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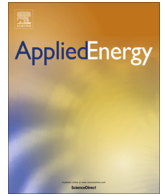
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Power generation capacity planning under budget constraint in developing countries



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HIGHLIGHTS

- A long term stochastic GEP model with budget constraint is developed.
- Model suitable for analyzing GEP problems in developing countries.
- Model determines optimal mix, size and timing of future generation capacity needs.
- A real case study of the Ghana GEP problem was employed.
- Insufficient budget leads to costly generation capacity expansion plans.

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ABSTRACT

This paper presents a novel multi-period stochastic optimization model for studying long-term power generation capacity planning in developing countries. A stylized model is developed to achieve three objectives: (1) to serve as a tool for determining optimal mix, size and timing of power generation types in the face of budget constraint, (2) to help decision makers appreciate the consequences of capacity expansion decisions on level of unserved electricity demand and its attendant impact on the national economy, and (3) to encourage the habit of periodic savings towards new generation capacity financing. The problem is modeled using a stochastic mixed-integer linear programming (MILP) technique under demand uncertainty. The effectiveness of the model, together with valuable insights derived from considering different levels of budget constraints are demonstrated using Ghana as a case study. The results indicate that at an annual savings equivalent to 0.75% of GDP, Ghana could finance the needed generation capacity to meet approximately 95% of its annual electricity demand between 2016 and 2035. Additionally, it is observed that as financial constraint becomes tighter, decisions on the mix of new generation capacities tend to be more costly compared to when sufficient funds are available.

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1. Introduction

The provision of regular and sustainable supply of electricity sits at the heart of every country's quest at ensuring quality of life for its citizenry. For many developing countries, annual real per capita GDP growth is known to be strongly linked to levels of electricity consumption [1,2]. Thus a developing country's ability to provide constant and reliable electricity is crucial to its economic growth. Evidence of this statement abounds particularly in sub-Saharan Africa where deficiencies in the power sector regularly impact the region's economic growth and competitiveness [3]. To

achieve constant and reliable power supply, developing countries need proper planning towards future capacity needs that takes into account obstacles that hinder the adoption of best practices in power generation capacity planning. One of such obstacles with significant impact is lack of financial capital. Most developing countries face a recurring challenge raising needed capital to finance new generation capacities [4]. The challenge posed by unavailability or insufficient financial capital stalls plans toward future generation capacity expansion. Unfortunately, realization of the inability to secure required financial capital to implement planned expansion often comes late. This scenario results in developing countries regularly scrambling for alternative solutions to prevent high levels of unserved demand [3,5–7]. In a bid to rescue the situation, many developing countries fall back on emergency

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power plans which often call for short-term leases of expensive power generators [3]. To avoid resorting to costly emergency plans, generation capacity expansion must first be determined based on guaranteed cash flows. Following this, plans could be made far in advance to cater for anticipated unserved demand. It is of this need that this paper proposes a capacity expansion model that explicitly takes into account financial constraint.

A common practice to meeting future electricity demand in most developing countries has been to include capacity investment needs as part of annual national budget. In such circumstance, it is important that long term generation capacity planning models take into account periodic budget constraints to ensure realistic and applicable generation mix plans. This approach will help to properly project levels of anticipated energy demand that cannot be met, and the resulting consequences on the national economy. When consequences on the economy are fully known, it would help inform the need to increase allocated budgetary allocation for investment in new generation capacities. It must be noted that lack of funds impact the selection and timing of new generation plants to the extent that, plants with lower capital investment but higher running costs may be preferred to those with higher investment but lower running costs. This happens because the downside to waiting to secure enough funds for capital intensive plants is higher cost to the economy as a result of increases in unserved demand. This issue can however be efficiently analyzed by the inclusion of periodic budget constraint in the capacity planning model. Another important issue in power planning is uncertainty in demand. Electricity demand, especially in developing countries is highly uncertain which makes capacity planning difficult [8]. This, therefore, calls for generation capacity planning models that are specifically designed to handle demand uncertainty.

The issues raised above are studied in this paper with a multi-period stochastic mixed-integer linear programming (MILP) model. The minimizing stochastic MILP model is developed to determine the optimal mix, size and timing of generation plants under uncertain demand over a long planning period taking into account periodic budget constraints. The stochastic MILP model is also formulated in a way that encourages the habit of periodic savings towards financing future capacity expansion needs. This recognizes that in some years the allocated budget might be better utilized when saved for future use. This practice would be akin to the concept of sinking fund where money is saved towards a future need.

Many scholarly works have been produced on electricity generation capacity planning using optimization techniques. A comprehensive review of optimization techniques for Generation Expansion Problems (GEP) can be found in [9,10]. To address issues of uncertainty, most notably demand and fuel price, majority of optimization techniques employed are stochastic in nature (see for instance [9,11]). Stochastic optimization models have been proven to provide superior performance than other techniques when uncertainties in model parameters exist [6,9,12,13]. Moreover, since GEP problems are typically considered over a long period of time, such models are also multi-period in nature, resulting in so-called multi-period stochastic optimization models. One of the early scholarly contributions that employed multi-period stochastic optimization to GEP under demand uncertainty are [12] and [14]. Similarly, [6] used a multi-period stochastic linear optimization model with uncertainties in future demand and fuel prices to determine the type and size of power plants to be constructed over an extended planning horizon. The paper showed that optimal solutions of such models are robust when the uncertain scenarios are reduced for model tractability. In [15], a stochastic multi-period MILP model was developed to analyze economies of scale in capacity expansion cost. The approach is similar to the cost-benefit analysis for examining the worthiness of an increase in budget allocation in this paper. A recent study in [16] considered

a generation expansion problem using multi-period stochastic MILP model under a new scenario generation approach. The objective function included cost of unserved energy similar to what is used in this paper.

