.

gold dust down to the coast, and the first trading fleet to reach Mina generally reaped the full harvest of such gold as chanced not to be sold to the Portuguese in their castles and their 'strong houses'. Later fleets often found a flat market. Consequently, interlopers would speed up the voyage to the Gold Coast, even regardless of possible bargains on the Malagueta and Ivory Coasts. Captain Towerson's first voyage was thus hastened. He had heard that the pepper traffic on the Grain Coast was likely to prove profitable. But he did not "tarry there, least the other ships should get before".¹ He did the same in the beginning of 1558. A negro at the Rio dos Sestos told him that six French ships had "gone before" to Mina, and therefore he neglected the ivory, known to be for sale at the river-mouth, and sped on to the Gold Coast.² When he arrived, he found the French already bartering for gold, but he engaged their ships and drove them from the shore. It was exceedingly desirable to get a clear market.

Another feature of trade rivalry was the 'gift system'. Extant narratives show how this was operated at Mina. The natives were good business men, wary and circumspect.³ Before business could proceed, the negro chiefs would demand small gifts such as one lateen basin, or one white basin and six manilla, or even a bottle of Malmoisie wine—so that the gin traffic was already pursued!⁴ There can be little doubt that rival captains employed the system in order to induce the natives to trade.

Moreover, interloping traffic was always hazardous. Thus, it was far too dangerous to trade right under the guns of the castle of São Jorge. Instead, "not attempting to come near the castle", the interlopers were obliged to make "sale of their ware only on this side and beyond it".⁵ They traded where the Portuguese had no stations, not out of respect for the legal rights of the Lusitanian monarchy, but because the Portuguese were too strong for them. It may have been for this reason that various schemes were mooted and devised for the establishing of permanent forts on the West African coast. The French and

¹ Hakluyt, vi. 188.

² Hakluyt, vi. 238.

³ Hakluyt, vi. 173.

⁴ Hakluyt, vi. 208.

⁵ Hakluyt, vi. 147-8.

English traders began to realise that they could not hope to compete with the Portuguese on equal terms, unless they held their own coastal forts like those of Axem and São Jorge, and they may have exchanged ideas upon the subject, because the earliest projects were considered almost simultaneously in England and in France.

The first proposal to build a fort, of which evidence has been found, was discussed in the winter of 1554-5. A native prince offered ground to build a castle on the Mina coast to the crew of the *Trinity*, one of the ships which sailed to Guinea under the command of John Lok.¹ This at least was the English version of the incident, but we may suspect that the initiative came from the interlopers. The negroes would scarcely have approved the building of a new fort on their territory; all white fortresses represented oppression to them. Yet the idea of an English fort, whose garrison might help them against the tyrannical Portuguese, would have appealed to most of the Mina chieftains. It was not difficult, then, for the English to plant a seed which, after a little delicate cultivation, sprouted and blossomed in the form of a definite offer from the natives to the white interloper. Unfortunately, when the English under Towerson returned to the same village in the following winter, they found that the natives were in league with the Portuguese, and the earlier offer held good no longer.²

A second negro prince made a similar offer in February 1557. Some of captain Towerson's men went ashore east of the castle of São Jorge where the King of Habaan welcomed them and, as the English alleged, "willed our men at their comming home to speake to our King to send men and provisions into his country to build a castle".³ Again, we may surmise that the account of the interview between the interlopers and the King of Habaan is biassed. Probably, the initiative once more came from the English rather than from the natives.

Meanwhile, French merchants were planning a more ambitious undertaking. Presumably, the natives had made offers to them, voluntarily or by inducement, similar to those proposed

¹ Hakluyt, vi. 147-8; P.R.O., S.P. 69, 7, no. 449.

² Hakluyt, vi. 207.

³ Hakluyt, vi. 226. Sir Julian Corbett says that in 1556 some Englishmen "obtained a definite proposal from a native chief to establish a fort at Benin", (*Drake and the Tudor Navy*, i. 79). So far, I have failed to verify this.

to the men of captains Lok and Towerson. Accordingly, in 1558, a bold huguenot captain was commissioned to establish a colony in the Gulf of Guinea. The project was organised upon a large scale. The King of Navarre gave his support and a sum of 10,000 crowns was invested in it. Michel Boileau, one of the Norman privateers, who had secured a concession from the King of Benin, now set out to occupy an island near that kingdom. He was to settle a colony of Frenchmen on the island which, as may be inferred from one of Jean Nicot's letters to the Cardinal of Lorraine, was to be used as a commercial base for the Benin pepper traffic.¹ But, soon after leaving France, he was overtaken by a Spanish warship at La Ferrol, his ship was seized and his men were put in irons. Thus, the project collapsed.² Yet this was the first interloping attempt to found a permanent station in Guinea and, in this respect, is worthy of more attention than it has received.

The Portuguese did not submit with indifference to the alarming growth of unlicensed trade. They proceeded to employ various expedients to ruin the traffic of their rivals. They took advantage of certain convenient geographical factors. There were very few good harbours on the West African coast and interloping captains, who wished to buy the various available commodities, were obliged to anchor their ships one mile or more from the shore. Then, they would either await the arrival of negro merchants, who would generally fill their canoes with their saleable goods and swarm out from the strand to the ships, or they would lower armed boats to go to the land. When the Portuguese in the castle saw this happen, they would often send swift galleys along the coast to attack and to destroy the interloping boats and to arrest the white crews and, if the negroes chanced to be trafficking in the canoes, they would drive them back to land and sometimes even burn the canoes.³ Another method of interrupting the traffic was to send a body of Portuguese along the coast from the castle and to repulse the armed traders from the shore, or to catch the interlopers unawares on the land, while they were trading, and to imprison them. Even the ability on the part of the Portuguese to reveal their presence in the neighbourhood was sometimes a deterrent

¹ E. Falgairolle, *Jean Nicot*, p. 39.

² Roncière, iv. 78.

³ Hakluyt, vi. 196; T. Astley, *Voyages*, ii. 568-9.

to the illicit traders.¹ They would also forbid the natives to trade either with the English or the French, and the negroes on the Mina coast, since they lived in great fear of the Portuguese, would often refuse interloping offers of trade on this ground alone.² The Portuguese, further, took ample advantage of the subservience of the blacks. When they heard or discovered that their rivals were making traffic, they would send a small armed party to the place of trade and cause the negroes to cease bargaining by firing a few rounds of ammunition. When Towerson made his first voyage to Guinea, the Portuguese sent a brigantine to pursue his ships wherever they went, and "to give warning to the people of the country that they should not deale with " the interloper.³

The wiles of the Portuguese exasperated the ruthless interlopers, who sometimes took a frightful revenge. Three French interlopers, chancing to encounter a Portuguese caravel at the Rio dos Sestos in 1557, engaged it and burnt it, and killed the entire crew save one negro whom they set on shore.⁴ English interlopers, who happened to be in great want of food on their return from Mina in 1558, burnt Samma to the ground out of sheer spite against the natives, because the latter would not trade.⁵

Land fortifications and naval forces were now the chief foundations of the Portuguese monopoly. Unfortunately, we have only scanty evidence about them. The Portuguese government does not appear to have made any drastic changes or radical improvements in the system of forts. Possibly Accra was built in this period.⁶ It may also be that the garrison of Mina was increased: whereas the number may have been down to thirty in 1545, its usual quota of sixty men had been restored by 1556.⁷ Perhaps too, an extension in the defences of Santiago was undertaken, because, while they were insignificant in 1540, they were considerable in 1566-7.⁸

We can be no surer of the arrangement of naval forces.

¹ Hakluyt, vi. 203.

² Hakluyt, vi. 247.

³ Hakluyt, vi. 208.

⁴ Hakluyt, vi. 238.

⁵ Hakluyt, vi. 247.

⁶ *Vide supra*, p. 102.

⁷ G. B. Ramusio, *Navigazioni et Viaggi*, iii. 429; Hakluyt, vi. 200.

⁸ Barcellos, p. 159; Hakluyt, vi. 276-8.

Possibly the convoy system, inaugurated on a basis of Hispano-Portuguese co-operation in 1552, obtained throughout this period. In 1557 King Sebastian ordered all ships to go armed when they left Portugal, and instructed his captains to observe certain general rules when they navigated the West African coast.¹ This law, whose details, if known, might shed some light on the contemporary organisation of the Guinea convoys, probably regularised the empirical convoy system which King John III had founded. Moreover, every year the gold fleet sailed to Mina, but it is not known whether a fleet was still sent annually to Malagueta.²

Besides the trading fleets, the Portuguese also sent armed squadrons to patrol the coast of Guinea, as in the reign of John III. Now, however, they were more concerned to defend Mina than Malagueta. Furthermore, a higher tonnage of war-ships now ranged the African shores. The English traders frequently encountered these Portuguese armadas, and a large number of French prisoners in the castle of São Jorge, albeit corresponding to the greater volume of interloping traffic, also testified to the strengthening of the naval forces of Portugal.³ The armadas were not sent out, as formerly, only on receipt of news in Lisbon about the departure of unlicensed fleets: the Portuguese ambassador asserted in 1562 that they now sailed every year from Lisbon to expel all interlopers from the traffic.⁴ Moreover, the Portuguese attempted to combine their land and naval defence arms, for several galleys and caravels were attached to the castle of São Jorge, while two brigantines may have been attached to Santiago Island. These fleets co-operated with the forts in coastal defence, and when an interloping ship was sighted from the watch-tower of one of the castles, the galleys or the brigantines would go out to attack it.⁵

Diplomatic pressure was still applied in Paris and in London. King John III died in June 1557. His grandson and heir, Sebastian, was a minor, and the government passed into the hands of a regent, Queen Catherine, the widow of the late king.

¹ *Leys e Provisões del Rei D. Sebastião*, p. 166.

² Hakluyt, vi. 200, 229.

³ Hakluyt, vi. 146, 215, 221, 229; E. Falgairolle, *Jean Nicot*, pp. 6, 15, 43.