A number of authors have also used multi-period stochastic optimization models for real world applications. A recent study in [17] used a multi-period stochastic optimization model to analyze the GEP problem in China taking into account non-carbon external cost of different power generating technologies. The result indicated that China would need capital equivalent of 2% of its GDP to finance future power expansion plans from 2015 to 2035. A similar model was employed in [18] to study power planning options for China taking into consideration regional variations in availabilities of resources and inter-region power transmission line capacity. In [19], a multi-period stochastic optimization model was applied to determine the optimal generation technologies, size, and timing of future expansion plans for the Greek power system. A sensitivity analysis was also conducted to study the influence of major model parameters such as fuel cost. A similar study for the Greek power system was conducted in [20] with an addition of unit commitment constraints. The work in [21] applied a multi-period optimization framework for the optimal planning of China's power sector between 2010 and 2050 with a focus on mitigating carbon emissions. The analysis centered on the impact of different levels of carbon cap and carbon price on the optimal capacity expansion plans. Similarly, [22] examined power capacity expansion plans for the Brazilian power sector by incorporating environmental costs associated with the construction and operation of power plants into the stochastic optimization model. Also, in [23], a stochastic MILP model for a centralized GEP problem was developed and applied to the Greek power system. The work in [23] included a sensitivity analysis to evaluate the effect of factors such as fuel and carbon emission prices, as well as investment capital. Other real world applications using stochastic optimization techniques can also be found in [24–27].

While much research have been carried into building models for solving long-term capacity expansion problems, most papers assumed the availability of sufficient funds for financing new capacities. Few studies have considered capacity expansion problems under budget constraints - one of the commonest problems facing developing countries. In our related literature search, only [28,29] [considered budget constraints in a stochastic optimization model for capacity expansion problems. The two-stage stochastic optimization model in [28] was developed with the objective of maximizing profit for a service industry with limited budget. The paper incorporated uncertainty in future demand to determine the size, schedule, location and timing of capacity expansions through a Lagrangian relaxation approach.

The model in [29] comes closest to that proposed in this paper. However, like in [28], the work in [29] considers a two-stage problem. The work in [30] also considered a capacity expansion problem for electricity generation in developing countries under a budget constraint. However, the problem was modeled through a systems dynamics and simulation approach and also did not consider uncertainty in demand. More importantly, [28–30] did not consider the practical case of periodic budget constraint but rather a single budget over the entire planning period.

Many developing countries allocate a portion of their annual budget to investment in the power sector (including the building of new generation capacities to meet annual demand increases in electricity). Therefore, it is important that models with periodic budget constraints are developed to fit such practice. Periodic budget constraint is considered in [31]. However, the model is deterministic in nature and also does not allow for unused budget to be available in subsequent period. This paper therefore proposes a new long term stochastic GEP model for the analysis of capacity

expansion plans under periodic budget constraints. The proposed stochastic MILP-GEP model with periodic budget constraint, also allows for the carry forward of unused budget from previous periods. This approach is novel, and a contribution to literature on capacity expansion planning modeling with a focus on developing countries. Another contribution from the paper is a cost-benefit analysis procedure for determining the worthiness of an increase in periodic budget allocations through the comparison of cost of unserved demand to gains from budget increases.

2. Generation expansion planning (GEP) model with periodic budget constraint

Following the notations in the nomenclature shown in Fig. 1, the proposed multi-period stochastic MILP-GEP model for a single demand center is represented by equations Eqs. (1)–(10). The major components of the model are explained as follows.

$$\min \sum_{t=1}^T \left[\frac{\sum_{i=1}^I (C_{t,i}^C + C_{t,i}^F) Z_{t,i} + \sum_{s=1}^S p_s * \left[\sum_{i=1}^I (C_{t,i}^V + P_{CO_2}) Y_{t,s,i} + C_t^I E_{t,s}^I + C_t^U E_{t,s}^U \right]}{(1+r)^{t-1}} \right] \quad (1)$$

Subject to the following constraints

$$\sum_{i=1}^I Y_{t,s,i} + E_{t,s}^I = D_{t,s} - E_{t,s}^U \quad \forall s, \forall t \quad (2)$$

$$E_{t,s}^I \leq \rho_t D_{t,s} \quad \forall s, \forall t \quad (3)$$

$$W_{t,i} = I_i + Z_{t,i} \quad \forall i, \forall t \quad (4a)$$

$$Z_{t,i} = Z_{t-1,i} + W_i^{max} G_{t-\nabla,i} \quad \forall i, \forall t \quad (4b)$$

$$Y_{t,s,i} \leq H_t A_i W_{t,i} \quad \forall i, \forall s, \forall t \quad (5)$$

$$\sum_{t=1}^T G_{t,i} \leq G_i^{max} \quad \forall i \quad (6)$$

$$\sum_{i=1}^I C_{t,i}^{TC} W_i^{max} G_{t,i} + C_t^I E_{t,s}^I \leq B_t + (1+r) B_{t-1,s} \quad \forall s, \forall t \quad (7)$$

$$B_{t,s}^L = B_t + (1+r) B_{t-1,s}^L - \sum_{i=1}^I C_{t,i}^{TC} W_i^{max} G_{t,i} - C_t^I E_{t,s}^{IM} \quad \forall s, \forall t \quad (8)$$

$$\sum_{i=1}^I Q_i Y_{t,s,i} \leq CO_{2t}^{limit} \quad \forall s, \forall t \quad (9)$$

$$G_{t,i}, Y_{t,s,i}, E_{t,s}^I, E_{t,s}^U \geq 0 \quad \forall i, \forall s, \forall t \quad (10)$$

2.1. Decision variables

In any period t , the capacity investment decisions are represented by the variable $G_{t,i}$, which gives the ideal number and size of each generation type to build as well as the timing of the construction of new generators. Together with the variables $Z_{t,i}$ and $W_{t,i}$, these constitutes the so-called first stage or “here and now” decision variables because they are decided before actual demand realization. The “here and now” decisions are very important since inaccurate decisions might mean insufficient capacity to meet demand or idle plants due to over capacity. However, note that $Z_{t,i}$ and $W_{t,i}$ can effectively be derived from knowledge of $G_{t,i}$

and the initial installed capacity, I_i . The other decision variables are $Y_{t,s,i}$, $E_{t,s}^I$, and $E_{t,s}^U$ which are second-stage or “wait and see” decisions. These are respectively, the amount of electricity generated from generator type i , the total imported electricity from neighbouring countries, and the total unserved demand. The second stage variables are determined at any period t for every possible demand scenario s .