⁴ *Cal. S. P. For.*, 1562, p. 42.

⁵ Hakluyt, vi. 220, 276-8.

At her instance, João Pereira was sent to England to protest against the third voyage of William Towerson (January 1559).¹ Meanwhile, the representations of cardinal Pole and King Philip II on the behalf of Portugal had already smoothed the way for him,² and so the embargo on English voyages to Guinea was gradually made effective. The close of the reign of Queen Mary seemed to witness a temporary victory for Portugal.

In Paris, however, the same good fortune did not attend the Portuguese. King Philip II could not play the rôle of mediator, as he had between England and Portugal, for France was at war with Spain. At this time, indeed, French opposition to Portugal was stronger than that of England. Jean Nicot, who was sent on a special mission to Portugal in 1559, vigorously championed the privateers in the contemporary negotiations. It would seem, from Nicot's correspondence that John III and, after his death, Queen Catherine tried hard through their agents in Paris to secure a renewal of the earlier French prohibitions upon the Guinea trade. But Nicot's letters also suggest that the French government was unsympathetic and adamant.³

Meanwhile, Frenchmen were claiming the right to traffic to the West Indies in the negotiations, which had been instituted to end the Franco-Spanish war. Queen Catherine of Portugal followed the course of these exchanges very closely. She opposed concession to France, because she believed that a rupture in the Spanish oversea monopoly would lead, sooner or later, to a similar breach in her own monopoly. She appears to have made representations to the Spanish government in the autumn of 1558, urging that the French demand for freedom of navigation to the Indies should be firmly rejected, and in the following March her agents sent a draft solution to the dispute, worded in such a way that it would not have endangered her own empire.⁴ At Cercamp, which was the centre of the negotiations from October to January, the Spanish diplomats, though anxious to satisfy the Portuguese, found that the French would not relinquish their claim. Yet Philip II desired to end the war, and moreover, as the Bishop of Arras declared, the controversy about

¹ *Quadro Elementar*, xv. 111.

² *Cal. S. P. Ven.*, 1555-6, no. 493.

³ E. Falgairolle, *Jean Nicot*, pp. 17-18.

⁴ *Papiers d'Etat du Cardinal de Granvelle*, v. 285-6, 346.

the Indies was only a secondary issue and ought not to be allowed to stand in the way of peace.¹ Accordingly, both sides agreed to shelve the problem, and so no clause relating to navigation and trade to the Indies was included in the Treaty of Cateau-Cambrésis.

However, an interesting oral agreement was reached. Treaties between France and Spain were to lose their force west of the prime meridian and south of the Tropic of Cancer, and breaches of the peace beyond these "lines of amity" were not to affect the relations of the two states in Europe.²

This temporary settlement was not a satisfactory one from the Portuguese point of view. Of course, the Portuguese government was not a party to the verbal agreement, and therefore her empire was not bound by it. Yet the interlopers might use it as an argument to support their claims to trade to Guinea, for the whole of West Africa lay south of the Tropic of Cancer. The omens were bad for monopoly.

¹ *Ibid.*, v. 286; L. P. Gachard, *Relations des Ambassadeurs Vénétiens sur Charles-Quint et Philippe II*, pp. 314-5.

² Davenport, i. 219-21.

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CHAPTER VIII

MONOPOLY ON THE WANE, 1559-78

THE West African monopoly of Portugal was further undermined after 1559 by certain important changes in Europe, which reacted upon the maritime balance of power. Events in France, England, Portugal and Spain contributed, in varying degrees, to this result. The growth of the huguenot movement in France stimulated interloping activity in Guinea. But this was partially counteracted by the increasing bitterness of the French religious wars, especially after the assassination of admiral Coligny, when the energy of the huguenots was concentrated more intensively upon the domestic conflict. The situation in England, where protestantism was finally accepted and guaranteed by the state, inspired more vigorous efforts to break down the monopoly. London merchants and Plymouth sailors now advanced religious arguments, as well as the argument of force, to support their clandestine operations in Guinea. Indeed, their operations ceased to be clandestine, when Queen Elizabeth took the crown which Mary had worn so uneasily. They openly attacked the papal division of the world and declared a holy war for the liberation of the seas. Meantime, Portugal's decline from the status of a leading imperial power encouraged illicit voyages; while Spain's championship of the cause of her weaker neighbour led the protestant corsairs to believe that a blow at the Portuguese empire was *ipso facto* also a blow at Spain.

Nor can we ignore the effect of the Counter-Reformation. The holy maritime war grew more bitter. The catholic states in Europe were drawn together and their imperial policies co-ordinated. Naval co-operation against the piratical marauders, first planned in the reign of John III, was continued. In 1567 the Kings of Spain and Portugal renewed their determination to sink without mercy all French and other ships which might

be encountered beyond the Azores.¹ They were really confirming the principle laid down in the oral agreement of 1559: there was to be no peace beyond the "lines of amity".² Portuguese captains in Guinea might continue, with impunity, to sink at sight all interloping craft. Moreover, Hispano-Portuguese co-operation now extended over a wider field. Besides the convoy system and the use of force beyond the Azores, each sovereign helped the other in preventing the flight from the peninsula of subjects who might possess knowledge of the navigation to the Indies. Apparently, Castile now followed the lead given by her smaller neighbour in the policy of secrecy. Like Portugal, she feared the consequence to her oversea empire of any leakage of information. Accordingly, in 1567, the frontier guards of both states were empowered to put to death without process all those who would give no satisfactory explanation of their departure from the peninsula.³ At the same time, both diplomatic corps acted generally in harmony and pooled such information as they could gather about intended or actual voyages to the forbidden seas. On their side, the protestant forces of north-western Europe were driven by the threat of a catholic revival to a more vigorous assault upon the two imperial monopolies. England, as was perhaps natural for the paramount protestant state, took the lead in Guinea enterprises from 1559 to 1571; while huguenots played the rôle of chief Guinea interloper from 1571 to the end of our period. Political and religious exiles from Portugal were welcomed in England and in the huguenot ports of France.⁴

It is obvious that after 1559 a close connection existed between religious strife in Europe and white enterprise in West Africa. One of the salient features of this interaction was the association of those in high places with many of the illegal voyages to Guinea. In France, admiral Coligny was the inspiration of the huguenot privateers, and his hand may be discerned at this time behind most of the French operations in Guinea. Thus, when two rowbarges were equipped at Newhaven for a voyage to Mina, one-fourth of the profits was

¹ " *Au dela des Isles Terceres ou Acores* " : M. de Fourquevaux to Charles IX, King of France, 13 Nov. 1567, L'Abbé Douais, *Dépêches de M. de Fourquevaux*, p. 288.

² *Vide supra*, p. 160.

³ Douais, *op. cit.*, pp. 300-1.

⁴ *Cal. S. P. Span.*, 1558-67, nos. 144, 260, 423, 431.

to go to him (December 1559).¹ He was always championing his co-religious friends, and in 1566 he pleaded the cause of captain Bontemps and recommended that Catherine de Medici should grant the captain the loan of two cannons for a new enterprise to Mina.² Sometimes he even won over the King of France to his own point of view. We find Charles IX assuring him that the crown would not resent hearing how the men of Rouen, should they meet armed Portuguese fleets overseas, had acquitted themselves with honour.³

Generally, the official attitude of the French government was studiously correct. It is true that Charles IX was sometimes as vague as Francis I in his replies to the protests of Portuguese ambassadors.⁴ It is also true that Jean Nicot, the representative of France at Lisbon, proclaimed the freedom of the seas and championed the cause of French prisoners at Mina in the years 1559-61.⁵ It is even true that Catherine de Medici was indirectly connected with French voyages to Benin (1560) and to Guinea (1566).⁶ For the most part, however, the government cautiously steered clear of anything suggestive of partisanship. Its members might wink at interloping expeditions, but they dissembled, and even refused to accept responsibility for the consequences.⁷

An examination of the personnel of those associated with the English voyages to Guinea reveals many highly-placed officials, and demonstrates that the English government was, more than the French, definitely and openly sympathetic towards these enterprises. We may turn for evidence to a project for the building of a fort in Guinea in 1561. The chief public adventurers in the scheme were a group of influential merchants, some of whom had been interested in the Guinea traffic during the reign of Queen Mary: Sir William Chester, Sir William Garrard, Sir Thomas Lodge, William Winter, Benjamin Gonson, Anthony Hickman and Edward Castlyn. Lodge was the lord mayor of the city of London; Benjamin Gonson was the treasurer of the navy; Winter was subsequently surveyor of

¹ *Cal. S. P. For.*, 1559-60, no. 408.

² Le Comte Jules Delaborde, *Gaspard de Coligny*, ii. 457-60.

³ Roncière, iv. 82-3.

⁴ *Cal. S. P. For.*, 1561-2, nos. 103, 124, 125.

⁵ E. Falgairolle, *Jean Nicot*, p. 44 *et passim*.

⁶ *Lettres de Catherine de Médicis*, i. 210-11; Roncière, iv. 83.