2.2. Objective function

The objective function for the stochastic multi-period MILP-GEP model is represented by Eq. (1). The objective function seeks to minimize the total expected cost of electricity provision over all possible demand scenarios throughout the planning horizon. Eq. (1) assumes that capital and fixed O&M costs for existing generators have been accounted for and ignored in the objective function. The first term of the numerator in Eq. (1) comprise of capital investment cost and fixed operating and maintenance (O&M) cost, both expressed in \$/MW/yr for the new generation capacity. The second term is made up of cost of electricity generated, the cost of carbon emissions, cost of imported electricity and the cost of unserved demand. The cost of unserved demand can be interpreted as the loss of economic activity or the cost of alternative power as a result of unavailability of electric power from the grid. These costs are discounted to the starting period. Note that since candidate generation types have different lifespan, Eq. (1) is expressed in the form of an annuity for a fair comparison. By this, candidate plants are compared on an annual cost basis with respect to their lifespan. Expressing Eq. (1) in annuity form has the added advantage of avoiding running the model past the planning period in order to avoid sub-optimal decisions toward the end of the planning period.

2.3. Model constraints

The objective function of Eq. (1) is determined subject to the following constraints.

2.3.1. Periodic electricity demand

Eq. (2) is the demand and supply constraint which ensures that the amount of electricity supplied (i.e. generation by the available installed capacity of all generator types plus the amount of imported electricity), matches exactly the demand, less the amount of unserved demand in any period under any scenario. For simplicity, it is assumed that demand values include reserve capacity so that this need not be explicitly modeled in the optimization problem.

Given that neighbouring countries also sometimes suffer power outages as a result of insufficient generation capacity, Eq. (3) seeks to enforce the restriction that under any scenario of demand, the sum of all imported electricity cannot exceed a certain percentage of the total electricity demanded. For instance, this percentage is roughly 4% according to the Ghana electricity generation master plan [32].

2.3.2. Generator and capacity constraints

Capacity accumulation over time is tracked with Eqs. (4a) and (4b). Eq. (4a) tracks total available generation capacity of each generator type in a given period. For each generator type i , this is made up of the total existing capacity, I_i at the start of the planning period and $Z_{t,i}$, which is the cumulative sum of the added capacity from new generator type i at time t . The $Z_{t,i}$ is also tracked by Eq. (4b) which takes into account construction lead time for new generation plants. Eq. (5) enforces the capacity constraints for each

Nomenclature			
Indices			
i	Index for generator type, $i = 1, 2, \dots, I$	s	Index for demand scenario, $s = 1, 2, \dots, S$
t	Index for time period (in years), $t = 0, 2, \dots, T$		
Parameters			
C_{ti}^V	Variable operation cost of generator type i in period t [\$/MWh]	C_{ti}^C	Levelised capital cost of generator type i in period t [\$/MW/yr]
W_i^{max}	Maximum installed capacity of a new generator type i [MW]	C_{ti}^{TC}	Capital cost of generator type i in period t [\$/MW]
C_{ti}^F	Levelised fixed cost of generator type i in period t [\$/MW/yr]	C_t^U	Cost of unserved demand in period t [\$/MWh]
C_t^I	Cost of imported electricity in period t [\$/MWh]	Δ_i	Construction lead-time of power plant i [years]
A_i	Availability factor of generator type i [%]	G_i^{max}	Number of generator type i that can be built over the entire planning period
H_t	Total hours in year t [hours]	r	Periodic discount rate [%]
ρ_t	Proportion of electricity demand in period t that can be served through imports	CO_{2t}^{limit}	Specified CO ₂ limit during period t [tonne]
B_t	Budget for meeting period t 's additional electricity demand [\$]	Q_i	CO ₂ emissions from a MWh of electricity generated by generator type i [tonne/MWh]
I_i	Initial (i.e. $t = 1$) installed capacity of generator type i [MW]	P_{CO_2}	Cost of CO ₂ emissions per every MWh of electricity generated [\$/MWh]
Uncertain Parameters			
p_s	Probability of the occurrence of scenario s	$D_{t,s}$	Energy demanded in period t under scenario s [MWh]
$B_{t,s}^I$	Total of past periods unused budget in period t under scenario s [\$]		
First Stage Decision variables			
$G_{t,i}$	Number of generator type i to be built starting in period t	$Z_{t,i}$	Total of new installed capacity of generator type i at time t [MW]
$W_{t,i}$	Total installed capacity of generator type i available in period t [MW]		
Second Stage (Stochastic) variables			
$Y_{t,s,i}$	Power generation from generator type i in period t under scenario s [MWh]	$E_{t,s}^I$	Total imported electricity in period t under scenario s [MWh]
$E_{t,s}^U$	Total unserved demand in period t under scenario s [MWh]		

Fig. 1. Indices, sets, variables, and parameters used in the stochastic MILP-GEP model.

generator type, and takes into account the expected availability of the plants.

Eq. (6) puts a restriction on the number of each generator type that can be built within the entire planning period. For instance, the number of hydro plants constructed within the planning period cannot exceed the number of hydro opportunities available to the country. Likewise, the long period for obtaining permit for coal and nuclear plants could limit the number that can be built within the planning period.

2.3.3. Budget constraints

One of the important features of the proposed MILP-GEP model is the inclusion of periodic budget constraints. Eq. (7) is the budget constraint, and ensures that cost of financing new generation capacities and imported electricity in any period t do not exceed the funds available in period t . Available funds in period t comprise of period t 's budget allocation plus the total of unused budget accumulated from previous years. The budget constraint assumes that monies are disbursed at the end of a period. Lastly, Eq. (8)

tracks the amount of accumulated unused budget from an immediate past year on the assumption that any unused budget is carried over to the next period. Any unused budget at period t is invested at an interest rate of $r\%$ per period. Eq. (8) is novel and meant to instill the practice of saving towards financing new generation capacities. The paper acknowledges that unused budgets are hardly rolled over to the next period. However, Eq. (8) is conceived from the idea of a sinking fund where one accumulates money periodically to finance a major project at a later date.

2.3.4. Carbon emissions constraint

The limit on carbon emissions per period is expressed by Eq. (9), where Q_i is the tonne of carbon emitted into the atmosphere for each MWh of electricity generated. These values can be obtained from the website of Energy Information Administration (EIA) of the U.S Department of Energy.