⁷ L. Paris, *Négociations, Lettres et Pièces Diverses relatives au Règne de François II*, p. 866; *Lettres de Catherine de Médicis*, ii. 450.

the navy. Even the queen and the cautious Sir William Cecil, the chief secretary of state, were favourably inclined towards the adventurers to Guinea. Whatever she might pretend, Queen Elizabeth cared little for nice legal points. Her primary criterion was the welfare of her country, and from the beginning, therefore, she questioned the monopolistic claims of Portugal and Spain. She refused to acknowledge Sebastian's right to forbid the subjects of another prince from trading where they liked (April 1560).¹ In June she actually ordered the lord admiral to deliver four of her ships to the Guinea syndicate to make the voyage to Africa, and the treasurer of the navy was to receive one-third of the profits.² In reality, though she declared that the four ships were sold to the interested merchants, she lent them upon conditions to the Guinea syndicate. The queen upon this occasion, as upon many others, was an active participant in the trade to Guinea.³

Cecil, for his part, was more cautious and even more subtle. He refused to adventure in the project of 1561, for he did not desire to be directly involved. But, during the Anglo-Portuguese negotiations regarding traffic to West Africa, his aim seems to have been to preserve friendship with Portugal, and yet to leave a loophole for his fellow-countrymen. For this reason he drew upon French experience. He knew that the French had a generation of accumulated wisdom behind their replies to the Portuguese protests. He knew that the huguenots were still troubling the Portuguese in Guinea at least as much as the English. He knew, too, that this was in spite of formal patents of prohibition, issued twenty years earlier by King Francis I. Accordingly, through Sir Nicholas Throckmorton, his ambassador in Paris, he closely followed the course of Franco-Portuguese negotiations, hoping, apparently, to model his own replies upon those of the French government.⁴ This is not the place to raise the subject of Anglo-French co-operation in the struggle to break the Iberian world monopoly, but Cecil's correspondence with Throckmorton throws an interesting sidelight upon its scope. It demonstrates the chief secretary's sympathy for his seafaring countrymen.

¹ *Cal. S. P. For.*, 1561-2, no. 98.

² *Cal. S. P. Dom.*, 1547-80, p. 178; *Cal. S. P. Span.*, 1558-67, no. 144.

³ J. A. Williamson, *John Hawkins*, pp. 54-5.

⁴ *Cal. S. P. For.*, 1561-2, nos. 103, 124, 125.

The association of huguenot leaders and the government of England with the small merchants and navigators, who lived in the English and French ports, must have alarmed the Portuguese. From their point of view, an equally serious feature of the "silent war" in West Africa was the great increase in the number of interloping voyages between 1559 and 1571. The Treaty of Cateau-Cambrésis did not materially affect the situation beyond Cape Bojador. When the curtain is raised on the play of European activity there in 1559, we find Frenchmen and Englishmen busily trading in the forbidden seas. There is substantial evidence of the French enterprises. Reprisals against Villegagnon seem to have stirred the French to greater deeds, so that even those, who otherwise might not have interested themselves, took a hand. Catherine de Medici, who was certainly not a huguenot, and the Cardinal of Lorraine, who was nothing if not a catholic, seem to have been implicated. The ambassadors of both Spain and Portugal suspected the Cardinal of Lorraine, when four large ships left Newhaven for Guinea under captain Souris in November 1559. Two other ships were equipped for Mina in December. It was probably one of these six which returned home at the beginning of February, having lost its captain and fourteen men, but with a cargo of pepper, ivory and gold.¹ Captain Boileau, despite the disaster which befel his intended voyage to Benin in the winter of 1558-9, appears to have left for that same region in the spring of 1560, and Catherine de Medici was at least cognisant of his enterprise.² Three ships from Rouen were sunk in Guinea at this time.³ Two French ships were destroyed off the Mina coast by the Portuguese in the following winter,⁴ while admiral Coligny was responsible for the equipment of four or five armed vessels for Mina (1560-1).⁵ Another five accompanied an English fleet, which left Portsmouth harbour for Mina in the first week of November 1561,⁶ and at least one French ship and a pinnace were upon the Guinea Coast in the winter months of 1562-3.⁷

¹ *Cal. S. P. For.*, 1559-60, nos. 337, 408, 684.

² *Lettres de Catherine de Médicis*, i. 211.

³ *Cal. S. P. For.*, 1560-1, no. 648.

⁴ E. Falgairolle, *Jean Nicot*, pp. 66-7.

⁵ *Cal. S. P. For.*, 1560-1, no. 716.

⁶ *Cal. S. P. Span.*, 1558-67, no. 144.

⁷ Hakluyt, vi. 258.

A lull followed in the winter of 1563-4. Probably the indignation, which the Portuguese had roused against themselves by their brutal treatment of Villegagnon and his men, had died down. Moreover, the outbreak of civil war between the huguenots and the catholics in 1562 must have limited the scope of maritime enterprise, for Dieppe, Rouen and especially Havre were hotbeds of protestantism, and therefore came to be among the chief theatres of war. Thus, the energies of the bold navigators of the seaports were exhausted at home in the defence of their religion and there was little surplus for oversea voyages. No evidence has been disclosed of any French ships in Guinea during the season of 1563-4.

But Frenchmen resorted to their old haunts of trade and piracy again after 1564. Captain Bontemps, a man as courageous as Jacques de Sores, set out from Newhaven in the *Green Dragon*, was driven from Mina by Portuguese galleys, and in April 1565 encountered the fleet of John Hawkins in the West Indies.¹ His misfortunes, however, did not deter him from a second voyage with two ships and a pinnace in the following winter (1565-6), when he also met with disaster,² The same winter another French ship was sunk in Guinea.³ In the next trading season, Bontemps set out boldly upon a third venture from Rouen,⁴ and Jean Honguière, another of the French privateering captains, was furnished with the *Greyhound*, insured in London, for an enterprise to Mina, the Slave Coast and the West Indies.⁵ However, the chief interests of the French in this renewed burst of activity seem to have been the trade and the fisheries of Cape Verde and the opportunities for piracy, provided by the confluence of maritime highways at the islands of Cape Verde and the Canaries. Frenchmen were very "welcome to the Negros" at Cape Verde,⁶ John Hawkins met a fleet of five French ships under captain Bland trading with the negroes at the cape in the winter of 1567-8; and they had nearly two hundred sail at the Canaries in May 1567, many of which probably frequented the waters hard by Cape Verde.⁷

¹ Hakluyt, vi. 265.

² Roncière, iv. 82; P.R.O., H.C.A. 24, 39, nos. 19, 20.

³ Roncière, iv. 83.

⁴ *Ibid.*, Delaborde, *op. cit.*, ii. 457-60.

⁵ P.R.O., H.C.A., 24, 39, no. 16.

⁶ Hakluyt, vi. 273-4.

⁷ Hakluyt, vi. 337; P.R.O., S.P. 70, 90, f. 81b.

After 1568 a second gap ensues in the evidence, and may possibly be attributed to similar causes. Huguenot attention was concentrated upon the second and third religious wars, and all available ships were needed for fighting nearer home. It is not until 1571 that we hear of other French ships making the Guinea voyage. Then we learn that twenty warships departed from Havre for Guinea, Brazil, and the West Indies.¹

Meanwhile, the English adventurers were taking a more important part in the interloping descent upon the Portuguese empire beyond Barbary. The evidence for English voyages to Guinea between 1559 and 1561 is mainly circumstantial. Martin Frobisher was mixed up with the notorious pirate, Henry Strangewyse, in a project for a voyage to Mina. Strangewyse intended, apparently, to take three ships with him on the "Enterprise to the Castle of Mina". He had the backing of forty gentlemen of consequence and his associates included Frobisher, John Lok and possibly Francis Lambert, all three of whom had been connected with voyages to Guinea and Barbary in the reign of Queen Mary. But there was some irregularity about the scheme and so, upon information from James Aldaye, Sir William Cecil overthrew it. Possibly the preparations of Strangewyse, who was already under suspicion of piracy in respect of certain Spanish ships, alarmed Cecil at a time when he was anxious not to antagonise Philip II. The pirate was arrested and, during the subsequent enquiry before the High Court of Admiralty, part of the inner story of the adventure was disclosed. Strangewyse was imprisoned but later released (December 1560).²

This episode is the only certain example of an English Guinea project during the first three years of the reign of Queen Elizabeth. Whether Strangewyse was involved in any other undertakings at this time we do not know. His life story, were it written, would make interesting reading. We know that he was in the eye of the government, as a man experienced in West African navigation and possessing unusual qualities of seamanship: when a Portuguese exile in France, captain Melchior, offered to pilot an English expedition to a secret

¹ *Cal. S. P. Span.*, 1568-79, no. 291.

² K. M. Eliot, "The First Voyages of Martin Frobisher", (*E.H.R.*, xxxii. 89-92); *P.R.O.*, S.P. 12, 4, nos. 64, 65; S.P. 12, 14, no. 60; *H.C.A.* 1, 35, 13-16 August 1559.

destination up one of the creeks of the Barbary coast, where rumour spoke of fabulous wealth to be had for the asking, Strangewyse's name was mentioned by the English ambassador in Paris as a suitable man to send (1561).¹ It would seem that the project failed to mature. Yet King Sebastian apparently wrote to Elizabeth in October 1560 regarding English voyages to Guinea, and a Portuguese envoy, Emanuel d'Aranjo, came to London in the spring of 1561 to follow up the protest.² Here is strong circumstantial evidence of unrecorded traffic. We may, therefore, accept without hesitation the conclusion of Dr. J. A. Williamson that the trade was being "actively pursued" from 1558 to 1561.³

During the ten years after 1561 our evidence suggests a greater volume of English than of French traffic to Guinea. Moreover, the stream of traffic was steady, for contemporary records show that not a single winter passed without one or more voyages having been made from English ports. It is impossible to estimate how many voyages were made because of the unreliability of our evidence. The vigorous protests of the Portuguese government, culminating in a grave threat of war in 1569, suggest that more ships actually sailed than extant records reveal.⁴

The scope of English enterprise was threefold: first, there was direct traffic between England and Guinea; secondly, John Hawkins inaugurated the transatlantic slave trade; and thirdly, several attempts were made to establish a permanent station as a base for trade and military operations in West Africa. As for direct traffic, two profitable expeditions to the region of the Mine were undertaken, one in the winter of 1561-2 and the other in the early months of 1563. The second voyage was a financial success in spite of armed resistance from the Portuguese near the castle of São Jorge. Some of the men, who sailed upon this occasion, were old hands at the game, like William Rutter, and doubtless they were not unduly embarrassed by their several running fights with the galleys of the castle. Indeed, they may even have confronted their enemies with a

¹ *Cal. S. P. For.*, 1561-2, no. 279.

² *Ibid.*, nos. 136, 137.

³ J. A. Williamson, *John Hawkins*, p. 53.

⁴ For an expert account of many of these voyages, see J. A. Williamson, *John Hawkins*, pp. 53-8, 78-165, 231.

kind of scornful bravado. Time was to show, however, that the Portuguese could not always be despised. The Guinea syndicate in London, pleased with the success of the two earlier voyages, planned a third for the following winter. Captain David Carlet set out for Guinea in October 1564, but he was betrayed by the negroes of the Mina coast, and he and some of his crew were imprisoned in the castle. Even so, the voyage was not without its compensations, for, while one ship was captured by the Portuguese, a second, the *Minion*, at length reached London and its cargo was rumoured to be worth 20,000 gold crowns.¹ It was in July that the *Minion* was reported to be back in the Thames. Her condition, and the frightful tale which her crew must have told, after their exhausting adventure, cannot have provided any special inducement for others to repeat the voyage. Yet vice-admiral Winter sent out the *Mary Fortune* to Guinea when the ensuing season began, and George Fenner captained a trading enterprise to the archipelago and mainland of Cape Verde in 1566-7.² The *Mary Fortune* was ill-named. She was sunk by a Portuguese flotilla near the Rio dos Sestos, most of her crew were drowned, and the survivors went to augment the English contingent of prisoners at the castle of São Jorge. Captain Fenner's well-armed fleet of three ships and a pinnace did not sail further south than Cape Verde. Apparently, his original intention was to purchase gold at Mina, but the reception, which he encountered at Santiago, was so hot, and the reports of Portuguese galleys off the Mina coast so alarming, that he decided to return to England. As the years passed, the gold traffic was proving less lucrative and more dangerous.³

One reason for Fenner's return may have been the unfriendly attitude of the natives at Cape Verde. Two Englishmen, who had been handed over to the negroes as hostages, were made captive, and a ransom demanded for them, whereupon captain Fenner solicited on their behalf the help of a French ship, which happened to arrive opportunely at the cape. For the animus of the negroes was not directed against the French in the same manner. The English adventurers were generally unpopular

¹ *Ibid.*, pp. 54-9.

² *Cal. S. P. Span.*, 1558-67, nos. 316, 327, 428; B.M., Royal MS. 13 B.1, f. 188; Hakluyt, vi. 266-84.

³ J. A. Williamson, *John Hawkins*, pp. 158-61.

there, because, three weeks before Fenner dropped anchor, another English ship had visited the cape, and its crew had incurred the hatred of the inhabitants by seizing three negroes.¹

Thus, English participation in the slave trade was spoiling peaceful commerce. The French, on the contrary, generally eschewed the slave trade in the sixteenth century, and for this earned the gratitude of the natives and were more welcome than either the English or the Portuguese at Cape Verde. We do not know the identity of the English interloper, who thus roused a hornet's nest for the unlucky captain Fenner, but it has been suggested that captain Lovell was responsible.² With the backing of John Hawkins, a fleet of four ships under Lovell's command set out from Plymouth in November 1566 to trade to Guinea, and three of the four ships subsequently made their way to the West Indies. Lovell was later accused of piracy by the Portuguese, and the case was tried before the High Court of Admiralty in 1568. The captain was charged with having seized a number of Portuguese ships with their cargoes. Near Santiago he captured two large ships, loaded with negroes, and two other ships were taken at the islands of Fogo and Maio. His object, then, was evidently to load as many blacks as possible before sailing to the West Indies. But he did not merely plunder Portuguese vessels, for, as we saw, he organised at least one raid for slaves upon the mainland.³

Hawkins's association with the enterprise of John Lovell helps to explain its character. It was John Hawkins who first put into operation the idea of English participation in the Africo-Caribbean slave trade, when he made the celebrated voyages of 1562-3 and 1564-5.⁴ His inspiration was behind the slaving voyage of captain Lovell, and he probably inspired other voyages about which to-day we know nothing. We hear of at least one other English ship which loaded 125 negroes at Cape Verde in the winter of 1564-5 and, what would appear more significant, its commander was Bartholomew Bayão, a Portuguese renegade.⁵ Bayão was well known to the Portuguese, who invoked the help of the tribe of the Sapes in Sierra

¹ Hakluyt, vi. 273.

² J. A. Williamson, *John Hawkins*, pp. 121-6.

³ P.R.O., S.P. 70, 99, ff. 1-49. I have accepted Dr. Williamson's view that "Cobel" read "Lovell" in the original MS.

⁴ J. A. Williamson, *John Hawkins*, pp. 78-116.

⁵ P.R.O., S.P. 70, 95, ff. 260, 260 b.

Leone to expel him from the coast.¹ Was this man one of the Portuguese who regularly aided the English in their interloping activities? And did he suggest the slaving voyage to John Hawkins? Unfortunately, the voyage of 1564-5 is the earliest notice of him, so that these questions cannot be answered. Yet Bayão was a clever cosmographer, well acquainted with the African navigation, and he was engaged in more than one enterprise for England. It would seem that his voyage to Cape Verde and the Spanish Indies ended disastrously, for in 1570 he was a prisoner at Seville. In this year he escaped and fled back to England, where he was welcomed by the merchants and some of the councillors, because "no one could have come more apt for their designs". A scheme was immediately set on foot for a plantation in South America from which the traffic of Guinea, the Spanish Indies and the Pacific might be controlled. Bayão was to lead the necessary expedition. It so alarmed the Spanish authorities that the ambassador, Guerau de Spes, tried to bribe Bartholomew Bayão to enter the service of King Philip II. But Bartholomew was a difficult man with whom to deal and perhaps set his price too high, for he remained in England. Nothing came of the scheme of colonisation, but Bayão returned to the slave trade. In the spring of 1571 he equipped three ships and a pinnace for the Senegal, from whence he intended to carry slaves to Hispaniola. He was evidently held up for a time by an embargo, but efforts were made for his release. We do not know whether he did actually sail.²

- ✓ Profits from the slave trade must have been very considerable. Unless this be accepted, it is difficult to explain the continued participation of men like Hawkins and Bayão. It is well known that the former undertook a large-scale operation in the winter of 1567-8 and was the victim of a fearful massacre in the bay of San Juan de Ulua (23 September 1568). Yet his interest in the slave trade did not sag. Dr. Williamson has pointed out that his subsequent prestige and close connection with the English government barred him from an active part in the slave commerce after 1569. But he seems to have been the owner of certain ships which were equipped for it in the winter of 1570-1. Nor was his friend, vice-admiral Winter, deterred

¹ Almada, *Tratado breve dos Rios de Guiné*, p. 92.

² *Cal. S. P. Span.*, 1568-79, nos. 186, 238, 242.

by San Juan de Ulua. Soon after, two fleets belonging to him sailed from England for Guinea and the West Indies, one in the February following that fateful September day, and the other during the winter and spring of 1570-1. A few unknown vessels left England for Guinea and the West Indies in December 1569, and two others for Cape Arguin in February 1570.¹ We know very little of these enterprises, for Hakluyt does not chronicle them. But the evidence which remains suggests that their conception was in every way similar to the first slaving voyage of Hawkins.

The character of English enterprise in Guinea thus began to change. During the early years of English traffic to West Africa, gold, pepper and ivory were the primary attractions for the syndicate of merchants who adventured in it. However, as trading beyond Cape Palmas grew more dangerous, so did the gold trade tend to decline. John Hawkins then projected a new type of commerce, wherein the Guinea voyage itself ceased to form a complete cycle. This new trade did not necessitate facing the guns or the galleys of Portugal on the Mina coast, for plenty of negro slaves were procurable between the Senegal and Sierra Leone. Nor did it involve the greater risk of fever, which attached to the farther voyage. It did not even mean that the other commodities of Guinea, apart from slaves, need be ignored. Hawkins found it convenient in 1563, when about to leave Sierra Leone for the West Indies, to send one of his ships straight back to England with the pepper and the ivory, which he had purchased. His plan was copied by those who came after him. Captain Lovell seems to have sent one of his ships back from Guinea in the spring of 1567;² and we have reliable evidence that one of a fleet of three ships, owned by William Winter and sent to Guinea to participate in the transatlantic slave trade, returned to England without visiting the Caribbean (1570).³ The slave trade was thus gradually preferred, particularly after the failure of the expedition of captain Fenner. Nearly all the ships, sent to Guinea during the Anglo-Portuguese crisis of 1569-71, were potential slavers.

¹ *Cal. S. P. Span.*, 1568-79, nos. 161, 180, 192, 238, 242, 291.

² J. A. Williamson, *John Hawkins*, p. 125.

³ *Cal. S. P. Span.*, 1568-79, no. 192.

The men, who were interested in Guinea clearly saw that trade, whatever its character, could be greatly facilitated by a permanent station in West Africa. We have noted in the preceding chapter that this idea had already been considered between 1554 and 1558. A keener interest in trade now led to correspondingly more thorough efforts to plant settlements, but no greater success was achieved than before 1559. The pre-eminence of Englishmen among the interlopers in the period from 1559 to 1571 is indicated by the fact that nearly all the contemporary projects of colonisation in Guinea were of English origin. The first elaborate plan for such a settlement was unfolded by the London Guinea syndicate to John Lok in September 1561. They had decided to send out an expedition to build a fort "upon the coast of Mina in the king of Habaan's country". This prince was the one who, four years earlier, had made the "offer" of a place for a factory. Captain Lok was now commissioned to reconnoitre the coast and to choose a convenient site. He was instructed to pay special attention to anchorage, the fertility of the soil, and the question of supplies of timber, victuals, and above all fresh water. He was also to select a place "naturally strong", such as would require only a few men to defend it, and he was to consider the possibilities of native aid both for the building and the subsequent defence of the fort. Finally, the attitude of the King of Habaan was to be sounded again, without giving him explicit information about the future plans of the merchants.¹ Perhaps the organisers of the enterprise feared lest he should divulge the scheme to the Portuguese.