The non-negativity constraints expressed in Eq. (10) completes the stochastic MILP-GEP model.

It must be noted that a simpler variant of the MILP-GEP model would be to replace the budget constraints of Eqs. (7) and (8) with one that ensures no more than a certain desired level of unserved demand in each period is reached. Then, after finding the optimal mix and timing of generator types within the planning period, the required capital investment for the planned generators would be estimated. However, the same question of sufficient funds availability to finance the planned generators arises. The capacity expansion plan from the proposed MILP-GEP model on the other hand is more realistic since it relies on funds the decision maker has more control over (although it may require strong will to implement due to the need to save any unused budget).

3. Case study based on Ghana

This section presents a real-world case study of the MILP-GEP model presented above based on the electricity sector in Ghana for a planning period of 20 years. Although not the main focus of this research, the case starts by modeling and generating the periodic uncertain electricity demands of Ghana within the planning period of 2016–2035. This is done using a simple yet effective approach that requires sampling from a triangular distribution. Following this, the other parameters of the model for the case study are presented.

3.1. Background of the electricity sector of Ghana

Located in West Africa, Ghana is classified as a lower middle income country by the World Bank. The major technical players in the electricity sector are the Volta River Authority (VRA), The Ghana Grid Company (GRIDCo), and the Electricity Company of Ghana (ECG) and Northern Electricity Distribution Company (NEDCo), respectively in charge of generation, transmission, and distribution. The country's electricity generating sources are a mixture of hydro (operated by the state own power generator, VRA) and thermal plants of varying types operated by a number of independent power producers usually in collaboration with the state owned power generator, VRA. As at the end of 2015, Ghana had around 3857 MW of installed capacity comprising of 1580 MW of hydropower and 2277 MW from thermal sources. The thermal

generation capacity can further be broken down into 1065 MW of Combined Cycle Gas Turbine (CCGT) generators, and 1212 MW of Open Cycle Gas Turbine (OCGT) generators. The dependable capacity out of the total installed is around 3415 MW. The country has less than 0.5% of total generation capacity coming from solar, and there are plans to invest in wind energy in the near future. There are also plans to start the construction of a 700 MW coal-fired plant in 2016 with a potential to increase to 2000 MW.

Like most developing countries, Ghana is prone to perennial power crisis partly due to lack of funds to finance new generation capacities to meet growing electricity demands. The most distressful power crisis in the country occurred from 2006 to 2007, during which it is estimated to have reduced the country's GDP growth rate by about 1.5 percentage points [11]. The country is currently facing an ongoing power crisis that started in 2012. The data in Table 1 below gives the recorded annual electricity supply and the associated percentage increase from year 2003 to 2014. These are the electricity supplied (including losses) which are in general far less than actual electricity demand.

Due to a highly subsidized price for electricity, the state owned power generator is unable to finance new generation capacities and regularly relies on the central government, and in part on Independent Power Producers (IPPs). It is not uncommon to find in the annual national budget, an allocation for the state owned power generator towards the financing of new generation capacities. The problem facing the state owned power generator is how to utilize the allocated budget in a manner that minimizes the level of unserved demand which is a cost to the national economy. Using the proposed MILP-GEP model above, the mix and timing of new generation capacity types that can be achieved with the allocated periodic budget, along with the level of unserved demand can be determined. Tracking the level of unserved demand is particularly necessary in order to help decision makers appreciate the consequences of their actions in terms of cost to the national economy. The following subsections present the model parameters starting with generation of demand scenarios for the case study.

3.2. Electricity demand scenario generation

The proposed stochastic MILP-GEP model offers solutions that are hedged against possible scenarios of electricity demand. These demand scenarios reflect the level of uncertainty in future electricity demand. In general, the scenarios could be uncountable and therefore it is advisable to reduce them to manageable levels for computational tractability. Several scenario generation techniques for stochastic optimization have been proposed in the literature (see for instance, [33–35,16]). This paper follows the Monte-Carlo approach in [35] in generating the demand scenarios. By this approach, result of each simulation run (made up of demands for each period in the planning horizon) is considered a scenario. Formally, let $D_{t,s}$ be demand in period t under scenario s . The electricity demand forecast for period $t + 1$ if scenario s were to occur is modeled according to Eq. (11).

$$D_{t+1,s} = (1 + \tilde{\omega})D_{t,s} \quad (11)$$

The expression $\tilde{\omega}$ in Eq. (11) represents the expected percentage increase in demand over the current period's demand level, and is treated as a random variable. Data from Table 1 were used

Table 1
Annual electricity supply data of Ghana from 2003 to 2014.

Year	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Demand (GWh)	6813.56	6833.33	7545.45	9085.71	7314.29	8657.14	9026.32	10270.27	11297.87	12165.2	12,927	13,071
% Change	0.00	0.29	10.42	20.41	-19.5	18.36	4.26	13.78	10.01	7.68	6.26	1.11

to estimate the distribution for $\hat{\omega}$. In general, Eq. (11) must exhibit positive trend increase in conformity with the conventional thinking that electricity demand (especially in developing countries) typically exhibit positive trend increase from period to period. To estimate $\hat{\omega}$, supply data in Table 1 were adjusted to reflect the fact that Ghana experienced major power crisis from 2006 to 2007 and 2012 to 2015. With the adjusted supply data, $\hat{\omega}$ was found to follow the triangular distribution, *Triang* (0.01, 0.07, 0.15) which reflects the lowest expected annual increase of 1%, the most likely annual increase of 7%, and the highest possible annual increase of 15%.

To generate a demand scenario, possible random percentage increases of demand, $\hat{\omega}$, are drawn from the estimated triangular distribution for each period. The projected demand for a period is then determined using Eq. (11). A scenario in this case study is made up of twenty data points in line with the twenty year planning period. In all, 30 demand scenarios were generated to characterize the demand uncertainty. It should be noted that by this scenario generation approach, all the scenarios have equal probability of occurrence.