The instructions thus issued to John Lok show that those, who drafted them, were familiar with many of the problems involved in the construction and the upkeep of a fort in West Africa. Certain Portuguese renegades were evidently consulted, and the queen seems to have favoured the project.² Yet there is no evidence that it was ever executed; nor did John Lok command the expedition when it sailed.³ No reference to any repetition of this scheme occurs for three years. The idea was temporarily abandoned.

¹ Hakluyt, vi. 253-4.

² *Cal. S. P. Dom.*, 1547-80, vol. xix, no. 21; vol. xvii, no. 43.

³ Hakluyt, vi. 255-7.

The Portuguese were alive to the danger that their enemies might build forts in Guinea. Doubtless they obtained information, not only through their agents in France and England, but also from the natives of the Mina coast. The Spanish ambassadors in Paris and London sent news when they were able to get it. So did patriotic Portuguese, who chanced to be engaged in trade between England and Portugal. Thus, when the expedition of 1561 set sail, the fact that the English ships carried out timber and victuals for a year "in greater quantity than is required for their own use" did not escape the vigilant eye of bishop Quadra, who was then the Spanish ambassador in London. We may be sure that King Philip II passed this information on to the Portuguese government as he did upon many other occasions.¹ The Portuguese were very alarmed by the new development in the activity of the interlopers, and they began to suspect every expedition of colonising intentions. They regarded with special apprehension the preparations of John Hawkins. Ayres Cardoso, their ambassador in London, was instructed to discover whether, in the ships being equipped for Guinea, were loaded any materials for the building of fortresses (September 1564).² This is plainly a reference to Hawkins's second voyage. When he sailed a third time, it was rumoured in Portugal that his object was to capture the castle of São Jorge da Mina. Botolph-Holder, an English merchant in Lisbon, wrote home that certain Portuguese from England had reported that the fleet of John Hawkins was bound for Mina. The report seems to have spread a panic among those interested, for, in May, a wholly unfounded rumour got abroad in the Portuguese capital that Hawkins had taken and spoiled the castle.³ This was not the English captain's intention, as we now know, but the fact of the rumour indicates the temper of the times. The situation was both delicate and dangerous for Portugal. If the castle of São Jorge fell into either English or French hands, what would happen to the Portuguese dominions and Portuguese trade there? Moreover, such fears were not entirely unjustified. Nine years before, as we have related, the pirate Strangewyse had planned to

¹ *Cal. S. P. Span.*, 1558-67, no. 144.

² *Quadro Elementar*, xv. 168-9.

³ *P.R.O.*, S.P. 70, 98, ff. 43-4.

attack Mina.¹ Only two years earlier Martin Frobisher had fitted out what would seem to have been a piratical expedition to Guinea.² John Hawkins certainly considered the possibility of establishing a fort in Guinea, as is proved by an extant document in the English Public Record Office entitled *A proposition of ordenance, powder, armour and municion for the fort in genoia yf there shalbe nede of fortificacon* (24 June 1567).³ And in 1567 the Portuguese in Guinea suffered one of their deepest humiliations, when French corsairs sacked the island of São Thomé. It is no wonder that the third voyage of John Hawkins was regarded with such apprehension.

Three further projects remain to be mentioned. In October 1566 captain Monluc sacked Madeira Island. Considerable speculation about his destination preceded his voyage. One view put forward was that Monluc would try to found a fortress in the Portuguese dominions and perhaps in Guinea.⁴ The French had not abandoned the idea of a permanent station in West Africa. Two Portuguese exiles, Antonio Luiz and André Homem, accompanied Monluc, and their association with him suggests that the idea of building a fort in Guinea was taken quite seriously by the leaders of the French enterprise. Moreover, these two men crossed to England after the Madeira enterprise and approached captain Winter. They offered to take him to a part of 'Ethiopia', where a flourishing trade in gold might be pursued, and a secure and defensible harbour obtained.⁵ The offer, which was based apparently upon the idea of a permanent settlement, was not accepted.

A third and final project for a settlement in Guinea occurs in 1570. One, Duckett, writing to Cecil in that year, outlined a plan for the erection of a fort at Habaan ('Abane') on the Mina coast.⁶ Evidently mindful of the 'offer' made to the English more than ten years before, but conscious of the difficulty of building a fort in West Africa, Duckett proposed that "the frame of a house" should be made in England, and then taken out in sections. Aware also of the problem of

¹ *Vide supra*, p. 167.

² *Cal. S. P. Dom.*, 1547-80, vol. xxxix, no. 86; vol. xl, no. 7.

³ *P.R.O.*, S.P. 12, 43, no. 12.

⁴ *Cal. S. P. For.*, 1566-8, no. 719; De Thou, *Histoire de France* (1734), vol. v, bk. 44, p. 501.

⁵ *B.M.*, Cotton MS. Nero B.1, f. 154.

⁶ *Cal. S. P. Dom.*, *Addenda*, 1566-79, vol. xvii, no. 115.

manning the fort, he suggested, following the Portuguese policy, that forty or fifty "condemned men" should remain behind in Guinea until the next expedition. It was at this time, moreover, that the council were conferring with Bartholomew Bayão about the colonisation of a region from which the traffic of Guinea might be controlled.¹ We are tempted to associate the two schemes, and to believe that Duckett and Bayão exchanged ideas. Yet nothing appears to have issued from the discussions. Perhaps Cecil was unfavourable because of the strained political relations of England and Spain.

The intrusion of so many interlopers into West Africa came at an unhappy moment for Portugal. The sovereign was a minor. Sebastian did not assume the reigns of government until 1567. The regency of Queen Catherine was replaced in 1561 by that of cardinal Henry, Sebastian's uncle, but internal quarrels were robbing Portugal of that solidarity which the earlier members of the House of Aviz had fashioned. Moreover, the menace of Spanish invasion was beginning to threaten Portuguese independence. Portuguese finance, too, was in a parlous condition, for the government could not pay its debts,² and the burden of imperial defence was too heavy.

The situation in Guinea was not calculated to encourage Sebastian's subjects in their fight against the corsairs. The natives were as restless as in the previous generation. It is probable that the sense of insecurity, engendered by the invasion of the Sumbas, had not yet been dissipated. Nor were the Portuguese any more popular. Negroes who lived around the castle of São Jorge hated its defenders. Stark warfare broke out in 1570. It seems that the Portuguese were engaged in a campaign against the native tribes of the Comani and the Fetu, possibly one of reprisal or intimidation because of English or French trade with them. The tribes responded by assembling in considerable numbers and laying siege to the castle. Our record of the episode comes from a Netherlander, Pieter de Marees, and is, therefore, probably biassed in favour of the blacks, but he leads us to believe that São Jorge would have fallen had it not been for the artillery of its white garrison.³

¹ *Cal. S. P. Span.*, 1568-79, no. 186.

² *Cal. S. P. Ven.*, 1558-80, no. 133.

³ P. D. Marees, *Beschryvinge van het Gout-custe*, pp. 94-5.

Disaster was just averted upon this occasion, but six years later a serious catastrophe did befall the Portuguese a little further along the coast at Accra. We cannot say whether this fort was already standing before 1576. The Portuguese were either building or repairing its defences at the time when they were attacked. The local negroes objected to a work of fortification, which represented to them the mechanism of tyranny. Accordingly, they planned an assault. Native merchants from the interior were induced to approach the fort under the pretence of wishing to trade, while armed warriors lay concealed nearby, ready to attack when the gates were opened. The ruse evidently succeeded, for the Portuguese were slain and the fort burnt. When the news was taken to Portuguese headquarters, an expedition was despatched by sea to the site of the ruined Accra, but the natives seem to have prevented a successful landing. So did the region of Accra pass out of Portuguese control.¹

Another problem which troubled the Portuguese was the discontent of the Angolares in the island of São Thomé. We have referred to a native revolt on the plantations during the reign of King John III. Now occurred a far more serious rising. The Angolares were slaves brought from Angola to work in the sugar mills. Many of them escaped to the hills in the south of the island, from where they began to ravage the northern plains. In 1574, co-operating with plantation slaves, they rose against the whites, and thereafter the Portuguese enjoyed little peace.² São Thomé declined and the planters began to drift from the island to Brazil.

The uncertain position of the Portuguese was not due entirely to circumstances over which they had no control. There were untrustworthy officials in the Portuguese service. The castle of São Jorge and the other isolated habitations of whites upon the Guinea Coast were a long sea-journey from Portugal. The home government could not exercise a minute day to day control over the actions of its servants while they lived so far away, even though the force of law might ultimately prevail. Officials in Guinea, as in other parts of the Portuguese empire, were thus guilty of occasional neglect of their duty. Scanty evidence does

¹ *Ibid.*, pp. 88-9. T. Astley, *Voyages*, ii. 568-9.

² Rebello da Silva, *Historia de Portugal*, v. 115.

not allow the reconstruction of a very vivid picture, nor does it permit us to generalise. But the case of Manuel de Mesquita Perestrello, captain of the castle of São Jorge during the year 1562-3, throws light upon the moral poverty of some of the servants of Portugal in the age of Sebastian. This man was appointed chief captain of the Mina fleet in 1562, but, when he arrived at the castle, he found that its captain, Ruy Gomez d'Azevedo, had died. Manuel therefore remained as chief captain and, as he subsequently declared, duly conformed to all the conditions of that office. Yet he was arrested the following year, brought home and imprisoned in Lisbon. A royal letter of 1569 suggests that he suffered a long imprisonment. Among the charges brought against him were those of unpaid debts, private trading—a common fault with the officials at São Jorge—and neglect of the obligation of defending the coast from interlopers. It appears that on his way out to Mina he encountered some English ships and, instead of attacking them, he retreated. Manuel de Mesquita's reply seems to have been that, knowing of the death of captain d'Azevedo and hearing the sound of guns, he felt it incumbent upon himself to land and to take charge of São Jorge for fear of an assault upon that castle.