The data presented in Table 2 are electricity demand forecast based on the assumed triangular distribution for the period 2016–2023 from five selected scenarios. The 2015 demand needed for the start of each simulation run in the equation is assumed to be equal to the 2015 national projected electricity demand of 17716.9 GWh [36]. This value for starting the scenario generation is considered appropriate for the reasons that, actual electricity supplied in 2014 was 13,071 GWh (including losses), and that 12–16% of electricity demand were not met [37]. The value also includes an assumed reserve capacity of 10% of total available capacity.

It can be seen from Table 2 that the forecasted demand data from the scenarios are comparable to the national demand forecast. The scenarios however, are more reflective of the uncertainty in future demand. As shown, the actual demand upon realization could be up or below that of the national average forecast. One of the strengths of the proposed stochastic model is its ability to derive a solution that performs better than one based solely on an average parameter such as that of the national average forecast shown in Table 2.

In the next subsection, scenarios of electricity demands are used as inputs in the proposed stochastic MILP-GEP model to analyze generation capacity plans for Ghana from 2016 to 2035. To allow for comparison with the ideal case of sufficient fund availability, the first analysis imposes no budget constraint. Subsequent analysis examines the optimal generation mix (and levels of expected unserved demand) within the planning period at different levels of budgetary constraints. A discount rate of 12% per annum is applied to all generator types in line with the discount rate used in the Ghana Generation Master Plan document [32].

3.3. Candidate generator types and parameters

Four generator types are considered in the case study and are shown in Table 3. These are a 300 MW and 450 MW CCGT plants,

a 150 MW OCGT plant, 125 MW and 250 MW Coal power plants, and a 60 MW sized Hydropower plant. These are the main generators considered in the Generation Master Plan for Ghana [32]. The generator types of wind, solar and nuclear plants are ignored in the case study analysis due to insignificant capacity, or that economic and/or regulatory conditions would not permit them to be constructed within the 20 year planning period. To account for construction lead time in the model, we assume it takes 4 years to construct a hydro or coal plant, and 2 years for a CCGT or an OCGT plant [38,39].

The case also assumes a cost of \$150 for every MWh of electricity imported from neighbouring countries, and a cost of \$225 for every MWh of unserved demand for year 2016 (which is the beginning of the planning period). Literature on cost of unserved demand is limited with no reliable technique for estimation. For the case study, the cost of unserved electricity demand for Ghana was estimated by regressing annual domestic tax on electricity supply for the period 2003–2014. The true value of this cost might be higher when other unquantifiable factors such as quality of life and healthcare delivery are considered. Finally, a total of 8760 h of operation is assumed per year. Table 3 presents additional parameters for the case study.

Though the objective function of Eq. (1) is expressed in annuity form, Eq. (12) is used to track the actual capital cost needed to construct the generation plants within the planning horizon. The parameter $C_{t,i}^{TC}$ is the unit capital cost (in \$/MW) of generator type i in period t .

$$\sum_{t=1}^T \sum_{i=1}^I C_{t,i}^{TC} G_{t,i} W_i^{max} \quad (12)$$

3.4. Budget constraint parameters

In a bid to analyze the impact of budget constraint on level of unserved demand, the MILP-GEP model was run against selected budgets corresponding to a percentage of Ghana's projected GDP. The 2014 GDP of Ghana amounted to \$38.62 Billion [40]. Assuming an average annual growth rate of 4%, this amounts to \$41.78 Billion in 2016 which is the starting year of the planning period. Similar values were derived for all years within the planning period. The MILP-GEP model was then run for the cases assuming a 0.25%, 0.5%, 0.75%, 1.0%, 1.25%, 1.5% and 1.75.0% of GDP as the budget allocation for capacity expansion. For purposes of comparison, the model was also run for the assumed case of sufficient funds availability. The model results for this case are placed under the term *No Budget*.

3.5. Case study assumptions

The following assumptions are made in the case study.

- (1) Any leftover budget is invested at a return of 12% per year. This value is based on the discount rate used in the Generation Master Plan for Ghana.
- (2) There was no budget left prior to the year 2016.

Table 2

Five selected scenarios of electricity demand forecast compared to the national electricity demand forecast for Ghana from 2016 to 2023. Values are in GWh.

	2016	2017	2018	2019	2020	2021	2022	2023
Scen-4	18339.7	20372.9	22821.0	24758.9	26816.9	28437.8	30751.7	32104.5
Scen-7	19055.4	20031.4	21384.1	23026.8	24807.0	26109.4	27787.2	31208.3
Scen-10	19489.8	21538.2	21896.0	23059.1	24356.5	27034.5	27483.1	28779.6
Scen-15	18621.6	19091.6	20854.6	22435.3	25197.4	26461.8	27690.6	30081.1
Scen-18	18320.8	19449.9	20325.9	21508.8	23605.5	25246.4	26479.5	28067.2
National forecast	19696.1	21040.7	22304.1	23573.7	24953.4	26424.9	27892.9	29481.7

Table 3
Parameter values for six candidate generation plant types for the 20 year planning period.

Type	Size (MW)	Life time (Yrs)	Capital cost (\$/MW)	Discount rate (%)	Availability factor (%)	Fixed O&M cost (\$/MW)	Var. O&M, fuel included (\$/MWh)	Emissions cost (\$/MWh)	Existing capacity (MW)
CCGT1	300	25	1,057,000	12	85	34,000	76.80	16.57	1065
CCGT2	450	25	982,000	12	85	32,000	74.83	16.57	0
CCGT	150	25	639,000	12	85	6000	95.31	20.30	1212
COAL1	125	35	2,976,000	12	85	75,000	47.18	40.15	0
COAL2	250	35	2,559,000	12	85	65,000	45.16	40.15	0
HYDRO	60	60	5,000,000	12	60	15,000	0.10	0.00	1580

- (3) Electricity demand is the sum of all demand throughout the entire year.
- (4) No generator (including existing ones) would be retired within the 20 year planning period.
- (5) There is no limit on the number of coal and thermal plants that can be built within the planning period. Also, only four hydropower plants can be constructed within the planning period. This conforms to the number of significant hydro opportunities in Ghana.
- (6) Capital, fixed and variable O&M costs as well as cost of carbon emissions, cost of imported electricity and cost of unserved demand increase periodically by 0.5%.
- (7) There is no limit on carbon emissions allowed each period, except that every MWh of electricity generated is charged an emission cost.
- (8) Any generator type can serve base and peak loads.

The problem was programmed using the General Algebraic Modeling System (GAMS) optimization software package and solved using the ILOG CPLEX 12.6.0.0 solver.

4. Case study results and analysis

4.1. Number and size of recommended candidate generators

In order to compare the results of the instances of budget constraint to the case with sufficient funding, the MILP-GEP model was first run without the budget constraint of Eqs. (7) and (8). The results for this ideal case termed *No Budget* and that of the budget constraint cases are given in Table 4. Overall, the information provided in the table indicates the optimal decision for a planner under allocated budget constraint. The values in the table represent the number of new generators of a particular type to build, with construction starting from the year the number is suggested. For instance, under the *No Budget* (i.e. sufficient funding availability) case, two 450 MW CCGT plants, two 250 MW of coal plants, and four 60 MW of hydro plants would have to commence construction in year 2016. Note that per their construction lead times, doing these will add 900 MW of capacity (i.e. 2×450 MW of CCGT plant) in 2018, and another 740 MW (500 MW from coal and 240 MW from hydro) in 2020 to the existing installed capacity. This will result in a total of 1640 MW new additional capacity by the year 2020. Given the availability of funds, the model recommends that one 250 MW and two 250 MW coal plants should commence construction in year 2017 and 2018 respectively. For the assumed 4 years of construction period for a coal plant, a total of 250 MW and 500 MW of new generation capacity would be added to the existing capacity at the beginning of years 2021 and 2022 respectively. Similar deductions can be made for the rest of the planning period. The total expected cost of electricity provision between 2016 and 2035 would amount to \$34.96 Billion.

Observing the results under the *No Budget* case, it can be concluded that when funding is not an issue, the 250 MW coal plant is the best choice throughout the planning period with the excep-

tion of the early years where a 450 MW CCGT plant is considered (due to its shorter construction lead time). This is true even with cost of carbon emissions factored in. No hydropower plant is recommended after 2016 because the maximum of four hydropower plants allowed within the planning period are recommended in 2016.

Under a periodic budget constraint of 1.75% of GDP, the model recommend that one 450 MW CCGT plant begins construction in 2016. By the two year construction period, this new 450 MW capacity would be available at the beginning of 2018 to augment the power generation. Similarly, one 450 MW of CCGT and one 60 MW of hydro would have to commence construction in 2017. Likewise, given the construction lead times, the new 450 MW and 60 MW capacities would be available in 2019 and 2021 respectively. Similar deductions can be made for the rest of the planning period. The total expected cost of electricity provision between 2016 and 2035 would amount to \$35.47 Billion which is comparable to the *No Budget* case. The generation mix and timing under the other budget levels can be found in Table 4.

With a periodic budget constraint of 0.25% of GDP, there would not be enough funds to finance the construction of new plants until 2019 during which enough funds would have accumulated to begin the construction of one 450 MW CCGT plant. The other periods where enough funds will be available for constructing new generation plants under 0.25% of GDP are years 2022, 2025, 2027, 2030 during which a 450 MW unit CCGT plant would commence construction. There will also be enough funds to finance one 300 MW CCGT plant in 2031. Given the limited budget, and the need to avoid high levels of unserved demand, it is not surprising that only CCGT plants are considered throughout the planning period since they have shorter lead time and lower investment cost (compared to coal and hydro). Similar observation can be made under a budget constraint of 0.5% of GDP.

Overall, it can be observed that under budget constraints less than 1.5% of GDP, coal plants are virtually not attractive. Note that this is the opposite under the *No Budget* case. The reason for this could be that, although coal might be cheaper in the long run compared to say a CCGT plant, there is not sufficient fund available to finance the construction of coal plants which require huge investment upfront. Periodic budget could be saved until enough money is realized for the construction of a coal plant. However, doing so will rack up more cost to the economy as a result of high levels of unserved demand while waiting for enough savings. This mirrors the dilemma faced by many developing countries that are typically forced to invest in generation plants with lower capital investment cost but higher overall running cost in order to prevent high levels of unserved demand. Thus, although a 450 MW CCGT plant is not the best of choice under a *No Budget* case, it is the most preferred under a tight budget constraint.

The values in Table 5 are the periodic cumulative installed capacity equivalent to the numbers from Table 4 under the various cases considered. The years in Table 4 relate to the year when construction begins, and the years in Table 5 relate to end of construction period (i.e. the year when a new generation capacity becomes available). The plot in Fig. 2 is based on information from Table 5

Table 5
Cumulative new installed generation capacity (MW).

Year	No budget	1.75% of GDP	1.5% of GDP	1.25% of GDP	1% of GDP	0.75% of GDP	0.5% of GDP	0.25% of GDP
2016	0	0	0	0	0	0	0	0
2017	0	0	0	0	0	0	0	0
2018	900	450	450	450	0	0	0	0
2019	900	900	450	900	900	450	450	0
2020	1640	900	900	900	900	900	450	0
2021	1890	1410	1020	900	1350	1350	900	450
2022	2390	1530	1470	1470	1410	1350	900	450
2023	2640	2040	2040	2040	1860	1800	900	450
2024	2890	2290	2490	2490	1980	2310	1800	900
2025	3390	2740	2940	2940	2430	2310	1800	900
2026	3640	2990	2940	2940	2940	2760	2250	900
2027	3890	3690	3640	3390	3390	3270	2700	1350
2028	4390	3940	3890	3840	3840	3720	2700	1350
2029	4890	4640	4340	4540	4290	4170	3150	1800
2030	5640	4890	5040	4990	5190	4620	3600	1800
2031	6140	5590	5490	5440	5190	5070	3900	1800
2032	6890	5840	6190	5890	6090	5520	4350	2250
2033	7390	6540	6640	6790	6540	5970	4650	2550
2034	7640	7240	7340	7240	6990	5970	4650	2550
2035	8140	7940	7790	7690	7440	6420	4650	2550