We know that the Portuguese did fear that their chief station in West Africa might fall into English hands, so that perhaps de Mesquita was truthful in this, if not in any other respect. At any rate, he was pardoned in 1569.¹ But the charge of running from English ships and neglecting to head them off from the coastal trade was a particularly grave one. It would scarcely have been levelled against this captain, except it could be supported by incriminating evidence. Moreover, the alternative is not a pleasant one. If the charge were faked, then it can only have been the fabrication of a bitter enemy of de Mesquita, who was able to enlist the help of witnesses from Mina. This being so, there were men at the castle, while de Mesquita was there, unfriendly towards him. The alternative to his guilt is a hypothetical schism among the officials at the castle of São Jorge. Our evidence, in fact, suggests that this Portuguese navigator was really guilty, for the royal letter of pardon contains no reference to compensation. But no matter

¹ Viterbo, ii. 235-40.

which solution be accepted, everything points to an unhappy situation at the castle. A corrupt administration like this could not hope to exclude the corsairs for very long.

We may speculate that there were others in Guinea, besides the officials at São Jorge, who failed in their duty towards their country. Many of the native merchants, theoretically the subjects of King Sebastian, ignored their due allegiance and traded with English and French interlopers. Some of the mulattoes, especially those who dwelt on the banks of the rivers Gambia and Senegal, probably acted as agents for the white trespassers. We know that French and English corsairs sometimes carried natives home in order that they might learn their languages, and it is known that Portuguese renegades and mulattoes served as intermediaries between the unlicensed traders and the natives after 1580.¹ Probably, half-breed factors aided the interlopers onwards from 1559.

A fall in the value of Guinea profits aggravated the political discomfort of the Portuguese. We have already remarked the effect of interloping commerce: not only was the Lisbon government obliged to spend more money on defences, but the market in West Africa yielded the contractors a decreasing harvest of gold, slaves, ivory and pepper. The financial problem waxed very grave in Sebastian's reign, and probably a great deal of thought was given to it. Eventually, the king decided to free himself from the cost of a direct pursuit of the gold trade. M. de Fourquevaux, the French ambassador in Spain, reported that the King of Portugal or his council had leased the 'Mine' to a number of his subjects, on condition that these gentlemen built fortresses, settled the region and protected it from French depredations (13 November 1567). The ambassador sent an explanatory report at the end of November. It appeared, he wrote, that the king did not wish to pursue the traffic any longer himself, but he was to provide the new merchant group with ships for the voyage to Mina. He was also to receive one-tenth of all exports to Mina and one-fifth of all imports. In that way, it was estimated, he would collect more revenue than by directing the traffic personally or through his factors.²

¹ Almada, *Tratado breve dos Rios de Guiné*, pp. 14-15.

² L'Abbé Douais, *Dépêches de M. de Fourquevaux*, 1565-72, pp. 288, 301.

We cannot rely absolutely upon these reports, for they do not represent first-hand information. Yet we may interpret them as proof of the fall in profits. It had ceased to be worth the while of the Portuguese monarchy to pursue the gold traffic directly. Now, therefore, the Mina trade was to remain in permanent form. A record of 1591-2 alludes to the "Renters of the Mine" and thus confirms this view.¹ Yet it may be added that King Sebastian was more interested in rebuilding his north African empire. He desired to reverse the policy of withdrawing from some of the north African outposts, which his grandfather had followed. Accordingly, he was not very interested in the Guinea traffic, and was glad to shift the responsibility from himself. Finance was not, then, the sole motive behind the change.

Presumably, a company of Portuguese merchants now took over the administration of the gold traffic. Profits might yet be made, for in the winter of 1562-3, according to the allegation of a prejudiced contemporary, at least 27 cwt. of gold was delivered by the King of Samma to the King of Portugal.² This is almost certainly an exaggerated statement. The yield in the 'sixties cannot have been so high or so certain as in the days of King Manuel for, apart from customs, the merchants who leased the contract were no longer required, apparently, to pay an annual rent. This stands in striking contrast to the grant of 1469. Yet they were expected to undertake a programme of colonial expansion. Possibly, we may attribute the wars between the negroes and the Portuguese in 1570 and 1576 to efforts of the new company of merchants to extend their political sway. Possibly, too, the building of Accra fort was their work. Still, we have no evidence of any attempt to settle people upon the Mina coast.

The episode of 1567, together with its consequences, are interesting because they demonstrate that the Portuguese did not accept defeat without resistance. They refused to despair in spite of a falling revenue, native discontent, corruption among some of the Guinea officials, uncertainty in regard to the home government and a great increase in the number of interloping voyages. Their never-ceasing aim was to re-establish in practice

¹ Hakluyt, vii. 98.

² *Cal. S. P. Dom., Addenda*, 1566-79, p. 247; the dating of this is based upon the arguable assumption that Duckett's reference was to the voyage of William Rutter, *vide* J. A. Williamson, *John Hawkins*, p. 57.

the monopoly which they still theoretically enjoyed. The methods, which they used, differed only in degree from those they had practised in the reign of King John III. In Europe the diplomatic game was played to a stalemate, but in Guinea a ding-dong battle raged.

Let us first consider the struggle in West Africa. As might have been expected, steps were taken to strengthen the forts. One of the chief strategic centres in the triangular struggle was the region of Cape Verde. It is, therefore, remarkable that no efforts were made apparently to fortify the mainland of Senegambia. Here the French were popular and the English habitually seized slaves. Those Portuguese, who lived in the region or navigated its rivers, were fully aware of the need of defending it. We may cite, in support of this, a letter from Diogo Carreiro to King Sebastian. Carreiro had boldly explored the upper reaches of the river Senegal as far as Timbuktu in the later months of 1565, and had made his way back to the coast in the following spring. He reported his success, recounting how he had inflicted defeat upon a French fleet, but he lamented the vulnerability of the estuary of the river. A small fort and a single brigantine would, he believed, suffice to protect the coast.¹ He did not pretend that his idea was new, for he mentioned that, long before, King John II had projected such a fort. Nothing had then been achieved and nothing was now attempted. Nearly a generation later captain Almada was to voice the same opinion with equal futility.

However, Santiago Island was now well-fortified. It would seem that there were no less than four forts, three at Ribeira Grande and one on the west side of the island.² Its importance necessitated this strong protection. It was not only an important *point d'appui* in the imperial communications of Portugal and a base for commerce on the mainland nearby, but at this time, it boasted a flourishing civil life of its own, was the centre of a prosperous fishing industry and—ill-omen for its inhabitants—a popular resort for the corsairs. Auxiliary to the forts were caravels and two brigantines,³ the latter being employed to patrol the trade-routes between Santiago and the

¹ Viterbo, i. 322-4.

² Hakluyt, x. 269-71.

³ Hakluyt, vi. 277-8.

mainland. As at Mina, this combination of land and sea forces was often successful. The evidence of witnesses before the High Court of Admiralty in London shows that the *Flower de Luce*, one of four English ships which sailed for Mina late in 1561, was driven from Cape Verde by Portuguese ships. Contrary to the general belief, this ship seems to have gone beyond the Canaries. John Wallet, the master, testified that he sailed as far as Cape Verde, where one ship of Portugal and a pinnace attacked his ship and obliged him to return home.¹ A more serious English disaster at Cape Verde was that experienced by captain Fenner in 1567, when an ugly encounter ensued between the interlopers and the brigantines, caravels and land forces of the governor of Santiago Island.² But the French seem to have fared even worse than the English in the archipelago, possibly because their ships frequented that region in greater numbers. The victory of Diogo Carreiro over a French fleet, already mentioned, was very probably a consequence of support from the island (1565). Five years later captain Gosselin lost thirty of the crew of his ship *l'Auge* in a one-sided battle in the river Gambia. Yet, as a list of spoils of 1567 shows, there were times when the trade between the mainland and the islands suffered heavily from the depredatory activities of the interlopers.³

Many settlements of Portuguese dotted the coast and the river valleys from the river Gambia to Sierra Leone. Indeed, the tendency at this time was for the trade between the islands and the mainland to be diverted southwards and for Cacheo on the Rio de S. Domingo to become its base. Yet no forts were built. When John Hawkins razed Cacheo to the ground in 1567, he does not appear to have encountered any substantial resistance. Neither was Sierra Leone given protection, nor the Rio dos Sestos, favoured resort for the interlopers though it was.

Apart from fort Accra, we cannot say whether any other extensions in the defence-works of the mainland were executed in this period. The Portuguese gentlemen, who took over the control of the Mina coast in 1567, were presumably responsible for the

¹ P.R.O., H.C.A. 1, 35, 13-16 August 1559; J. A. Williamson, *John Hawkins*, pp. 54-6.

² Hakluyt, vi. 276-8.

³ P.R.O., S.P. 70, 95, ff. 261-6.

building or the improvements at Accra. Possibly, too, they fulfilled the conditions of the lease by strengthening fort São Jorge. A town called Dondou thrived adjacent to the castle, and from this side, apparently, it was most vulnerable.¹ This may be deduced from the evidence of the pirate Strangewyse. He had, he said, consulted with the captain of a Portuguese caravel, which he had seized, about the situation of São Jorge, and he had decided "ffirste to have taken y^e towne and efft-soones y^e castle" (1559).² Illuminating descriptions of the organisation of the native town may be found in seventeenth-century records, but this is one of the earliest references to it. Perhaps, then, the new Portuguese Guinea company took steps to counter the danger of an assault upon the castle from the town side. It may also have been upon their initiative that the chapel, which crowned a nearby hill, outside and commanding the town, was removed to a site within the walls.

We can write more confidently about the island of São Thomé. King Sebastian feared an attack upon this island. Many a sugar-laden hulk, plying between São Thomé and Antwerp, was the victim of piracy in the middle of the sixteenth century, and the corsairs doubtless extracted much valuable information relating to the situation and defence of the island from the unfortunate crews. Plans for raids on São Thomé, of which no vestige of evidence remains, must often have been drafted. In 1567 a French fleet did actually ravage the sugar plantations, dealing a heavy blow at the prosperity of the island. The Portuguese government had sent a caravel loaded with arms and munitions in the previous year, and Francisco de Gouvea, the governor, had been ordered to take a general muster of all the islanders who could bear arms. But these preparations came too late to avert the ensuing catastrophe. Yet de Gouvea continued his work undismayed so that, before the end of his ten years of office, the foundations of a fortress had been laid. His successor, Diogo Salema, completed this, the fort of Sebastian, in 1575.³

The Portuguese, besides repairing and strengthening their forts, also increased considerably the number of armed fleets which they sent to Guinea. It would seem that the popularity

¹ Hakluyt, vi. 216.