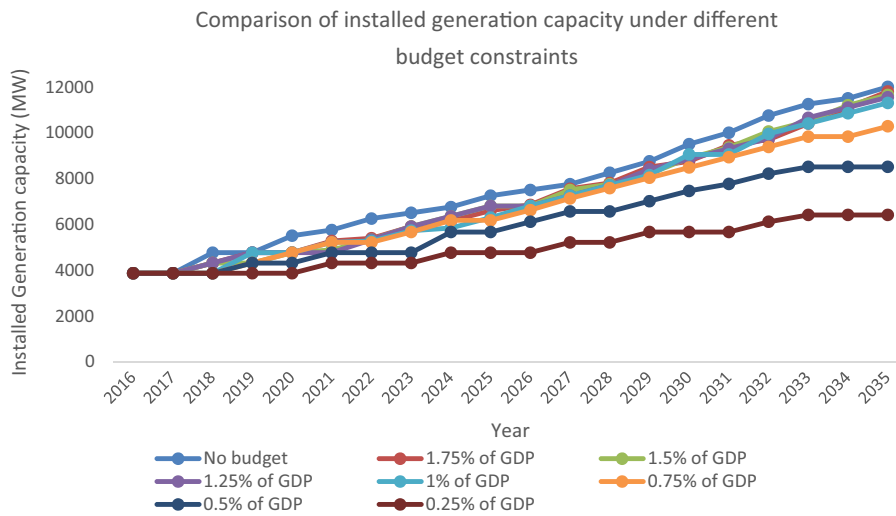


Fig. 2. Comparison of total installed capacity under different levels of budget constraints.

Table 6
Percent of yearly unserved demand under different levels of budget constraints.

Year	No budget	1.75% of GDP	1.5% of GDP	1.25% of GDP	1% of GDP	0.75% of GDP	0.5% of GDP	0.25% of GDP
2016	0.00	1.36	1.36	4.17	4.82	4.92	4.99	4.99
2017	0.00	8.17	8.21	9.91	12.17	12.09	12.17	12.17
2018	0.00	1.16	1.16	2.40	16.70	18.24	18.42	18.42
2019	0.00	0.36	6.27	0.59	0.59	10.04	10.20	24.23
2020	0.00	1.41	1.41	1.44	3.27	3.77	16.36	29.43
2021	0.00	0.47	4.20	6.06	0.93	1.17	9.85	22.01
2022	0.00	1.67	1.71	1.73	3.01	5.66	16.43	27.72
2023	0.00	0.74	0.67	0.68	1.75	2.53	21.78	32.35
2024	0.00	0.77	0.45	0.39	3.49	1.34	7.76	27.18
2025	0.00	0.79	0.37	0.50	2.43	4.35	13.49	31.90
2026	0.00	0.93	1.12	1.07	1.88	3.00	10.58	36.37
2027	0.00	0.20	0.28	1.02	1.25	2.64	9.49	33.30
2028	0.00	0.73	0.85	0.98	1.41	2.55	15.41	37.69
2029	0.00	0.20	0.86	0.36	1.05	2.64	14.35	35.08
2030	0.00	0.84	0.52	0.63	0.41	2.86	13.91	39.54
2031	0.00	0.43	0.53	0.63	1.47	1.94	15.09	43.20
2032	0.00	1.38	0.61	1.16	0.74	2.84	12.42	42.14
2033	0.00	0.83	0.65	0.44	0.83	3.03	14.64	41.85
2034	0.00	0.27	0.16	0.27	0.77	6.12	18.65	41.87
2035	0.00	0.24	0.52	0.82	1.67	7.42	23.91	45.28
Average	0.00	1.15	1.60	1.76	3.03	4.96	13.99	31.34

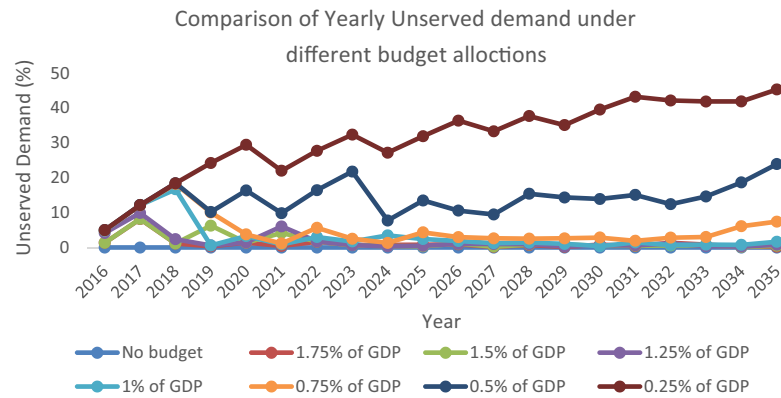


Fig. 3. Comparison of yearly unserved demand under different budget allocations.

Table 7

Summary of important cost estimates (in present values) over the planning period. *Total Cost* is the total expected cost of electricity provision over the planning horizon; *Increase in Budget* is the additional funds required to move to the next higher budget level; *Budget Left* corresponds to budget left over at the end of the planning period; *Total Commitment* equals *Increase in Budget* minus *Budget Left*; *Cost of Unserved Demand* is the opportunity cost for electricity demand not met; *Cost Savings from Reduction of Unserved Demand* is the difference in *Cost of Unserved Demand* between two adjacent budget levels; *Net Gain* equals *Cost Savings from Reduction of Unserved Demand* minus *Total Commitment*.

Case	(\$millions)						
	Total cost	Increase in budget	Budget left	Total commitment	Cost of unserved demand	Cost savings from reduction of unserved demand	Net gain
No budget	34963.58	–	–	–	0	–	–
1.75% of GDP	35470.00	1130	415.76	714.24	809.85	350.74	–363.50
1.5% of GDP	35549.74	1130	374.27	755.77	1160.59	123.61	–632.16
1.25% of GDP	35741.40	1130	216.27	913.73	1284.20	923.68	9.95
1.0% of GDP	36160.34	1130	87.54	1042.46	2207.88	1125.70	83.24
0.75% of GDP	36812.22	1130	41.13	1088.87	3333.58	5124.95	4036.08
0.5% of GDP	38071.73	1130	3.85	1126.15	8458.53	9677.23	8551.08
0.25% of GDP	41094.11	–	0	–	18135.76	–	–

from increasing the budget from say, 1.0% to 1.25% of GDP. These values are listed under the *Increase in Budget* column for the various percent GDPs. For the budget values used, the increase in budget is \$1.13E + 09 for any 0.25% increase. Values under *Budget Left*, are the present values of unused budget left at the end of the planning period. The values under *Total Commitment* are then obtained by subtracting the related unused budget from the increase in budget allocation.

Values under *Cost of Unserved Demand* list the opportunity cost of the level of unserved demand expected under a particular percent GDP of budget constraint. The values under the *Cost Savings from Reduction of Unserved Demand* column are the difference in the cost of unserved demand between two adjacent budget levels. For example, increasing budget allocation from 1.25% of GDP to 1.5% of GDP will reduce the cost of unserved demand from \$1284.20 million to \$1160.59 million. That is a gain of \$123.61 million. To determine whether it is worthwhile increasing the budget allocation from one level to another, values under *Total Commitment* must be compared to those under *Cost Savings from Reduction of Unserved Demand*. The values under *Net Gain* are obtained by subtracting values under *Total Commitment* from the corresponding values under *Cost Savings from Reduction of Unserved Demand*. A positive *Net Gain* implies the increase is worthwhile, and a negative *Net Gain* means the increase is not worthwhile. Therefore, it is worthwhile increasing budget allocation from 0.25% of GDP to 0.5% of GDP. It is also worth increasing the budget from 0.5% to 1.0%, and from 1.0 to 1.25% of GDP. It is however not worth increasing the budget from 1.25% to 1.5% of GDP, and likewise from 1.5% of GDP to 1.75% of GDP. The foregoing analysis suggests that the best budget allocation is the one at which total financial commitment (i.e. cost) equals cost savings (i.e. benefit)

from the reduction of unserved demand, or one for which *Net Gain* is zero. Thus, the 'optimal' budget allocation would appear to be somewhere between 1.25% and 1.5% of GDP for the case study on Ghana. This conclusion can be observed from the unserved demand information in Table 6. Despite the increase from 1.25% to 1.5% of GDP allocation, the average unserved demands over the entire planning period are respectively 1.7% and 1.6%, the difference of which is quite insignificant and not worth the increase in budget. Results in Table 6 can be quite informative. For example, though it is beneficial increasing the periodic budget allocation from 1.0 to 1.25%, the level of unserved demand under 1.0% of GDP could be considered acceptable for a developing country so that the additional funds could be allocated to other important sectors of the economy such as health and education. In fact based on result in Table 6 and the assumed model parameters, it can be argued that perhaps an annual budget allocation of 0.75% of GDP for capacity expansion investment is appropriate for a relatively poor country like Ghana.

5. Conclusion

In this paper a multi-period stochastic mixed integer linear programming (MILP) model was developed to analyze long-term generation capacity expansion planning under periodic budget constraint. The model assumes savings are made periodically towards the financing of new capacities, and that unused savings are available for use in subsequent periods.

The results from a real case study applied to Ghana indicate that the proposed model better characterizes the generation capacity expansion problems in developing countries. In particular, the

model allows for insightful analysis of the impact of budget constraint on optimal mix and timing of power generation types, and the associated level of electricity demand not met. It was observed that a periodic budget allocation equivalent to 0.75% of GDP for the financing of new generation capacity will on average, be sufficient to meet 95.04% of annual demand (i.e. 4.96% of unserved demand) from 2016 to 2035. The level of unserved demand reduces to 3.03% for a periodic budget allocation equivalent to 1.0% of GDP. Given that a shortfall in electricity provision in Ghana in 2007 resulted in nearly 1.5% decrease in GDP, dedicating a small portion of the nation's annual GDP to capacity investment might be worthwhile.

On the mix of generation plants, it is observed that in general when under tight budget, a system planner would resort to generation plants with lower capital cost but higher running cost instead of waiting for enough funds to accumulate to build plants with higher capital cost but lower overall running cost. This is warranted in order to avoid higher cost of unserved demand over the waiting period.

The paper also provided a means for determining the worthiness of increasing periodic budget allocations from say, 0.75% to 1.0% of GDP by accounting for cost of unserved demand, budget left after the planning period, and increase in budget. Given the assumed cost of unserved demand for the case of Ghana, it will be worthwhile increasing periodic budget allocation from 0.75% to 1.0%, and from 1.0 to 1.25% of GDP. However, increasing the allocated budget from 1.25% to 1.5% of GDP (though would reduce level of unserved demand) would lead to an economic loss since the total budget increase will outweigh the benefit coming from the reduction in cost of unserved demand to the economy.

The foremost contribution of the paper to the literature is the extension of the traditional capacity expansion model by the inclusion of periodic budget constraint which fits well with practices in many developing countries. This budget constraint is also formulated in a way to allow for the tracking of unused budget in each period as well as the availability of unused budget in subsequent periods. In addition, the paper provides a cost-benefit analysis procedure for determining the worthiness of a planned increase in the periodic budget allocation. The cost-benefit analysis procedure can also be used to find the optimal budget allocation needed to ensure minimal unserved demand.

The proposed model offers a number of practical contributions. First, the proposal for periodic savings when adopted can reduce risk of high levels of unserved demand. The new model recognizes that the assumption of availability of sufficient funds implied in traditional GEP models is too utopian (at least to developing countries) and poses more risk. Evidence suggests that such assumption usually leads to rush and costly decisions in the aftermath of unavailability of funds. Second, by including budget constraint in the GEP model, developing countries are better informed and appreciative of the consequences of the budget limit – which is the level of unserved demand and its attendant cost to the national economy. This could awaken governments to increase the allocated budget. Third, unlike the traditional GEP model, the current model is suitable for carrying out what-if analysis (decision scenarios) to observe changes in the level of unserved demand for corresponding allocated budget. Lastly, the periodic saving habit advocated by the model has the potential to help developing countries analyze the possibility of self-financing for future generation capacity needs.

A potential future work would be the consideration of uncertainty in fuel price and hydro water inflows, as well as explicit representation of the daily load curve to allow for the consideration of base and peak load plants. Market deregulation and risk hedging in price and demand are good future directions and practical extensions of this paper.

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