² P.R.O., H.C.A., I, 35, 13-16 August 1559.

³ *Ensaio*, II. i. 44-5.

of the African adventure among English seamen drove the Lisbon government to even greater exertions than had formerly been customary against the French. Thus in October 1567, fearing lest John Hawkins might besiege the castle of São Jorge, the government sent four galleys and four triremes to Guinea. But the name of 'de Canes' inspired such dread in Portuguese hearts that a second armada of ten ships sailed from Lisbon in the following February.¹ In other ways, too, the government followed old lines of policy, convoying the annual fleets, intimidating the negroes, sending their fast oar-propelled galleys along the coast from the castle of São Jorge to head off interlopers from the traffic and, occasionally, burning the native canoes.

But the Portuguese discovered two things : while you could convoy an annual fleet from Lisbon to Mina, you could not give adequate protection to a large number of small ships engaged in local or casual trade ; and while you could intimidate the natives who lived just under the walls of the forts, you could not subject the more remote tribes who were often in feud with the black subjects of Portugal, as were the Fetu and the Comani. The results were that local shipping was victimised by pirates, and the Portuguese were unable to hinder those traders, who trafficked, like captain Wyndham, "on this side and beyond" but not under the guns of the fort of São Jorge. The menace to local shipping was frightful : caravels with cargoes of slaves, ivory, hides and wax were frequently seized, when describing the course from Senegambia and the Rio de S. Domingo to Santiago Island, and so were sugar-laden hulks *en route* from São Thomé to Flanders. Indeed, many of the interlopers were what we of the twentieth century would call pirates, though they might flourish before their contemporaries letters of authority, marque and reprisal, secured from the Prince of Condé, the King of Navarre and the Prince of Denmark, and so salve their sixteenth-century consciences. Such a one was Tristram Maynard, who departed with two ships from England to make a voyage to Guinea and, being forced by a storm into the Road of St. Mary in the Scilly Isles, raided a Spanish hulk which was likewise driven to shelter there, and returned at once

¹ B.M., Cotton MS. Nero B.1, f. 156 ; P.R.O., S.P. 70, 98, ff. 43-4.

to Plymouth with his plunder. Fortune so favoured Tristram that he did not have to plunder as far afield as Guinea (1570-1).¹

King Sebastian, wishing to protect casual as well as regular shipping in Guinea, issued elaborate instructions in November 1571, which provided for a further extension of the existing system of armed convoys. In future, no ship of more than thirty tons was to leave Portugal unless it carried artillery, arms and men according to certain prescribed quotas; and all ships, which sailed beyond the Barbary coast, were to be armed. Shipwrights were to be subsidised for each large galley which they built, and men, who took these galleys to Guinea and Brazil at their own expense, were to keep such prizes as they might make of interloping foreign ships. Moreover, Sebastian empowered his subjects, if they so desired, to patrol the islands and coasts of Africa with armed vessels and to seize interlopers. Then followed the new arrangements for the convoys. Ships for São Thomé might leave Portugal in any month between August and March, but they were to sail in fleets of not fewer than four ships, under a chief-captain who was to swear to do all in his power to safeguard his fleet. Again, should two or more fleets leave for São Thomé or Brazil at the same time, they were all to sail together, and ships for the islands of Cape Verde and the rivers of Guinea were to sail with them. All these fleets were to go in company as far as Santiago Island. Single merchant ships or warships for Guinea were forbidden to weigh anchor, except they should sail with the East Indies armada. Similar convoy arrangements were to hold for the homeward journeys, and any fleet from São Thomé and Guinea, which happened to meet a returning Portuguese squadron, was to sail with it and under the orders of its chief-captain. Whenever a great concourse of interlopers threatened shipping near the African coast, returning ships were to await the arrival of the armadas from Mina and the East Indies.² Thus, by amplifying earlier regulations, Sebastian tried to counter the assault of the scheming corsairs.

Meanwhile, his agents scrutinised events in England and France with great care. His envoys sent regular reports to Lisbon about the departure of ships from the ports, while the

¹ P.R.O., H.C.A. 1, 39, 24 February 1571.

² *Leys e Provisões del Rei D. Sebastião*, Law of 3 November 1571.

ambassadors of Spain gave what help they could. Traders and travellers, returning to Lisbon from the danger-zones, revealed to the government whatever they had learnt.¹ The progress of an interloping fleet would be closely followed and attempts made to discover its strength and destination. Thus fishing caravels, which sailed into Lisbon harbour from the Barbary coast, brought news of Hawkins's fleet in 1568.² Then, armed fleets would be sent to anticipate the enemy and, if possible, to destroy him. Success did not always grace these efforts, for the interlopers met guile with guile. Just as the French corsairs had often concealed their intentions in the days of Jean Ango, so now the English privateers sometimes tried to throw the Portuguese off the scent. Strangewyse in 1559 pretended a voyage to La Rochelle, Barbary or Benin, but intended an attack on the castle of São Jorge da Mina.³ It would seem from the records that even the mariners on board believed that they were to go to La Rochelle. Probably, it was easier to persuade seamen to take ship for La Rochelle than for Guinea, but we may ascribe another motive to Strangewyse in thus hiding the truth from his crew. He would not endanger the success of his venture by giving scope for gossip at the ports, where wandered spies in the pay of Portugal.

Some of the bigger men of the Elizabethan Age, like John Hawkins, might make known the true object of their adventures, but lesser men could not afford to risk the dangerous consequences of publicity. It is likely that many expeditions, nominally destined for La Rochelle, were in reality directed farther afield. La Rochelle was a favourite resort for privateers and pirates, and a valuable half-way house on the route to the Azores, the Cape Verde archipelago and Guinea. To quote one hitherto unpublished example: Thomas Fenner who, together with a notorious pirate, Edward Cook of Southampton, set out in the autumn of 1564 to make a voyage to Guinea, stopped at La Rochelle on the way.⁴ Duplicity on the part of the corsairs often misled the Portuguese so that their precautions proved vain. The story of the struggle in the second quarter of the century was being repeated in the third. But now, in

¹ P.R.O., S.P. 70, 98, ff. 43-4.

² *Ibid.*

³ P.R.O., H.C.A., I, 35, 13-16 August 1559.

⁴ P.R.O., H.C.A. I, 36, 26 December 1564.

addition, the invention of the Portuguese failed. They seem to have been unable to devise new expedients to counter the old cunning of the interlopers.

Meanwhile, the European negotiations dragged on. In 1559 Jean Nicot, representing France in Lisbon, opposed any concession to the Portuguese demands. But his firmness did not stop João Pereira d'Amtas, the Portuguese ambassador, from protesting vigorously in Paris: Queen Catherine, in September, sent him the letters patent relating to Mina, which King Francis I had issued more than twenty years earlier.¹ However, the government of France preferred the advice of Jean Nicot and so gave d'Amtas very little satisfaction. Reply appears to have been made in April 1561 to the effect that, since the French had long been wont to go to the fisheries about Cape Verde and other places, they were minded to continue their visits.² Subsequently, however, the Portuguese took advantage of a project for a marriage between King Sebastian and Marguerite, the Duchess of Valois and sister of King Charles IX. As the Austrians were also angling for the hand of Sebastian, he was able to impose terms. He made it a condition of accepting the French princess that her countrymen should cease voyaging to Guinea and the Indies. Negotiations, begun in 1563, were still running on these lines in 1572.³ The French king, for his part, could disclaim responsibility for the illicit expeditions and point out that they were the work of a rebel faction, the huguenots. This fact and the marriage project tended to alleviate the tension between France and Portugal, but neither led to a satisfactory solution of the Guinea problem.

Anglo-Portuguese negotiations during this period were equally unsuccessful, but of a far graver character. The great concourse of English mariners to West Africa rendered the task of Portuguese ambassadors in London a heavier and more important one than that of their compatriots in Paris. A succession of Lusitanian diplomats advanced all the old arguments about priority of discovery, the cost in men and money formerly entailed in conquering Guinea, and the papal division of the world. But Queen Elizabeth was even less impressed than the

¹ E. Falgairolle, *Jean Nicot*, pp. 17-18, 38-9; *Quadro Elementar*, iii. 367.

² *Cal. S. P. For.*, 1561-2, no. 124.

³ *Quadro Elementar*, iii. 383, 395-6, 399, 427, 445, 451-3.

former King of France by the lengthy verbiage of the diplomatic agents of her "well-beloved brother", King Sebastian. Admittedly, a royal edict of May 1561 obliged the English adventurers to observe certain formalities before embarking for the Guinea Coast, but this was tantamount to official recognition of the validity of their activities.¹ Sir William Cecil, with his usual caution, tried to adopt the same tone in his replies as the French, and instructed his ambassador to follow closely the Franco-Portuguese discussions.² But, in effect, the queen responded to the Portuguese protests by reaffirming the principle of effective occupation as a basis for possession. There was no reason, she declared, why her subjects should be prevented from going to those parts of Africa or Ethiopia, where the King of Portugal had no dominion, collected no tribute and exacted no obedience.³

However, after the depredations of John Hawkins on the Guinea Coast (1567-8), and especially after the issue of letters of marque and reprisal to the brothers Winter against Portuguese shipping, the Lisbon government came to regard the situation as intolerable. They had threatened war in May 1568. Nine months later they confiscated all English property in Portugal, and began military preparations. Tension between the two nations rose to fever-pitch and did not relax for two years. There was a complete stoppage of Anglo-Portuguese trade. It was not until 1571 that friendly relations were restored. During the interim period, a large number of Englishmen made the voyage to Guinea.⁴ But Queen Elizabeth, facing what professor Pollard has called the gravest crisis of her reign, did not wish to alienate King Sebastian along with the pope, Philip of Spain, Mary Queen of Scots and the Northern Earls. Moreover, an influential group of merchants, interested in Anglo-Portuguese trade, pressed for peace. Accordingly, a concession of a vague and temporary kind appears to have been made to Portugal. When Hector Nunez and William Curtis thought to make a voyage from London to Guinea, their scheme was forbidden (March 1571);⁵ that same month, John Garratt, master of the

¹ *Cal. S. P. For.*, 1561-2, no. 157.

² *Ibid.*, nos. 103, 124, 125.

³ *Ibid.*, no. 820; J. A. Williamson, *John Hawkins*, pp. 58-62.

⁴ *Vide supra*, pp. 171-2.

⁵ *A. P. C.*, 1571-5, p. 20; B.M., Cotton MS. Galba C. iv, f. 22.

Castle of Comfort, was lying off Harwich ready with his ship to go to Cape Verde and the coast of Barbary, but letters of the council were brought to him vetoing his adventure and, with an ill-grace, he was compelled to obey ;¹ while Bartholomew Bayão, planning to sail to the Senegal and to transport slaves thence to the West Indies, was delayed by the order of the government.² Meantime, the terms of a treaty between England and Portugal were drafted and considered (February 1572).³

— There is little more to tell of European enterprise in Guinea during the remaining years of the reign of King Sebastian. After ten years of considerable anxiety, the Portuguese in West Africa were not again exceedingly troubled until the Spanish annexation of their country and their empire. John Hawkins sent three English ships to Guinea in the autumn of 1572 and, even yet, our records may reveal evidence of a few who copied this pioneer.⁴ But it would seem, for the most part, that, except for an occasional visit to the Cape Verde Islands *en route* for the Caribbean like that of Andrew Barker in 1576-7,⁵ English seamen avoided the Guinea navigation after 1571. Possibly the closing of the slave market in the West Indies to Englishmen was partly responsible for this ; so perhaps was the willingness of certain English merchants to forgo the Guinea trade in order to preserve that with Barbary.⁶ The negotiations between England and Portugal were very protracted. At length, a treaty was signed whereby Englishmen were allowed to trade to the Madeiras and the Azores (1576).⁷ No mention was made of either Barbary or Guinea in the treaty, so that the real dispute remained unsettled. The Portuguese seem to have interpreted these omissions as implying *inter alia* that the Mina traffic was closed to their rivals.⁸ Probably, they regarded the treaty as a confirmation of the principle laid down in the oral agreement of 1559 in respect of the "lines of amity": the Madeiras and the Azores provided the limits beyond which

¹ P.R.O., H.C.A., 13, 18, 1 April 1571.

² *Cal. S. P. Span.*, 1568-79, nos. 238, 242.

³ B.M., Cotton MS. Nero B.1, f. 155.

⁴ B.M., Add. MS. 26,056. B, f. 291b.

⁵ Hakluyt, x. 82-8.

⁶ V. M. Shillington and A. B. W. Chapman, *The Commercial Relations of England and Portugal*, pp. 143-4.

⁷ B.M., Cotton MS. Nero B.1, f. 180.

⁸ *Cal. S. P. Span.*, 1580-6, p. 3.

traffic was forbidden, except by the special licence of the King of Portugal. Yet the real position was vague and remained so, because, under the existing circumstances, the English government found it paid to refrain from interpreting the clauses of the treaty.

The stalemate after 1571 was not so marked where the French interlopers were concerned. As we have seen, they probably eschewed the slave trade from West Africa, and so were not affected by the closing of the Caribbean to all but the legal contractors. Consequently, a steady trickle of French ships to Guinea marked this last phase in our story. Most of these went to Senegambia and Sierra Leone and set a course thence for the West Indies.¹ Huguenot warfare against the Catholic League in France helps to explain the continuity of French Guinea enterprise. La Rochelle remained a hotbed of piracy, so much so that King Sebastian promised to support Henry III in its reduction (1575).² Moreover, a group of Rouen merchants, who had formerly been interested in the Barbary and Guinea trades, now associated themselves in the Hallé-Le Seigneur company, founded nominally to trade with the Canary Islands and the Barbary coast. But three of the leading confederates were interested in the Guinea traffic, Laurent Hallé, Eustache Travache and Adrien Le Seigneur. Indeed, the Le Seigneurs created a family tradition of French trade with Guinea: Adrien Le Seigneur helped to finance a voyage to Guinea in 1546; Alfonse Le Seigneur invested in the Benin trade in 1554; Adrien was associated with another Rouen merchant in a project for a voyage to the Mina coast (1566); another member of the family, Jacques by name, who had trafficked to Lisbon, Andalusia and Madeira in 1549, busied himself in the Guinea trade along with Adrien in 1580; while as late as 1595 Adrien seems still to have been interested.³ It is not surprising, therefore, that the Hallé-Le Seigneur company should have extended its operations to Cape Verde (c. 1573).

Probably a number of enterprises, *prima facie* for Barbary, were actually more ambitious. A phrase in the testimony of an

¹ C. et P. Bréard, *Documents relatifs à la marine normande*, pp. 148-54.

² *Quadro Elementar*, iii, 460-1.

³ Roncière, iv. 91-4; Address by C. de la Beaupaire in the *Bulletin de la Société de l'Histoire de Normandie*, 1887-90, pp. 255-6; P.R.O., H.C.A., 24, 39, no. 16; Gosselin, *op. cit.*, pp. 91, 151, 154.

examinee before the English High Court of Admiralty suggests this: one, John Garrett, stated in April 1571 that his ship was bound upon a voyage "unto Caput Viride & soe unto the Quoast of Barbarye".¹ He implies thereby that Barbary was at least as far, if not beyond, Cape Verde! We may deduce that the word 'Barbary', like the phrase "being at the seas", concealed many secrets from sixteenth century courts of law. Is it not natural, then, that the Rouen company should have traded beyond Barbary?

This company was chiefly interested in the trade of Senegambia. Cargoes of amber, wax, ivory, gum, hides and civet were purchased from the Jalofos, through the agency of Portuguese half-breeds and exiles, and taken home to France. For over thirty years the French trade with this region seems to have been unbroken. Occasionally the ships of the company were attacked by Portuguese brigantines from Santiago, but, in that event, they would take refuge in Beziguiche harbour, a few miles south of Cape Verde. Indeed, the Portuguese seem to have abandoned the local trade partly because of the intensity of French rivalry and the danger of piracy, and partly because one at least of the native princes, Boudomel Bixirim, though he welcomed the French interlopers, was hostile to the Portuguese.² As we have remarked before, the Santiagians now traded mainly with the mainland settlements around the rivers Grande and S. Domingo. However, there were other Frenchmen who traded to Sierra Leone and to Mina, as a perusal of contemporary documents would reveal.³ It appears from what is, unfortunately, unreliable evidence that the destruction of Fort Accra encouraged French interlopers to return to the Mina coast. They reduced their prices and thus, in spite of Portuguese threats, won the favour of the negroes. The Portuguese burnt the native canoes, but the blacks built new ones and trafficked with the French.⁴ And so a little drama, similar in every detail to a much greater one between Portuguese and Hollanders which began twenty years later, was played out in 1576-8.

¹ P.R.O., H.C.A. 13, 18, 1 April 1571.

² Almada, *Tratado breve dos Rios de Guiné*, pp. 13-15; Guerreiro, *Relações Annuis*, ii. 130b; P.R.O., H.C.A. 24, 59.

³ Bréard, *op. cit.*, pp. 148-76, *passim*.

⁴ T. Astley, *Voyages*, ii. 568-9; P. D. Marees, *Beschryvinge van het Gout-custe*, pp. 88-9.

Yet, around the castle of São Jorge and the forts of Axem and Samma the original white colonisers preserved their hegemony. Twice a year, in the autumn and the spring, fleets still left Lisbon for the Mina coast to load the gold which was stored in the warehouse at São Jorge; the contractors of Mina still maintained their factors at the forts; tribute for the right to fish was still exacted from the natives in those few places where the arm of Portugal yet stretched; the personnel of the Guinea officials was still changed every three years; and still the guns of São Jorge and its smaller sisters threatened death to all who ignored the monopoly.¹ Beyond the Mina coast monopoly was more real, for a flourishing and expanding slave trade was pursued around the coast of Benin.² But São Thomé Island was slowly and imperceptibly declining, though its function as a base for the slave traffic gave it prolonged life until Loanda began to displace it after 1578.

It was just at this time that King Sebastian led his ill-fated expedition against the Moors in northern Africa. His death in 1578 completely altered the situation in Guinea. Within two years Portugal passed under the sway of Spain and, not many months after that, the Portuguese empire overseas was also reduced to submission. West Africa, though not without resistance, submitted with the rest. The result of the change was that a position of uncertain stalemate gave way to one of acute rivalry. On the one hand the bitter enemies of Spain at once attacked her new imperial possessions. On the other hand, Philip II was able to draw upon the wealth of his older empire in the new world to defend his newer empire in Africa. Philip called in the new world to redress the balance in West Africa, but his enemies invoked the New Religion to redress the territorial balance overseas. The protestants of England and the huguenots of France soon found new allies in the calvanistic zealots of Holland for the mortal struggle over trade and territory in Guinea. Enterprise in Guinea ceased to be a story of beginnings and became one of acute rivalry. Spain sought to prop up a decaying empire with obsolete theories; the protestant powers looked forward to a future partition. Monopoly had waxed and waned.

¹ P. D. Marees, *op. cit.*, pp. 220-2.

² *Ibid.*, pp. 230-1.

SELECT BIBLIOGRAPHY
OF
MANUSCRIPTS AND PRINTED WORKS
ON EUROPEAN ENTERPRISE IN
WEST AFRICA TO 1578

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A. MANUSCRIPT

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¹ *Vide infra* various cited collections of Portuguese documents.

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